

Grand Junction, Colorado

September 2, 1987

The City Council of the City of Grand Junction, Colorado, convened in regular session the 2nd day of September, 1987, at 7:30 p.m. in the City/County Auditorium at City Hall. Those present were John Bennett, LeRoy Kirkhart, R.T. Mantlo, Bill McCurry, Paul Nelson, Reford Theobold, and President of the Council O.F. Ragsdale. Also present were City Manager Mark Achen, City Attorney Gerald Ashby, and City Clerk Neva Lockhart.

Council President Ragsdale called the meeting to order and led in the Pledge of Allegiance.

INVOCATION

Robert Wade, First Nazarene Church.

MINUTES

There being no corrections or additions to the minutes of the regular meeting August 19, 1987, they were approved as submitted.

PROCLAMATION DECLARING SEPTEMBER 24, 1987, "INTEGRITY DAY" IN THE CITY OF GRAND JUNCTION

PROCLAMATION DECLARING SEPTEMBER 6-13, 1987, "VOLUNTEERS FOR KIDS WEEK" IN GRAND JUNCTION

PROCLAMATION DECLARING SEPTEMBER 10, 1987, AS "UNITED WAY OF MESA COUNTY DAY"

PROCLAMATION DECLARING TUESDAY, SEPTEMBER 15, 1987, AS "MILES MCCUE DAY" IN THE CITY OF GRAND JUNCTION

PROCLAMATION DECLARING SEPTEMBER 17-23, 1987, AS "CONSTITUTION WEEK" IN THE CITY OF GRAND JUNCTION

PROCLAMATION DECLARING SEPTEMBER 21, 1987, AS "JUST SAY NO" PLEDGE CHALLENGE DAY IN THE CITY OF GRAND JUNCTION

BIDS - AWARD OF CONTRACTS

Purchase and Installation of 2,000 feet of fencing at Lincoln Park Golf Course - Taylor Fence - \$68,971

Upon motion by Councilman Theobold, seconded by Councilman McCurry and carried, the bids for the 2,000 feet of fencing at Lincoln Park Golf Course were accepted, the Contract was awarded to Taylor Fence for its bid of \$68,971, the \$68,971 was authorized to be appropriated from the Golf Course Expansion Fund, and the City Manager was authorized to sign said Contract. Bob Van Houten, 2000 Gunnison Avenue, was present and expressed appreciation for this

action.

Construction of Handicap Access to City Hall, Two Rivers Plaza, and Hawthorne Park Restrooms - Alpine C.M., Inc. - \$232,418

Upon motion by Councilman Theobald, seconded by Councilman McCurry and carried, the bids for the Handicap Access Projects were accepted, the Contract was awarded to Alpine C.M., Inc., for its bid of \$232,418, authorized the expenditure of \$62,063 from the 1987 General Fund Contingency monies, authorized that \$56,000 be budgeted in 1988 for completion, and authorized the City Manager to sign said Contract.

ORDINANCE ON FINAL PASSAGE - PROOFS OF PUBLICATION

The Proofs of Publication on the following Ordinances proposed for final passage had been received and filed. Copies of the Ordinances proposed for final passage were submitted in writing to the City Council prior to the meeting.

ORDINANCE NO. 2361 - CONCERNING THE PAYMENT OF A FINE IN LIEU OF THE SUSPENSION OF A LICENSE TO SELL BEVERAGES CONTAINING ALCOHOL AT RETAIL

Upon motion by Councilman Nelson, seconded by Councilman Kirkhart and carried, the following entitled proposed ordinance was called up for final passage and read by title only: CONCERNING THE PAYMENT OF A FINE IN LIEU OF THE SUSPENSION OF A LICENSE TO SELL BEVERAGES CONTAINING ALCOHOL AT RETAIL.

There were no comments. Upon motion by Councilman Nelson, seconded by Councilman Mantlo and carried by roll call vote, the Ordinance was passed, adopted, numbered 2361, and ordered published.

ORDINANCE NO. 2362 - ESTABLISHING REGULATIONS FOR BED AND BREAKFAST USES

Upon motion by Councilman Nelson, seconded by Councilman Kirkhart and carried, the following entitled proposed ordinance was called up for final passage and read by title only: ESTABLISHING REGULATIONS FOR BED AND BREAKFAST USES.

There were no comments. Upon motion by Councilman Theobald, seconded by Councilman McCurry and carried by roll call vote, the Ordinance was passed, adopted, numbered 2362, and ordered published.

RESOLUTION NO. 35-87 ADOPTING THE GRAND JUNCTION/MESA COUNTY METROPOLITAN PLANNING ORGANIZATION'S 1988 UNIFIED PLANNING WORK PROGRAM (UPWP) AND THE 1988-1992 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

The following Resolution was read:

RESOLUTION NO. 35-87

A JOINT RESOLUTION OF THE COUNTY OF MESA AND THE CITY OF GRAND JUNCTION CONCERNING ADOPTION OF THE FISCAL YEAR 1988 UNIFIED PLANNING WORK PROGRAM AND THE FISCAL YEAR 1988-1992 TRANSPORTATION IMPROVEMENT PROGRAM.

WHEREAS, the City and the County have been designated by the Governor as the Metropolitan Planning Organization for the Grand Junction/Mesa County Urbanized Area; and

WHEREAS, the City and the County realize the importance of both short and long-range planning in the development of an efficient transportation system; and

WHEREAS, the City and the County are aware that it is the responsibility of the Metropolitan Planning Organization to perform those planning functions; and

WHEREAS, the City and the County, in their performance of those planning functions, wish to use Federal Highway Administration transportation planning funds in coordination with the Colorado Department of Highways;

NOW, THEREFORE, BE IT JOINTLY RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF THE COUNTY OF MESA AND THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION:

That the Fiscal Year 1988 Unified Planning Work Program and the Fiscal Year 1988-1992 Transportation Improvement Program/Annual Element for the Grand Junction/Mesa County Urbanized Area, hereunto attached, was adopted by the Mesa County Board of County Commissioners on September 1, 1987, and by the Grand Junction City Council on September 2, 1987.

CITY OF GRAND JUNCTION

/s/ O.F. Ragsdale

President of the Council
Grand Junction

2nd day of September, 1987

Attest:

/s/ Neva B. Lockhart, CMC

City Clerk

COUNTY OF MESA

/s/ R.W. Holmes

Chairman of the Board of Commissioners
Mesa County

1st day of September, 1987

Attest:

/s/ Earl Sawyer

County Clerk

Upon motion by Councilman Mantlo, seconded by Councilman Kirkhart and carried by roll call vote, the Resolution was passed and adopted as read.

