

PLANNING COMMISSION AGENDA CITY HALL AUDITORIUM, 250 NORTH 5TH STREET

TUESDAY, AUGUST 13, 2013, 6:00 PM

Call to Order

Welcome. Items listed on this agenda will be given consideration by the City of Grand Junction Planning Commission. Please turn off all cell phones during the meeting.

Copies of the agenda and staff reports are located at the back of the auditorium.

Announcements, Presentations and/or Prescheduled Visitors

Consent Agenda

Items on the consent agenda are items perceived to be non-controversial in nature and meet all requirements of the Codes and regulations and/or the applicant has acknowledged complete agreement with the recommended conditions.

The consent agenda will be acted upon in one motion, unless the applicant, a member of the public, a Planning Commissioner or staff requests that the item be removed from the consent agenda. Items removed from the consent agenda will be reviewed as a part of the regular agenda. Consent agenda items must be removed from the consent agenda for a full hearing to be eligible for appeal or rehearing.

- **1.** <u>Minutes of Previous Meetings</u>
Approve the minutes from the June 11, 2013 regular meeting.Attach 1
- 2. Cunningham Investment Company, Inc. Zone of Annexation
 Attach 2

 Forward a recommendation to City Council to zone 27.73 +/- acres to R-E
 (Residential Estate, 1 dwelling unit/acre) zone district.

 FILE #:
 GPA-2007-263

 APPLICANT:
 LL Crispell LLC

 LOCATION:
 2098 E 1/2 Road

 STAFF:
 Scott Peterson

August 13, 2013

3. <u>Custom Industries CUP - Conditional Use Permit</u>

Attach 3

Consider a request for a Conditional Use Permit to store hazardous
materials/explosives on 0.99 acres in an I-2 (General Industrial) zone district.FILE #:CUP-2013-106APPLICANT:Deb Ghiloni - Ghiloni Properties LLCLOCATION:2300 Logos DriveSTAFF:Senta Costello

* * * END OF CONSENT CALENDAR * * *

* * * ITEMS NEEDING INDIVIDUAL CONSIDERATION * * *

Public Hearing Items

On the following item(s) the Grand Junction Planning Commission will make the final decision or a recommendation to City Council. If you have an interest in one of these items or wish to appeal an action taken by the Planning Commission, please call the Planning Division (244-1430) after this hearing to inquire about City Council scheduling.

4. Text amendment to Sec. 21.03.030(e); 21.10.020 - Zoning Code Amendment

Attach 4

Attach 5

Forward a recommendation to City Council to amend the Grand Junction Municipal Code, Section 21.03.030(e), Measurements, Lot Coverage and 21.10.020, Terms Defined, to amend the definition of Lot Coverage.

FILE #:ZCA-2013-313APPLICANT:City of Grand JunctionLOCATION:CitywideSTAFF:Lisa Cox

5. Urban Trails Master Plan - Comprehensive Plan Amendment

Forward a recommendation to City Council of a Comprehensive Plan Amendment to update the Urban Trails Master Plan and to rename to the Grand Valley Trails Master Plan.

FILE #:CPA-2013-224APPLICANT:City of Grand JunctionLOCATION:Grand Valley including the Comprehensive Plan areaSTAFF:Jody Kliska

General Discussion/Other Business

Nonscheduled Citizens and/or Visitors

<u>Adjournment</u>

Attach 1 Minutes of Previous meeting

GRAND JUNCTION PLANNING COMMISSION JUNE 11, 2013 MINUTES 6:00 p.m. to 6:07 p.m.

The regularly scheduled Planning Commission hearing was called to order at 6:00 p.m. by Chairman Reece. The public hearing was held in the City Hall Auditorium.

In attendance, representing the City Planning Commission, were Christian Reece (Chairman), Ebe Eslami (Vice-Chairman), Reginald Wall, Loren Couch, William Wade and Steve Tolle. Commissioner Jon Buschhorn was absent.

In attendance, representing the City's Public Works and Planning Department – Planning Division, were Lisa Cox (Planning Manager), Scott Peterson (Senior Planner) and Senta Costello (Senior Planner).

Also present was Jamie Beard (Assistant City Attorney).

Lynn Singer was present to record the minutes.

There were 4 interested citizens present during the course of the hearing.

ANNOUNCEMENTS, PRESENTATIONS AND/OR VISITORS

Lisa Cox, Planning Manager, advised that a letter of resignation from Commissioner Keith Leonard had been received with an effective date of June 7, 2013. With Commissioner Leonard's resignation, the second alternate, Bill Wade, would move up to fill that vacancy. City Council would appoint both a first alternate and a second alternate, both of whom would also be members of the Zoning and Board of Appeals. She went on to confirm that first alternate, Steven Tolle, was filling in for Greg Williams and Bill Wade was filling in for Keith Leonard.

She also said that pursuant to correspondence from Commissioner Leonard received prior to his resignation, he noted that a statement attributed to him in the March 12, 2013 minutes, had in fact not been made by him. Ms. Cox clarified that the statement could be found on page 16 of the agenda packet and the statement was "Commissioner Leonard reiterated that he agreed with the staff aspect and the more formal process was not necessary." She stated that the reference would be deleted from the minutes. Ms. Cox stated that unless there were other changes to be made to the March 12th minutes, that the Planning Commission consider adopting the minutes with the revision noted by Commissioner Leonard.

Consent Agenda

1. <u>Minutes of Previous Meetings</u> Approve the minutes of the March 12 and May 28, 2013 regular meetings.

2. Portion of Texas and Cannell Avenue ROW Vacation - Vacation

Forward a recommendation to City Council to vacate a portion of public right-of-way (1,048 sq. ft.) at the intersection (eastern portion) of Cannell and Texas Avenues, which is no longer needed.

FILE #:VAC-2013-114PETITIONER:Colorado Mesa University – Kent MarshLOCATION:901 Texas AvenueSTAFF:Scott Peterson

3. Library Utility Easement Vacation - Vacation

Forward a recommendation to City Council to vacate a utility easement retained as
part of the east/west alley vacation approved with Ordinance 1467.FILE #:VAC-2013-29PETITIONER:Eve Tallman – Mesa County Public LibraryLOCATION:530 Grand AvenueSTAFF:Senta Costello

Chairman Reece briefly explained the Consent Agenda and invited the public, Planning Commissioners, and staff to speak if they wanted any item pulled for additional discussion or a full hearing. After discussion, there were no objections or revisions received from the audience or Planning Commissioners on the Consent Agenda.

MOTION:(Commissioner Wall) "I move that we approve the Consent Agenda with the changes to the March 12th minutes as stated."

Commissioner Wade seconded the motion. A vote was called and the motion passed unanimously by a vote of 6 - 0.

Public Hearing Items

None.

General Discussion/Other Business None.

Nonscheduled Citizens and/or Visitors None.

<u>Adjournment</u>

With no objection and no further business, the Planning Commission meeting was adjourned at 6:07 p.m.

CITY OF GRAND JUNCTIONMEETING DATE:August 13, 2013PLANNING COMMISSIONPRESENTER:Scott D. Peterson

AGENDA TOPIC: Cunningham Investment Company Zone of Annexation – GPA-2007-263

ACTION REQUESTED: Forward a recommendation to City Council on a Zone of Annexation.

BACKGROUND INFORMATION					
Location:		2098 E 1/2 Road			
Applicants:		LL Crispell LLC, Owner City of Grand Junction, Representative			
Existing Land Use:		Vacant land			
Proposed Land Use:		N/A at this time			
Surrounding Land Use:	North	Single-family detached (2+ acres)			
	South	Single-family detached (5+ acres) and vacant acreage			
	East	Single-family detached (2+ acres)			
	West	Single-family detached (2+ acres)			
Existing Zoning:		None			
Proposed Zoning:		R-E (Residential - Estate)			
Surrounding Zoning:	North	RSF-2 (Residential Single Family – 2 du/ac) and RSF-4 (Residential Single Family – 4 du/ac) (County)			
	South	RSF-2 (Residential Single Family – 2 du/ac) and RSF-4 (Residential Single Family – 4 du/ac) (County)			
	East	RSF-4 (Residential Single Family – 4 du/ac) (County)			
	West	RSF-2 (Residential Single Family – 2 du/ac) (County)			
Future Land Use Designation:		Estate (1 – 3 acres)			
Blended Residential Land Use Categories Map (Blended Map):		Residential Low (Rural – 5 du/ac)			
Zoning within density range?		Х	Yes No		

PROJECT DESCRIPTION: A request to zone the 27.7 +/- acres Cunningham Investment Company Annexation, consisting of one parcel located at 2098 E ½ Road, to R-E (Residential – Estate, 1 dwelling unit/acre) zone district.

STAFF RECOMMENDATION: Recommend approval to City Council.

ANALYSIS:

Background:

The existing 27.7 +/- acre parcel of land is located at 2098 E ¹/₂ Road in the Redlands. The previous property owner, Cunningham Investment Company, requested this property be annexed into the City limits in anticipation of future residential subdivision development. The property was annexed by the City on January 16, 2008, but was not zoned pending the property owner's request to amend the Growth Plan Future Land Use Map from Estate to Residential Medium Low (2 - 4 du/ac) to allow for more residential density on the property. The request to amend the Growth Plan was ultimately denied by the City Council on February 4, 2008. The Grand Junction Comprehensive Plan was adopted by City Council on February 10, 2010 which replaced the previous Growth Plan. The property is annexed but not zoned to a City zone district and has gone through two changes of ownership. In order to zone the property in accordance with the Zoning and Development Code and State Statutes, the City of Grand Junction has been working with the current property owner, LL Crispell LLC, who is requesting that the property be zoned R-E (Residential - Estate) to be consistent with the current Comprehensive Plan Future Land Use Map designation of Estate. The R-E zone district allows a minimum of a 1 acre lot size and a residential density not to exceed 1 dwelling unit per acre. No development at this time is being proposed with this zoning request.

Neighborhood Meeting:

A Neighborhood Meeting was held on June 17, 2013. One phone call was received by City staff and six residents of the area attended the meeting. To date, City staff has not heard any negative comments regarding the proposed zoning of R-E. In fact, all comments received were in favor of the proposed zoning.

Consistency with the Comprehensive Plan:

The proposed zoning of R-E (Residential - Estate) meets with Goals 1, 3 and 5 of the Comprehensive Plan by implementing land use decisions that are consistent with the Comprehensive Plan, spreading future growth throughout the community and by providing a broader mix of housing types in the community to meet the needs of a variety of incomes, family types and life stages.

Goal 1: To implement the Comprehensive Plan in a consistent manner between the City, Mesa County and other service providers.

Goal 3: The Comprehensive Plan will create ordered and balanced growth and spread future growth throughout the community.

Goal 5: To provide a broader mix of housing types in the community to meet the needs of a variety of incomes, family types and life stages.

Section 21.02.140 (a) of the Grand Junction Zoning and Development Code

Zone requests must meet at least one of the following criteria for approval:

(1) Subsequent events have invalidated the original premise and findings;

Subsequent events have not invalidated the original premises and findings. The property was annexed in 2008 and the zoning is being triggered by the Persigo Agreement between Mesa County and the City of Grand Junction, the Zoning and Development Code and State Statutes which requires all property within the City to be zoned to a City zone district. The requested zone of R-E implements the Comprehensive Plan Future Land Use Map designation of Estate. No development at this time is being proposed with this zoning request.

This criterion has not been met.

(2) The character and/or condition of the area has changed such that the amendment is consistent with the Plan;

The residential character of this area of the Redlands and E $\frac{1}{2}$ Road is single-family detached on large acreage ranging in size from 2 + acres to 59.7 +/- acres. The character and condition of the area has not changed.

This criterion has not been met.

(3) Public and community facilities are adequate to serve the type and scope of land use proposed;

Adequate public and community facilities and services are available to the property at this time, and are sufficient to serve one single-family detached home in the R-E zone district. Ute Water is presently located within the E ½ Road right-of-way, however the property does not have access to sanitary sewer at this time. The applicant would be allowed to construct one house on the property and have a septic system to serve the proposed house in accordance with the Mesa County Health Department.

The existing E ½ Road from 20 ½ Road is unpaved and does not meet current City standards. Future development of the property that creates additional lots will require connection to the City sewer system which would have to be extended from the Highway 340, Broadway, dedication of right-of-way and pavement of minimum road access (20' paved surface) to 20 ½ Road. Xcel Energy is the electrical and gas service provider in the Redlands. Local schools are also located nearby (Redlands Middle School, Broadway and Wingate Elementary Schools). Both Xcel Energy and the school district have adequate capacity to serve a proposed residential density as identified by the R-E zone district at a maximum of one dwelling unit per acre.

This criterion has been met.

(4) An inadequate supply of suitably designated land is available in the community/neighborhood, as defined by the presiding body, to accommodate the proposed land use;

There is very little R-E zoning within the City because this zone district is reserved for large acreage development with a minimum of 1 acre lot size. In fact, there are only 21 lots that total 156 +/- acres that are zoned R-E within the City limits. Much of the property in this area of the Redlands is in the unincorporated area of Mesa County, therefore there is an inadequate supply of R-E land in this area of the City.

This criterion has been met.

(5) The community or area, as defined by the presiding body, will derive benefits from the proposed amendment.

The Comprehensive Plan Future Land Use Map allows the applicant to request a zoning of R-E which supports Goals 1, 3 and 5 of the Comprehensive Plan. The benefit to the area and community will be zoning of the property that will allow new residential estate development in an area that has a strong demand for that housing type, one house on large acreage.

This criterion has been met.

Alternative zone districts that implement the Estate land use designation: In addition to the zoning that the petitioner has requested, the following zone districts would also implement the Comprehensive Plan Estate land use designation for the subject property:

- a. R-R (Residential Rural)
- b. R-1 (Residential 1 du/ac)
- c. R-2 (Residential 2 du/ac)
- d. R-4 (Residential 4 du/ac)
- e. R-5 (Residential 5 du/ac)

City Staff is recommending the R-E zone district since it allows a minimum lot size of one acre and provides for an appropriate residential density that can be served by the existing infrastructure. The R-E zone is the most appropriate zone district to serve as a transition between the nearby Neighborhood Center to the east and Residential Medium Low land use designation to the north and west.

If the Planning Commission chooses to recommend one of the alternative zone designations, specific alternative findings must be made as to why the Planning Commission is recommending an alternative zone designation the City Council.

FINDINGS OF FACT/CONCLUSIONS:

After reviewing the Cunningham Investment Company Zone of Annexation, GPA-2007-263, a request to zone the property R-E (Residential – Estate, 1 dwelling unit/acre), the following findings of fact and conclusions have been determined:

- 1. The requested zone is consistent with the goals and policies of the Comprehensive Plan.
- 2. The review criteria in Section 21.02.140 (a) of the Grand Junction Zoning and Development Code, specifically criteria 3, 4 and 5 have been met.

STAFF RECOMMENDATION:

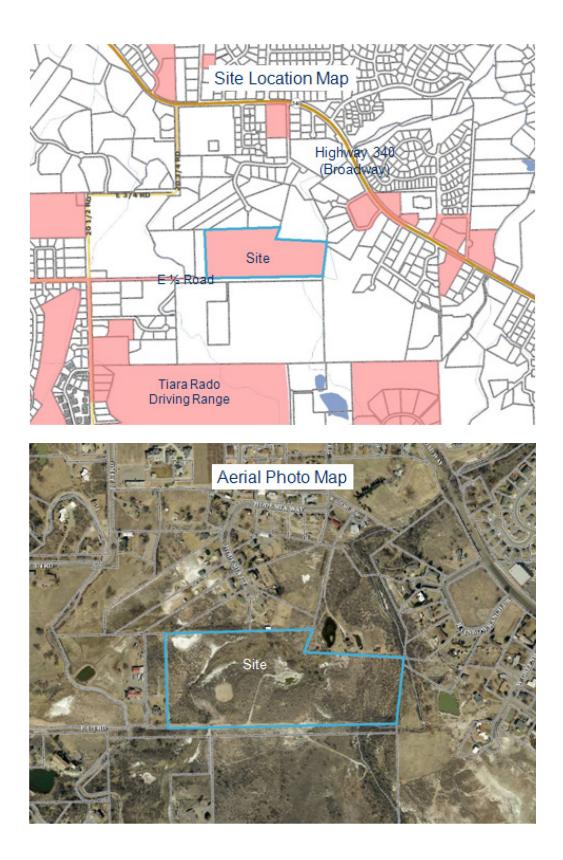
Staff recommends that the Planning Commission forward a recommendation of approval of the R-E (Residential – Estate, 1 dwelling unit/acre) zone district for file number, GPA-2007-263, to the City Council with the findings and conclusions listed above.

