GRAND JUNCTION CITY COUNCIL CITY HALL AUDITORIUM, 250 NORTH 5TH STREET SPECIAL MEETING AGENDA

WEDNESDAY, MARCH 26, 2003, 6:30 P.M.

* * *NOTE SPECIAL DATE AND TIME* * *

CALL TO ORDER

1. UPDATE TO THE GRAND JUNCTION GROWTH PLAN [File #GPA-2003-018] Attach 1

A request to adopt amendment to the Future Land Use Map and Goals, Policies and Action Items of the 1996 Grand Junction Growth Plan. Two meetings are scheduled for discussion of the update, the second one being April 9th at 6:00 p.m.

- 1. Future Land Use Map Changes "Housekeeping"
- 2. Future Land Use Map Changes Discussion Items
- 3. Future Land Use Map Changes Pear Park Area

<u>Action:</u> Review Changes to the Future Land Use Map and Direct Staff on Changes to be Included in a Resolution

Staff presentation: Kathy Portner, Planning Manager

2. OTHER BUSINESS

3. ADJOURNMENT

*** Indicates New Item

* Requires Roll Call Vote

This agenda is intended as a guideline for the City Council. Items on the agenda are subject to change as is the order of the agenda.

Attach 1 Update to the Growth Plan

CITY OF GRAND JUNCTION

	CITY COUNCIL AGENDA								
Subject	Up	Update to the Grand Junction Growth Plan							
Meeting Date	Ма	arch 26	, 20	03 and	April 9, 1	2003			
Date Prepared	Ма	March 11, 2003			File #GPA-2003-018			003-018	
Author	Ka	Kathy Portner			Planning Manager				
Presenter Name		Kathy Portner Bob Blanchard			Planning Manager Community Development Director			ent Director	
Report results back to Council	X	No		Yes	When				
Citizen Presentation	Х	Yes		No	Name				
Workshop	Х	X Formal Agend		la	Conse	ent	X	Individual Consideration	

Summary: A request to adopt amendments to the Future Land Use Map and Goals, Policies and Action Items of the 1996 Grand Junction Growth Plan

Budget: N/A

Action Requested/Recommendation: March 26, 2003--Review changes to the Future Land Use Map and direct staff on changes to be included in a Resolution. April 9, 2003—Review changes to the Goals, Policies and Action Items and adopt a Resolution amending the Future Land Use Map and Goals, Policies and Action Items accordingly.

Attachments:

- 1. Staff Report (pgs. 2-18)
- 2. Listing of Growth Plan Amendments (pgs. 19-20)
- 3. Proposed Changes to the Future Land Use Map—Housekeeping (pgs. 21-27)
- 4. Proposed Changes to the Future Land Use Map—Discussion Items (pgs. 28-30)
- 5. Proposed Changes to the Future Land Use Map—Pear Park Area (pgs. 31-32)
- 6. Growth Plan Steering Committee Discussion-Likes and Dislikes (pgs. 33-38)
- 7. Planning Commission Minutes (pgs. 39-73)
- 8. Letters and Memos from citizens (pgs. 74-168)
- 9. Draft Resolution (pgs. 169-178)

Background Information: See attached staff report

CITY OF GRAND JUNCTION

CITY COUNCIL

MEETING DATE: March 26, 2003 April 9, 2003 STAFF PRESENTATION: Kathy Portner, Planning Manager Bob Blanchard, Director

AGENDA TOPIC: GPA-2003-018: Update to the Grand Junction Growth Plan

ACTION REQUESTED: Council approval of a Resolution approving the Growth Plan Update

PROJECT DESCRIPTION: A request to adopt amendments to the Future Land Use Map and Goals, Policies and Action Items of the 1996 Grand Junction Growth Plan.

RECOMMENDATION: Approval of recommended amendments.

ANALYSIS

1. <u>Background</u>

In 1996 the City of Grand Junction and Mesa County jointly adopted a plan for the urban area of the Valley. The document adopted by the City is "The Growth Plan", which was incorporated as Chapter Five of the Mesa Countywide Land Use Plan. For purposes of this report, the jointly adopted document shall be referred to as the Growth Plan or the Plan.

The Growth Plan is the guiding document for how our community will grow through the year 2010. It is a statement of the community's vision for its future and a roadmap providing direction to achieve that vision. The view of the future expressed in the Growth Plan is shaped by community values, ideals, and aspirations about the best management of the community's resources. The Plan also recommends periodic evaluations every three to five years. An update was jointly adopted by the City and County in 1999. The five year update of the Plan was a goal of the City Council for 2002.

In March of 2002, with the assistance of the City Council committee members Janet Terry, Jim Spehar and Cindy Enos-Martinez, a process to review the Growth Plan was initiated. A 15-member Steering Committee was appointed representing various groups and areas of the Valley as follows:

Chairman

John Elmer

• Organizations

	Homebuilders/Contractors/Realtors Chamber of Commerce DDA/DTA (Downtown) School District 51 Mesa County	Larry Rasmussen Rob Bickley Bruce Benge Cathy Zarlingo Kurt Larsen
•	Areas Redlands Orchard Mesa Mesa State College Area East Area Clifton Area South Downtown/Riverside/El Poso North Area East Buffer Area West Buffer Area	Kathy Krohn John Denison Chris Thomas Gail Yerbic Ivan Wood Juanita Trujillo Dave Zollner Mike Mechau Nancy Watkins

Mesa County staff also participated in the update process.

