

Grand Junction, Colorado

February 15, 1984

The City Council of the City of Grand Junction, Colorado, convened in regular session the 15th day of February, 1984, in the City-County Auditorium at City Hall. Those present were Betsy Clark, Robert Holmes, Christine Kreissler, Mike Pacheco, Ray Phipps, and President of the Council Gary Lucero. Councilman Frank Dunn was absent. Also present were City Attorney-Acting City Manager Gerald Ashby and City Clerk Neva Lockhart.

The President of the Council, Gary Lucero, called the meeting to order and City Clerk Neva Lockhart led in the Pledge of Allegiance.

INVOCATION

Council President Gary Lucero.

MINUTES

Upon motion by Councilwoman Clark, seconded by Councilman Pacheco and carried, the minutes of the regular meeting February 1, 1984, were approved as submitted.

LIQUOR-BEER - APPLICATIONS TO RENEW LICENSES APPROVED

Upon motion by Councilman Phipps, seconded by Councilwoman Kreissler and carried with Councilman HOLMES voting NO, the applications by the following business concerns to renew their liquor and beer licenses were approved:

The Dallas Club, 2882 North Avenue (Tavern)

Rocky Mountain Food Store, 459 Pitkin Avenue (3.2% Beer)

Last Chance Liquors, 1203 Pitkin Avenue (Retail Liquor Store)

HEARING - NORTH AVENUE WEST COMMERCIAL SUBDIVISION (MINOR), E OF 25 1/2 ROAD, S OF NORTH AVENUE WEST, W OF HIGHWAY 6 & 50

A hearing was held after proper notice on the petition by Mark Kareus, Turtle Enterprises, for a minor subdivision of three (3) lots on approximately 4.03 acres in a light commercial zone east of 25 1/2 Road, south of North Avenue West, and west of Highway 6 & 50. There were no opponents, letters or counterpetitions. Upon motion by Councilman Phipps, seconded by Councilwoman Kreissler and carried, and petition for North Avenue West Commercial Minor Subdivision was approved subject to the conditions of the Planning Commission.

HEARING - PROPOSED ORDINANCE - ZONE SHERIFFS POSSE ANNEXATION PI (PLANNED INDUSTRIAL), 25 ROAD AND F 1/2 ROAD

A hearing was held after proper notice on the proposal to zone the Sheriffs Posse Annexation located at 25 Road and F 1/2 Road to PI (Planned Industrial). There were no opponents, letters or counterpetitions.

The following entitled proposed ordinance was read: AN ORDINANCE AMENDING THE ZONING MAP, A PART OF CHAPTER 32 OF THE CODE OF ORDINANCES OF THE CITY OF GRAND JUNCTION, BY ADDING THE ZONING OF CERTAIN LANDS WITHIN THE CITY. Upon motion by Councilman Pacheco, seconded by Councilwoman Clark and carried, the proposed ordinance was passed for publication.

BIDS - AWARD OF CONTRACT - IRRIGATION SYSTEM MODIFICATIONS AT 27 1/2 AND PATTERSON ROADS - LOCKHERT & DETMER - \$9,948.85

Bids were received and opened February 9, 1984, on the proposed Irrigation System Modifications Project at 27 1/2 Road and Patterson Roads. Bidders were:

Clarke & Younger Landscape Contractor\$36,094.62	
John H. Young Building Contractor\$23,828.38	
Lyle States Construction, Inc.\$22,399.00	
Franklin Construction Company\$21,945.00	
Locke Associates, Inc.\$19,263.15	
Commercial Services Construction Co., Inc.\$18,302.70	
G. R. Construction, Inc.\$17,777.00	
Pioneer Construction Company, Inc.\$16,094.90	
Eldorado Construction\$15,338.00	
Garlitz & Serve, Inc.\$13,990.33	
De Jarnett Contracting Company\$12,864.60	

Parkerson Construction, Inc.\$11,100.00	
Lockert & Dettmer\$ 9,946.85	
Engineer's Estimate\$23,191.75	

Staff recommended award of contract to Lockert and Dettmer for its low bid. Upon motion by Councilman Pacheco, seconded by Councilman Holmes and carried, the bids were accepted and the contract for the Irrigation System Modifications at 27 1/2 and Patterson Roads was awarded to Lockert & Dettmer for its low bid of \$9,946.85

HEARING - NORTHRIDGE ESTATES FILING NO. 4, OUTLINE DEVELOPMENT PLAN, E OF 1ST STREET, N OF F ROAD AND INDEPENDENT RANCHMAN'S DITCH, S OF F 1/2 ROAD, W OF 7TH STREET

A hearing was held after proper notice on the petition by Steve Foster, Don Foster, Clifton Mays on the Northridge Estates Filing No. 4 Outline Development Plan. The request was for a plan of 87 units on approximately 28.1 acres in a residential single-family zone at 4 units per acre. The proposed development is located east of First Street, north of F Road and Independent Ranchman's Ditch, south of F 1/2 Road, west of Seventh Street. Janet Stephens of the Planning Staff reviewed the proposal and stated that the Planning Commission recommended approval not subject to the Staff comments because of the Horizon Drive question. Ken Reedy, City Engineer, was present to respond to questions.

Joseph Coleman, Attorney, was present for the petitioners. He requested that Council reconsider the 1977 requirement for access to the north, and consider access to the east south of the canal. If the City Council selects the access on the continuation of North Ridge Drive to North Acres, the access will require one bridge, but will in effect give the City dual access--it will take you to F 1/2 and take you to 7th. Mr. Coleman addressed the proposed Horizon Drive extension between First and Seventh Streets as it relates to the outline development plan for Northridge Estates Filing No. 4 and noted the additional property taxes that would be derived versus the cost of condemnation proceedings and the cost of the road extension.

Paul Reddin, 3010 Cloverdale Court, representing Committee for Residential Development between Willowbrook and Northridge Estates, endorsed the proposal.

Warren Jones, 2624 F-1/8 Road, spoke for and against the proposed development. He was against the development because his property would have no right of way, however, the developers have indicated to Mr. Jones that they will work with him on the right of way question. Speaking for the plan, Mr. Jones felt it would be

foolish not to let the developers build the two-lane Horizon Drive. It would save money that could be used elsewhere in the City.

Jan Maynard, 607 26 Road, spoke for the proposal.

Opposed: Richard Hamilton, 2425 North Seventh Street; Kirk Rider, 1050 Gunnison Avenue.

A resolution of findings and decision scheduled March 7, 1984.

The President declared a five-minute recess. The above-listed Council members were present upon reconvening.

The President introduced Jerry Phipps to Council and audience.