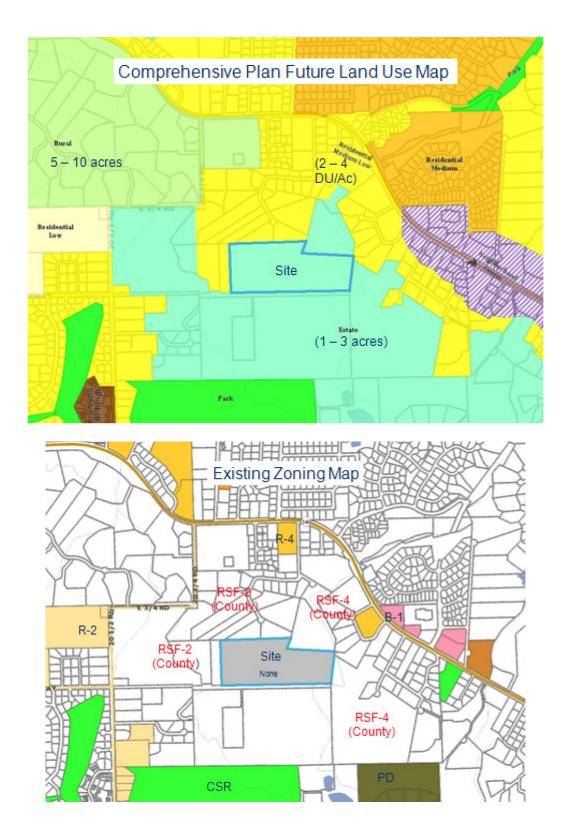
RECOMMENDED PLANNING COMMISSION MOTION:

Madam Chairman, on the Cunningham Investment Company Zone of Annexation, GPA-2007-263, I move that the Planning Commission forward a recommendation of approval for the request to zone to the R-E (Residential – Estate, 1 dwelling unit/acre) with the findings of fact and conclusions identified in the staff report.

Attachments:

Site Location Map / Aerial Photo Map Comprehensive Plan Map / Existing City and County Zoning Map Ordinance





CITY OF GRAND JUNCTION, COLORADO

ORDINANCE NO.

AN ORDINANCE ZONING THE CRISPELL PROPERTY, ALSO KNOWN AS THE CUNNINGHAM INVESTMENT COMPANY ANNEXATION (GPA-2007-263) TO THE R-E (RESIDENTIAL – ESTATE) ZONE DISTRICT

LOCATED AT 2098 E 1/2 ROAD

Recitals:

The property was annexed by the City on January 16, 2008 but was unzoned pending the previous property owner's request to amend the Growth Plan Future Land Use Map from Estate to Residential Medium Low (2 - 4 du/ac) to allow for more residential density on the property. The request to amend the Growth Plan was ultimately denied by the City Council on February 4, 2008.

The property is annexed but not zoned to a City zone district and has gone through two changes of ownership. In order to zone the property in accordance with the Zoning and Development Code and State Statutes, the City of Grand Junction has been working with the current property owner, LL Crispell LLC, who is requesting that the property be zoned R-E (Residential – Estate, 1 dwelling unit/acre) to be consistent with the current Comprehensive Plan Future Land Use Map designation of Estate. The R-E zone district allows a minimum of a 1 acre lot size and a residential density not to exceed 1 dwelling unit per acre. No development at this time is being proposed with this zoning request.

After public notice and public hearing as required by the Grand Junction Zoning and Development Code, the Grand Junction Planning Commission recommended approval of zoning the Crispell property to the R-E (Residential - Estate) zone district for the following reasons:

The R-E zone district implements the Estate land use designation shown on the Future Land Use map of the Comprehensive Plan, and meets the Comprehensive Plan's goals and policies and is generally compatible with appropriate land uses located in the surrounding area.

After the public notice and public hearing before the Grand Junction City Council, City Council finds that the R-E (Residential – Estate) zone district to be established.

The Planning Commission and City Council find that the R-E (Residential – Estate) zoning is in conformance with the stated criteria of Section 21.02.140 of the Grand Junction Municipal Code.

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION THAT:

The following property shall be zoned R-E (Residential – Estate, 1 dwelling unit/acre).

A certain parcel of land located in the Southeast Quarter of the Northeast Quarter (SE 1/4 NE 1/4) of Section 22 and the Southwest Quarter of the Northwest Quarter (SW 1/4 NW 1/4) of Section 23, Township 11 South, Range 101 West of the 6th Principal Meridian, County of Mesa, State of Colorado and being more particularly described as follows:

COMMENCING at the Southwest corner of the SE 1/4 NE 1/4 of said Section 22 and assuming the South line of the SE 1/4 NE 1/4 of said Section 22 bears N 89°30'14" W with all other bearings contained herein being relative thereto; thence from said Point of Commencement, N 89°30'14" W, along the South line of the NE 1/4 SE 1/4 of said Section 22, a distance of 476.95 feet to the POINT OF BEGINNING; thence from said Point of Beginning, along the boundary of that certain parcel of land described in Book 2566, Page 428 and Book 5188, Page 718, Public Records of Mesa County, Colorado the following seven (7) courses: (1) N 00°06'14" E a distance of 737.51 feet, (2) S 89°54'21" E a distance of 1151.54 feet, (3) S 22°12'18" W a distance of 188.16 feet, (4) S 85°08'25" E a distance of 784.87 feet, (5) S 09°06'35" W a distance of 511.79 feet to a point on the South line of the SW 1/4 NW 1/4 of said Section 23; (6) N 89°48'44" W, along the South line of the SW 1/4 NW 1/4 of said Section 23; (7) N 89°30'14" W, along the South line of the SU 1/4 NW 1/4 of said Section 23; (7) N 89°30'14" W, along the South line of line of the SE 1/4 NE 1/4 of said Section 22 a distance of 849.63 feet, more or less, to the Point of Beginning.

CONTAINING 1,207,398 Square Feet or 27.71 Acres, more or less, as described.

Introduced on first reading this day of , 2013 and ordered published in pamphlet form.

Adopted on second reading this _____ day of _____, 2013 and ordered published in pamphlet form.

ATTEST:

City Clerk

Mayor

CITY OF GRAND JUNCTION PLANNING COMMISSION

AGENDA TOPIC: Custom Industries Conditional Use Permit – CUP-2013-106

ACTION REQUESTED: Approval of a Conditional Use Permit (CUP)

BACKGROUND INFORMATION						
Location:		2300 Logos Drive				
Applicants:		Owner: Ghiloni Properties LLC – Deb Ghiloni Representative: Vortex Engineering – Robert Jones				
Existing Land Use:		Outdoor storage/Vacant				
Proposed Land Use:		Storage of Hazardous/Explosive Materials				
Surrounding Land Use:	North	Oil/Gas support business				
	South	Warehouse				
	East	Oil/Gas support business				
	West	Vacant Industrial				
Existing Zoning:		I-2 (General Industrial)				
Proposed Zoning:		I-2 (General Industrial)				
Surrounding Zoning:	North	I-1 (Light Industrial)				
	South	I-2 (General Industrial)				
	East	I-2 (General Industrial)				
	West	I-2 (General Industrial)				
Future Land Use Designation:		Industrial				
Zoning within intensity range?		Х	Yes		No	

PROJECT DESCRIPTION: Consider a request for a Conditional Use Permit to store hazardous materials/explosives on 0.99 acres in an I-2 (General Industrial) zone district.

STAFF RECOMMENDATION: Conditional approval of the Conditional Use Permit

ANALYSIS:

1. <u>Background</u>

The property was annexed in 1991 as part of the Interstate Annexation #4 and zoned I-1 (Light Industrial). The property was platted in 1981 and re-platted in 1986 and 2006. The zoning was changed to I-2 (Heavy Industrial) in 2000 to match the Industrial Growth Plan Future Land Use Designation. The I-2 zone district remains consistent with the adoption of the Comprehensive Plan in 2009, the property maintaining the Industrial Future Land Use Designation.

In 2008, the property was reviewed and approved for a phased project to include a storage yard and an office/shop building. Phase 1 has been completed and in use; with Phase II originally scheduled to start construction by June 2014. The applicant still wants to construct the office/shop portion (previous Phase II, now Phase III), but would like to have until June 2018 to do so. Staff recommends that the Planning Commission approve the CUP for the entire site, including the storage yard and the office/shop building, but give the applicant until June 2018 to install the office/shop building. Although the economy is showing signs of a slight upturn, the movement is still slow in the industrial and heavier retail sectors, so a five-year time frame is reasonable and appropriate for the office/shop part of the site. The use, for purposes of the CUP approval, would be established by the installation and use of the storage area, with the office/shop coming later.

2. <u>Consistency with the Comprehensive Plan</u>

The site is currently zoned I-2 (General Industrial) with the Comprehensive Plan Future Land Use Map identifying this area as Industrial.

This project is consistent with the following Goals and Policies of the Comprehensive Plan:

Goal 1: To implement the Comprehensive Plan in a consistent manner between the City, Mesa County, and other service providers.

Policy A: City and County land use decisions will be consistent with the Comprehensive Plan Future Land Use Map.

The request is for a Conditional Use Permit (CUP) to store hazardous/explosive materials. The property is zoned I-2 and is consistent with Future Land Use designation. The proposed use is an allowed use within the I-2 zone district with a CUP.

3. <u>Section 21.02.110 of the Grand Junction Municipal Code</u>

To obtain a Conditional Use Permit, the Applicant must demonstrate compliance with the following criteria:

(1) All applicable site plan review criteria in Section 21.02.070(g) of the Grand Junction Municipal Code (GJMC) and conformance with the SSID, TEDS and SWMM Manuals.

The site has been reviewed by and determined to meet all required standards of the Grand Junction Municipal Code, SSID, TEDS and SWMM manuals.

This criterion has been met.

(2) District Standards. The underlying zoning districts standards established in Chapter 21.03 GJMC, except density when the application is pursuant to GJMC 21.08.020(c) [nonconformities];

The proposal has been reviewed and determined that all bulk standards for the I-2 zone district have been met.

This criterion has been met.

(3) Specific Standards. The use-specific standards established in Chapter 21.04 GJMC;

There aren't any use specific standards for the proposed use of the property.

This criterion has been met.

(4) Availability of Complementary Uses. Other uses complementary to, and supportive of, the proposed project shall be available including, but not limited to: schools, parks, hospitals, business and commercial facilities, and transportation facilities.

This property is in an industrial park and surrounded by similar uses. The area is near Mesa Mall, Canyon View Park, Highway 6 & 50 and I-70.

This criterion has been met.

(5) Compatibility with Adjoining Properties. Compatibility with and protection of neighboring properties through measures such as:

(i) Protection of Privacy. The proposed plan shall provide reasonable visual and auditory privacy for all dwelling units located within and adjacent to the site. Fences, walls, barriers and/or vegetation shall be arranged to protect and enhance the property and to enhance the privacy of on-site and neighboring occupants;

There are no residential uses near the subject property. The property is enclosed with a chain-link fence to maintain security of the site and surrounding neighborhood.

This criterion has been met.

(ii) Protection of Use and Enjoyment. All elements of the proposed plan shall be designed and arranged to have a minimal negative impact on the use and enjoyment of adjoining property;

The property is in an industrial park with other industrial businesses with outdoor storage including other hazardous/explosive uses. The property is surrounded by a chain-link fence to maintain security of the site and surrounding properties. All properties in the area are zoned with an Industrial zone district.

This criterion has been met.

(iii) Compatible Design and Integration. All elements of a plan shall coexist in a harmonious manner with nearby existing and anticipated development. Elements to consider include; buildings, outdoor storage areas and equipment, utility structures, building and paving coverage, landscaping, lighting, glare, dust, signage, views, noise, and odors. The plan must ensure that noxious emissions and conditions not typical of land uses in the same zoning district will be effectively confined so as not to be injurious or detrimental to nearby properties.

See criterion ii above

This criterion has been met.

FINDINGS OF FACT/CONCLUSIONS AND CONDITIONS:

After reviewing the Custom Industries application, CUP-2013-106 for a Conditional Use Permit, I make the following findings of fact, conclusions and conditions:

- 1. The requested Conditional Use Permit is consistent with the Comprehensive Plan.
- 2. The review criteria 1-5 in Section 21.02.110 of the Grand Junction Municipal have all been met.
- 3. Signage allowed for the property will be as follows:
 - Logos Drive street frontage -
 - Free-Standing allowance: 46.55 sf
 - Building allowance: 224.36 sf
 - Total allowance: 224.36 sf
 - The total allowance of 224.36 sf may be split between the sign types, but neither can go over their individual allowance.
 - 23 Road street frontage
 - o Free-Standing allowance: 260.25 sf
 - o Building allowance: 100 sf
 - o Total allowance: 260.25 sf

- The total allowance of 260.25 sf may be split between the sign types, but neither can go over their individual allowance.
- Interstate Avenue street frontage
 - Free-Standing allowance: 269.72 sf
 - o Building allowance: 224.36 sf
 - Total allowance: 269.72 sf
 - The total allowance of 269.72 sf may be split between the sign types, but neither can go over their individual allowance.
- 4. Approval of the project being conditioned upon the following.
 - Site operations and stored materials must adhere to Fire Protection Engineer (FPE) report on file supplied May 28, 2013.
 - Site operations must adhere to the 2012 International Fire Code (IFC) and National Fire Protection Association (NFPA) documents.
 - Site must be inspected by Grand Junction Fire Department prior to commencement of operations.

STAFF RECOMMENDATION:

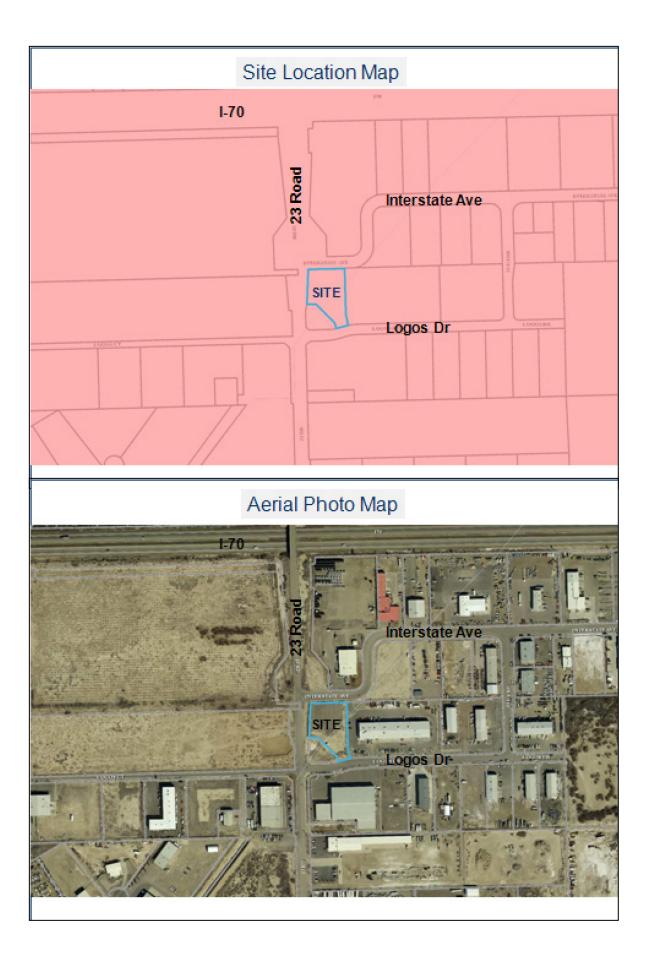
I recommend that the Planning Commission approve the requested Conditional Use Permit, CUP-2013-106 with the findings, conclusions and conditions of approval listed above.

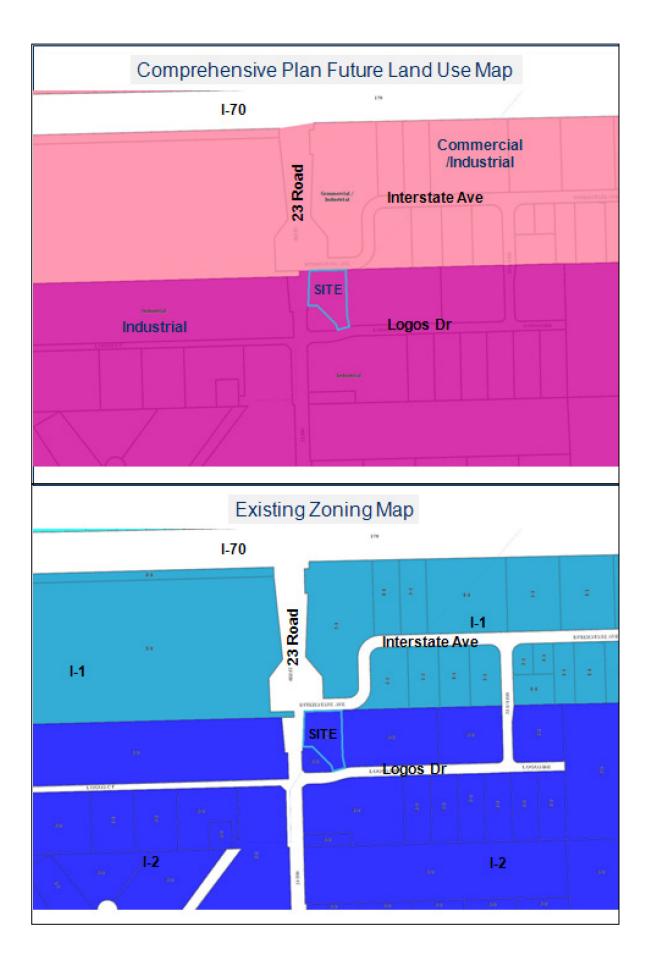
RECOMMENDED PLANNING COMMISSION MOTION:

Mr. Chairman, on the request for a Conditional Use Permit for Custom Industries application, number CUP-2013-106 to be located at 2300 Logos Drive, I move that the Planning Commission approve the Conditional Use Permit with the facts, conclusions and conditions listed in the staff report.