RESOLUTION NO. 36-87 CONCERNING PUNITIVE DAMAGES SOUGHT AGAINST POLICE OFFICERS HEAD AND GRIMSBY IN AN ACTION BROUGHT AGAINST THEM AND THE CITY

The following Resolution was read:

RESOLUTION NO. 36-87

CONCERNING PUNITIVE DAMAGES SOUGHT AGAINST POLICE OFFICERS HEAD AND GRIMSBY IN AN ACTION BROUGHT AGAINST THEM AND THE CITY.

WHEREAS, Teresa Clarke, Geraldine Kelly, Ruth Kunen and the Spiral of Friends have brought an action in Federal District court against the City and Police Officers William Head and Tim Grimsby in Civil Action No. 87-1220; and

WHEREAS, at the time of the incident giving rise to the court action, Officer Head was acting in his capacity as Deputy District Attorney and Officer Grimsby was acting in aid of the Mesa County Sheriff, at the request of the Sheriff; and

WHEREAS, punitive damages are being sought against the Officers in the proceeding; and

WHEREAS, 24-10-118(5), Colorado Revised Statutes, permits the City to determine whether or not it will defend an employee against a claim for punitive damages and whether or not it will pay any such damages awarded; and

WHEREAS, even though the indemnity should be extended by the County of Mesa as the principal beneficiary of the actions of the Officers, the Council believes that the conduct of the Officers in relation to the Plaintiffs in the Federal action was without fault and the Officers should be protected in their responsible conduct;

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF GRAND JUNCTION:

That it is in the public interest to defend the police officers

against the claim for punitive damages in the referred to action and pay any punitive damage award against either of them.

PASSED and ADOPTED this 2nd day of September, 1987.

/s/ O.F. Ragsdale

President of the Council

Attest:

/s/ Neva B. Lockhart, CMC

City Clerk

Upon motion by Councilman Nelson, seconded by Councilman McCurry and carried by roll call vote, the Resolution was passed and adopted as read.

CONTRIBUTION OF \$2120 AUTHORIZED FROM CONTINGENCY ACCOUNT TO COLORADO MUNICIPAL LEAGUE FOR TELECOMMUNICATIONS PROCEEDINGS

Upon motion by Councilman Mantlo, seconded by Councilman Kirkhart and carried, Council authorized a contribution of \$2120 from the contingency account to the Colorado Municipal League for telecommunications proceedings before the Public Utilities Commission.

INTERSECTION OF 28 ROAD AND ORCHARD AVENUE

Ms. Lorraine Boschi, 552 28 Road, presented statistics to Council reflecting improvement to the intersection of 28 Road and Orchard Avenue during the last two and one-half years since appropriate signs, street striping, and overhead signs were put in place.

ADJOURNMENT

Council President Ragsdale adjourned the meeting.

Neva B. Lockhart

Neva B. Lockhart, CMC
City Clerk

FY 1988
UNIFIED PLANNING WORK PROGRAM
for the
GRAND JUNCTION URBANIZED AREA

Prepared by the
Grand Junction Area Metropolitan Planning Organization
and the

Colorado Department of Highways,
Program Management Branch

In cooperation with the
U.S. Department of Transportation,
Federal Highway Administration

August, 1987

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Figure 1
TRANSPORTATION PLANNING TERMINOLOGY

Air Quality Control Commission.....	AQCC
Colorado Department of Highways.....	CDOH
Continuing, Comprehensive and Cooperative Transportation Planning Process.....	"3C" Process
U.S. Department of Transportation.....	DOT
Federal-Aid Highway Program Manual.....	FHPM
Federal Aid System.....	FAS
Federal-Aid Urban System.....	FAUS
Federal Highway Administration.....	FHWA
Fiscal Year for the MPO.....	FY
Highway Planning and Research Funds.....	HPR
Metropolitan Planning Organization.....	MPO
FHWA planning funds made available through CDOH to the MPO for "3C" process.....	PL Funds
Technical study funds for UMTA made available to the MPO for "3C" process.....	Section 8 Funds
State Implementation Plan.....	SIP
Title VI of the U.S., Civil Right Act of 1964, as amended.....	Title VI
Transit Development Plan.....	TDP
Transportation Improvement Program.....	TIP
Transportation Policy Advisory Committee.....	TPAC
Transportation Technical Advisory Committee.....	TTAC
Unified Planning Work Program.....	UPWP
Urban Mass Transportation Administration.....	UMTA
Urban Transportation Planning Process.....	UTPP
Vehicle Miles Traveled.....	VMT

Introduction

The Unified Planning Work Program describes planning tasks and personnel costs and budget funds for the Fiscal Year 1988 running from October 1, 1987 through September 30, 1988.

The Metropolitan Planning Organization (MPO), composed of Grand Junction and Mesa County elected officials and staff, coordinates this planning with State officials from the Highway Department and the Health Department, which, through the Air Quality Control Commission, is charged with protecting air quality throughout Colorado. The ultimate goal of this planning process is an efficient, effective transportation system.

To further the continuing, comprehensive, and cooperative planning for the Grand Junction Urbanized Area (Fig. 2), the Federal Highway Administration provides PL funds to the MPO under the administration of the State Highway Department. For 1988 the funds available from PL will be \$33,997, with an additional amount of \$21,071 in carryover funds, which is matched at a 12.90% ratio by the MPO. Thus, for every \$100 expended by the MPO on approved tasks, \$87.10 will be reimbursed by PL funds up to the budgeted amount. The Highway Department, as the Contract Administrator, monitors the timely accomplishment of tasks and the reimbursement process.

In addition, the Highway Department actively participates in the planning process through the provision of technical services. (See Figure 3 for the MPO structure.)

For 1988 most PL funds will be channeled to local City and County agencies providing staff and resources to completion of the tasks.

The Transportation Specialist from the Mesa County Human Resource Department is the MPO Administrator. This office serves as the contact point between MPO agencies and state and federal officials.