HEARING - CITY OF GRAND JUNCTION COMPREHENSIVE PLAN - CHAPTER 5, ENVIRONMENT, CHAPTER 14, EDUCATIONAL INSTITUTIONS

A hearing was held after proper notice on the City of Grand Junction Comprehensive Plan - Chapter 5, Environment, and Chapter 14, Educational Institutions. There were no opponents, letters or counterpetitions. Upon motion by Councilman Pacheco, seconded by Councilwoman Kreissler and carried, Chapter 5, Environment, as amended, and Chapter 14, Educational Institutions, of the City of Grand Junction Comprehensive Plan were approved.

PROPOSED ORDINANCE AUTHORIZING THE ISSUANCE AND SALE OF \$750,000 INDUSTRIAL DEVELOPMENT REVENUE BONDS - POMA OF AMERICA, INC., PROJECT

The following entitled proposed ordinance was read: AN ORDINANCE AUTHORIZING THE ISSUANCE AND SALE OF \$750,000 AGGREGATE PRINCIPAL AMOUNT OF CITY OF GRAND JUNCTION, COLORADO, INDUSTRIAL DEVELOPMENT REVENUE BONDS (POMA OF AMERICA, INCORPORATED, PROJECT) SERIES 1984, TO FINANCE PROPERTY SUITABLE FOR COMMERCIAL, BUSINESS OR MANUFACTURING ENTERPRISES; RATIFYING CERTAIN ACTIONS HERETOFORE TAKEN; AUTHORIZING THE EXECUTION AND DELIVERY BY THE CITY OF A LOAN AGREEMENT, INDENTURE OF TRUST, OFFER TO PURCHASE, SAID BONDS AND AMENDMENTS TO THE SERIES 1983 BONDS AND CLOSING DOCUMENTS IN CONNECTION THEREWITH; AND REPEALING ACTION HERETOFORE TAKEN IN CONFLICT HEREWITH. Upon motion by Councilman Phipps, seconded by Councilman Pacheco and carried with Councilman HOLMES voting No, the proposed ordinance was passed for publication.

PROPOSED ORDINANCE CHANGING THE MEMBERSHIP ON THE FORESTRY BOARD

The following entitled proposed ordinance was read: CHANGING THE MEMBERSHIP ON THE FORESTRY BOARD. Upon motion by Councilwoman Kreissler, seconded by Councilman Holmes and carried, the proposed ordinance was passed for publication.

PROPOSED ORDINANCE CONCERNING PUBLIC IMPROVEMENT DISTRICT BONDS AND DECLARING AN EMERGENCY

The following entitled proposed ordinance was read: CONCERNING PUBLIC IMPROVEMENT DISTRICT BONDS AND DECLARING AN EMERGENCY. Upon motion by Councilman Phipps, seconded by Councilwoman Kreissler and carried, the proposed ordinance was passed for publication.

ORDINANCES ON FINAL PASSAGE - PROOFS OF PUBLICATION

The Proof of Publication on the following Ordinance proposed for final passage had been received and filed. A copy of the Ordinance proposed for final passage had been submitted in writing to the City Council prior to the meeting.

ORDINANCE NO. 2173 - CONCERNING CHARGES FOR CERTAIN USES IN LINCOLN PARK

Upon motion by Councilman Pacheco, seconded by Councilwoman Clark and carried, the following proposed ordinance was called up for final passage and the title only was read: CONCERNING CHARGES FOR CERATIN USES IN LINCOLN PARK.

There were no comments. Upon motion by Councilwoman Clark, seconded by Councilwoman Kreissler and carried by roll call vote, the Ordinance was passed, adopted, numbered 2173, and ordered published.

FIRE RESCUE SQUAD - AMBULANCE RELATIONSHIP

There was a discussion regarding the two-tier system of providing ambulance service in the area. In the latter part of 1983, the City Administration was contacted regarding going back to the single-tier system. Since December 30, 1983, an agreement has been worked up with St. Mary's to reflect a return to the single-tier system and to provide for coordination between St. Mary's and the City as the supplier of the service both in the City and the Rural Fire District.

Comments were had from Doctor Raley and Doctor Barbarao, Emergency Room, St. Mary's Hospital. R. T. Mantlo, Fire Chief, also commented on the issue.

Walt Brandstetner, Monument EIS, 1026 Main Street, and Lee Kelly, Quality Ambulance Service, requested that Council continue the two-tier ambulance rotation system.

This item was continued to March 7, 1984, when a determination will be made. The contracts with the two ambulance services will be continued until the decision has been made.

The President declared a short recess. Upon reconvening, the above-listed Council members were present.

RESOLUTION NO. 10-84 - INDUCEMENT RESOLUTION FOR \$10,000,000 INDUSTRIAL REVENUE BONDS FOR DOWNTOWN HOTEL - EXECUTE UDAG

AGREEMENT AND PRELIMINARY AGREEMENT AS REVISED AND AUTHORIZED THE ACTING CITY MANAGER TO SIGN

The following Resolution was read:

RESOLUTION NO. 10-84

A RESOLUTION OF INTENTION TO ISSUE INDUSTRIAL DEVELOPMENT REVENUE BONDS TO FINANCE A PROJECT FOR GRAND JUNCTION HOTEL ASSOCIATES, LTD.

WHEREAS, the City of Grand Junction, Colorado (the "City"), is authorized by the Colorado County and Municipality Development Revenue Bond Act, constituting Article 3, Title 29, Colorado Revised Statutes (the "Act"), to finance, refinance, acquire, own, lease, improve and dispose of one or more projects, including any land, building or other improvement and all real or personal properties suitable or used for or in connection with commercial or business enterprises (including, without limitation, enterprises engaged in selling any products of agriculture, industry, commerce, manufacturing or business), upon such conditions as the City may deem advisable; and

WHEREAS, the City is further authorized by the Act to issue its industrial development revenue bonds for the purpose of defraying the cost of financing any such project; and

WHEREAS, representatives of Grand Junction Hotel Associates, Ltd., (the "Partnership"), have met with officials of the City and have advised the City of the Partnership's interest in acquiring, constructing and equipping a hotel facility proposed to be located in the downtown area of the City, as well as all real estate, fixtures and equipment necessary or convenience therefor (collectively, the "Project"), subject to the willingness of the City to finance the Project through the issuance of industrial development revenue bonds pursuant to the Act; and

WHEREAS, the Partnership has requested that the City give favorable consideration to the Partnership's proposal and take such action as is necessary to give the City's approval of the Project and the financing as proposed by the Partnership; and

WHEREAS, the Partnership has given its assurance to the City that the Partnership will pay, or reimburse the City for payment of, any and all legal fees and expenses and administrative costs and expenses heretofore incurred or hereafter to be incurred by the City related to the Project and its financing, and that such agreement to pay or reimburse the City is not contingent upon commencement or completion of the Project or the financing; and

WHEREAS, the Partnership has represented to the City that the Project will be designed to qualify as a "project" within the meaning of the Act; and

WHEREAS, the City considers that the Project, if located within the City, will assist the City in promoting economic development and additional employment within the City; and

WHEREAS, the City has considered the Partnership's proposal and has concluded that the economic and other benefits to the City will be substantial and that it wishes to proceed with the development and financing of the Project.