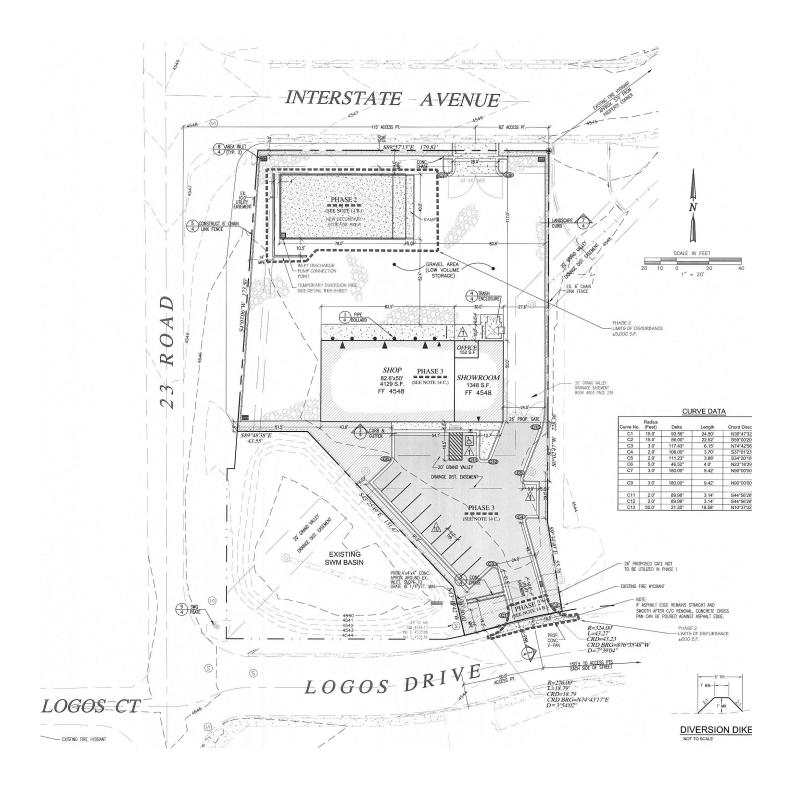
Attachments:

Site Location Map / Aerial Photo Map Comprehensive Plan Map / Existing Zoning Map Site Plan





Site Map



CITY OF GRAND JUNCTION	MEETING DATE: Aug. 13, 2013
PLANNING COMMISSION	PRESENTER: Lisa Cox, AICP

AGENDA TOPIC: Zoning Code Text Amendment - ZCA-2013-313

ACTION REQUESTED: Forward a recommendation to City Council of amendments to Sections 21.03.030(e) and 21.10.020 of the Zoning and Development Code, Title 21, of the Grand Junction Municipal Code, to revise the definition of Lot Coverage.

RECOMMENDATION: Recommend approval of the proposed amendments

BACKGROUND:

On April 5, 2010 the Grand Junction City Council adopted the updated 2010 Zoning and Development Code, codified as Title 21 of the Grand Junction Municipal Code (GJMC). City Council has requested that staff propose amendments to Title 21 as needed to maintain a dynamic, responsive Zoning Code. The proposed amendments will enhance the responsiveness of the Zoning Code to the concerns of citizens and enhance its effectiveness.

The definition of lot coverage prior to 2001 was "*Lot* coverage means that area of the lot or parcel which may be occupied by principal and accessory structures." In 2001, the City revised the Zoning Code definition of lot coverage to include "and other impervious surfaces." This meant that driveways, patios, tennis courts, sidewalks and RV storage pads were now included in the calculation of lot coverage. In 2010, the City revised the Zoning Code and reduced the minimum lot size in several residential zone districts which further restricted the area available for lot coverage in those districts.

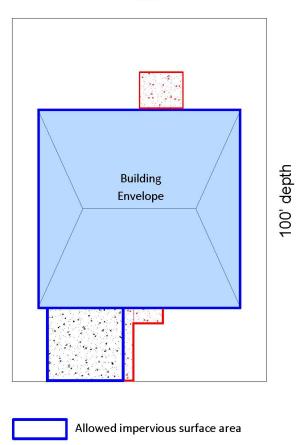
Lot coverage for nonresidential zone districts is generally not applicable because nonresidential lots are required to detain stormwater runoff on-site. Residential development utilizes on-site detention ponds, either as a separate parcel in the subdivision or in a regional detention facility, to detain runoff for the entire development (as opposed to a lot by lot basis).

The issue with the current definition of lot coverage is not defining it to include principal and accessory structures, but including "and other impervious surfaces" as part of the definition. Because maximum lot coverage requirements apply to residential lots, the more restrictive definition of lot coverage has created a problem for many residential lot owners as they seek to construct building additions, accessory structures or areas for outdoor living and recreation. The outdoor living space that often include patios, driveways, tennis courts, sidewalks, etc. that residents use and enjoy as part of their home environment is included as "other impervious surfaces" which has compounded the issue of lot coverage.

The City's intention has been to regulate the residential built environment but not the surface environment. The two Code amendments made in 2001 and 2010 created nonconforming lots in all residential zone districts. For some residential zones, citizens

desiring to expand their outdoor living or take greater advantage of larger lots by adding accessory structures or building additions have been denied because of the more restrictive method of calculating lot coverage since 2010. Many of these residential lots were already at the maximum allowed lot coverage due to the definition encompassing not only existing structures, but all of the hardscape and existing outdoor living space. Several citizens wanting to expand their residential living area to include more outdoor living space to take advantage of the pleasant climate in the Grand Valley have also been denied, or have unknowingly installed improvements that are not compliant with the maximum allowed lot coverage and are in violation of the Zoning Code. There are many do-it-yourself residents that spend weekends constructing patios and other amenities in their yards that are unaware that a permit may be required for their projects.

The graphic below shows a typical lot for the R4 zone district and the challenges that property owners face using the current definition of lot coverage:



Typical improvements that would not be allowed (sidewalks, patio, standard width driveway)

70' width

R4 minimum lot size: 7,000 sf Front setback: 20 feet Side setback: 7 feet Rear setback: 25 feet Maximum lot coverage: 50%

Even in lower density zone districts, the current definition of lot coverage creates challenges. The map below shows a neighborhood zoned R1 (Residential 1du/ac with minimum lot size of 30,000 square feet) located west of 26 ½ Road, between Stepaside

Drive and Dahlia Drive. Each property shown with blue structures is over the allowed lot coverage for the R1 zone:



Residential Lot Analysis

In an effort to analyze the impact of the current definition of lot coverage, Planning staff surveyed approximately 5.5% of all residential lots in the City (13,933 total residential lots). Of the 788 lots that were surveyed, it is estimated that at least 282 and possibly up to 357 lots are over the allowed lot coverage (between 33 to 50 percent of the sampled lots). In addition to the lots that exceed the allowed lot coverage, many residential lots were close to the maximum lot coverage and would not be allowed to add a patio or other area of impervious surface under the current definition of lot coverage.

As part of the analysis, Planning staff and the City Development Engineer also considered the potential overall impact to drainage based on the proposed amendments. The City Development Engineer stated that all new residential development in the last 15+ years have been required to detain runoff from each development on-site through a detention pond with a slow, controlled release over time. Water is treated as it is released to comply with stormwater management requirements.

Older developments tended to have larger lots with larger setbacks that allowed runoff to drain downhill to either a backyard swale or to a barrow ditch which led to a pipe or other drainage facility. The City Development Engineer does not anticipate a global or community problem with drainage for older existing development that may want to expand their principal or accessory structures or to add other impervious areas such as patios, sidewalks or driveways if the proposed amendments are adopted. If older developments were to redevelop they would be required to detain runoff under current regulations.

If the definition of lot coverage is revised as proposed, there is a potential that residential property owners could cover up to 100% of a lot with impervious material. Staff believes that this is very unlikely because of little need or desire to do so, and the expense involved. Problems from the proposed change are expected to be minimal and isolated and can be addressed on a case by case basis if and when they arise.

Recommendations

Staff has recently received several requests from citizens who wish to make improvements that would increase, and exceed, the allowed lot coverage which have been denied due to the current definition of lot coverage.

After analysis of the impacts of the current definition of lot coverage, staff proposes that the definition of lot coverage be revised to the pre-2001 Zoning Code definition. The proposed amendments to Sections 21.03.030(e) and 21.10.020 would revise the definition of lot coverage to read as follows with deleted text shown by strikethrough:

Lot coverage means that area of the lot or parcel which may be occupied by principal and accessory structures, and other impervious surfaces.

CONSISTENCY WITH THE COMPREHENSIVE PLAN:

The proposed amendment is consistent with the following goal and policy of the Comprehensive Plan:

Goal 5: To provide a broader mix of housing types in the community to meet the needs of a variety of incomes, family types and life stages.

Policy 5A: In making land use and development decisions, the City and County will balance the needs of the community.

The vision of the Comprehensive Plan is to become the most livable community west of the Rockies. Part of being a livable community includes taking advantage of the mild climate of the Grand Valley by providing a range of housing types and lifestyles, including outdoor living. It supports the notion that a residential property owner can create a yard that includes amenities that fits his or her lifestyle. The proposed Code amendments support the vision and goals of the Comprehensive Plan by providing a broader range of housing types and opportunities that include both indoor and outdoor living that appeal to a diverse population of people in all life cycles: singles, couples, families and retirees.

FINDINGS OF FACT/CONCLUSIONS:

After reviewing ZCA-2013-313, Amendments to the Zoning and Development Code (Title 21 of the GJMC) to revise the definition of lot coverage, the following findings of fact and conclusions have been determined:

- 1. The proposed amendments are consistent with the goals and policies of the Comprehensive Plan.
- 2. The proposed amendments will help implement the vision, goals and policies of the Comprehensive Plan.

STAFF RECOMMENDATION:

I recommend that the Planning Commission forward a recommendation of approval of the proposed amendments to the City Council with the findings and conclusions listed above.

RECOMMENDED PLANNING COMMISSION MOTION:

Madam Chairman, on file ZCA-2013-313, Amendments to Sections 21.03.030(e) and 21.10.020 of the Zoning and Development Code (Title 21, GJMC) to revise the definition of lot coverage, I move that the Planning Commission forward a recommendation of approval of the proposed amendments with the findings, facts and conclusions listed in the staff report.

Attachments: Proposed Ordinance

CITY OF GRAND JUNCTION, COLORADO

ORDINANCE NO.

AN ORDINANCE AMENDING SECTION 21.03.030(e) and 21.10.020 OF THE GRAND JUNCTION MUNICIPAL CODE TO REVISE THE DEFINITION OF LOT COVERAGE

Recitals:

On April 5, 2010 the Grand Junction City Council adopted the updated 2010 Zoning and Development Code, codified as Title 21 of the Grand Junction Municipal Code of Ordinances.

The Grand Junction City Council encourages updating of the Zoning and Development Code in order to maintain its effectiveness and responsiveness to the citizens' best interests.

The definition of lot coverage prior to 2001 was "*Lot* coverage means that area of the lot or parcel which may be occupied by principal and accessory structures." In 2001, the City revised the Zoning Code definition of lot coverage to include "and other impervious surfaces." This meant that driveways, patios, sidewalks and RV storage pads were now included in the calculation of lot coverage. In 2010, the City revised the Zoning Code and reduced the minimum lot size in several residential zone districts which further restricted the area of lot coverage in those districts.

The two Code amendments made in 2001 and 2010 created nonconforming lots in all residential zone districts. For some residential zones, citizens desiring to expand their outdoor living or take greater advantage of larger lots by adding accessory structures or building additions have been denied because of the more restrictive method of calculating lot coverage since 2010. Many of these residential lots were already at the maximum allowed lot coverage due to the definition encompassing not only existing structures, but all of the hardscape and existing outdoor living space. Several citizens wanting to expand their residential living area to include more outdoor living space to take advantage of the pleasant climate in the Grand Valley have also been denied, or have installed improvements that are not compliant with the maximum allowed lot coverage and are in violation of the Zoning Code.

After analysis of the impacts of the current definition of lot coverage, staff proposes that the definition of lot coverage be revised to the pre-2001 Zoning Code definition.

After public notice and a public hearing as required by the Charter and Ordinances of the City, the Grand Junction Planning Commission recommended approval of the proposed amendments for the following reasons:

1. The request is consistent with the goals and policies of the Comprehensive Plan.

2. The proposed amendments will help implement the vision, goals and policies of the Comprehensive Plan.

After public notice and a public hearing before the Grand Junction City Council, the City Council hereby finds and determines that the amendments to revise the definition of lot coverage will implement the vision, goals and policies of the Comprehensive Plan and should be adopted.

NOW THEREFORE BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION THAT:

Section 21.03.030(e) and Section 21.10.020 are amended as follows (deletions shown by strikethrough, additions are underlined):

21.030.030(e), Lot Coverage:

(e) Lot Coverage. Lot coverage is measured as the percentage of the total lot area covered by buildings and other impervious surfaces. It is calculated by dividing the square footage of impervious surface by the square footage of the lot.

21.10.020, Terms Defined:

Lot Coverage means that area of the lot or parcel which may be occupied by principal and accessory structures, and other impervious surfaces.

All other provisions of Sections 21.03.030(e) and 21.10.020 shall remain in full force and effect.

INTRODUCED on first reading the _____ day of September, 2013 and ordered published in pamphlet form.

PASSED and ADOPTED on second reading the _____ day of _____, 2013 and ordered published in pamphlet form.

ATTEST:

President of the Council

City Clerk

21.03.030(e) [clean text]

(e) Lot Coverage. Lot coverage is measured as the percentage of the total lot area covered by buildings. It is calculated by dividing the square footage of impervious surface by the square footage of the lot.

21.10.020 [clean text]

Lot Coverage means that area of the lot or parcel which may be occupied by principal and accessory structures.

CITY OF GRAND JUNCTIONMEETING DATE: August 13, 2013PLANNING COMMISSIONPRESENTER: Jody Kliska, Traffic Engineer

AGENDA TOPIC: Urban Trails Master Plan - CPA-2013-224

ACTION REQUESTED: Recommendation to City Council to amend the Comprehensive Plan to update the Urban Trails Master Plan and to rename to the Grand Valley Trails Master Plan

BACKGROUND INFORMATION			
Location:	Valley wide, Loma to Palisade, Bookcliffs to Whitewater		
Applicants:	Urban Trails Committee		

PROJECT DESCRIPTION: Update to the Urban Trails Master Plan, which is part of the Comprehensive Plan; and renaming to Grand Valley Trails Master Plan.

RECOMMENDATION: Recommend approval of the proposed Grand Valley Trails Master Plan.

ANALYSIS

Background

In 1993, Mesa County and the City of Grand Junction, jointly adopted the Multi-Modal Transportation Study as a planning guide for bicycle, pedestrian and intermodal transportation improvements in the Mesa County/Grand Junction Metropolitan Planning Area. The formation of the MPO/MPA was required by the Federal-Aid Highway Act of 1962 for any urbanized area with a population greater than 50,000. Federal funding for transportation projects and programs are channeled through this planning process. Planning done by the MPO/MPA needs to reflect the region's shared vision for its future. The MPO is needed to facilitate collaboration of governments, interested parties, and residents in the planning process. Adequate transportation planning requires a comprehensive examination of the region's future and investment alternatives.

The Multi-model study was prepared to effectively respond to the new mandates of the 1991 Federal Intermodal Surface Transportation Efficiency Act, (a.k.a. ISTEA) and the Statewide Transportation Planning Process. The purpose of these efforts was to plan for all types of transportation including bicycle, pedestrian, rail, bus and air, and to achieve less reliance on the traditional automobile centric planning.

The Grand Valley Trails Board, which is the current Urban Trails Committee, was created in 1994 by City Council Resolution No. 48-94 (copy attached). The Board served as the principal coordinating body for the development of a trails and pathway system through Grand Junction and identifying connections to trail systems outside of the City. One of the first work products of the Committee was the 1995 development of the Urban Trails Master Plan.