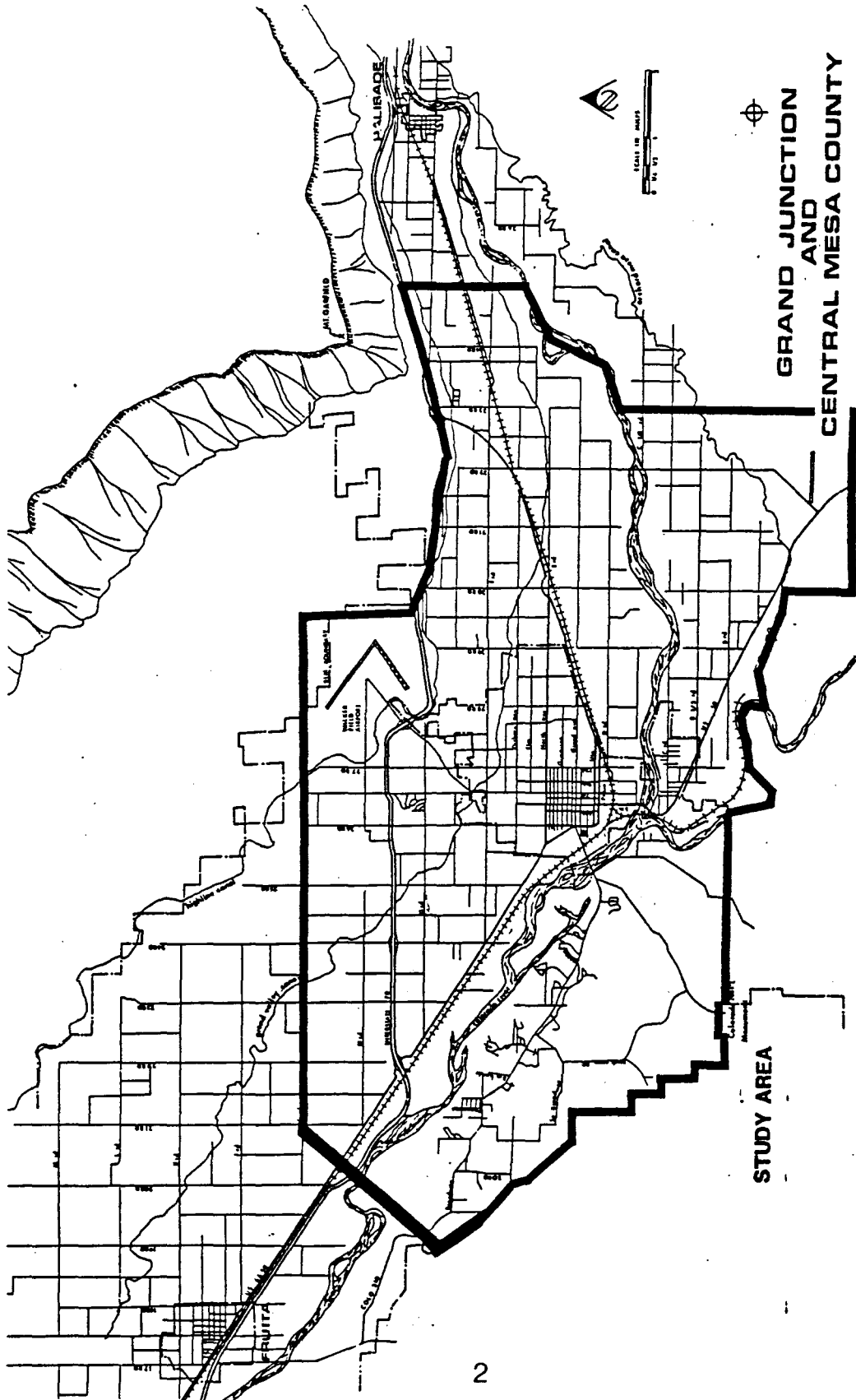


FIGURE 3

GRAND JUNCTION/MESA COUNTY
METROPOLITAN PLANNING ORGANIZATION
LOCAL REVIEW PROCESS

DECISION MAKING OFFICIALS

Grand Junction City Council	Mesa County Commissioners
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TRANSPORTATION POLICY ADVISORY COMMITTEE (TPAC)
Grand Junction City Council Designee
Mesa County Commissioners Designee
State Highway Commission Designee
Colorado Air Quality Control Commission Designee
Federal Highway Administration Designee

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MESA COUNTY HUMAN RESOURCE DEPARTMENT MPO ADMINISTRATION

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TRANSPORTATION TECHNICAL ADVISORY COMMITTEE (TTAC)
Colorado Dept. of Highway - Dist. 3
Colorado Dept. of Highways - Division of Transportation Planning
Grand Junction City Planning Dept.
Mesa County Planning Dept.
Grand Junction City Public Works
Mesa County Engineering Dept.
Colorado Dept. of Health - Air Pollution Control Division
Federal Highway Administration
Urban Mass Transportation Admin.

GRAND JUNCTION CITY PLANNING COMMISSION
MESA COUNTY PLANNING COMMISSION

Summary of the Budget

For 1988 it is proposed that \$47,520 be expended by the MPO on transportation planning. Of that amount, \$6,129 would be the required match from Grand Junction and Mesa County. PL funds would provide \$41,391 (\$21,071 from carryover and/or deprogramed FY 1987 funds, and \$26,499 from the Fiscal Year 1988 allocation). The breakdown of these funds by task group and agency is shown below.

TABLE 1

T A S K G R O U P	A G E N C Y					
	LOCAL	PL FUNDS	TOTAL LOCAL	UMTA	CDOH	TOTAL
A. Management	\$ 2,106	\$14,214	\$16,320	\$ -0-	\$ 7,496	\$23,816
B. Monitoring	\$ 1,333	\$ 9,007	\$10,340	\$ -0-	\$ 920	\$11,260
C. Planning	\$ 1,741	\$11,759	\$13,500	\$ -0-	\$ 3,450	\$16,950
D. Implementation	\$ 475	\$ 3,205	\$ 3,680	\$ -0-	\$ 1,380	\$ 5,060
E. Services	\$ 474	\$ 3,206	\$ 3,680	\$ -0-	\$ 1,380	\$ 5,060
T O T A L S	=====	=====	=====	=====	=====	=====
	\$ 6,129	\$41,391	\$47,520	\$ -0-	\$14,626	\$62,146

These amounts are further broken down in Table 2 by task and agency.

TABLE 2
UPWP TASK COSTS

TASK	LOCAL DAYS	LOCAL SHARE	PL SHARE	TOTAL LOCAL	UMTA SHARE	CDOH DAYS	CDOH COSTS	LOCAL & CDOH COSTS
A.1 FY89 UPWP	20	\$413	\$2,787	\$3,200	\$-0-	5	\$ 1,150	\$ 4,350
A.2 CIT. PART.	7	145	975	1,120	-0-	-0-	-0-	1,120
A.3 PROG.ADMIN. MANAGE. SUB.	75 102	1,548 \$2,106	10,452 \$14,214	12,000 \$16,320	-0- \$-0-	24 29	6,346 \$ 7,496	18,346 \$23,816
B.1 TRAFFIC	37	\$557	\$3,763	\$4,320	-0-	1	\$ 230	\$4,550
B.2 ACCIDENT	30	454	3,066	3,520	-0-	2	460	3,980
B.3 S-E UPDATE MONITORING SUB.	16 83	322 \$1,333	2,178 \$9,007	2,500 \$10,340	-0- \$-0-	1 4	230 \$ 920	2,730 \$11,260
C.1 RIVERSIDE	22	\$451	\$3,049	\$3,500	\$-0-	2	\$ 460	\$3,960
C.2 COMPUTER	15	310	2,090	2,400	-0-	10	2,300	4,700
C.3 S-E PROJ.	12	258	1,742	2,000	-0-	1	230	2,230
C.4 PEDESTRIAN	13	271	1,829	2,100	-0-	1	230	2,330
C.5 O.M. PLAN PLANNING SUB.	22 84	451 \$1,741	3,049 \$11,759	3,500 \$13,500	-0- \$-0-	1 15	230 \$3,450	3,730 \$16,950
D.1 FY89 TIP	20	\$413	\$2,787	\$3,200	\$-0-	5	\$1,150	\$4,350
D.2 TIP AMEND. IMPLEMENT. SUB.	3 23	62 \$475	418 \$3,205	480 \$3,680	-0- \$-0-	1 6	230 \$1,380	710 \$ 5,060
E.1 TITLE VI	2	\$41	\$279	\$320	\$-0-	1	\$ 230	\$550
E.2 SERVICES SERVICES SUB.	21 23	433 \$474	2,927 \$3,206	3,360 \$3,680	-0- \$-0-	5 6	1,150 \$1,380	4,510 \$5,060
=====								
PROGRAM TOTAL	315	\$6,129	\$41,391	\$47,520	\$-0-	60	\$14,626	\$62,146