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION, COLORADO:

Section 1. That in order to induce the Partnership to locate and construct the Project within the City, the City shall take steps to effect the issuance of industrial development revenue bonds in a maximum aggregate principal amount not to exceed \$10,000,000, or such lesser amount as shall be mutually agreed upon, to finance the Project. No costs are to be borne by the City in connection with this transaction.

Section 2. That prior to execution of the necessary financing documents as shall be mutually agreed upon in connection with the Project and such bonds, such documents will be subject to authorization and approval by the City Council pursuant to law.

Section 3. That the Partnership has agreed to pay or reimburse the City for any and all legal fees and expenses and administrative costs and expenses heretofore incurred or hereafter to be incurred by the City related to the Project and the financing, and that such agreement to pay or reimburse the City is not contingent upon commencement or completion of the Project or the financing.

Section 4. THAT NOTHING CONTAINED IN OR CONTEMPLATED BY THIS RESOLUTION SHALL CONSTITUTE THE DEBT OR INDEBTEDNESS OF THE CITY WITHIN THE MEANING OF THE CONSTITUTION, STATUTES OF THE STATE OF COLORADO, OR THE CITY'S HOME RULE CHARTER NOR GIVE RISE TO PECUNIARY LIABILITY OF THE CITY OR A CHARGE AGAINST ITS GENERAL CREDIT OR TAXING POWERS.

Section 5. That all commitments by the City herein are subject to the condition that on or before twelve (12) months from the date of final adoption hereof, the City and the Partnership shall have agreed to mutually acceptable terms for the bonds and for the sale and delivery thereof, unless an extension is mutually agreed upon.

Section 6. That this Resolution, as adopted by the City Council, shall be numbered and recorded in the official records of the City.

Introduced, adopted and approved this 15th day of February, 1984.

/s/ Gary A. Lucero

President of the Council

Attest:

/s/ Neva B. Lockhart, CMC

City Clerk

Joe Skinner, Attorney for the Downtown Development Authority, presented comments regarding the Inducement Resolution, the application by the City for the UDAG Grant, and a preliminary agreement for development. Guy Stephens, 510 Main Street, a member of the Grand Junction Downtown Association, submitted a resolution by the Grand Junction Downtown Association encouraging and requesting the City to pass the Inducement Resolution and authorize the application for a UDAG Grant. Kirk Rider, 1050 Gunnison, also supported the Council's approval of the applications.

Hank Williams, Executive Director of the Downtown Development Authority, directed his comments to the application for the UDAG Grant.

Tad Hoyt, President of the Mesa County Motel Association, spoke in opposition. Mark Andrew of the Grand Junction Hilton Hotel stated that the occupancy rate of 55-65% that has been quoted recently is not the case. Cindy Lugo, Manager of Howard Johnson's, stated the occupancy rate that has been quoted is simply not true. Lynn Studley, Manager of Rodeway Inn and Char Hudson, Director of Sales of the Roadway Inn, stated that the occupancy rate is far lower than those that have been advertised recently.

Also opposed to the Inducement Resolution were Lou Ann Hughes, Silver Spur Motel, Loretta Harrison, Bel Air Motel, and Mel Mulder, owner of a business at 2nd and Main, and Richard Hamilton of the Guest House Motel.

Jack Williams, a member of the IRB Committee, stated that the Committee recommended denial of this application. Councilman Pacheco, who served on a committee appointed by the Mayor, reported that the committee recommended the agreement and steps outlined be adopted at this meeting. Councilman Phipps, also a member of that committee, concurred.

Upon motion by Councilman Pacheco, seconded by Councilwoman Kreissler and carried by roll call vote with Councilman HOLMES voting NO, the Resolution was passed and adopted as read.

Upon motion by Councilwoman Clark, seconded by Councilman Pacheco and carried with Councilman HOLMES voting NO, the Acting City Manager was authorized to execute the UDAG Agreement and the Preliminary Development Agreement as revised.

RESOLUTION NO. 11-84 - APPROVING AMENDMENT TO FISCAL YEAR 1984
UNIFIED PLANNING WORK PROGRAM

The following Resolution was read:

RESOLUTION NO. 11-84

#MCM 83-117a

A JOINT RESOLUTION OF THE COUNTY OF MESA AND THE CITY OF GRAND JUNCTION CONCERNING ADOPTION OF AMENDMENTS TO THE FISCAL YEAR 1984 UNIFIED PLANNING WORK PROGRAM FOR THE GRAND JUNCTION URBANIZED AREA.

WHEREAS, the City and the County have been designated by the Governor as the Metropolitan Planning Organization for the Grand Junction Urbanized Area; and

WHEREAS, the City and the County realize the importance of coordinating transportation planning in the urbanized area; and

WHEREAS, Federal laws establishing aid to urban street systems require the comprehensive planning of improvements (23 U.S.C. 134 and 49 U.S.C. 1607); and

WHEREAS, the City and the County wish to make the most effective use of funds on the transportation systems, whether the source of funds be local, state or federal;

NOW, THEREFORE, BE IT JOINTLY RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF MESA AND THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION:

That amendments to the Fiscal Year 1984 Unified Planning Work Program for the Grand Junction Urbanized Area, hereunto attached, be adopted as shown.

CITY OF GRAND JUNCTION

/s/ Gary A. Lucero

President of the Council

Date: February 15, 1984

Attest:

/s/ Neva B. Lockhart, CMC

City Clerk

MESA COUNTY

/s/ George R. White

Chairman, Board of County Commissioners

Date: February 14, 1984

Attest:

/s/ Earl Sawyer by Jean Hawk,

County Clerk, Deputy

Attachments not provided at time of typing into Permanent Record.

Upon motion by Councilwoman Clark, seconded by Councilwoman Kreissler and carried by roll call vote, the Resolution was passed and adopted as read.

RESOLUTION NO. 12-84 - APPROVING AMENDMENTS TO THE FISCAL YEAR 1984-1988 TRANSPORTATION IMPROVEMENT PROGRAM

The following Resolution was read:

RESOLUTION NO. 12-84

#MCM 83-118a

A JOINT RESOLUTION OF THE COUNTY OF MESA AND THE CITY OF GRAND JUNCTION CONCERNING ADOPTION OF AMENDMENTS TO THE FISCAL YEAR 1984-1988 TRANSPORTATION IMPROVEMENT PROGRAM FOR THE GRAND JUNCTION URBANIZED AREA.