In 1997 Mesa County and the City adopted the Urban Trails Master Plan as an updated pedestrian and bicycle route plan which was in and a part of the Multi-Modal Transportation Study. Each route depicted on the Urban Trails Master Plan is conceptual, a possible route of getting from one point to another, rather than the exact location of each route. As developments occur and /or as public projects are built, the exact location of the route is established prior construction. The Multi-Modal Study as amended recognizes development or promotion of trails along canal and drainage ditch banks as follows:

"formal transportation corridors can only happen through consent, cooperation, collaboration, and the accommodation of the concerns and needs of irrigation users and operators, the drainage facility owners and operators and adjacent users and land owners."

These issues were explored in the Grand Junction Canal Roadways Use Study commissioned in joint effort by the City of Grand Junction and five irrigation companies in July 1999.

In 1999 the Urban Trails Master Plan Map was amended jointly by Mesa County and the City of Grand Junction Planning Commissions to add an off-road trail connection between E Road south to the Riverfront Trail (north of the Colorado River) along Lewis Wash (parallel to 31 Road).

The Urban Trails Committee recognized a need to amend the Urban Trails Master Plan to meet the changing physical environment of the urbanizing area of Mesa County. As part of the permanent file there is a map showing the revisions made from the previously adopted (1997/1999) Urban Trails Master Plan. There is also a list of additional changes not shown on the map, recommended by the Grand Junction Planning Commission and both planning staffs from the City and County. These proposed changes were the result of nine months of Urban Trails Committee work, public input, an open house for the general public, meetings with the City and County staffs and a public hearing at a joint City and County Planning Commission meeting.

All current recommended revisions to the Urban Trails Master Plan include changes to designations, additions to the system and deletions to the system all as shown in the plan.

Prior Reviews and Revisions

In 2002 the Urban Trails Master Plan was amended by City Resolution 13-02.

In 2004 a portion of the Urban Trails Master Plan was updated with the adoption of the Pear Park Area Plan, as part of the transportation element of that Plan.

The 2010 Comprehensive Plan incorporated the Urban Trails Master Plan in both the "A Grand Green System" and "A Balanced Transportation System" Aspects of the Comprehensive Plan.

The proposed Urban Trails Master Plan update, which is to be renamed the Grand Valley Trails Master Plan, is presented is the result of a nearly 2 ¹/₂ year process of staff, Urban Trails Committee and public review.

Consistency with the Comprehensive Plan

The proposed Urban Trails Master Plan is consistent with Goals 9 and 10:

Goal 9: Develop a well-balanced transportation system that supports automobile, local transit, pedestrian, bicycle, air, and freight movement while protecting air, water and natural resources.

Goal 10: Develop a system of regional, neighborhood and community parks protecting open space corridors for recreation, transportation and environmental purposes

The Urban Trails Master Plan is a valley wide alternative transportation plan; it is principally fashioned to accommodate pedestrians and bicyclists. By connecting existing trails, sidewalks and bicycle lanes with possible future facilities, the UTMP will help provide safer access to parks, schools and community amenities such as shopping and services. The UTMP promotes personal well-being and when implemented helps to protect air quality.

Relation to the 2035 Regional Transportation Plan

In 2011, the Grand Valley Regional Transportation Committee approved the 2035 Regional Transportation Plan. Chapter 5 of the Plan covers non-motorized transportation. In general, input on the non-motorized transportation system reflected a desire for:

- increased on-street bicycle lanes and off-street paved trails;
- enhanced bicycle and pedestrian safety through lighting, signage, and driver education;
- additional bicycle connections to activity centers such as schools, parks, downtowns, and shopping areas; and
- consideration of north/south and east/west routes in the Grand Valley that serve commuting needs.

A list of non-motorized projects was prioritized based on evaluation criteria developed during the public process. In reviewing the list, it became clear to City and RTPO staff that the current Urban Trails Master Plan needed to be updated to be consistent with the public input received for the 2035 Regional Transportation Plan.

Section 24.48.030 Planning and design standards for bicycles

Transportation Engineering Design Standards (TEDS) is a part of the Zoning and Development Code. By updating the Urban Trails Master Plan the City may implement the Plan by utilizing this section of the Code which States: "The Grand Junction area has adopted an Urban Trails Master Plan. The plan shows existing and future paths, off-road routes and on-street routes. All development shall comply with the plan."

The amendments to the UTMP must be evaluated in light of §21.02.130(c)(2) of the Zoning and Development Code. The applicable Code section and the staff's findings are shown below:

The City and County shall amend the Grand Valley Circulation Plan and Urban Trails Master Plan if:

(i) There was an error such that then-existing facts, projects, or trends that were reasonably foreseeable were not accounted for; or

There was no error. The Urban Trails Master Plan is being amended to anticipate and accommodate future growth patterns for the community at large.

(ii) Subsequent events have invalidated the original premises and findings;

The Comprehensive Plan states, "it is recommended that Grand Junction and Mesa County work toward developing a primary network of off-street multi-use pathways, complemented by on-street bike lanes where an off-street trail is not possible, to provide pedestrian and bicycle connections throughout the community including connecting where people live to the Colorado River trail system. The trails should be sited to take advantage of greenways, waterways, and natural features. Multiple use trails are the preferred type of trail from a cost/benefit perspective. Such development will require good access and connectivity to surrounding streets"

(iii) The character and/or condition of the area have changed enough that the amendment is acceptable;

The Urban Trails Master Plan predates the Comprehensive Plan, therefore, the Urban Trails Master Plan is being updated to reflect the Comprehensive Plan and how future development will occur.

(iv) The community or area, as defined by the presiding body, will derive benefits from the proposed amendment;

In its Healthy Mesa County 2012-2017 Report, the Health Department has identified the built environment as one of its priority areas. The built environment refers to the man-made resources and infrastructure – buildings, roads, parks, mass transit and so on – that support our regular activities. The built environment also encompasses processes that determine land-use patterns and is a key determinant of health and influences the behaviors of individuals and communities. According to the Colorado

Health Foundation (2012), people who live in neighborhoods that are "walkable" are twice as likely to get enough physical activity as those who don't. Moderate to vigorous exercise on a regular basis has been shown to decrease a person's risk for obesity, cardiovascular disease, diabetes and hypertension, as well as have a positive effect on mental health. Additionally, the built environment impacts how safe and connected people feel in their communities. According to the Prevention Institute, 2008, a safe environment increases the likelihood of people bicycling and walking, making use of public transit, accessing parks and patronizing healthier eating venues.

(v) The change will facilitate safe and efficient access for all modes of transportation; and

The UTMP and the proposed amendments to it were carefully reviewed for the past two years. During that time there was public participation through the Trails Summit in March, 2013 and open meetings culminating with an open house on June 4, 2013. The Trails Summit was attended by 142 people with a breakout session specifically geared toward review of the proposed Master Plan; 102 people signed the pledge:

"There are many aspects to a vibrant, livable community, not the least of which is creating safe, efficient and enjoyable walking and bicycling opportunities. The Grand Valley's topography and climate are ideal for bicycling and walking as a viable transportation choice and for recreation. A walkable and bike-friendly community has positive impacts on the local economy and stimulates economic development by making the area attractive for business relocation and retention and tourism, as well as for residents who enjoy a healthy, active lifestyle. Walkable/bikeable communities have been shown to improve citizens' health, well-being and quality of life, to boost community spirit and livability, to improve traffic safety, and to reduce pollution and congestion."

The open house was attended by more than 72 people and 54 pages of written comment were received. Those comments are attached to this report.

(vi) The change furthers the goals for circulation and interconnectivity.

The proposed changes among other things update areas where development has occurred and the plan has been implemented; expand the planning area to include the valley floor including the adopting and incorporating the Fruita and Palisade plans; showing trails in the Whitewater area including the Old Spanish Trails and the Gunnison River Bluffs Trail.

The table below shows existing (2013) facilities as well as a comparison of miles of planned/proposed facilities by type on the 2001 map and the proposed 2013 map:

Existing Facilities		Planned/Proposed Facilities			
	2013		2001	2013 Miles	Total Miles
	Miles		Miles		
Bike-Ped Attached	10.33	Detached Path	71.72	23.61	95.33
Bike-Ped Detached	148.45	Canal Path	59.24	129.75	188.99
Bike-Ped Soft Surface	47.90	Bike Route	54.07	115.75	169.82
Bike Route	71.02	Bike Lane	102.47	63.71	166.18
Bike Lanes	128.02	Sharrow Route	0.00	0.529	0.53
	405.72		287.5	333.35	620.85

According to Colorado law the City may lawfully plan for growth and development C.R.S. Section 31-23-206. Master Plan

(1) It is the duty of the commission to make and adopt a master plan for the physical development of the municipality, including any areas outside its boundaries, subject to the approval of the governmental body having jurisdiction thereof, which in the commission's judgment bear relation to the planning of such municipality. The master plan of a municipality shall be an advisory document to guide land development decisions; however, the plan or any part thereof may be made binding by inclusion in the municipality's adopted subdivision, zoning, platting, planned unit development, or other similar land development regulations after satisfying notice, due process, and hearing requirements for legislative or quasi-judicial processes as appropriate. When a commission decides to adopt a master plan, the commission shall conduct public hearings, after notice of such public hearings has been published in a newspaper of general circulation in the municipality in a manner sufficient to notify the public of the time, place, and nature of the public hearing, prior to final adoption of a master plan in order to encourage public participation in and awareness of the development of such plan and shall accept and consider oral and written public comments throughout the process of developing the plan. Such plan, with the accompanying maps, plats, charts, and descriptive matter, shall, after consideration of each of the following, where applicable or appropriate, show the commission's recommendations for the development of said municipality and outlying areas, including:

(a) The general location, character, and extent of existing, proposed, or projected streets, roads, rights-of-way, bridges, waterways, waterfronts, parkways, highways, mass transit routes and corridors, and any transportation plan prepared by any metropolitan planning organization that covers all or a portion of the municipality and that the municipality has received notification of or, if the municipality is not located in an area covered by a metropolitan planning organization that the municipality has received notification, any transportation plan prepared by the department of transportation that the municipality has received notification of and that covers all or a portion of the municipality;

(b) The general location of public places or facilities, including public schools, culturally, historically, or archaeologically significant buildings, sites, and objects, playgrounds,

squares, parks, airports, aviation fields, military installations, and other public ways, grounds, open spaces, trails, and designated federal, state, and local wildlife areas.

CRS Section 31-23-212. Jurisdiction

The territorial jurisdiction of any commission over the subdivision of land includes all land located within the legal boundaries of the municipality and, limited only to control with reference to a major street plan and not otherwise, also includes all land lying within three miles of the boundaries of the municipality not located in any other municipality.

In 2003, Grand Valley Irrigation Company filed a complaint against the City of Grand Junction regarding designation of segments of the GVIC easement as public trails on the City's "Trails Plan." The City filed a motion to dismiss, which was granted in district court on January 22, 2004.

Renaming the Plan:

The current name is the Urban Trails Master Plan. The updated plan provides more than just "urban trails". It extends into areas that are not considered urban and are not part of the urbanizing area of the Comprehensive Plan. Therefore the name of Grand Valley Trails Master Plan better identifies the Plan.

Supporting Documents for the Plan

- Trail Summit Final Report
- Trails Summit Pledge
- 2035 Regional Transportation Plan
- Resolution 48-94, creating the Grand Junction Trails Board
- District Court Case No. 03 CV 588
- 1999 Canal Roadways Use Study Summary

FINDINGS OF FACT/CONCLUSIONS:

After reviewing the Urban Trails Master Plan application, CPA-2013-224 for a Comprehensive Plan Amendment and to rename the plan to the Grand Valley Trails Master Plan, staff makes the following findings of fact and conclusions:

- 1. The proposed amendment is consistent with the goals and policies of the Comprehensive Plan.
- 2. The review criteria in Section 21.02.130 of the Grand Junction Zoning and Development Code have all been met.
- 3. City and RTPO staff find that amending the Urban Trails Master Plan will provide a better circulation plan for the community. It will promote alternative means of active transportation for the enhancement of the health, safety and environment of the community.

4. Renaming the Urban Trails Master Plan to the Grand Valley Trails Master Plan better describes the overall plan.

STAFF RECOMMENDATION:

Staff recommends that the Planning Commission forward a recommendation of approval to the City Council for the requested update to the Urban Trails Master Plan, amending the Comprehensive Plan and renaming the Plan to the Grand Valley Trails Master Plan, with the findings and conclusions listed above.

RECOMMENDED PLANNING COMMISSION MOTION:

Madam Chairman, on the proposed update to the Urban Trails Master Plan, CPA-2013-224, I move that the Planning Commission forward a recommendation of approval to the City Council with the facts and conclusions listed in the staff report.

Link to Grand Valley Trails Master Plan (DRAFT) www.gjcity.org/GrandValleyTrailsMasterPlan.aspx

Attachments: Open House Comments Other Public Comments by letter and email Resolution No. 48-94 Ordinance



Urban Trails Master Plan Update *Comment Sheet*

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Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

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Please turn your comments in tonight or mail them to:

Grand Junction S.

U.rban Trails Master Plan Update *Comment Sheet*

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(Optional) Name <u>Brithany Warden</u> Address <u>1001 Gunnison Ave.</u>, Grand Junction, CO <u>81501</u> Phone <u>(970)</u> 623-2702

Please turn your comments in tonight or mail them to:

Grand Junction 15 C.

Urban Trails Master Plan Update *Comment Sheet*

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Please turn your comments in tonight or mail them to:

Grand Junction

OPEN HOUSE June 4, 2013 4:00-6:30 PM Mesa County Community Services 200 S. Spruce Street

Urban Trails Master Plan Update Comment Sheet

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Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

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Please turn your comments in tonight or mail them to:

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U.rban Trails Master Plan Update *Comment Sheet*

IT MAY HELP TO COMMUNICATE
THESE IDEAS TO ALSO PROVEDE AN
OVERALL MAP OF EXTRETENCE & PROPOSED
BIKE, CANAL & SIDE WALK IMPROVEMENTS
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OUR FOMMUNITY WITH BE ABLE
TO MOVE MORE EN THES POS.
PIRECTION.
(Optional) Name JHMES K.
Address
Phone

Please turn your comments in tonight or mail them to:

Grand Junction C. C.

Urban Trails Master Plan Update *Comment Sheet*

To the future and Current Citizens of GJ.
It is in the interest of the public to
add safe bike lanes to schools, to work, for
exercise for health and the pleasure of bikers.
GJ should be a leader in this phase of
adding to the enjoyment of living here.
I support the Grand Valley Trails Master
Plan. Also bike trails, jogsing trails and walking
trails on the irrigation canals would be envired.
Doesn't the public pay through taxes, for irrigation
canals? The city should support the citizens
Man. Also bike trails, jogging trails and walking trails on the irrigation canals would be enjoyed. Doesn't the public pay through taxes, for irrigation canals? The city should support the citizens in healthy activity. Other citizen open the canals-we should to? Thank you
should to! Thank you
(Optional) Name Dara Whitmore Address 1925 N. 6th St. GJ 81501
Address 1923 N.6th St. GJ 81501

Please turn your comments in tonight or mail them to:

Jody Kliska, Transportation Engineer City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org

Phone _____



-1

Urban Trails Master Plan Update *Comment Sheet*

To whom it may concern- OPEN THE CANALS!
I support the Grand Valley Urban Trails Master Plan.
As a mother, bike lanes to schools are includibly important to
me. One of the reasons I love the Grand Valley is the
year vourd bikability potential and yet it is very difficult
due to lack of connectivity of bille lamb. Connectivity and
salety are KEY to encouraging increased use of bicyclis as
a form of transportation. Bike lans provide increased
sefety and reduce road rage against bikens as drivers are
more able to share the road, Grand Junction should be a
leader, Fruiter, Palisade too. De are known for biking in our area
The city should reflect that, It is a source of tourism, a way
to keep traffic down, increases value especially to young people,
and supports health in this eva of obesity. This NEGDS to
hoppen. Please pass this Master Plan ! Thank you!

(Optional)	Name	Kate	- Hai						
Address	1925	N,	loth	SI	6J,	(0	8150		
Phone	303)4	75 -	2109					 	

Please turn your comments in tonight or mail them to:

Grand Junction ¢, «

Urban Trails Master Plan Update *Comment Sheet*

Many alli are S: (nape Vortes ìS Sove 14 the 6 SLINE rainted So LXH on Not ans. Thy should hrch prion Y m on mosi impail U Sa 14 The 0M Neve and Co $\overline{\mathbf{n}}$ 2) dreat 160 ŀC Users VIA Would ne a FR Socia ia Q mod Кıл RC VSCVS Hona Ũ 4 MAR mobile Levice 4 routes on X COV The Sa OT er Concerns back 8r l 91 MAJOR SAFETY + LIAHILITY IMMEDIATE CONCERN 3.) Road Run Front access is DANGEROUS 29 55045 (Optional) Name ne ta 25 Address 314-0005 Phone _

Please turn your comments in tonight or mail them to:

(om)

Little Park toad designated as bike lanes, which would be ideal but is unnealstie given the topography, private properties, etc. what night happen is a handful of lanes (installed by requirements for developers), which lead to nowhere + are micleading + confusing to bikens + cars (and a synificant but Unneccessary financial burden to developmes). Bike "route" world be a more appropriate designation.