Work Tasks

The major portion of this document consists of work tasks to be completed during Fiscal Year 1988 (October 1, 1987 to September 30, 1988). These work tasks are intended to monitor and implement the continuing, cooperative and comprehensive urban transportation planning process carried out by the MPO and CDOH in the Grand Junction urbanized area. The agencies with primary responsibility for completion of each task are listed in the UPWP. The UPWP is intentionally presented as an outline of primary funding sources and planning schedules. An overview of the entire planning process is contained in the Memorandum of Agreement establishing the MPO. (See Figure 3 for the MPO structure)

Figure 4 provides a summary of scheduling for all UPWP tasks. Work tasks of a continuing nature are differentiated from those with definable time frames. Modifications in task schedules are reflected in quarterly PL monitoring reports. Significant changes in schedules will be agreed to by CDOH and the MPO.

An accomplishment report for FY 1987 will be completed in October, 1987 and made an attachment to the FY88 UPWP.

A. MANAGEMENT ACTIVITIES

The primary objective of the UPWP management activities is to provide for the on-going management of the urban transportation planning program in the Grand Junction urbanized area. Secondary objectives include the coordination of planning efforts between local, regional and state agencies, and the documentation of transportation planning efforts and technical studies through locally adopted planning documents. Since the MPO and CDOH share responsibility for compliance with Federal planning guidelines, both agencies are involved in program management activities.

- A.1. Task Name: Fiscal Year 1989 (October 1, 1988 through September 30, 1989) Unified Planning Work Program (UPWP).
- Objective: To produce an FY88 UPWP which will include all transportation planning activities regardless of Federal funding sources which significantly impact the Study Area of the Metropolitan Planning Organization, whether performed on a federal, state, or local level.
- Methodology: The MPO staff, with the support of local government technical staff, and the Colorado Department of Highways, will be responsible for preparing the FY89 UPWP. The UPWP will be prepared in accordance with all applicable federal and state requirements. Each task in the UPWP will be described in terms of status, agency responsibility, revenues, schedule objective, funding sources, methodology, and expected products.
- Product: A Unified Planning Work Program for FY 1989.
- Schedule: A meeting to discuss planning work needs will be held in March. UPWP first draft in June with local adoption by August 1st. MPO Contract will be signed by the Grand Junction City Council, Mesa County Commissioners, State of Colorado by September 30th.
- Agency: Mesa County Human Resource Department.
- Personnel: Local 20 days CDOH 5 days
- Costs: Local \$3,200 CDOH \$1,150

A.2. Task Name: Citizen Participation.

Objective: To encourage public involvement in transportation planning and increase awareness of the Metropolitan Planning Organization Process.

Methodology: Citizens will actively participate in the development of policy for the MPO through the City and County Planning Commissions. Local staff will prepare information for the media and the public.

Products: Press releases concerning transportation issues and an annual report. The annual report will be a brief overview of work performed by the MPO during the fiscal year. The report will be in simple language understandable by the general public.

Schedule: Continuous throughout the year. Annual report in September 1988.

Agency: Mesa County Human Resource Department.

Personnel: Local 7 days

Costs: Local \$1,120

A.3. Task Name: Program Administration.

Objective: To effectively administer, support, and coordinate the continuing federally assisted transportation planning process for the Grand Junction urbanized area.

Methodology: The local staff will be responsible for carrying out the following activities:

(1) Maintain the commitments included in the Memorandum of Agreement and the contracts for planning funds (P.L. funds and Section 8 & 9 funds); (2) Submit periodic monitoring reports on the FY88 UPWP tasks; (3) Maintain and document expenditures and submit periodic financial reports; (4) Support members of the decision making bodies, Transportation Policy Advisory Committee, Transportation Technical Advisory Committee and the City and County Planning Commissions in their decisions on MPO related activities; (5) Monitor significant transportation planning policy level activities on the federal, state and local levels that have the potential of impacting MPO activities. At the direction of the MPO, represent the MPO members in those federal, state, and local decision making processes.

The Colorado Department of Highways staff will participate in the above listed activities and, in addition, perform necessary administrative functions to assure the effective coordination and participation of other branches of State government and appropriate federal agencies in the MPO Transportation Planning Process.

Schedule: Continuous through the year with quarterly monitoring reports (October, January, April, and July) and T.T.A.C. meetings as required.

Agency: Mesa County Human Resource Department.

Personnel: Local 75 days CDOH 24 days

Costs: Local \$12,000 CDOH \$6,346

B. MONITORING ACTIVITIES

The primary objective of monitoring is to provide support to transportation planning, implementation, and service activities through the collection, maintenance and analysis of certain factors indicating the condition of land use development and the existing transportation system. Data normally maintained by participating agencies will be utilized to meet reporting requirements as much as possible. A compatible data base will be utilized to the maximum extent feasible.

B.1. Task Name: Traffic Counting.

Objective: To monitor traffic conditions at a variety of intersections and other critical locations.

Methodology: Engineering staff will conduct traffic counts with no less than 1-hour intervals. At some selected intersections, turning movements, queuing and other conditions will be monitored. Locations will be coordinated with the CDOH.

Product: An on-going traffic monitoring program with the ability to produce information on peak hour and directional flows.

Schedule: On-going effort with results submitted annually.

Agency: Mesa County Engineering. Grand Junction City Public Works.

Personnel: Local 12 days Local 25 days CDOH 1 day

Costs: Local \$1,920 Local \$2,400 CDOH \$230

B.2. Task Name: Accident Monitoring.

Objective: To continue the tracking of accidents on County roads and use such information in the evaluation of projects.

Methodology: Using accidents reported to the State Bureau of Revenue and sent to the County by CDOH, the existing accident file will be updated to incorporate 1986 accidents.

Product: An updated accident file.

Schedule: Reports received from CDOH in May/June. Entry of data during June/July. Report generated by October.