WHEREAS, the City and the County have been designated by the Governor as the Metropolitan Planning Organization for the Grand Junction Urbanized Area; and

WHEREAS, the City and the County realize the importance of coordinating transportation improvements in the urbanized area; and

WHEREAS, Federal laws establishing aid to urban street systems require the comprehensive planning of improvements (23 U.S.C. 134 and 49 U.S.C. 1607); and

WHEREAS, the City and the County wish to make the most effective use of funds on the transportation system, whether the source of funds be local, state or federal;

NOW, THEREFORE, BE IT JOINTLY RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF MESA AND THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION:

That amendments to the Fiscal Year 1984-1988 Transportation Improvement Program for the Grand Junction Urbanized Area, hereunto attached, be adopted as shown.

CITY OF GRAND JUNCTION

/s/ Gary A. Lucero

President of the council

Date: February 15, 1984

Attest:

/s/ Neva B. Lockhart, CMC

City Clerk

MESA COUNTY

/s/ George R. White

Chairman, Board of County Commissioners

Date: February 14, 1984

/s/ Earl Sawyer by Jean Hawk,

County Clerk, Deputy

Attachment not provided at time of typing into Permanent Record.

Upon motion by Councilman Pacheco, seconded by Councilwoman Clark and carried by roll call vote, the Resolution was passed and adopted as read.

DECISION - GOLF FEES

The Acting City Manager, Gerald Ashby, reported that he met with Mr. Aubert who represented the Senior Citizens at the last meeting, and Bill Graham. At the conclusion of their discussion the recommendation to the City Council was that since considerable study had gone into setting of the fees for this year which Council had already adopted as a part of its budgetary process that for this year the fees stay as they are. Upon motion by Councilwoman Kreissler, seconded by Councilman Phipps and carried, the recommendation was adopted with one change being to drop down to \$1.00 a day for the off season play for the Senior Citizen ticket holder.

APPROVAL OF BUDGET GUIDELINES

Upon motion by Councilwoman Clark, seconded by Councilman Pacheco and carried, the budget guidelines were approved.

ADJOURNMENT

The President declared the meeting adjourned.

Neva B. Lockhart

Neva B. Lockhart, CMC
City Clerk

MEMORANDUM

TO: MEMBERS OF THE GRAND JUNCTION CITY COUNCIL
GERALD ASHBY, ACTING CITY MANAGER

FROM: CHARLES TRAINOR, METROPOLITAN PLANNING ORGANIZATION

DATE: FEBRUARY 8, 1984

SUBJECT: AGENDA ITEMS FOR CITY COUNCIL MEETING OF FEBRUARY 15,
1984

Attached are two items proposed for consideration on the City Council agenda of February 15, 1984. These items will also be presented to the Mesa County Commissioners for approval.

Item 1: **Amendment to the Fiscal Year 1984 Unified Planning Work Program.** This amendment is necessitated by the reorganization of the City-County Planning Department into three separate organizations. It involves changing the funding for individual planning work tasks programmed in 1984. No additional funding is involved: the originally programmed \$77,420 remains as does the local match amount.

Item 2: **Amendment to the Fiscal Year 1984-1988 Transportation Improvement Program.** The City rescheduled work on 15th Street and Patterson Road, originally slated for 1986, to start in 1984. As this project calls for the use of Federal Aid Urban System funds, it is necessary to amend the T.I.P. Work on 28th Street, north of Grand, which was to be done in 1984 with Federal Aid funds has been postponed until adequate funding is available.

Neither of these amendments increases the City's 1984 budget.

FY 1984
UNIFIED PLANNING WORK PROGRAM
for the
GRAND JUNCTION URBANIZED AREA

Prepared by the
Mesa County Policy and Research Office
and the
Colorado Department of Highways
Program Management Branch

In Cooperation with the U.S. Department of Transportation,
Federal Highway Administration

June, 1983
(Revised January 26, 1984)

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Figure 1
TRANSPORTATION PLANNING TERMINOLOGY

Air Quality Control Commission.....	AQCC
Colorado Department of Highways.....	CDH
Continuing, Comprehensive and Cooperative Transportation Planning Process.....	"3C" Process
U.S. Department of Transportation.....	DOT
Federal-Aid Highway Program Manual.....	FHPM
Federal-Aid Urban System.....	FAUS
Federal Highway Administration.....	FHWA
Highway Planning Funds	HPR
Intermodal Planning Group.....	IPG
Metropolitan Planning Organization.....	MPO
FHWA planning funds made available through CDH to PRO for "3C" process.....	PL Funds
Policy and Research Office of Mesa County.....	PRO
Technical study funds for UMTA made available to PRO for "3C" process.....	Section 8 Funds
Standard Metropolitan Statistical Area.....	SMSA
State Implementation Plan.....	SIP
Traffic Engineering.....	TE
Title VI of the U.S., Civil Right Act of 1964, as amended.....	Title VI
Transit Development Program.....	TDP
Transportation Improvement Program.....	TIP
Transportation Policy Advisory Committee.....	TPAC
Transportation Technical Advisory Committee.....	TTAC
Unified Planning Work Program.....	UPWP
Urban Mass Transportation Administration.....	UMTA
Urban Transportation Planning Process.....	UTPP
Vehicle Miles Traveled.....	VMT

Introduction

The Unified Planning Work Program describes planning tasks and personnel costs and budget funds for the Fiscal Year 1984 (October 1, 1983 - September 30, 1984). The Metropolitan Planning Organization, composed of Grand Junction and Mesa County elected officials and staff, coordinates this planning with State officials from the Highway Department and the Health Department. The goal of this planning process is an efficient, effective transportation system.

To further the continuing, comprehensive, and cooperative planning for the Grand Junction Urbanized Area (Fig. 2), the Federal Highway Administration provides PL funds to the MPO under the administration of the State Highway Department. For 1984 and 1985 the funds available from PL and HPR will be \$40,000 per year, which is matched at 20% ratio by the MPO. Thus, for every \$100 expended by the MPO on approved tasks, \$80 will be reimbursed by PL funds up to the budgeted amount. The Highway Department, as the Contract Administrator, monitors the timely accomplishment of tasks and the reimbursement process.

In addition, the Highway Department actively participates in the planning process through the provision of technical services.

LOCAL STRUCTURE/REVIEW PROCESS

DECISION MAKING BODY

Mesa County
Commissioners

Grand Junction
City Council

TRANSPORTATION POLICY ADVISORY COMMITTEE (T.P.A.C.)

- 1) City of Grand Junction--City Council Designee
- 2) Mesa County--County Commission Designee
- 3) State Highway Commission Designee
- 4) Colorado Department of Health--Air Quality Control Commission Designee
- 5) Federal Highway Administration Designee (non-voting)
- 6) Transportation Citizen Advisory Committee Chairman (non-voting)
- 7) Northwest Associated Governments

MESA COUNTY
POLICY & RESEARCH OFFICE

TRANSPORTATION TECHNICAL ADVISORY COMMITTEE (T.T.A.C.)