Grand Junction C. C.

Urban Trails Master Plan Update *Comment Sheet*

-7/ Bike SA USP o r ow 5 9 Dar bike dala Y one we There **^** through rout Q asil accesa C +) i \sim ŇΟ COM 02 tomotives GM 9 hA ΔY 20 <u>e</u> S nromot < MMM a 9 പം $\langle \rangle$ transportat -ton Thank YOU Thus (Optional) Name _NM_a n and Grand Junction. (0, 81301 5+ 61 440 Address Phone 43 \cap

Please turn your comments in tonight or mail them to:

Grand Junction COLORADO Ć 68

Urban Trails Master Plan Update *Comment Sheet*

MAY NOT BE AN AVID T BIKER, HOWEVER WHEN TM PEDDELING AROUND ITS GREAT 10 KNOW IM SAFE IN OBDER TO MORE RAVEL ON THE BELKE BELIEVE T MORE NE NEFD LAARES RIKE 155! IMPROVED SIPE BEING WAI A. TRANS PLANT FR ON PHOENIEX KNIOW HOW TRATLS ARE THE CANAC A MAJOR FUBLEC, CONNECTIMA BENTET THE 5 T HE COMMMNITY IMPROVING PEOPLES HEALTH BEING WELL SFEMS STMPLE NEED ME TO - VINST KÆ WE TO STRATGHT FORWARD È TT CLEAR FOR UNPERSTAND. ALL TO

(Optional) Name JAMES Ko

Address

Phone _

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

First Oft, thanks for organizing toutting forth those proposals. Thanks
for listrain to my comments.
(1) wall maps and contusing-similar colors denoting different things
(2) Grand Junction has a very retable amount of "bile puths"- That's great
but I tool that the town is not bike triandly when it comes to trying
to commute on your bike. Bilens have pury right to the road
that a car does and more education, signing & shavrons may help.
Creating a city that is bike formally will help over economy by sucreasing
the demand of prople nonting to live and verenete here. Bike friendly
cities where people are not atrain to commute by like are hralther
and happoint
3A specific concarn-developens safe bike commuter lunes that comment down town
to Redlands, Where 340 (Broadway lowand) Crosses the colorado and the tran tracks,
there is no consistant bike lane it varies from avery narrow shoulder (<3') to a nide
shoulder. Only mone spot is a denoted bike lane as it crosses an exit tampa-it is
hot consistant bletware are other turns that do not have this dotted bike line.
Leggilly, abile can take up a right lane going over the brillse,
(Optional) Name but motorists sorm not to understand this concept +
Address get angry. The existing bike parts that is on the Who side
Phone of the bridge is not beneficial to a bike commuter - it
diverts the vider off item of any kind of efficient proving
Please jurn your comments in tonight or mail them to: commenter vorte.
Jody Kliska, Transportation Engineer City of Grand Junction Frick Marchese
250 N. 5th Street) $10.9 \text{ G}/16 \text{ M} \approx 10.9 \text{ g}/16 \text{ H}^{-1} \text{ H}^{-1} \text{ G}/16 \text{ H}^{-1} \text{ H}^{-1} \text{ G}/16 \text{ H}^{-1} \text{ H}^{-1} \text{ H}^{-1} \text{ G}/16 \text{ H}^{-1} \text{ H}^{-1} \text{ H}^{-1} \text{ H}^{-1} \text{ H}^{-1} \text{ G}/16 \text{ H}^{-1} \text{ H}^{-1} \text{ H}^{-1} \text{ G}/16 \text{ H}^{-1} \text$
Grand Junction, CO 81507 Jodyk@gjcity.org 6-7 CO 81507 970 640 1552

Grand Junction

Urban Trails Master Plan Update *Comment Sheet*

I support more urban trails & the use of canals!
The master plan looks great - I think the combo of bile lanes, sharrows, detached, etc. are great - lots of tools to get around the valley. Thanks for the hand work t effort,
of bille lanes, sharrows, detached, etc. are great - lots
of tools to get around the valley.
Thanks for the hand work & effort,
(Optional) Name Driana Board
(Optional) Name Briana Board Address 276 Coulson Dr. 65, CO 81503
Phone 970-812-7542

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

Excellent Draft easy to understand different types
- of trails Not sure lishert the priority development
is at 1st glance, but it is evident a lot of work
- has gone into the proposals Thank your
(Optional) Name Zosky //
Address 276 Courdson Dr.
Phone 978 216.1729

Please turn your comments in tonight or mail them to:

Grand Junction es.

Urban Trails Master Plan Update Comment Sheet

* OVERALL - GREAT PLAN W/GIZEAT, HEALY USEFUL UPDATES. * ENCOURAGE ADOPTION BY CITY OF GJ, MESACOUNTY, CITY OF FRUITA, AND PALISADE * CANAL TEAILS SHOULD BE DEVELOPED; IN MANY CASES THESE ARE PUBLICLY DUNKED ROWS THAT SHOULD BE MADE AVAILABLE FOR MULTIPLE USES - INCLUDING TRAILS; MANY OTHER COMMUNITES LARGE & SMALL HAVE WELL - DEVELOPED MULTI-USE TRAIL SYSTEMS LOCATED ADJACENT TO THEIR IPPRICATION AND FLOOD CONTROL CANALS, CQ, ALBUQUEROUE, PHOENIK, SANTAFE, TUSON. * TO IMPROVE OPPORTONISTIES FOR OBTAINING FONDS FROM SOURCES BEYOND MESA COUNTY AND THE CITTES, CONSIDER HIGHLIGHTING SOME (A FEW) GEM ROUTES OR PROJECTS, SUCH AS THE SEGMENTS OF THE MONUMENT LOOP FROM EAST GATES TO WEST GATE (S. CAMP, S. BRUADINY, BRADWAY), AND/OR PALISADE TO FRUITA, ETC. Address Phone

* THE GUT MP ZOIS IS EXCELLENT, WELL THOUGHT OUT AND Please turn your comments in tonight or mail them to: WHEN IMPLICMENTED WILL ADD

Jody Kliska, Transportation Engineer City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org

GREATLY TO QUALITY OF LIFE IN GRAND JUNCTON AND THE GRAND VALLEY.

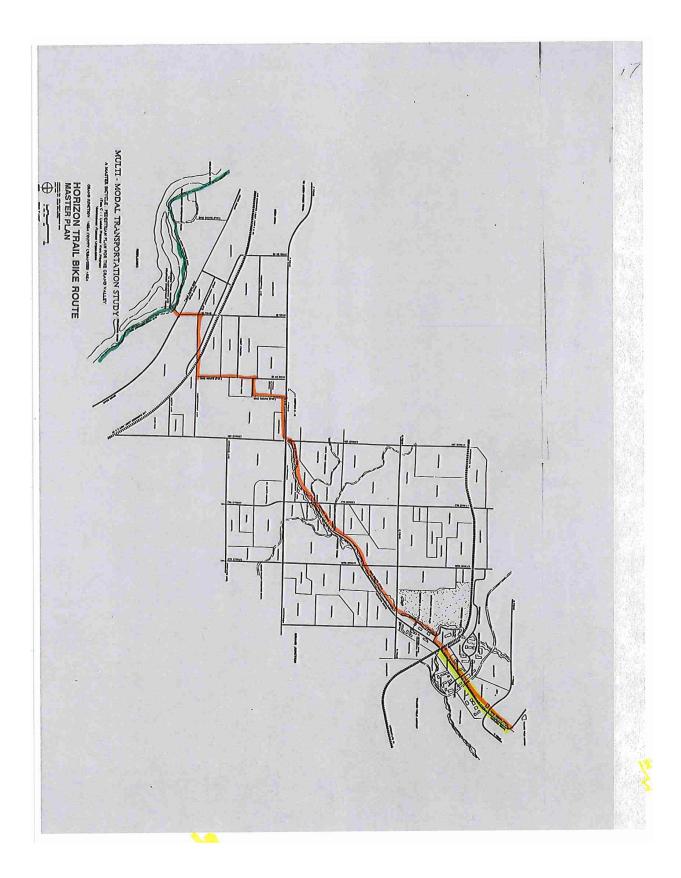
Grand Junction 6 Car

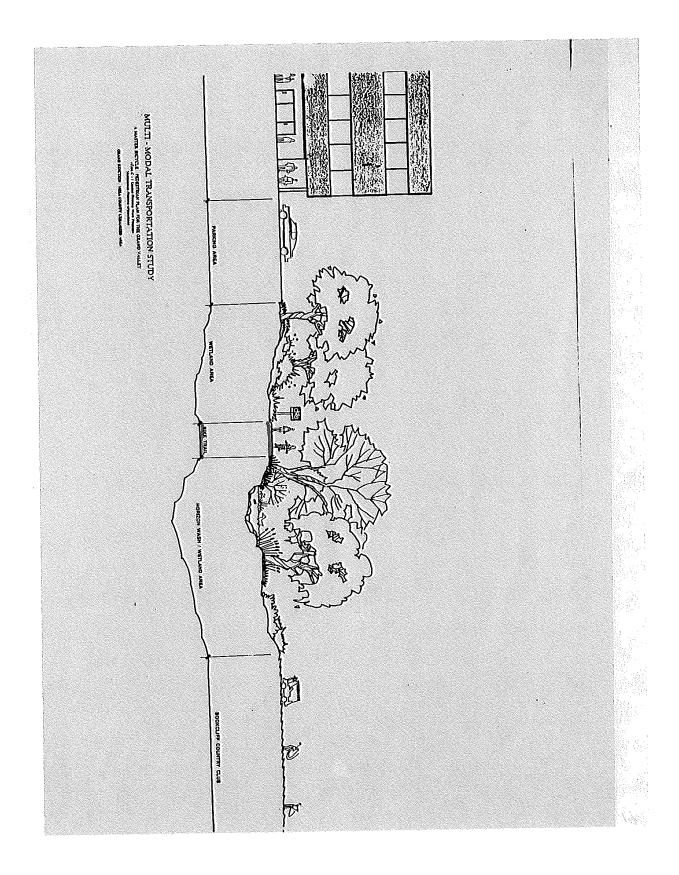
Urban Trails Master Plan Update *Comment Sheet*

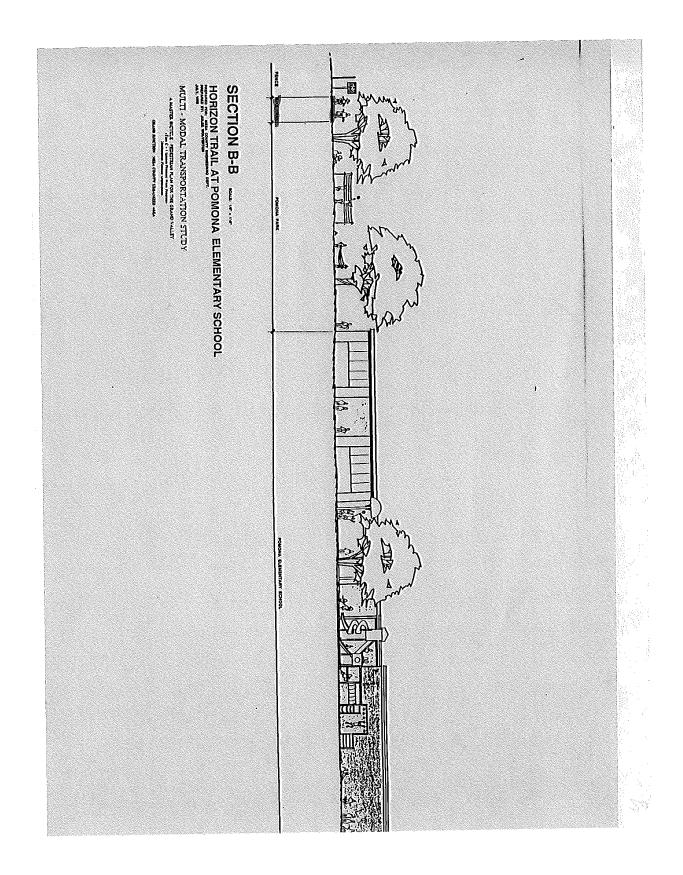
HAVE THE COUNTY & CITY ADOPT THE PLAN 1, THE OOUNTY DOESN'T LIKE THE CANAL TRAICS IF HAVE THE CITLES ADOPT IT) IMPLENENT THE MULTI-MODAL TRALL PLANS DRAINAGES CANAL TRAILS THE ATTACHED HORIZON DRIVE TRALL SEE PLAN 4 WASH TRAIL EWIS LEECH CREEK TRAIL 1 MONUMENT PD. TRAIL GRAND VALLEY CAWAL TRAIL 33 PD TO RIVER BEND PARK FROM DEBEQUE CANUDA TRAIL OLD SPANISH TRAIL G. I. TO DELTA 9.

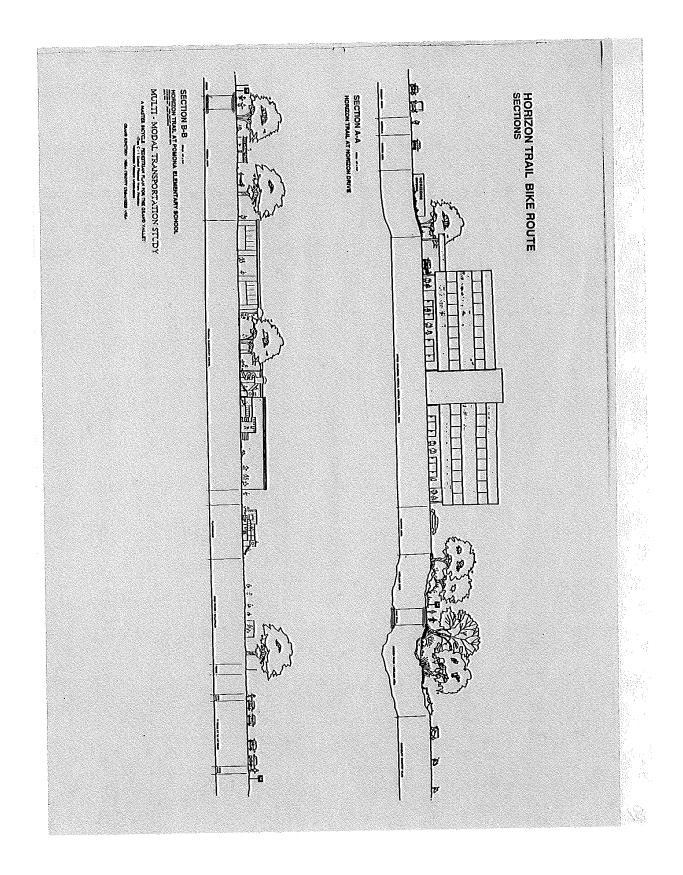
(Optional) Name	RENNETT BOTSHENSTEIN
Address	255 OURAL AVE, G.J.
Phone	770 241-0944

Please turn your comments in tonight or mail them to:











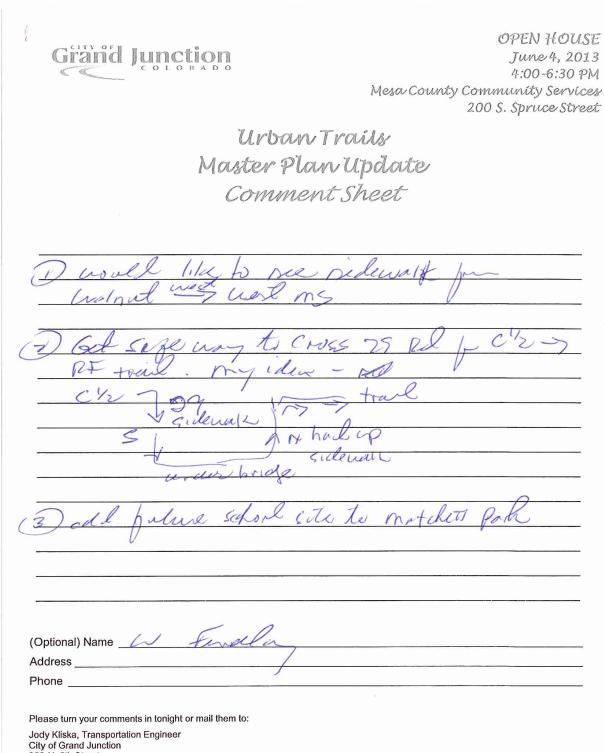
Urban Trails Master Plan Update Comment Sheet

Nove and Road
Monument Road
I The bike voute from they 340 to the enterance
to the park needs to be a priority. Children
travelon that road to the bite mrk 3 lunch
Loop/Three sisters area going against traffic. - There should be 2 opticons - dirt (single track) + a bike poth.
- There should be 2 opticits -
dirt (single track) + a bike path.
2) A direct route from Redlands to downtown
also should be a priority - the aurrent
also should be a priority - the aurrent- bike/pedestrion path over theriver & thain
walks are not ideal Consider a
seperate, like path + pedestion with that
seperate pike path + pedestrian pith that is not connected to Hwy 340/ The path
meeds to be mide enough for both high

bicycles & walkers 3) Andrea (Optional) Name Javchese Address (19) Glad P Sunction CO 81507 Phone <u>Gravol</u>

Please turn your comments in tonight or mail them to:

Speed



City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org

Urban Trails Master Plan Update *Comment Sheet*

Fruitule live in the North aren the folly the truils valley support proposed wound m notublir aloni the proposed USA FOUTES Hunthorno th Dasla F Ave often CMU bike Herson by +0 to commute 2814 Partlesson the bille lone Q 5A fh travelling for bible 400 me NU 1 daughter bourd ON ther option hour thank Ant the CA new that nelaborhood Am indicatha Some Mups Perhaps online FORUM in created be their residents to share noutes experiences area

1-Justin Hudler (Optional) Name Address 30381/2 Kings r.L 65 Phone (970) 948-8894

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

What about Mesa Countys	Plan to add	side walks to
Broadway from 191/2 Rd to	23 Rd?	How come we
	the south 5	ide of Broadway
		Monument?
		· · ·
3 9		
		×
		······································
(Optional) Name		
Address		
Phone		
Please turn your comments in tonight or mail them to:		
Jody Kliska, Transportation Engineer City of Grand Junction		
250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org		а. — ў



Urban Trails Master Plan Update *Comment Sheet*

Remove the word Future from Canal Puths. These trails already exist by "use"

There are a lot of Trails on private property in the undeveloped Redlands Are the private land owners OK with this?