Agency: Mesa County Engineering. Grand Junction City Public Works.

Personnel: Local 10 days Local 20 days CDOH 2 days

Costs: Local \$1,600 Local \$1,920 CDOH \$460

B.3 Task Name: Socio-Economic data updates for 1987.

Objective: To update estimates of employment, housing, and population in the Study Area by traffic zones.

Methodology: Local staff, with review by CDH staff, will revise above data through updates of building permits, review of tax assessor and planning data bases, and state and local employment and economic data sources. Housing vacancy rates will be estimated through sampling of residential parcels within the Study Area.

Product: Reports on dwelling units, population and economic activity by traffic zone.

Schedule: October, 1987 - March, 1988.

Agency: Grand Junction City Planning.

Personnel: Local 16 days CDOH 1 day

Costs: Local \$2,500 CDOH \$230

C. PLANNING ACTIVITIES.

The primary objective of planning activities is to support the decision making process of the MPO through the development of studies and analyses concerning short and long-term transportation needs.

- C.1. Task Name: Riverside Drive Area Access Study.
- Objective: To promote safe, efficient access for the study area should redevelopment strategies now under consideration by the City of Grand Junction be undertaken.
- Methodology: In concert with City Public works, City Planning and the Highway Department, staff or contractor will assess the possible traffic impacts of proposed redevelopment and generate transportation alternatives and recommendations.
- Product: An traffic access report for the Riverside Area which could include reconstruction of existing streets, new street alignments, and alternative modes such as pedestrian and bicycle systems. This report will complement the "Riverside Drive Area Transportation Plan", completed in FY 1986.
- Schedule: May, 1988 - August, 1988.
- Agency: Grand Junction City Planning.
- Personnel: Local 22 days CDOH 2 days
- Costs: Local \$3,500 CDOH \$460

C.2. Task Name: Transportation Computer Model.

Objective: To train local staff on the use and applications of the existing transportation computer model. This will allow better use of this planning tool, and encourage interface with the CDOH regarding transportation modeling for the urbanized area.

Methodology: Training session(s) in Grand Junction or Denver with CDOH staff. May require purchase of some technical data (such as operational manuals).

Product: A report indicating contact persons for Grand Junction and Mesa County regarding the computer model. The report will make recommendations for the future of the MPO's transportation modeling.

Schedule: January, 1988 - March, 1988.

Agency: Mesa County Human Resource Department.

Personnel: Local 15 days CDOH 10 days

Costs: Local \$2,400 CDOH \$2,300

C.3. Task Name: Socio-Economic Projections.

Objective: To review and update the demographic and economic projections necessary to calculate future transportation demand.

Methodology: Local staff, with support from the CDOH staff, will analyze growth patterns in order to develop short and long-range projections. Economic, demographic, and land use factors will be analyzed in order to project population and employment activity. Data will be used to assess adequacy of short-range TSM style planning.

Products: A report showing the extent of the area to be urbanized for a five and twenty-year period. It will include demographic and economic data by Traffic Zones and Census Tracts.

Schedule: October, 1987 - March, 1988.

Agency: Grand Junction City Planning.

Personnel: Local 12 days CDOH 1 day

Costs: Local \$2,000 CDOH \$230

C.4. Task Name: Pedestrian Study.

Objective: To prepare a detailed pathway plan for each elementary school within the Study Area, including traffic growth patterns and their impact on school pedertrians. (This will complete a study by the same name started in the FY86 UPWP.)

Methodology: Working with School District 51, the seventeen (17) elementary schools, their Parent/Teacher Organizations (PTO's), which indicate a desire to participate, Grand Junction City Public Works, County Engineering, County Public Works, City Planning, a 1-mile walking area surrounding each school will be analyzed.

Products: Specific path plans and reports for each school.

Schedule: March, 1988 - September, 1988.

Agency: Mesa County Planning Department.

Personnel: Local 13 days CDOH 1 day

Costs: Local \$2,100 CDOH \$230

C.5. Task Name: Orchard Mesa Strategic Plan

Objective: A pilot project to bring together all MPO demographic, transportation, traffic analysis and other related information for the development of a strategic plan for landuse, zoning, and infrastructure development as they will impact transportation demands for the future.

Methodology: A cooperative planning effort by engineering and planning staffs of the City, County and Colorado Department of Highways. They will take seperate profiles, plans and public input for the development of a single, coordinated strategic plan. The process developed in this task will be applicable to the remaining geographic areas in the Urbanized Area.

Product: An Orchard Mesa Profile, Orchard Mesa Transportation Strategic Plan, and a Unified Strategic Planning Process applicable to the remainder of the Urbanized Area will be produced.

Schedule: January, 1988 to June, 1988.

Agency: Grand Junction, Mesa County and Colorado Department of Highways planning and engineering staffs.

Personnel: Local 22 days CDOH 1 day

Costs: Local \$3,500 CDOH \$230

D. IMPLEMENTATION TASKS.

Implementation activities refer to lists of capital projects adopted by the MPO which establish policy guidance on the use of transportation funds in the urbanized area of Grand Junction.

- D.1. Task Name: Fiscal Year 1989-1993 Transportation Improvement Program (TIP).
- Objective: The Fiscal Year 1989-1993 TIP will establish the capital projects in the urbanized area for which federal assistance is expected. It will contain an annual element showing specific projects to which funds have been committed.
- Methodology: MPO, City Engineering, County Engineering and CDOH District 3 staff will develop a TIP using information from existing capital improvement programs, monitoring data concerning traffic volumes, accidents, and revenue projections.
- Products: The FY 1989-1993 Transportation Improvement Program.
- Schedule: First draft in June with local adoption by August 1st.
- Agency: Mesa County Human Resource Department
- Personnel: Local 20 days CDOH 5 days
- Costs: Local \$3,200 CDOH \$1,150
- D.2. Task Name: Fiscal Year 1988 Transportation Improvement Program Amendments.
- Objective: To amend the FY 1988 TIP as needed.
- Methodology: As advised by City Engineering, County Engineering and CDOH District 3 staff, the MPO staff will process the necessary amendments. Will use the 2010 Transportation Plan.
- Products: An amended TIP.
- Schedule: As necessary.
- Agency: Mesa County Human Resource Department
- Personnel: Local 3 days CDOH 1 days
- Costs: Local \$480 CDOH \$230

E. SERVICE TASKS.

Service activities refer to assistance to local and other governmental agencies concerning transportation issues.

E.1. Task Name: Title VI.

Objective: To assure that the activities of the MPO are in accordance with Title VI of the Civil Rights Act of 1964 as amended.

Methodology: Local and CDOH staff will prepare data on minority concentrations in the MPO Study Area and assure that minorities are afforded access to the policy development process of the MPO.

Products: Quarterly reports.

Schedule: Reports in January, April, July and September.