- 1) Mesa County Policy and Research Office
- 2) Colorado Department of Highways
- 3) Colorado Department of Highways--Division of Transportation Planning
- 4) City of Grand Junction--Department of Public Works
- 5) Mesa County--Department of Roads and Bridges
- 6) Colorado Department of Health--Air Pollution Control Division
- 7) Federal Highway Administration
- 8) Mesa County Community Action Agency
- 9) City Planning
- 10) County Planning Department

GRAND JUNCTION PLANNING COMMISSION
MESA COUNTY PLANNING COMMISSION

Summary of the Budget

For 1984 it is proposed that \$77,420 be expended by the MPO on transportation planning. \$15,484 would be the required match from Grand Junction and Mesa County. \$61,936 would be provided by PL and HPR funds- \$40,000 from the Fiscal Year 1984 allocation and \$21,936 from carryover funds. The break-down of these funds by task-group and agency is shown below.

Table 1

<u>Task Group</u>	<u>Agency</u>			
	<u>PRO</u>	<u>(HPR) CDH</u>	<u>(PL+HPR) FHWA</u>	<u>TOTAL</u>
A. Management	\$ 4,740	\$23,850	\$18,960	\$47,550
B. Monitoring.	\$ 948	\$11,000	\$ 3,792	\$15,740
C. Planning	\$ 8,595	\$27,625	\$34,381	\$70,601
D. Implementation	\$ 632	\$ 3,500	\$ 2,528	\$ 6,660
E. Services	<u>\$ 569</u>	<u>\$ 4,200</u>	<u>\$ 2,275</u>	<u>\$ 7,044</u>
TOTAL	\$15,484	\$70,175	\$61,936	\$147,595

This table is further elaborated by Table 2.

WORK TASKS

The major portion of this document consists of work tasks programmed for completion during FY1984 (October 1, 1983 through September 30, 1984). These work tasks are intended to monitor and implement the continuing, cooperative and comprehensive urban transportation planning process carried out by CCDD and CDH in the Grand Junction urbanized area. The agency with primary responsibility for completion of each task is listed in the UPWP. In the case of joint responsibility, the agency with primary responsibility is listed first. The UPWP is intentionally presented as an outline of primary funding sources and planning schedules. An overview of the entire planning process is contained in the Letter of Intent establishing the MPO.

Figure 4 provides a summary of scheduling for all UPWP tasks. Work tasks of a continuing nature are differentiated from those with definable time frames. Significant deviations in UPWP schedules will be outlined on monthly progress reports which will be distributed through the MPO Transportation Technical Advisory Committee. Modifications in task schedules will also be reflected in monthly or quarterly PL monitoring reports. Significant changes in schedules will be agreed to by CDH and PRO.

A. Management Activities

The primary objective of the UPWP management activities is to provide for the on-going management of the urban transportation planning program in the Grand Junction urbanized area. Secondary objectives include the coordination of planning efforts between local, regional and state agencies, and the documentation of transportation planning efforts and technical studies through locally adopted planning documents. Since PRO and CDH share responsibility for compliance with Federal planning guidelines, both agencies are involved in program management activities.

Al. Task Name: Federal Fiscal Year 1985 (October 1, 1984 through September 30, 1985)
Unified Planning Work Program (UPWP)

Objective: To produce an FY85 UPWP which will include all transportation planning activities regardless of funding sources which significantly impact the study area of the Metropolitan Planning Organization, whether performed on a federal, state, or local level.

Methodology: The PRO staff, with the support of local government technical staff, and the Colorado Department of Highways, will be responsible for preparing the FY85 UPWP. The UPWP will be prepared in accordance with all applicable federal and state requirements. Each task in the UPWP will be described in terms of status, agency responsibility, revenues, funding sources, schedule, objective, methodology, and expected products.

Product: A Unified Planning Work Program for 1985

Schedule: UPWP first draft by April, local adoption in June

Personnel: PRO 20 days CDH 12 days

Costs: PRO \$3,160 CDH \$2,300

A2. Task Name: Citizen Participation

Objective: To encourage public involvement in transportation planning and increase awareness of the Metropolitan Planning Organization Process.

Methodology: Citizens will actively participate in the development of policy for the MPO through the Transportation Citizen Advisory Committee. PRO staff will prepare information for the media and the public.

Products: An active Transportation Citizen Advisory Committee process and press releases concerning transportation issues.

Schedule: Continuous throughout the year.

Personnel: PRO 20 days CDH 2 days

Costs: PRO \$3,160 CDH \$400

A3. Task Name: Program Administration

Objective: To effectively administer, support, and coordinate the continuing federally assisted transportation planning process for the Grand Junction urbanized area.

Methodology: The PRO staff will be responsible for carrying out the following administrative activities:

(1) Maintain the commitments included in the Letter of Intent and the contracts for planning funds (P.L. funds and Section 8 funds); (2) Submit periodic monitoring reports on the FY84 UPWP tasks; (3) Maintain and document expenditures and submit periodic financial reports; (4) Support members of the decision making body, Transportation Policy, Technical and Citizen Advisory Committee in their decision making on MPO related activities; (5) Monitor significant transportation planning policy level activities on the federal, state and local levels that have the potential of impacting MPO activities. At the direction of the MPO, represent the MPO members in those federal, state, and local decision making processes.

The Colorado Department of Highways staff will participate in the above listed activities and, in addition, perform the administrative activities necessary to assure the effective coordination and participation of other branches of State government and appropriate federal agencies in the MPO Transportation Planning Process.

Schedule: Continuous through the year

Personnel: PRO 110 days CDH 110 days

Costs: PRO \$17,380* CDH \$21,150*

*Includes \$5,750 for management and organization.

B. Monitoring Activities

The primary objective of monitoring is to provide support to transportation planning, implementation, and service activities through the collection, maintenance and analysis of certain factors indicating the condition of land use development and the existing transportation system. Data normally maintained by participating agencies will be utilized to meet reporting requirements as much as possible. A compatible data base will be utilized to the maximum extent feasible.

B1. Task Name: Socio-Economic data estimates for FY1984.

Objectives: To develop estimates of employment, housing, and population in the urbanized area by small geographic units suitable for transportation analysis.

Methodology: The PRO staff with the support of the CDH staff will develop the above referenced information through counting building permits from local governments, performing statistically accurate survey samples on housing occupancy rates, and through the use of employment information from the State Department of Commerce.

Product: Reports listing housing units, number of people employed, and population, by data analysis zone for the existing geographic boundaries of the transportation models for Grand Junction.

Schedule: Final draft report by March

Personnel: PRO 15 days CDH 5 days

Costs: PRO \$2,370 CDH \$1,000

B2. Task Name: Air Quality Status Monitoring.

Objective: To fulfill monitoring requirements listed in the Colorado State Implementation Plan (SIP) for Air Quality.