We need Signs on old trails In the Ridges To denote 9 bike its being used TIUCKS path is not a roadway

(Optional) Name ____

Address _

Phone _

Please turn your comments in tonight or mail them to:

Grand Junction C

Urban Trails Master Plan Update *Comment Sheet*

Walkeb/e mObr Tan m nectin 4 ß n <u>Ca</u> P INP uls T) 0 $^{+}$ С. 0 ŧС positive and attract opportunities. economic also 0 Pay DQ being halug adv the バハ W Qn 110 P acces Þ Ô Sì b 0 ß Q di ha 00 e l IDAR Ô \mathcal{T} be Albuquerque 101460 The ails Ca Ŀ ities O \mathbf{C} 0 1.9 will oresight of and Und worked (Optional) Name Lesley MEWhirter COM mul ð darg Ì l. Address Phone ntion Publict Should trinds safe, Please turn your comments in tonight or mail them to: ene Jody Kliska, Transportation Engineer City of Grand Junction 250 N. 5th Street ntod MI are Grand Junction, CO 81501 0 physical Jodyk@gjcity.org CONDY a positive fe laa (ONER)> ^ l rendents ō_nd m 6 NUN ~L ъe

The readability of the maps could be improved by labelling femer roads, fouring on lebels for roads proposed for trails & major roads.

Grand Junction . Come

Urban Trails Master Plan Update *Comment Sheet*

like what il the cQ. draft see in Rolh mulity Chiefth To alternative ortation transp lul here d 0.ttb Por-Do aur Breyele have bedestric and nice One I of rouled that Nak concern cQ. support ool off 110 to the Ø drop scil increa Be needs Thore in ما م concession the sidewalk endangering wonderful litcher An emuse are 1 trails urba of resource tradestate

(Optional) Name Jon Kizzo		_
Address 604 1/ 17th 51	Grand Junction (0 8/501	_
Phone <u>970 - 216 - 630</u>		

Please turn your comments in tonight or mail them to:

Grand Junction

Urban Trails Master Plan Update *Comment Sheet*

First on mylist is canal trails. What a great
First on my list is canal trails. What a great asset to our community this network would make.
The Grand Valley Trails Master Plan should be
adopted. Dur community needs more sidewalks, more
bile lanes, and more ways to use alternative
transportation like the bricycle. The health of
transportation like the bricycle. The health of air citizens and the economic health of our
Community will only benefit from more sidewalks
and pike lanes.
(Optional) Name Amy Agapito Address 402 Bockcliff DE GJ CO BISO Phone 970:255-6809
Address 402 Bockcliff DE GT CO BISO
Phone <u>970-255-0809</u>

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

This is my first time learning more in depth about long GJand timo the master plan for urban trails. area respont of GI thought this was a need always 1 have am a mother ofa branh little girl and have heen wanting to her, but our neighborhood right off patterson. Comute with to ride It is nerve-racking enonan on patterson on my own let So all my child on board 10/5ants alone with mu ach hore What is proposed

to take alternative to MAJOR roads such as Routs <u>bc</u> moterist 4 clearly mark 03 patterson 20 ot. that Can New compris the valley Map their R Wisshfor think that ALWAY These. two things are what I and other back to palisade Droad 1)12 road. 12 Yd Codd are GREAT opportunities to build bike lanos a trails that are Safe, but they all don't conect so if we can connect these routs or neighborhoods dife would be AMAZING. (Optional) Name Address Phone

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update Comment Sheet

SUPPORT efforts to proin Use no mobild Cond octhur KI 1 0 read AVGAL , CULA CH CASOL 1 Jase 0 boliene 000 NP 1ª naus 8a ONG iacent lett 60 9 Here onunity relucate The Washinton Grea here Usec Un. Metro trailmon tto Uralle 6 the inc Stem Kney CLOMAC 3 0 In < alona nul 6 blers 1015 D 10 Cons 1110 TANAN te 180 Commini -10 NOL tron Carsillo US 6 1 WNS Tridde mbhiu (Optional) Name Inction (0815 00 Address (RA10 (TTX 9663 283 Phone Cel

Please turn your comments in tonight or mail them to:



250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org OPEN HOUSE June 4, 2013 4:00-6:30 PM Mesa County Community Services 200 S. Spruce Street

Urban Trails Master Plan Update *Comment Sheet*

-reed wider cooler Legend 2012 bai Das 10 ANES ROUTE Path an VISIONARIA 9 m DIAUANG and in 200 the presentation Findla 10 alot ound the one Saure 0al 1 like everal coveres nee Inc an 5 SMG un involved hope all the entrhes are equally Coulli the GVTMP-ZO13 VISION TO uto musino mar 000 (Optional) Name Address Phone Please turn your comments in tonight or mail them to: Jody Kliska, Transportation Engineer City of Grand Junction



Urban Trails Master Plan Update *Comment Sheet*

Hi! First, 7 War 1201 SOU NPG rouple noticer bike proposed comment Sharnows lane nistake H These roads 204 or Seem 10 M na tra FF. width for Kang away lanp wou only drivers even MONE aga mono respa fan a cyclic Energy 11 be Hon used tieres for improving erna us Eveli Sth for St reach and "sacrificed Stree 1 as berna Meanwhi I'd LOUE 6. lanoi 500 the KP 28/4 Rd on west extended trom to Mesa Mall and Road 24

Hodge (Optional) Name Address Phone 970. 462. 7119

Please turn your comments in tonight or mail them to:

Grand Junction

Urban Trails Master Plan Update *Comment Sheet*

Pour 25 it Draft - Yes! I hear this will be an
Proce 25 it Draft - Yes! I have this will be an undarguess, that is greatly needed for safety. Duryrous as is
Excellent idea. That it joins up wlexisting trail
on pige 24. Do he underpass regardless of Whether' trail extension is possible. The underpass is greatly needed.
Proce 24 - Very positive ford back for proposed trail out of Interate whong king
Mataria (10) Prior
In general rout - finding signage is appreciated
(Optional) Name
Address 1225 Unip to Ar
Phone 412 849 3025

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

This is a big step powerd, Keep moving forward.
Bicycling in the Grand Valley will will reach th
stantial until there as a predictable law
anforcement component. We don't need a
police state but we do need enforced standard
of cycling behavior. Without wich standards
the gulf of misundang between cyclich
and motolich will only grow. This
can do withing hil hart cycling.
11 - Dott
(Optional) Name Ken Silver
Address 413 Montero St Grand Jundion 81507
Phone

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update Comment Sheet

7
I LIVE OUT IN THE REDLANDS AND RIDE MY ROAD BILLE ALMOST EVERY
DAY. I DEFINITELY WOULD LIKE TO SEE BIKE LANES ON ALL OF SOUTH CAMP
ROAD. PRESENTLY, ONLY PORTIONS OF S. CAMP HAVE BIKE LAWES. WITH THE
DESIGNATION OF S. CAMP AS PART OF THE "MONUMENT LODP", I THINK IT IS
VITAL TO SEPARATE FASTER MOVING ROAD BILLES FROM THE SLOWER, MORE
LIESURELY USERS (E.G. DOG WALKERS, FAMILIES OUT FOR A WALK,
CUCLISTS ON CRUBER TYPE BIRES THAT USE THE DETACHED PATH THAT
CURRENTLY RUNS DOWN S. CAMP, I'VE NOTICED A BIG INCREASE IN THE
NUMBER OF ROAD BIKE RIDERS ON S. CAMP, MONUMENT AD, ETC AND
I THINK FROM A SAFETY PERSPECTIVE, BIKE LANES WOULD SEPARATE THE
USER GROUPS; ROAD BIKES FROM THE MORE LIESURELY AND SLOWER + EAST
USERS. S. BROADWAY, WEST OF IT'S JUNCTION WITH S. CAMP RD
ALSO NEEDS BIKE LAMES. THIS IS EVEN MORE CRITICAL NOW THAT
PART OF S. BROADLOAT IS PART OF THE "MONUMENT LOOP," THE SECTION
OF S. RPARNING THAT GETST WEST OF THE S. CAMP JUNCTION OFSPERATELY
WEERE A CONTRUCTION OF THE PORTIAL RIKE LANE THAT PRESENTLY EYISTS
THAT ROAD, AS IT APROACHES WILDWOOD BECOMES VERY NARROW, NA3 NO)
(Optional) Name PAUL COWAN
Address 371 CAPROCK DRIVE G.J 81507
Phone G200 435-260-1825
Phone (start TJJ COUTUES

Please turn your comments in tonight or mail them to:

SI-DULDERS, LIMITED SIGHT DISTANCE, AND A BLIND 90° CURVE, AND THIS IS PART OF THE NEWLY DESIGNATED I'MONUMENT" LOOP ALSO, THERE DESPERTELY NEEDS TO BE DESIGNATED BILLE LANF ON C'R ROAD BETWEEN 27'/2 209 ROADS. THIS IS THE I'MISSING LINK' THAT CONNECTS THE PAUSADE (COEN LAKE AREA WITH THE BOTANICAL PARK (CONNECTED LAKES, ETC. I RIDE THIS SEVERAL TIMES A WEEK AND WHILE PRESEN TRAFFIC IS NOT BAD, IT WOULD BE PREFERADLE TO SEPARATE AUTOS FROM BIKE. I DON'T THINK THIS ROAD IS WIDE ENDUGH TO BE A SHARROW ROUTE

I APPRECIATE THE WORK YOU'VE PUT IN TO THIS. I REALIZE THERE ARE ROW ISSUES, POLITICS, ETC. THANKS FOR LISTENING TO ME.

PAUL Couran

	OPEN HOUSE June 4, 2013 4:00-6:30 PN ommunity Service 200 S. Spruce Stree
Geolont' Urban Trails Master Plan Update	
Geon Master Plan Update	
Comment Sheet	
We need access to roads along ca Also any thing that will encourage our l to use their hilles - Safely! I hike to CMU from the Ridges Then up parallel to 12th. So North South a bikes near 12th is necessary.	at fines
(Optional) Name Tom ACKER Address 2410 Sandridge Cf. G.) 8(50 Phone	07-
Please turn your comments in tonight or mail them to: Jody Kliska, Transportation Engineer	
City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org	



Urban Trails Master Plan Update *Comment Sheet*

= We would love (north-south got	, a Gike path. F course, area)	through.	Lincoln Park.
= Bike friendly	12th Street.		

- Love to see detactched Paths on Canal roads

(Optional) Name Shannon Fulton & ERIC Wilson Address 1201 White Ave (970) 216-0910 Phone _

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

The East-West considers are better than the worth/south
Corridors. Don't Know how they can make choosing
ute/Pitkin and North are easier - but trying would be vice.
Keep pounding on the canal companies.
I support the Draft Muster plan. It's difficult
to add pike laves to a city built for cars.
Do the boot crow - Re polent less - Pedestuan
Brigde traits are a MUST use za nd dyou con.
No your best to make connections, OM to Redlands.
Clifton to Palisade, Dountown to the North side etc.
an incremental approach seems lite progress is slow -
but over a tinge long period of time repults are
Surprising -

(Optional) Name PAUL NECSON

Address ___ Phone ____

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

· Town of Palisade Public Warks intende D 80 designate route Elberta a bille on from 2013 n 60 Highway le CAR 14 shiping В · Goines Forward. changes In route ille More 20 developma he SUDDINK activel he Van an moleh FACT 202 MAG isude a o Frank Walt, Public Works Director Box 128, Palisade, Co 81524 (Optional) Name BOA Po Address 602 (970 5 Phone

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

bike lanes and continue bike More (7th st to make connections lanes to now to tn= problems: SOLVE HOY1200 + through on a bike Mesa Mall and Grand

Proadway - the construction planned for proadway - the county isn't planning to widen the road and instead just install side wilk

Leave the canal roads on the plan

River front Trail Need connections 10

8150

Robert Raylol (Optional) Name 596 Bookeliff 65 Address

Phone

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

My concerns that have been addressed by the proposal are i Potterson, North Are, + 12th Street.
Not addressed is 7th Street between north + Patterson
(Optional) Name
Address Phone

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

It appears that there still is not going to be any sidewalk or bike lane in front of Thunder Mtn. Elementary school. Students walk on the street to ? from school & most parents drive their students to school - likely due to the dangerous environment.

A detached path is indicated on the canal - however it is pasted as illegal to enter that area (NO Trespassing) This area does not seem to be accurately depicted.

There is also of a great need for bike lanes around the CMU campus. Students are hit far too often.

It does not seem as though GJ has the "bike friendly" distinction. This accolade would likely attract peoples & businesses.

Keep up the work to make connections so that people feel as though (Optional) Name

Address _

Phone _

Please turn your comments in tonight or mail them to:

Jody Kliska, Transportation Engineer City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org they have the option to commute to work.

-Designating separate bike lanes away from streets is opcowing in popularity in many crites committed to promoting cycling in the community.



Urban Trails Master Plan Update *Comment Sheet*

1. Existing shoulders are so full of debyls they're not usable
2. Sections of 25 Road, 24 Road (over by the C. Riverside PKuy) are daugenous
10/0 Shoulders
3. River Road needs shoulders all the way to Fruite
4. Curb cuts, connections are needed at many locations along Riverside Plan
to linking the like lanes to the trail system.
5. Detached Paths are good for Pads, kids & dogs but not bikes-use shoulders.
Master Plan looks great! I hope live to see it.
(Optional) Name <u>Ed Chumberlin</u>
Address 2520 Snowmess C.F GN
Phone 243-9355
·

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update Comment Sheet

and portands of a sphilt ruks for hetu ein Dail 14 6 Lor 1h in USULLA 141ans vo 30 Casement. 38 0 40 PLUINS 1500 DIA ach 2 OU ŀ ull.

na INU Ve 1º 1005 nondone phivite 0+ 004 NSC a vh fisel 1.831 OM agains GNIN sh 6 Centuri 0.1 (210 Mush 160/85 Guarthen (Optional) Name 81506 RO Address > Doin 65 Phone 5

Please turn your comments in tonight or mail them to: Jody Kliska, Transportation Engineer City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org



Urban Trails Master Plan Update Comment Sheet

develop a safe way Please to cross as a pedestrian to Sherwood Park. get into ashing sign i Pervans the hout of the Croshvale in location library temporary renced De 10 W LOW Jennifer Fox-Colwell (Optional) Name Address 242-2274 Phone Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

Please Continue to push for as many
bike paths as possible. I enjag
cyceline the Grand Valley and its important
to feel sale while riding with traffic.
We need to continue to work for environmetally
Sustainable transportation and exceling in a
major part of that. The safer you feel on
you the the more likely you are to
Vide.
(Optional) Name Rob Parson
Address 578 \$ 283 dl 65 81501
Phone 970 250 2547
Please turn your comments in tonight or mail them to:
Jody Kliska, Transportation Engineer

City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501 Jodyk@gjcity.org



Urban Trails Master Plan Update *Comment Sheet*

I think that we must continue to make
our streets safe for bicyclists. UTC is a vital
organization & lappland the efforts that are
being done in working with the city to improve
on the pothways of Grand Junchion + surrounding
Communitios. A seems like there are more & more
peddlars on the roads every year + the city needs
to be pro-active in its support & planning
for alternative transportation. I think more events
for the community to become more aware like this
one are very beneficial & should continue to
be on the calendar.