Agency: Mesa County Human Resource Department

Personnel: Local 2 days CDOH 1 day

Costs: Local \$320 CDOH \$230

E.2. Task Name: Services.

Objective: To provide technical data and general assistance to requesting agencies.

Methodology: Published reports or data will be supplied when available. Local staff will also provide planning assistance to local or state agencies.

Products: Inquiries answered.

Schedule: Continuous.

Agency: Mesa County Human Resource Department

Personnel: Local 21 days CDOH 5 days

Costs: Local \$3,360 CDOH \$1,150

FIGURE 4

TASK SCHEDULE

TASKS	1987			1988									
	OCT.	NOV.	DEC.	JAN.	FEB.	MAR.	APR.	MAY.	JUN.	JUL.	AUG.	SEP.	
A.1. FY87 UPWP						-----D-----							A
A.2. CIT. PART.	*****R												
A.3. PROGRAM ADMIN.	R*****R*****R*****R*****R*****												
B.1. TRAFFIC COUNT	-----R												
B.2. ACCIDENT						-----R							R
B.3. S-E UPDATE	-----R												
C.1. RIVERSIDE							-----R						
C.2. COMPUTER				-----									
C.3. S-E PROJ.	-----R												
C.4. PEDESTRIAN						-----R							R
C.5. O.M. PLAN	-----												
D.1. FY88 TIP						-----D-----							A
D.2. TIP AMEND.				AS NEEDED									
E.1. TITLE VI				R			R			R		R	
E.2. SERVICES	*****												
	OCT.	NOV.	DEC.	JAN.	FEB.	MAR.	APR.	MAY.	JUN.	JUL.	AUG.	SEP.	
	1987		1987	1988									1988

LEGEND

- D = FIRST DRAFT
- A = LOCAL ADOPTION
- R = REPORT DUE
- ** = ON-GOING TASK
- O = OUTLINE OF REPORT
- C = CONTRACT SIGNED

TRANSPORTATION IMPROVEMENT PROGRAM
FOR THE
GRAND JUNCTION URBANIZED AREA
OCTOBER 1, 1987 TO SEPTEMBER 30, 1992

PREPARED BY THE
GRAND JUNCTION METROPOLITAN PLANNING ORGANIZATION

IN COOPERATION WITH THE
COLORADO DEPARTMENT OF HIGHWAYS

AND THE
U.S. DEPARTMENT OF TRANSPORTATION
FEDERAL HIGHWAY ADMINISTRATION

August, 1987

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INTRODUCTION

The Transportation Improvement Program is a five-year capital improvement program for the urbanized area of Grand Junction and Mesa County (See Map). The purpose of this program is to carry out continuing, comprehensive and cooperative transportation planning by:

- Coordinating projects in the urbanized area initiated by individual City, County and State agencies.
- Defining the costs of these projects and the available financial resources.
- Prioritizing the projects to make the best use of available resources.

The Transportation Improvement Program not only serves the needs of the people of the area for an efficient transportation system, but satisfies regulations jointly issued by the Federal Highway Administration and the Urban Mass Transportation Administration on the content and purpose of the program. An approved program is necessary to maintain the federal funding for highways and streets on the urban system, and for Federal assistance on transit programs.

CONTENTS

The program shall contain all federally funded transportation projects in the urbanized area initiated by Mesa County, Grand Junction or by the Department of Highways. It is necessary to include operating and/or capital grants from the Urban Mass Transportation Administration to local agencies (public or private) in the urbanized area. By an agreement between Mesa County, Grand Junction and the State of Colorado, certain projects funded under Federal Aid Interstate (FAI) or Federal Aid Primary (FAP) which do not increase street capacity are excluded from the TIP. Such projects may include overlays, reconstruction or hazard elimination work. Projects which affect capacity, such as an increase in the number of lanes or a new interchange, must still be included in the TIP.

Only projects on the Federal Aid Urban System (FAUS) are eligible for Federal aid. The Federal Aid Urban System is defined by the urban area boundary illustrated in Figure 1 and is made up of those arterial and collector streets which are not urban extensions of primary highways such as U.S. 50. Principal arterials, like S.H. 146 (32 Road) in the urbanized area, are not eligible for Federal secondary aid, but are eligible for Urban System aid when shown on the approved FAUS map.

Federal Aid Urban System funds are not allocated on the basis of number of street miles in the system. The addition or subtraction of arterial or collector mileage does not affect the amount of money available.

In 1985 the City and the County went to a two year cycle in the sharing of Urban System funds. This allows the money to be used more effectively on larger projects.

For informational purposes, projects locally funded and of regional significance may be included so that improvements to the total transportation system can be considered.

FORMAT

The format for the Transportation Improvement Program is specified by Federal and State requirements. Projects are broken out by:

1. Funding Source - (Federal Aid Urban System, Federal Aid Primary, etc.)
2. Priority - The projects are listed by priority in the first year of the program. The first year is the only year in which commitments are made. This year is frequently called the annual element.

Each project must identify the location, description, responsible agency, general purpose, whether the project has received or will receive Federal/State funding beyond the program period, and the breakdown of funding by year and source. This format is standardized by the Department of Highways for all urbanized areas.

Location, description, and responsible agency are self-explanatory. The general purpose relates to whether the project furthers goals of the long-range plan or the Transportation System Management Element, which emphasizes solution of short-term needs by relatively low capital intensive means (i.e. signal timing to increase traffic flow). Other purposes may be safety related. An example might be "for relief of traffic congestion and implementation of adopted plan".

PROCESS

The projects in the program were proposed for inclusion by the implementing agencies. These projects will be considered by member of the Transportation Technical Advisory Committee, composed of representatives from all public agencies involved in construction or operation of transportation systems in the Grand Junction Urbanized area. The first year, the portion of the program to which financial commitments are made, is discussed with elected officials to assure that matching funds will be included in the local agency budgets.

After review of the program, the Transportation Improvement Program is forwarded to the Transportation Policy Advisory Committee, composed of representatives from the Grand Junction City Council, the Mesa County Commissioners, the State Highway Commission and the State Air Quality Control Commission. The Transportation Policy Advisory Committee may refer the program back to the Transportation Technical Advisory Committee or endorse the program and place it before the Mesa County Commissioners and the Grand Junction City Council for their approval. The Council and the County Commission will approve the program or refer it back to the Transportation Policy Advisory Committee for consideration.

The program is sent to the State Highway Commissioners for their approval, after which it is forwarded to the Federal Highway Administration for concurrence and comments.

Amendments to the Transportation Improvement Program involve major changes in the costs of projects or the addition or deletion of projects. These are approved in the same manner as the program. Flexibility is required to allow for construction cost changes or unforeseen difficulties.

An "Urban Transportation Planning Process Certification" is part of the Transportation Improvement Program. This document is a brief certification between the Highway Department and the MPO that work is, or is not, being completed in a satisfactory manner.