Methodology: The PRO staff, with assistance from the local government staff, CDH staff, and staff from the State Dept. of Health-Air Pollution Control Division, will review certain indicators of air quality in the Grand Junction area, and then compare the performance of those indicators with predictions made in the Colorado State Implementation Plan for Air Quality.

Product: A report on the Air Quality status of Grand Junction.

Schedule: Final draft report by August

Personnel: PRO 5 days CDH 5 days

Costs: PRO \$790 CDH \$1,000

B3. Task Name: Traffic Monitoring

Objective: To provide timely and accurate data on the volume and type of traffic using the Federal Aid System (FAS) network in the urbanized area, including auto occupancy estimates.

Methodology: The PRO, with local traffic agencies and the Highway Department will perform the following:

- 1) Quarterly vehicle miles traveled (VMT) estimates.
- 2) Traffic counts on the FAS network, concentrating on changes related to major improvements on F Road and Redlands Parkway.
- 3) Auto occupancy surveys on the FAS network.

Product: Written reports on VMT estimates, traffic counts, and auto occupancy for the FAS network in Grand Junction.

Schedule: Quarterly VMT estimates by Oct., Jan., Apr., July; Traffic Counts by August; Auto Occupancy by August.

Personnel: PRO 10 days CDH 54 days

Costs: PRO \$1,580 CDH \$9,000*

*Includes \$2,000 management and organization

C. Planning Activities

The primary objective of planning activities is to support the decision making process of MPO through the development of studies and analyses concerning short and long-term future transportation needs.

C1. Task Name: Long-Term Plan

Objectives: Good planning requires the development of a long-term transportation plan to support transportation policy making by MPO's. At a minimum the Plan should cover a 20 year period and include those areas presently urbanized and expected to become urbanized within that period.

Methodology Using social and economic data and projections developed for the Study Area, PRO staff, with support from CDH staff, will project travel demand based on scenarios of development as specified in the Study Design. Existing plus committed street system will furnish the base comparison with other proposed systems. Criteria developed in the Study Design will be used to evaluate the systems. The results of these analysis will be presented to the city and the County for policy decision. The selected system, based on projected growth and land use policies, will form the Transportation Plan for the urbanized area. Modelling the scenarios will be the responsibility of the Department of Highways, with PRO staff supplying socio-economic data, land use, system descriptions, and similar data.

Schedule: First draft due as specified in Study Design.

Personnel: PRO 125 days CDH 110 days

Costs: PRO \$19,750 CDH \$19,300

C2. Task Name: Long-Term Plan Study Boundaries and Demographic/Economic Projections.

Objectives: To develop study boundaries for the MPO long-term plan encompassing those areas expected to become urbanized within 20 years and, to project the demographic and economic information necessary to calculate future transportation demand.

Methodology: PRO staff, with support from CDH staff, will analyze existing information concerning growth patterns in order to develop outer boundaries for the projection of economic and demographic information. Economic, demographic, and land use factors will then be analyzed in order to project population, housing, and employment activity by small geographic areas.

Products: A report showing the extent of the area expected to be urbanized, at a minimum over a 5 and 20 year period. It will also include economic and demographic projections disaggregated by small geographic areas within these boundaries over the same time increments.

Schedule: Final draft report by December

Personnel: PRO 20-days CDH 6 days

Costs: PRO \$3,160 CDH \$1,200

C3. Task Name: Short-Range Transportation Planning

Objective: To assure that short-term (1-5 year) elements of local transportation plans are included in the MPO planning process. There are four aspects of short-range planning that need attention: access control analysis of development proposals, the bicycle program update, and the elderly and handicapped program update.

C.31 Sub-Task Name: Access Control

Objective: To protect the utility of the transportation system by controlling the access granted to projects onto arterials and collectors. Such control will enhance the capacities of the streets and avoid unnecessary capital investments in widening and construction.

Methodology: The PRO, with assistance from CDH and local staffs, will investigate existing access control measures in the literature and determine which are suitable for local conditions.

Product: An access control policy and body of regulation for the urbanized area.

Schedule: Final draft by August.

Personnel: PRO 30 days CDH 10 days

Costs: PRO \$4,740 CDH \$1,750

C.32 Sub-Task Name: Traffic Impact Analysis

Objective: To develop a system for providing efficient, accurate evaluations of development proposals and their impacts on the transportation system.

Methodology: The PRO staff will use various reports on existing analysis systems and select a micro-computer based evaluation system to provide quick-response analysis. Some Technical research and/or computer programming may be subcontracted so as to attain the best product.

Product: A micro-computer based analysis system.

Schedule: System design by May.

Personnel: PRO 65 days* CDH 10 days

Costs: PRO \$10,270* CDH \$1,750

C3.3 Sub-Task Name Bicycle Program Update

Objective: To update the 1980 Grand Junction Bicycle Program in the urban area. To facilitate implementation of the Program through the identification of needs of area bicyclists, deficiencies in the existing system, and recommendation of specific solutions.

Methodology: The PRO staff, with assistance from City and County staff, will evaluate the existing system, survey bicyclists to identify needs, and assess potential solutions relative to costs and effectiveness.

Product: A list of projects/costs needed to implement the bicycle program.

Schedule: Draft by August

Personnel: PRO 12 days CDH 5 days

Costs: PRO \$1,896 CDH \$875

C3.4 Sub-Task Name: Elderly and Handicapped Program Update

Objective: To update the Elderly and Handicapped Program produced in 1983.

Methodology: Mesa County Community Action Program (MCCAP) will evaluate effectiveness of program relative to needs of service providers and clients based on monitoring of program performance throughout Fiscal Year 1984.

Product: Report on program performance and suggested modification, if necessary.

Schedule: Report by September

Personnel: MCCAP 5 days CDH 5 days

Costs: MCCAP \$790 CDH \$875

*Includes time for sub-contractor and purchase of software/hardware

C.5 Task Name: Long-Term Plan Study Design

Objectives To develop a framework for the long-term plan and support policy making by MPO officials. To determine responsibility for work areas and set a schedule for development of the plan.

Methodology: PRO staff, with support from CDH staff, will evaluate status of existing plans, available requirements to produce a study design for the development of a 20 year plan.

Product: Work paper outlining needs, resources, and requirements for a long-range transportation plan.

Schedule: Draft paper by December.

Personnel:	PRO	15 days	CDH	5 days
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Costs:	PRO	\$2,370	CDH	\$1,000
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D. Implementation

Implementation activities refer to lists of capital projects that the MPO has adopted that establish policy guidance on the use of transportation funds in the urbanized area of Grand Junction.

Task Name: Federal Fiscal Year 1985-1989 (Oct. 1, 1984 to Sept. 30, 1989) Transportation Improvement Program (TIP)

Objective: The FY85-89 TIP will establish the capital projects in the Urbanized Area that federal assistance is expected for during the period FY85 through FY89. It will contain an annual element showing specific projects for FY85.