(Optional) Name Jon h-Ren

Address 807 w. u.T. At 6.J. CO 81801

Phone _

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

1-le110

HC TU
Tam hoping that Grand Jenction Can incorporate more bike Janes in and around the city. I live at
10/ Chipota and bile to work of \$ 764 Horizon drive
The F. Crossing in around 12 North is searcy. In
addition it would be grad to have the Snarrow Boute
marker on the road - I now experienced motorist yelling at
me to get off the road even mough I have a right to be
Mere. Also Jam in support of having arress safe access
to the priver find trail system. The last point
of cincern is the allawing access to the cienal
roads for use by cyclist,

samt a 122 (Optional) Name 0) 6 8150 Chipetu Are 953 Address 653-0411 970-Phone _

Please turn your comments in tonight or mail them to:



Community.

Urban Trails Master Plan Update Comment Sheet

Qu hai (un. smma. andmi aller attente Sneria 0 th On 1 fh. ho Pa lec 16 Show 14 L q grawth 0 4 01-Commant tor tir (Optional) Name 1 150 0 4 ashir Address no 9 10 Phone

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

* I suggest adding an additional designated bike voule headed south on 9th st and/or 12th connecting to the future Las colonias
bike voule headed south on 9th st and/or
12th connecting to the future Las Colonias
pmk_
I brevall, the UTC has done a fantastic
that are string to make our
community made walkable biteable
and safe for pedestrians - I fully Support the full adoption of fluis plan!
Support the full adoption of flus plant

(Optional) Name _____

Address ____

Phone ____

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

Wonderful! I fully support
this effort matring our valley
more bike pedestrian friendly!
The thought going in to long routes
15 important . Intersections like
First & Grand need lots of
Atention. Also the irrigation
canal roads are waiting to
be developed. Please pursue
that. As a start you
should show them on your
maps,
(Optional) Name CELAII
Address 320 Country Club Part Rd Phone GT (0 & 1307 (970) 241-5287

Please turn your comments in tonight or mail them to:



Urban Trails Master Plan Update *Comment Sheet*

SPECIFICALLY, I WOULD LIME TO SEE THE STREETS OF GRAND JUNCTION MATCH UP TO THE CITY STANDARDS FOR BIRE ROUTES /LANES AND TO MATCH UP WITH THE MASTER PLAN. FOR INSTANCE 15TH ST BETWEEK TARE ORCHMO NORTHO THE MASTER PLAN 704 AND BIHE LANE AND ORCHMO TO SHOWS ELM 1415 A BINE LANE AND ELM TO HORTH DOLS NOT. ALSO, PER THE STANDADS FOR BIHEROUTES, THENE SHOULD BE SIGNS THAT DESIGNATE ROUTES LYERY BLOCK, SELDOM DO THE CITY BIRE ROUTES HAVE THIS. (Optional) Name CRA76 PMKLM Address Phone 201-7942

Please turn your comments in tonight or mail them to:



IN REPLY REFER TO

WCG-ASchroeder LND-6.00

United States Department of the Interior

BUREAU OF RECLAMATION Upper Colorado Region Western Colorado Area Office 2764 Compass Drive, Suite 106 Grand Junction, CO 81506

JUN 2 4 2013

Ms. Jody Kliska Transportation Engineer City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501

Subject: Comments on the 2013 Draft Grand Valley Trails Master Plan (Grand Valley Project, Colorado)

Dear Ms. Kliska:

This letter and the enclosed comments serve as the Bureau of Reclamation's remarks on the 2013 Draft Grand Valley Trails Master Plan (Plan) as presented at the Open House on June 4, 2013. It also serves to provide you with the criteria Reclamation will use in determining whether or not a detached path is allowed along Reclamation facilities.

The Plan, as currently written, could affect several features associated with Reclamation's Grand Valley Project, including but not necessarily limited to the Government Highline Canal, and the Orchard Mesa Irrigation District Canals 1 and 2, associated drains, laterals, and operation and maintenance (O&M) roads. Reclamation's comments are enclosed.

As you may know, the Grand Valley Project is a Federal irrigation project authorized and constructed by the United States and under the jurisdiction of Reclamation. The Grand Valley Project is operated and maintained under contract by two managing entities. The Grand Valley Water Users Association (Association) operates the Government Highline Canal system and the Orchard Mesa Irrigation District (District) operates the Orchard Mesa system.

The United States holds a mixture of fee simple and easement right-of-way land interests for the Grand Valley Project and its associated facilities.

The use of Reclamation's O&M roads by anyone other than Reclamation and its managing entities may be considered a trespass. This measure is necessary for the long-term safety of the facilities, to protect the public, and to minimize liability for the United States and its managing entities.

However, Reclamation is open to trail development on or near Reclamation project lands if such development does not interfere with the operation and maintenance of the water project and does not increase liability to its managing entities and the United States. In addition, Reclamation will require the concurrence of the Association and the District before we will consider a trail on any Reclamation O&M road.

For Reclamation to consider providing public access on any O&M road associated with any of its water projects, the following provisions must be addressed by the entity requesting the access:

- There must be an established, legal entity that assumes all responsibility and liability for the trail and all
 associated maintenance costs.
- The trail entity must carry liability insurance to protect against damages and lawsuits and must agree to indemnify and hold harmless the United States, the Association, and the District.
- The trail entity must provide plans and specifications, including necessary signs and trail head parking facilities. The plans must be approved in advance by Reclamation, the Association, and the District.
- 4. The trail entity must provide law enforcement.
- The trail entity needs to obtain written consent from underlying land owners when the United States holds an easement or right-of-way for the O&M road.
- 6. As part of the proposal, the trail entity will need to conduct a public review process and complete any associated National Environmental Policy Act requirements that may be necessary for Reclamation to consider the request. All costs associated with these activities will be paid for by the trail entity. In addition, Reclamation's administrative expenses associated with the proposal will need to be reimbursed and a land use fee may be imposed. Payment of said costs and expenses does not guarantee approval of the request.
- If the proposal is accepted by all parties involved, a license agreement will need to be executed between the United States and the trail entity.
- Other provisions may include, but are not limited to, the following: Water related activities will not be allowed and all trail use shall be non-motorized. All other uses not authorized shall be prohibited.

Please contact Kathleen Ozga at 970- 248-0649 or Alan Schroeder at 970-248-0692 if you have questions or need additional information.

Sincerely,

Ed Warner Area Manager

Enclosure-2

cc: Mr. Max Schmidt Manager Orchard Mesa Irrigation District 668 38 Road Palisade, CO 81526

> Mr. Kevin Conrad Acting Manager Grand Valley Water Users Association 1147 24 Road Grand Junction, CO 81505-9639 (ea w/ encl)

Comments on the 2013 Draft Grand Valley Trails Master Plan June 4, 2013 Open House by Western Colorado Area Office Bureau of Reclamation June 11, 2013

- 1. The Plan, as presented at the Open House, appears to be little more than a description of the types of trails and existing or proposed routes being considered. There is no implementation plan or priorities for implementation. There is very little information on right-of-way acquisition and concurrence processes and, what there is, is incomplete. There is no indication of who will construct, operate or maintain the facilities identified in the Plan. There was no indication of the links or relationships of the Plan to Mesa County's Master Development Plan and its various Community Development Plans or the City of Grand Junction's Comprehensive Plan. There was no identified link or other reference to the required dedication of rights-of-way or construction by developers for furtherance of adopted plans, such as this Plan, pursuant to the Mesa County Development Code and the City of Grand Junction Municipal code. There was no indication of the process by which Mesa County and the City of Grand would adopt the Plan.
- 2. Despite at least one reference to appendices to the Plan, no appendices were attached to the draft Plan on the Mesa County website. Is some of the information mentioned in the above item in the appendices?
- 3. Although Plan text in several places, indicates that the proposed detached path alignments (as shown on the maps) are general or are conceptual only, many of them follow exact alignments which, though not identified as such, include canal or irrigation drain rights-of-way, including some of Reclamation's Grand Valley Project's canals and drains. The fact that these proposed detached paths are shown following exact irrigation facility alignments suggests that the alignment is not merely conceptual.
- 4. Reclamation's lands were not identified on the maps.
- 5. Page 4 of the draft Plan duplicated a portion of Page 2.
- 6. On Page 2 of the draft Plan, there is a statement regarding the criteria to be met for trails/paths along Grand Valley Drainage District drains. However, there is no similar statement for the canal and irrigation companies, even though several canals and irrigation company drains are shown as proposed trail routes on the Plan's maps.



RECEPTION #: 2658762, BK 5490 PG 170 06/18/2013 at 02:54:30 PM, 1 OF 4, R \$25.00 S \$1.00 Sheila Reiner, Mesa County, CO CLERK AND RECORDER

Grand Valley Water Users Association Grand Valley Irrigation Company Orchard Mesa Irrigation District Redlands Water & Power Company Grand Valley Drainage District Palisade Irrigation District

June 19, 2013

Lori Bowers, Senior Planner Public Works, Planning Department City of Grand Junction 250 North Fifth Street Grand Junction, CO. 81501 Via email: lorib@ci.grandjct.co.us

Re: Grand Valley Trails Master Plan 2013

Dear Ms. Bowers:

Please accept this letter as the unified response of the above listed irrigation and drainage providers to the proposed Grand Valley Trails Master Plan 2013 ("Trails Plan"). Although we appreciate your work and the work of others who have contributed to the Trails Plan, we must object to specific aspects of the plan as set forth in this letter.

Grand Valley Water Users Association, Grand Valley Irrigation Company, Orchard Mesa Irrigation District, Redlands Water & Power Company, Grand Valley Drainage District and Palisade Irrigation District are responsible for the safe and efficient delivery of irrigation water and the control of drainage throughout the Grand Valley in their respective service areas. We have been here since the early settlement and development of the Grand Valley. Our services are essential to the economic success, safety and quality of life for all Grand Valley citizens including the use and enjoyment of parks, schools and other public facilities.

Since 1992, we have consistently objected to the use of our canals and ditches for public recreation. Our concerns and objections have been ignored or disputed by municipalities, organizations and persons with no knowledge or expertise in the management of systems like ours. We have seen the continued evolution of recreational trails maps locating trails on our systems. And we have experienced the repeated imposition of public trails dedications on our rights of way. The Trails Plan is the latest iteration of misguided planning in this respect.

Specifically, we object to the Trails Plan to the extent that it shows, infers or suggests any form of public recreational use on, over or under our systems, regardless of whether the plan is conditional, qualified or merely aspirational. We make this objection for the following reasons:

1. Our systems are not safe for public use. Our systems were designed and are maintained to serve a specific purpose inconsistent with public use. The history of our canals and ditches is replete with tragic accidents because of unauthorized public use. All law enforcement, health providers and first responders oppose use of canals and ditches for recreation for obvious reasons.

- 2. Trails plans result in forced compliance. Once adopted, trails plans are administered with the force of law. Community planning departments simply force private owners seeking any land use approval to create trails according to the trails plans even where the trails plans themselves are conditional or subject to the approval by canal and ditch companies. Any suggestion that trails plans are merely aspirational "wish lists" ignores the reality of planning department requirements.
- 3. Public use interferes with our operations. Experience has taught us that public use of our systems interferes with the safe operation of our equipment, increases the time to perform our jobs, creates extra work, increases incidents of vandalism and in some cases results in emergencies.
- 4. Public policy has led to public perceptions. We have heard the argument that since the public is not "presently" authorized to use our systems for public recreation, you don't consider problems with the public to be related to your trails plans. However, all of the past trails plans showing trails on canals and ditches, all of the forced dedication of public uses on our easements and all of the publicized policies supporting the use of our systems for recreational trails create the *present* impression that the trails *are* in fact open to the public.
- 5. Public use of our system increases our liability risks. We have heard that all we are concerned with is liability. That fact is liability is a concern but certainly not the only concern. There isn't any company or organization whether public or private that ignores liability risks especially when those risks can be mitigated regardless of the availability of insurance or statutory immunity.
- 6. Public use of our systems undermines cooperation. We know that the trails plans and the imposition of trails on our canals and ditches created friction with municipal interests over the years. Yet when we are asked to cooperate in public works projects for roads, bridges, etc. we still provide that cooperation. When we ask for your cooperation in eliminating trails from our systems, we have received no cooperation.
- 7. Public use affects private property rights. Many of our canals and ditches are easements burdening private property owners. The Trails Plan overlays these private interests with a public use without consent or authorization of the property owner. The public's transgression onto the canals and ditches facilitated by recreational trails plans and policies has resulted in trespasses against private owners.

We do not ask that you agree with us. However, we expect you to defer to our knowledge, experience and expertise in how to run our systems safely and efficiently by eliminating them from the Trails Plan.

Very truly yours,

Grand Valley Water Users Association

ler ton By Mark Harris, Manager

Grand Valley Irrigation Company

By Phil Bertrand, Superintendent

Orchard Mesa Irrigation District

By Max Schmidt, Manager

Redlands Water & Power Company By run Kevin Johes, Manager

Grand Valley Drainage District

By KIUMU 1 Kevin Williams, Manager

Palisade Irrigation District

ris man ohn John Krizman Manager

Board of County Commissioners of Mesa County City of Grand Junction Council Members City of Fruita Council Members Town of Palisade Council Members Tom Fisher, Mesa County Interim Administrator Lyle Dechant, Mesa County Attorney Pete Baier, Mesa County Public Works Director Bill Taylor, Mesa County Engineering Kaye Simonson, Mesa County Ken Simms, Mesa County Rich Englehart, Grand Junction City Manager John Shaver, Grand Junction City Attoryey Greg Trainor, Director, Grand Junction Utilities, Street Systems & Facilities Lisa Cox, Grand Junction Planning Manager Jody Kliska, Grand Junction Dave Thornton, Grand Junction Planning & Development Supervisor Todd Hollenbeck, Grand Junction Regional Transportation Planning Dept. Kathy Portner, Grand Junction Clint Kinney, Fruita City Manager Jonathan Lange, Fruita Code Enforcement Dahna Raugh, Fruita Planning Department Rich Sales, Palisade Town Administrator Becky Levy, Palisade Community Development Director Larry Cleaver, Ute Water Manager Dale Tooker, Clifton Water Manager Julia Sabin, Urban Trails Committee David Grossman, Grand Valley Trails Alliance Jen Taylor, President, COPMOBA Katie Steele, Riverfront Commission Leila Reilly, Riverfront Commission

cc



P.O. Box 20,000 Grand Junction, CO 81502-5033 (970) 248-6900 www.health.mesacounty.us

June 14, 2013

Ms. Lori Bowers Senior Planner City of Grand Junction 250 N. 5th Street Grand Junction, CO 81501

RE: 2013 Urban Trails Master Plan

Dear Ms. Bowers:

I am writing to express support of the 2013 Urban Trails Master Plan for Mesa County. The role of a public health department includes helping to promote an environment that will support physical activity, safety, community-building and access to services; the Urban Trails Master Plan amply addresses these needs. A strong built environment encourages active lifestyles and allows for ease of access to various community services including those related to health care. It also optimizes economic development, as companies look for locations that support and attract high-quality employees. Your commitment to a well-planned and progressive urban-trails system will not only benefit our community today but ensure that future planning is based on a solid, long-term vision.

As you know, the process for developing this plan has been an extensive process. The Grand Valley community has had ample time to participate, review and comment on the proposed plan, and as a result, the Urban Trails Committee and City staff have been able to compile a comprehensive and well-executed planning document.

The Urban Trails Master Plan aligns with the goals of our local health plan, *Healthy Mesa County 2012-2017*, which acknowledges that, "the built environment is a key social determinant of health and plays a decisive role in influencing the behaviors of individuals and communities."

On behalf of the Mesa County Health Department, I support the 2013 Urban Trails Master Plan as a means for creating the healthiest possible environment for Grand Valley residents.

Sincerely

Jeff Kuhr, PhD Executive Director

Grand Valley Bikes

Grand Junction, CO 81502 grandvalleybikes@gmail.com www.grandvalleybikes.org



Amy Agapito 402 Bookcliff Drive Grand Junction, CO 81501

Mrs. Lori Bowers Senior Planner City of Grand Junction 250 North 5th Street Grand Junction, CO 81501

RE: 2013 Grand Valley Trails Master Plan

Dear Mrs. Bowers:

As a resident of the City of Grand Junction, a mother of a middle-school student, Vice-President of Grand Valley Bikes and Local Coordinator for the Safe Routes to School program, I am writing to express my support of the 2013 Grand Valley Trails Master Plan (GVTMP).

The GVTMP, when implemented, will provide infrastructure that supports active transportation, physical activity, improved public safety, community-building, recreation, and improved access to schools and services. The GVTMP will add greatly to a strong built environment encouraging active lifestyles and allowing for ease of access to work, schools, shopping, recreation, and community services. The GVTMP will also improve our position for economic development, as companies look for locations that support and attract high-quality employees with multiple transportation choices. Additionally, bicyclists and pedestrians add more 'eyes and ears' to shopping districts, making them safer, friendlier, and more vibrant. This in turn attracts more women, families, and a diversity of customers, thereby increasing sales.