TABLE 1
TOTAL COSTS AND REVENUE

PROGRAM TYPE	FISCAL YEAR	FEDERAL AVAILABLE	FEDERAL PROGRAMMED	STATE/LOCAL PARTICIPATION	TOTAL PROGRAMMED
FHWA					
Federal Aid Urban System	1988	\$247,672	\$247,672	\$ 74,302	\$321,974
"	1989	247,672	247,672	74,302	321,974
"	1990	247,672	247,672	74,302	321,974
"	1991	247,672	247,672	74,302	321,974
"	1992	247,672	247,672	74,302	321,974
Subtotal		\$1,238,360	\$1,238,360	\$371,510	\$1,609,870

UMTA

SECT. 9	1988	\$1,304,472*	\$390,798	\$188,759	\$579,557
SECT. 9	1989	1,263,674+	244,911	179,599	424,510
SECT. 9	1990	1,368,763	241,980	170,775	412,755
SECT. 9	1991	1,476,783	242,007	165,868	407,875
SECT. 9	1992	1,584,776	239,759	160,655	400,414
Subtotal			\$1,359,455	\$ 865,656	\$2,225,111

* All UMTA Section 9 allocations to date.

+ Assuming Section 9 allocation of \$350,000/year for FY89-92.

Projections, based on current information, subject to change upon completion of FY88-1992 Transit Development Plan (TDP).

TABLE 2
DISTRIBUTION OF FEDERAL FUNDS

YEAR	URBAN SYSTEM	FAU CARRYOVER (50%-50%)	UMTA FUNDS
1988	Grand Junction	City/County	Mesa County
1989	Mesa County	City/County	Mesa County
1990	Mesa County	City/County	Mesa County
1991	Grand Junction	City/County	Mesa County
1992	Grand Junction	City/County	Mesa County

PROGRAM: Federal Aid Urban System

LOCATION: Various Overlays - 1988 MAP REFERENCE #: N.A.
 PROJECT DESCRIPTION: Overlay of Grand Junction city streets.
 The City elected to use their FY 1988 allocation on the projects designated in the FY 1987-91 T.I.P. No right-of-way acquisition involved. FY89-90 projects will be accomplished with City funds.

RESPONSIBLE GOVERNMENT: Grand Junction (City Public Works Department)
 PAST FUNDING: No FUTURE FUNDING: No LONG RANGE: TSM: X

BUDGET YEAR	1988	1989	1990	1991	1992
FEDERAL:	\$247,672	-	-	\$247,672	\$247,672
STATE:	-	-	-	-	-
LOCAL:	74,302	-	-	74,302	74,302
	=====	=====	=====	=====	=====
TOTAL:	\$321,974	-	-	\$321,974	\$321,974

LOCATION: Various Overlays - 1988 MAP REFERENCE #: N.A.
 PROJECT DESCRIPTION: Overlays of Mesa County roads. Includes engineering and construction. Limited right-of-way acquisition may be involved. Mesa County's next period to receive FAUS is 1989-90. FY88 and FY92-92 projects will be accomplished with County funds.

RESPONSIBLE GOVERNMENT: Mesa County (County Engineering)
 PAST FUNDING: No FUTURE FUNDING: No LONG RANGE: TSM: X

BUDGET YEAR	1988	1989	1990	1991	1992
FEDERAL:	-	\$247,672	\$247,672	-	-
STATE:	-	-	-	-	-
LOCAL:	-	74,302	74,302	-	-
	=====	=====	=====	=====	=====
TOTAL:	-	\$321,974	\$321,974	-	-

LOCATION: MAP REFERENCE #:
 PROJECT DESCRIPTION:

RESPONSIBLE GOVERNMENT:
 PAST FUNDING: FUTURE FUNDING: LONG RANGE: TSM:

BUDGET YEAR	1988	1989	1990	1991	1992
FEDERAL:	\$				
STATE:					
LOCAL:					
	=====	=====	=====	=====	=====
TOTAL:	\$				

PROGRAM: URBAN MASS TRANSPORTATION ACT

LOCATION: Mesa County MAP REFERENCE #: n.a.
 PROJECT DESCRIPTION: Operating assistance for elderly and handicapped transit services.

RESPONSIBLE GOVERNMENT: Mesa County (Human Resource Department)
 PAST FUNDING: Y FUTURE FUNDING: LONG RANGE: X TSM:

BUDGET YEAR	1988	1989	1990	1991	1992
FEDERAL:	\$163,988	\$157,827	\$147,040	\$140,488	\$134,275
STATE:	-	-	-	-	-
LOCAL:	163,988	157,827	147,040	140,488	134,275
	=====	=====	=====	=====	=====
TOTAL:	\$327,976	\$315,654	\$294,080	\$280,976	\$268,550

LOCATION: Mesa County MAP REFERENCE #: n.a.
 PROJECT DESCRIPTION: Capital acquisition as per 1988-1992 TDP.

REMARKS:	1988	1989	1990	1991	1992
Wheelchair Van	3 (1*)	1*	1	1*	1*
Converted Van	2	3	3*	2*	2*
Computer Setups	6	1	1	0	1

(All vehicles will be two-way radio equipped)

(* Denotes replacement vehicle)

(Vehicle projections subject to change upon completion of FY88-92 TDP)

RESPONSIBLE GOVERNMENT: Mesa County (Human Resource Department)
 PAST FUNDING: Y FUTURE FUNDING: LONG RANGE: X TSM:

BUDGET YEAR	1988	1989	1990	1991	1992
FEDERAL:	\$165,300	\$ 87,084	\$ 94,940	\$101,520	\$105,520
STATE:					
LOCAL:	22,050	21,771	23,735	25,380	26,380
	=====	=====	=====	=====	=====
TOTAL:	\$187,350	\$108,855	\$118,675	\$126,900	\$131,900

PRIVATE SECTOR DOCUMENTATION - UMTA CIRCULAR C 7005.1

The Grand Junction/Mesa County Urbanized Area has formally adopted policies for the involvement of the private transportation providers. The attached resolution and policy was adopted by the Grand Junction City Council on June 3, 1987, and by the Mesa County Board of Commissioners on June 2, 1987.

There are currently four private operators who have expressed an interest in providing transit service for the urbanized area. Three of these operators are directly involved in the planning process through their membership in the Mesa County Transportation Coalition (MCTC). The fourth provider is notified of contracting opportunities and has recently placed a bid to provide service for one of the Coalition members.

The MCTC meets monthly and is open to members and the public in general. Any private provider can use this forum to propose contracting opportunities, make suggestions for service, or make complaints.

Mesa County currently has active contracts, either directly or through subcontracts, with three of the four local providers. Additionally, any provider how holds a valid Colorado P.U.C. license is eligible to contract with the County to provide service for its User-Side Subsidy Program.

Private providers may submit proposals to provide service for the entire MCTC system between January 15th and February 15th of each year. Proposals on new or expanded service will be evaluated throughout the year.