Methodology: PRO, CDH, and local staffs will, using existing capital facility plans and funding allocations by program from the Highway Department, develop a Transportation Improvement Program.

Product: The FY85 Transportation Improvement Program.

Schedule: First Draft FY1985-1989 TIP by April, local adoption in June.

Personnel: PRO 20 days CDH 20 days

Costs: PRO \$3,160 CDH \$3,500

E. Services

Service activities refers to assistance to local and governmental agencies concerning transportation issues.

E1. Task Name: Title VI Activities.

Objective: To assure that the activities of the MPO are in accordance with Title VI of the Civil Rights Act of 1964 as Amended.

Methodology: PRO staff, with support from CDH staff, will prepare data on minority concentrations in the MPO study area, and assure that minorities are afforded access to the policy development process of the MPO.

Product: Title VI report to the U.S. Department of Transportation.

Schedule: Final draft report by September

Personnel: PRO 3 days CDH 5 days

Costs: PRO \$474 CDH \$1,000

E2. Task Name: Services.

Objective: To provide technical data and general assistance to requesting agencies.

Methodology: Published reports or data will be supplied when available. PRO staff will also provide planning assistance to local or state agencies.

Product: Inquiries answered.

Schedule: Continuous.

Personnel: PRO 15 days CDH 18 days

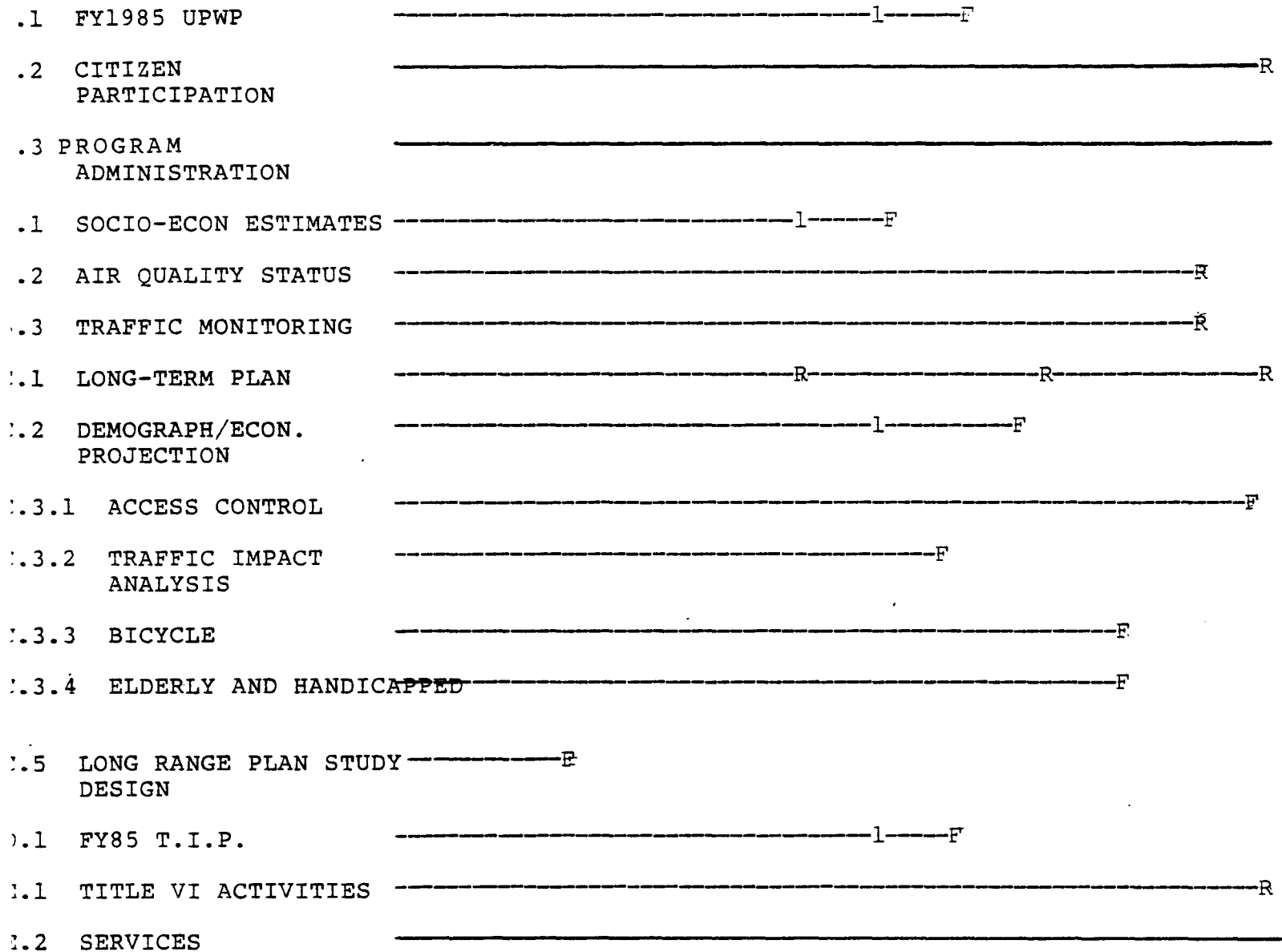
Costs: PRO \$2,370 CDH \$3,200

Table 2

	MPO MANDAYS	MPO COSTS	PRO SHARE	PL+HPR FUNDS	CDH MANDAYS	CDH COSTS	TOTAL COSTS
A. MANAGEMENT							
A.1 FY85 UPWP	20	3160	632	2528	12	2300	5,460
A.2 Citizen Participation	20	3160	632	2528	2	400	3,560
A.3 Program Administration	110	17,380	3476	13,904	110	21,150	38,530
SUBTOTAL	150	23,700	4740	18,960	124	23,850	47,550
B. MONITORING							
B.1 SE Updates	15	2370	474	1896	5	1,000	3,370
B.2 Air Quality	5	790	158	632	5	1,000	1,790
B.3 Traffic Monitoring	10	1580	316	1264	54	9,000	10,580
SUBTOTAL	30	4740	948	3792	64	11,000	15,740
C. PLANNING							
C.1 Long-Term Plan	125	19,750	3950	12,008	110	19,300	39,050
C.2 Demo-Economic Projections	20	3160	632	1896	6	1,200	4,360
C.3.1 Access Control	30	4740	948	2528	10	1,750	6,490
C.3.2 Traffic Impact Analysis	65	10,270	2054	7584	10	1,750	12,020
C.3.3 Bicycle	12	1896	379	1264	5	875	2,771
C.3.4 E & H	5	790	158	632	5	875	1,665
C.5 Long-Term Plan Study Design	15	2,370			5	1,000	3,370
SUBTOTAL	272	42,976	8595	34,381	156	27,625	70,601
D. IMPLEMENTATION							
D.1 FY85-89 T.I.P.	20	3160	632	2528	20	3,500	6,660
SUBTOTAL	20	3160	632	2528	20	3,500	6,660
E. SERVICES							
E.1 Title VI	3	474	95	379	5	1,000	1,474
E.2 Services	15	2370	474	1896	18	3,200	5,570
SUBTOTAL	18	2844	569	2275	23	4,200	7,044
TOTAL	490	77,420	15,484	61,936	387	70,175	147,595

Figure 4

OCT NOV DEC JAN FEB MAR APR MAY JUN JUL AUG SEP



l--First draft due for review of Transportation Technical Advisory Committee
 F--Final draft submitted to Transportation Policy Advisory Committee
 R--Non-policy report document

— Continuing Task
 --- Product Task

Program: Urban System

Location: 15th Street and Patterson Road

Description: Intersection improvements and widening Patterson to four lanes between 15th and 12th Streets. PE, Design and Construction.