The public outreach process for developing this plan has been extensive, with a major milestone being the very well advertised and attended public open house held June 4, 2013 at the Mesa County Central Services Building. The Grand Valley community has had ample time to participate, review and comment on the proposed plan, and as a result, the Urban Trails Committee and City staff have been able to compile a comprehensive and well-executed planning document that should be adopted at all levels of local government.

Your commitment to a well-planned and progressive urban-trails system will not only benefit our community today but ensure that future planning is based on a solid, long-term vision. Please support the GVTMP as a means for adding to our quality of life in the Grand Valley and in the City of Grand Junction.

Sincerely,

Amy Agapito Vice President, Grand Valley Bikes Local Coordinator, Safe Routes to School July 25, 2013

July 12, 2013

Lori Bowers, Senior Planner Public Works, Planning Department City of Grand Junction 250 North Fifth Street Grand Junction CO 81501

RE: Grand Valley Trails Master Plan 2013

Dear Ms. Bowers,

I am writing this letter as a frequent trail user of the Mesa County trails network and also as a private property owner. My wife and I use the public trails every day, year round. We favor the trails that are more remote verses urban settings. I am impressed with the number of trails I have available to me. I applaud the Mesa County Government in developing this awesome trail network.

I am however, very concerned to find within the proposed plan that many trails are to cross private property, including mine. The plan shows two trails which cross directly through my private property. By mapping trails on irrigation ditch access roads, trails are placed on private property. I have recently looked into the ditch easement on my property. I discovered documentation executed by the Federal Government and signed by President Taft which only allows the Redlands Water and Power to install and operate the irrigation ditch. Their access is limited to ditch maintenance and head gate access for the nearby water shareholders.

I find your proposal to be violating my rights as a private property owner and I will not allow the building of these trails across my property.

I believe you are going to find much opposition with the current plan. If somehow you are able to force private property owners to allow the creation of these trails, it will anger a great deal of your citizens.

I am asking you to eliminate the trails proposed on private property and the irrigation canal system from your plan.

Respectfully Submitted,

Jon and Julie Mauch 1989 S. Broadway Grand Junction CO 81507

From:	Wendy Andrews <wendyjandrews@bresnan.net></wendyjandrews@bresnan.net>
To:	<lorib@ci.grandjct.co.us></lorib@ci.grandjct.co.us>
Date:	7/11/2013 5:50 PM
Subject:	Grand Valley Trails Master Plan 2013

Lori Bowers;

As a Redlands Water & Power water user and water share stockholder for many years, we would like to make our opinion known to you as you consider the Grand Valley Trails Master Plan. It is our understanding that you are open to public opinion.

We do not support any use of the irrigation ditches and canals for public use. Not only is it very *dangerous*, but it encroaches on personal property rights. Our ditches and canals run on easements in our property and they are for the purpose of irrigation. There are plenty of trails in the Grand Valley that are appropriate for public use. Irrigation ditches and canals are not intended for public use nor do they need to be used for this purpose.

Please consider property owner's rights and wishes when considering your future plans.

Thank you, Ken and Wendy Andrews 2372 Broadway Grand Junction, CO 81507

From: "Tom Arthur" <start67@acsol.net> To:<lorib@ci.grandjct.co.us> Date: 7/15/2013 12:59 PM Subject: Recreational Use of Canal Banks

Put my wife and I down as 100% opposed to the suggestion of using irrigation ditch banks for recreational use. This is a totally unacceptable idea. You can just about hike or ride your bike all the way from Palisade to Fruita. Trails on irrigation banks are not needed and shouldn't even be considered.

The liability issue is real. Many of these canals are behind properties and in poorly lighted areas. This has the potential of causing an increase in crime with the increase in traffic. The safety issue is also real. This idea is not new. It has been killed in the past and should also be killed NOW! July 10, 2013

Dear City Planning Department:

As a new Grand Junction community member I am writing this letter in support of the Grand Valley Trails Master Plan – 2013! Thank you to all who have been a part of the process and congratulations on a very well structured document!

I recently retired and relocated to Grand Junction from Gunnison. A huge part of my decision to move here was because of the trail system and the easy access to the trails. (Okay, and the lack of snow shoveling and cold temperatures!) Coming from a community where biking and hiking are a way of life it was important to me to maintain a healthy life style of outdoor activity especially now that I have some time to do so. The trail system here is good, but I believe the "Trails Master Plan" makes it great!

The Plan provides for more trails, bike lanes, access, and most importantly riding safely. As I have perused the plan and talked with some of the designers of the plan I have realized that the heart and sole of the plan is to simply make this community a more safe, enjoyable, and active place to be whether commuting to work or exercising. I believe the Grand Valley Trails Master Plan is an asset to existing community members as well provides a motive for others who wish to call Grand Junction home.

I encourage the decision-makers of Grand Junction and Mesa County to review the plan seriously from the perspective of helping this community to become even better!

Sincerely

Dr. Terri Wenzlaff New Community Member

From:	Judith Hopper <jwbhopper@gmail.com></jwbhopper@gmail.com>
To:	<lorib@ci.grandjct.co.us></lorib@ci.grandjct.co.us>
Date:	7/18/2013 11:34 AM
Subject:	GV Trails Master Plan 2013

The Redlands & Water ditches are on private property for which the Company has a ditch easement. Homeowners cannot be expected to and do not want to be responsible for the public traipsing all over their private property. The government cannot take away private property rights and we will fight their wanting to do so. I was raised ON the 1st lift ditch and now live just below the 2nd.

Judith Hopper W Redlands

> "eileen otoole" <totallyotoole@bresnan.net> <lorib@ci.grandjct.co.us>

From: To: **Date:** 7/19/2013 4:27 PM

July 19, 2013

Lori Bowers, Senior Planner Public Works, Planning Department City of Grand Junction 250 North Fifth St. Grand Junction, CO 81501

Re: Grand Valley Trails Master Plan 2013

Dear Ms. Bowers,

Here we go again. As soon as I read about "trails planning" I knew the ditch bank issue would return. People who have almost forever wanted this trail system never give up. Just how dead do they want the horse?

I would like you to pass these remarks to everyone concerned, please ask them to think seriously about what you're asking those of us who own ditch banks to accept, and answer if it would be acceptable to them.

Presuming you all own some type of property—house, yard etc.—wherever you live would you find the following acceptable:

1. The Public may use your yard or your property any time for whatever purpose.

- 2. The Public may pee in your flowerbeds anytime they wish.
- 3. The Public may throw rocks or shoot bbs at your windows anytime they wish.
- 4. The Public may vandalize your property any time they wish.
- 5. The Public may steal or trespass any where they wish on your property.

These are ALL things I've experienced with people using my ditch bank. One former District Attorney even threatened to mace both me and my dog while he trespassed on my property.

I don't care how wonderful all of the people are who are involved in this, but the Public is not all that wonderful. My ditch bank goes through my back yard. It is my back yard. I'm not allowed to fence it because the ditch company needs access, but it is my back yard. It is no different than your back yard and I really doubt you'd let me come to your back yard uninvited to have a picnic with my friends.

In addition I'm well aware the City of Grand Junction does not allow the Public to use the ditch bank that goes through Tiara Rado Golf Course, so why would you wish to deprive me of that right?

I think the Riverfront Trail is great. I think bike paths and walking paths along roadways are great. And if the City wanted to do it, there's a lot of unused property they own connected to the Tiara Rado driving range that could provide equally terrific trails for the public. There's also space when the River's low to make trails on the south side of the river or even along the Gunnison River although you would no doubt have to buy the property. But then if you want my back yard you'd have to buy that as well even though you've all tried for so many years to talk us all into "donating" our land.

You really do need to bury this poor dead horse about ditch banks and start looking elsewhere or thinking more creatively. There's nothing wrong with "biking to work" or "walking all over the valley" but you need to start thinking about "buying" just as you did with the Three Sisters. There's still plenty of space to buy rights-of-way along roads and across land the public already owns—by passes along the north desert for example.

Leave our ditch banks alone. Please!

Eileen O'Toole 2023 South Broadway Grand Junction, CO 81507

To Mesa County Commissioners and Grand Junction City Council Members,

I have lived in this beautiful valley for more than 30 years. As a runner in my younger years, I enjoyed running along the canal banks. I'd sometime run from Grand Junction to Palisade and back without encountering a fence to block my way. As I aged and my knees gave out, I turned to mountain biking and again enjoyed riding along our scenic canal banks as I accessed BLM land. Every year I noticed increased attempts to keep citizens off these canal banks, efforts I view as selfish and misguided. Take a look at the fabulous biking and hiking trails Denver and other forward-thinking cities have made along canal banks. In my opinion, it is absurd for local governments to allow the ditch companies to ban citizens from using and enjoying the canal banks. Over the years they have increased their efforts to keep citizens off by means of fences, gates, signs, and trespass prosecutions. By doing so, they have endangered lives by forcing bike riders to compete with traffic on roads designed for motorized vehicles.

It doesn't take much imagination to envision the tremendous asset a public trail system along our canal banks would be. It is obvious to me that fair public use of canal banks could be accommodated without adverse impact to the use of the water for irrigation. We are wasting a valuable public asset.

Sincerely,

Frank Daniels

>>> Bennett Boeschenstein 7/30/2013 3:10 PM >>> Hi Frank,

I agree. The Audubon Section of the Colorado River Trail is a canal trail that has been in existence for 25 years. I helped negotiate the easement agreement between Redlands Water and power Company and the County when I was County Planning Director. The easement has a hold harmless clause and the County assumes all of the liability. The width of the easement is 50 feet. Other easements exist on the former Brach property for the Audubon Trail as well as the Whitewater Sand and Gravel

Company property

The Regional Transportation office is in the process of forwarding a new version of the Mesa County Valley trails transportation plan which includes proposed canal trails throughout the valley. Needless to say the plan is opposed by the canal companies on the liability issue as well as private property rights issues and other issues. As we know all of these issues can be solved as we did with the Audubon Trail. The County County Commissioners will probably ask that the canal trail proposal be taken off the map. The issue will be discussed at a joint meeting being held tomorrow at the City Hall Auditorium from 11:30-2:00 in a workshop format where generally no public comments are taken, but you are welcome to attend.

You may be aware that Judge Amanda Bailey threw out a law suit from the Grand Valley Canal Company several years ago and upholding the City's right to show canal trails on a city master plan.

The Urban Trails Committee is a strong proponent of canal trails and we are trying to keep them as shown on the transportation Plan.

The next step is to construct one or several. I have been looking at the Mesa County Price Stub Ditch, the other redlands canals, and the Highline canal as possibilities.

Thanks, Bennett

June 26, 2013

To Whom it May Concern:

We are writing to support the current revision of the Grand Valley Trails Master Plan. As practicing physicians actively engaged in promoting anti-obesity strategies, we applaud the effort to create more readily accessible trails and integrated exercise opportunities. We are in the midst of an obesity epidemic, with dire health consequences and healthcare costs if we as a society cannot stabilize and hopefully reverse the current trends. Obesity's relationship to increasing rates of diabetes, cardiovascular disease and even certain types of cancer are well-known but worth repeating. In coordination with numerous local health care constituents, the Mesa County Health Department has identified three key winnable healthcare battles – Obesity is one of them.

We are continually frustrated in recommending an inexpensive exercise prescription to patients due to the lack of readily accessible trails and corridors in our city. Those who are more fortunate and can afford to drive the Colorado Riverfront, or Tabeguache trailhead or Colorado National Monument are the exception, not the rule. For the majority of our citizenry we need easily accessible and integrated trail options to promote walking, biking and running. Our city and Mesa County are severely lacking in providing a safe and integrated non-motorized transportation network. Particularly glaring is the lack of safe routes to schools, and safe corridors near busy roads.

To this end we fully support having the existing irrigation canal bank routes listed on the Master Plan and make the following points:

- These existing corridors would provide numerous miles of trails, and critical linkages east-west linkages to the existing on-road bicycle/non-motorized transportation routes. Ordinary folks would have a vastly increased option for easily accessible and inexpensive exercise if the irrigation corridors were formally developed and opened for exercise and transportation. Creating new linear corridors of any significant and worthwhile length is impossible and expanding non-motorized transportation lanes and sidewalks is expensive and impractical.
- While the Grand Valley irrigation companies rightfully stress that there is the potential for adverse health consequences if someone were to fall into a canal and suffer injury, numerous communities throughout the USA have figured out how to safely construct trails along waterways, not just irrigation ditches, but also canals, creeks and rivers. It is straw man argument for the various Grand Valley irrigation companies to cite safety and liability concerns as the reason to take the canal corridors off the Master Plan. The very clear benefits of increased exercise opportunities for the average citizen are well worth putting the resources into engineering the corridors for safe exercise and transportation.

In summary the citizenry and workforce of Mesa County is less fit and more diseased every year. Promotion of exercise is the foremost public health initiative to combat these trends. As a result, we support any and all efforts to make safe facilities and trails available to the populace. Virtually every community we have ever visited has figured out how to create a reasonably safe trail system along existing waterways and water delivery networks - surely we can figure out how to do it here in the Grand Valley.

Please feel free to contact us if we can help clarify any points or provider further testimony.

Sincerely,

Keith Dickerson, MD Keith.dickerson@stmarygj.org

Shannon Keel, MD Perh, PhD

Randall Reitz, PhD

 \mathbf{D} Sherman Straw, MD

M 0 John Whiteside, MD

RESOLUTION NO. 48-94

CREATING THE GRAND JUNCTION TRAILS BOARD

WHEREAS, the residents of Grand Junction are very active and enjoy the great outdoors; and

WHEREAS, outdoor activities such as walking, jogging and bicycling are very popular and Grand Junction enjoys an ideal climate for such activities; and

WHEREAS, one of the priorities of the Parks, Recreation and Open Space Master Plan is the identification and implementation of a pedestrian/bicycle circulation system that connects various elements of the park system together; and

WHEREAS, there is a need and desire in the community for additional trails and pathways; and

WHEREAS, these trails will serve as both a transportation network and a recreational amenity; and

WHEREAS, the City has many natural and man-made features which are ideally suited for paths and trails; and

WHEREAS, the City supports the creation and expansion of a trails system throughout the community; and

WHEREAS, such a network of trails and paths will enhance the quality of life in Grand Junction, $% \left({\left[{{{\rm{T}}_{\rm{T}}} \right]_{\rm{T}}} \right)$

NOW, THEREFORE, BE IT RESOLVED BY THE GRAND JUNCTION CITY COUNCIL:

1. The Grand Junction Trails Board is hereby created.

2. The Board will serve as the principal coordinating body for the development of a trails and pathway system throughout Grand Junction and connecting to trail systems outside the City.

3. The Board will act to plan, develop and promote such a path system and will help coordinate the implementation of the Multi-Modal Plan.

4. The Board will actively pursue the development of new trails both in the City and in areas which may be annexed.

5. The Board will consist of seven to eleven members who shall be appointed by the Grand Junction City Council.

5. The Board will conduct its work at the pleasure of the City Council as long as necessary to accomplish its goals.

PASSED and ADOPTED this <u>15th</u> day of <u>June</u>, 1994.

<u>/s/ R.T. Mantlo</u> President of the Council

ATTEST:

<u>/s/ Stephanie Nye</u> City Clerk

CITY OF GRAND JUNCTION, COLORADO

ORDINANCE NO.

AN ORDINANCE AMENDING THE COMPREHENSIVE PLAN OF THE CITY OF GRAND JUNCTION TO ADOPT THE GRAND VALLEY TRAILS MASTER PLAN

Recitals:

In 1993, Mesa County and the City of Grand Junction, jointly adopted the Multi-Modal Transportation Study as a planning guide for bicycle, pedestrian and intermodal transportation network improvements in Mesa County and the Grand Junction Metropolitan Planning Area. The development of the Urban Trails Master Plan followed in 1995. In 1997 Mesa County and the City of Grand Junction adopted the Urban Trails Master Plan.

The adoption of the Comprehensive Plan in 2010 incorporated the Urban Trails Master Plan. This plan has been updated to further the goals and policies of the Comprehensive Plan. The 2013 plan is now called the Grand Valley Trails Master Plan to better reflect the boundaries of the plan for intra and inter connections of the urban communities.

A request for a Comprehensive Plan Amendment has been submitted in accordance with the Zoning and Development Code. The applicant has requested that the Urban Trails Master Plan be replaced by the updated Grand Valley Trails Master Plan.

In a public hearing, the City Council reviewed the request for the proposed Comprehensive Plan Amendment and determined that it satisfied the criteria as set forth and established in Section 21.02.130 (c) (2) of the Zoning and Development Code and the proposed amendment is consistent with the purpose and intent of the Comprehensive Plan.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION THAT THE GRAND VALLEY TRAILS MASTER PLAN IS APPROVED.

GRAND VALLEY TRAILS MASTER PLAN

INTRODUCED on first reading the _____ day of _____, 2013 and ordered published in pamphlet form.

PASSED and ADOPTED on second reading the _____ day of _____, 2013 and ordered published in pamphlet form.

ATTEST:

President of the Council

City Clerk