There are currently no known impediments to contracting the services of the MCTC. Mesa County is committed to using the private sector to its fullest economic capability.

The private sector policy, as submitted to UMTA, sets forth procedures to resolve any complaints or conflicts with regard to proposals, contracting, or involvement of the private sector in transit services. There were no complaints submitted during FY86 and none to date in FY87.

Proposals and bids, from the private sector, are evaluated on a "true cost" basis when comparing them to the public sector. The County currently contracts out over 66% of its transit services to the private sector.

CERTIFICATION
AUGUST, 1987
URBAN TRANSPORTATION PLANNING PROCESS
GRAND JUNCTION/MESA COUNTY URBANIZED AREA

The Federal Highway Administration (FHWA) and the Urban Mass Transportation Administration (UMTA) have amended 23 CFR Part 450 and 49 CFR Part 613, relative to urban transportation planning. This revision, effective August 1, 1983, is intended to: (1) increase flexibility at the State and local level; (2) reduce red tape and simplify administration of the planning process; and (3) shift certain responsibilities from the Federal to the State and local level, while maintaining an appropriate Federal oversight role.

The most recent certification covering the "3C" Continuing, Cooperative, and Comprehensive Transportation Planning process in the Grand Junction/Mesa County Urbanized Area was approved by the Metropolitan Planning Organization and the Colorado Department of Highways in November, 1986. There were no conditions placed on the area.

This certification of the Grand Junction/Mesa County urban transportation planning process assures that activities support the development and implementation of a Transportation Development Plan (TDP), Transportation Improvement Program/Annual Element (TIP/AE), and subsequent project development activities, including the environmental impact assessment process. These activities are included in the Unified Planning Work Program (UPWP) to the degree appropriate for the size of this urbanized area, and the complexity of its transportation problems. In addition, the planning process is consistent with the involvement of appropriate public and private transportation providers, Title VI of the Civil Rights Act, and special efforts to plan public mass transportation facilities and services that can effectively be utilized by elderly and handicapped persons. A Minority Business Enterprise Plan does not exist for the MPO, which is presently not considering any contracting opportunities involving PL funds, except for that work done by other governmental agencies. It is understood by the MPO that an MBE plan must be approved if such contracting opportunities are contemplated.

The State and the MPO certify that the planning process is being carried on in conformance with applicable requirements of 23 CFR Part 450, 49 CFR Part 613, and Section 174 and 176(c) and (d) of the Clean Air Act (42 U.S.C. 7504, 7506(c) and (d)).

The above certification statement is a preface to the following specific comments concerning:

- A. Transportation Development Plan (TDP)
- B. Transportation Improvement Plan/Annual Element (TIP/AE)
- C. Unified Planning Work Program (UPWP)
- D. Major Technical Activities since last Certification
- E. Specific Recommendations for Improvements
- F. Conditions on the Area

A. TRANSPORTATION DEVELOPMENT PLAN

The current TDP for the area expires in 1988. Mesa County is under contract with RAE Transportation Consultants to produce an updated TDP for the years 1988-1992. This update will be used to prepare the projections found in the area's TIP/AE. Estimated completion date for this document is November 1, 1987.

B. TRANSPORTATION IMPROVEMENT PLAN/ANNUAL ELEMENT

The Transportation Improvement Program (TIP) is a product of the continuing, cooperative and comprehensive (3C) transportation planning process, carried out in the Grand Junction/Mesa County, Colorado Urbanized Area. The time period for the current TIP is October 1, 1987 through September 30, 1991. The geographic area covered by this TIP is the Grand Junction/Mesa County Urbanized Area. All projects contained in this TIP have been found to be consistent with applicable portions of the current Colorado State Implementation Plan (SIP). Projects for Elderly and Handicapped Transportation will be taken from the "Mesa County Transportation Development Plan: 1983-1988" and an update adopted in December, 1984. In addition, a new updated TDP is scheduled for completion in November, 1988.

C. UNIFIED PLANNING WORK PROGRAM

The City Council of Grand Junction and the Mesa County Board of Commissioners are the designated Metropolitan Planning Organization for the Grand Junction/Mesa County Urbanized Area. Responsibility for carrying out the "3C" transportation planning process rests jointly with the Colorado Department of Highways and the MPO as described in the current Memorandum of Agreement. A contract was executed between the State of Colorado for the use and benefit of the State Department of Highways, Division of Transportation Planning and the Grand Junction/Mesa County MPO in October, 1986. The contract was based on the FY 1987 UPWP, which was approved through the 3C planning process and addresses the planning needs in the Grand Junction/Mesa County Urbanized Area.

D. MAJOR TECHNICAL ACTIVITIES SINCE LAST CERTIFICATION

The major technical activities of the Grand Junction/Mesa County MPO during FY1987 included:

- * Various traffic counts and counter purchase.
- * Updateing the MPO socio-economic data base.
- * Clifton area circulation plan.
- * Updating accident data base for MPO area.
- * Preparation of materials for public meetings.
- * Monitoring compliance with Title VI requirements.
- * Preparation of the FY88 UPWP and FY88-92 TIP/AE.

E. SPECIFIC RECOMMENDATIONS FOR IMPROVEMENTS

None.

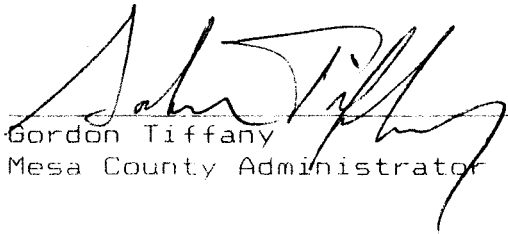
F. CONDITIONS ON THE AREA

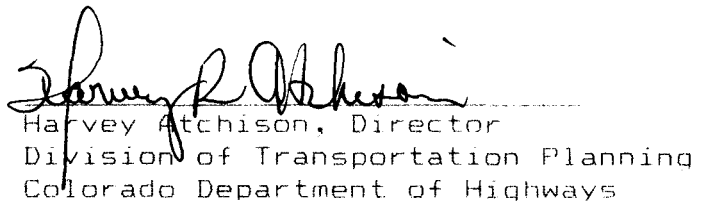
None.

The above certification and comments have been reviewed and jointly agreed to by the Colorado State Department of Highways and the Grand Junction/Mesa County MPO.

Approved as part of the FY 1988-1992 Transportation Improvement Program by the Mesa County Board of Commissioners on the 1st day of September, 1987, and by the Grand Junction City Council on the 2nd day of September, 1987. (Joint resolution attached)

Approved as part of the FY 1988-1992 Transportation Improvement Program by the Colorado State Highway Commission on the 25th day of September, 1987.


Gordon Tiffany
Mesa County Administrator


Harvey Atchison, Director
Division of Transportation Planning
Colorado Department of Highways