Responsibility: City of Grand Junction

Past Funding: No Future Funding: No

Remarks:

Budget Year	1984	1985	1986	TSM 1987	LR X 1988
Federal Funding	\$252,757				
State Funding					
Local Funding	\$ 76,742				
Total Funding	\$329,499				

Description: 29 Road and Orchard Avenue (E.5 Road)

Intersection alignment and signalization. Design, ROW and Construction.

Responsibility: Mesa County

Past Funding: No Future Funding: No

Remarks:

Budget Year	1984	1985	1986	TSM X 1987	LR 1988
Federal Funding		\$106,462			
State Funding					
Local Funding		\$ 40,538			
Total Funding		\$147,000			

Description: 29 Road at the Grand Valley Canal
Bridge construction.

Responsibility: Mesa County

Past Funding: No Future Funding: No

Remarks:

Budget Year	1984	1985	1986	TSM 1987	LR X 1988
Federal Funding		\$146,295			
State Funding					
Local Funding		\$ 55,705			
Total Funding		\$202,000			

Description: Unspecified project

Responsibility: City of Grand Junction

Past Funding: _____ Future Funding: _____

Remarks:

Budget Year	1984	1985	1986	TSM 1987	LR 1988
Federal Funding			\$252,757		
State Funding					
Local Funding			\$ 76,742		
Total Funding			\$329,499		

Program: Urban System

Location: 32 Road, loop north of I-70 Business Loop
Description: New construction

Responsibility: Mesa County
Past Funding: No Future Funding: No
Remarks:

Budget Year	1984	1985	1986	TSM 1987	LR X 1988
Federal Funding				\$252,757	
State Funding					
Local Funding				\$ 76,742	
Total Funding				\$329,499	

Description: Unspecified Project

Responsibility: City of Grand Junction
Past Funding: _____ Future Funding: _____
Remarks:

Budget Year	1984	1985	1986	TSM 1987	LR 1988
Federal Funding					\$252,757
State Funding					
Local Funding					\$76,742
Total Funding					\$329,499

Description:

Responsibility:
Past Funding: _____ Future Funding: _____
Remarks:

Budget Year	1984	1985	1986	TSM 1987	LR 1988
Federal Funding					
State Funding					
Local Funding					
Total Funding					

Description:

Responsibility:
Past Funding: _____ Future Funding: _____
Remarks:

Budget Year	1984	1985	1986	TSM 1987	LR 1988
Federal Funding					
State Funding					
Local Funding					
Total Funding					

#MCM 83-117a

RESOLUTION *No. 11-84*

A JOINT RESOLUTION OF THE COUNTY OF MESA AND
THE CITY OF GRAND JUNCTION CONCERNING
ADOPTION OF AMENDMENTS TO THE FISCAL YEAR 1984
UNIFIED PLANNING WORK PROGRAM
FOR THE GRAND JUNCTION URBANIZED AREA

WHEREAS, The City and the County have been designated by the Governor as the Metropolitan Planning Organization for the Grand Junction Urbanized Area; and

WHEREAS, The City and the County realize the importance of coordinating transportation planning in the urbanized area; and

WHEREAS, Federal laws establishing aid to urban street systems require the comprehensive planning of improvements (23 U.S.C. 134 and 49 U.S.C. 1607); and

WHEREAS, The City and the County wish to make the most effective use of funds on the transportation system, whether the source of funds be local, state, or federal;

NOW, THEREFORE, BE IT JOINTLY RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF MESA AND THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION:

That amendments to the Fiscal Year 1984 Unified Planning Work Program for the Grand Junction Urbanized Area, hereunto attached, be adopted as shown.

CITY OF GRAND JUNCTION

MESA COUNTY

[Signature]

President of the Council

[Signature]

Chairman, Board of County Commissioners

February 15, 1984

Date

February 14, 1984

Date

ATTEST:

ATTEST:

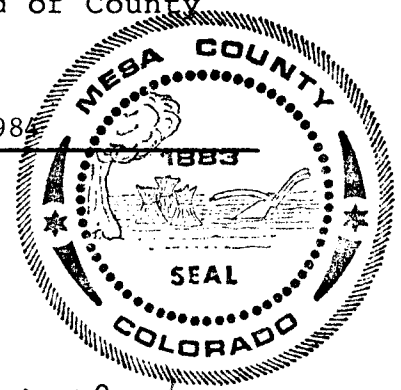
[Signature]

City Clerk

[Signature]

County Clerk

by Jean Hawk, Deputy



RESOLUTION *No. 12-84*

A JOINT RESOLUTION OF THE COUNTY OF MESA AND
THE CITY OF GRAND JUNCTION CONCERNING
ADOPTION OF AMENDMENTS
TO THE FISCAL YEAR 1984-1988 TRANSPORTATION
IMPROVEMENT PROGRAM FOR THE GRAND JUNCTION URBANIZED AREA

WHEREAS, The City and the County have been designated by the Governor as the Metropolitan Planning Organization for the Grand Junction Urbanized Area; and

WHEREAS, The City and the County realize the importance of coordinating transportation improvements in the urbanized area; and

WHEREAS, Federal laws establishing aid to urban street systems require the comprehensive planning of improvements (23 U.S.C. 134 and 49 U.S.C. 1607); and

WHEREAS, The City and the County wish to make the most effective use of funds on the transportation system, whether the source of funds be local, state, or federal;

NOW, THEREFORE, BE IT JOINTLY RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF MESA AND THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION:

That amendments to the Fiscal Year 1984-1988 Transportation Improvement Program for the Grand Junction Urbanized Area, hereunto attached, be adopted as shown.

CITY OF GRAND JUNCTION

MESA COUNTY

Paul Kucero
President of the Council

J. P. White
Chairman, Board of County Commissioners

February 15, 1984
Date

February 14, 1984
Date

ATTEST:

ATTEST:

Neva B. Lockhart, CMC
City Clerk

Earl Sawyer
County Clerk
by Jean Hawk, Deputy