Early discussions with the City Council committee overseeing the Plan update process confirmed a direction that a complete rewrite of the Plan was not needed at this time. The general framework for growth the Plan provides is still relevant and many of the action items have been accomplished. The "Guiding Principles" of the Plan are to concentrate urban growth, support and enhance existing neighborhoods, reinforce existing community centers, provide open spaces throughout the urban area, ensure development pays its own way, disperse higher density housing, continue coordination to implement the plan and retain valued cultural and environmental resources.

The relatively few number of amendments proposed and approved reflect the good foundation of the Plan and the City and County's willingness to implement the Plan through land use decisions. Below is a summary of amendments proposed within the Urban Growth Boundary since 1996 (see attachment, pgs. 19-20).

- 22 Amendments Proposed
- 7 Denied
- 7 Approved
- 5 Withdrawn
- 3 Found Consistent

Likewise, an impressive number of Action Items outlined in the Plan have been accomplished. Those include:

• New Zoning and Development Code, TEDS and SWMM adopted

- Parks Master Plan
- 24 Road Plan and Design Standards and Guidelines
- Orchard Mesa Plan update
- North Central Valley Plan
- Grand Valley Circulation Plan
- Urban Trails Master Plan
- Lincoln Park Residential Historic District
- Other Historic Designations
- Persigo Agreement
- Community Separators Program—PDR
- TRAC Established
- Clifton Plan Update
- Cooperative Planning Agreements
- Redlands Area Plan and Transportation Plan

In addition, there are a number of projects in progress that address specific Action Items. Those include:

- Standards for Neighborhood Convenience
- Infill/Redevelopment Policy
- Transportation Impact Fee Study
- Westside Downtown Redevelopment Study
- Clifton Transportation Study
- Historic Resources Survey

The update process included:

- Review of the Future Land Use Map
- Review of the Goals and Policies
- Identification of other Issues, Goals and Policies to be considered
- Deletion of accomplished Action Items and new Action Items

Based on input gathered from eight committee meetings, two public meetings, written comments and staff comments, the steering committee is recommending a number of changes to the Future Land Use Map. The most significant changes proposed are in the Pear Park area. They are also recommending changes to the goals, policies and action items to reinforce a strong commitment to enhance the community's appearance.

Future Land Use Map Proposed Changes—"Housekeeping"

There are a number of proposed changes that are perceived as non-controversial and are termed "housekeeping" changes (see attachment, pgs. 21-27). Those changes include properties where the original designation was simply an error, such as a portion of a residential subdivision that was designated as "park". A number of the changes are clarifying the designations of "public" and "park". With the original Growth Plan, many church sites were designated as public. With the adoption of the Redlands Plan, the public designation is to apply to properties that are owned by "tax supported" public entities. Therefore, church sites, or other sites that are not owned by a public entity, are proposed to have the same land use designation as the surrounding privately owned property. Also in keeping with the Redlands Plan designations, properties that are existing or future park sites are proposed to be designated as "Park".

The other category of "housekeeping" changes are those proposed for properties for which a zoning was applied with the City's 2000 zoning map that is inconsistent with the Future Land Use Map. For those properties, the City Council made a conscience decision with the zoning map to zone them other than what the land use map shows, with direction to staff to amend the Future Land Use Map.

Future Land Use Map Proposed Changes—Discussion Items

Also proposed are a number of Future Land Use Map changes that are termed "Discussion Items" (see attachment, pgs. 28-30). These are changes that were either proposed by property owners, or by staff members, and might be perceived to be more controversial. The Steering Committee went through these items one by one and made a recommendation. Several of the property owner requests have been through the process before, either in conjunction with specific area plans, or as individual requests through the growth plan amendment or rezoning process. They are now asking for reconsideration through this update process.

Future Land Use Map Proposed Changes—Pear Park Area

The most significant proposed changes to the Future Land Use Map are in the Pear Park area (see attachment, pgs. 31-32). In 1999 a significant portion of Pear Parks was changed from lower density residential to residential densities of 4 to 8 units per acre. Areas south of D Road and near the railroad, however, were left as lower density. The City and County are now seeing significant development in this area and are recommending some changes to the remaining areas designated at lower densities.

Some of the area south of D Road is recommended for densities of 4 to 8 units per acre to reflect some existing development and to allow for additional development at similar densities. The proposed densities decrease toward the River, with the floodplain area remaining as Estate, Conservation or Park designations. Likewise, proposed changes to densities of 4 to 8 units per acre for the area east of 30 Road and north of E Road would allow for similar development to that south of E Road.

The other significant changes include proposed areas of higher density north of D ¹/₂ Road and west of 30 Road, as well as adjacent to a proposed commercial site. The committee discussed the issue of identifying a new site for neighborhood shopping now to meet the future needs of a growing population in the Pear Park area. A commercial site has been identified at the southeast corner of D Road and 29 Road for a future neighborhood shopping center.

The Steering Committee was also concerned with the future needs of this rapidly growing part of the community, especially for parks, schools and other infrastructure. They are, therefore, recommending that an area plan be done for Pear Park.

Goals, Policies and Action Item Proposed Changes

The Steering Committee spent a significant amount of time discussing community appearance issues. Input on those issues was also received at the two public meetings. The input was gathered by doing lists of likes and dislikes regarding community appearance (see attachment, pgs. 33-38). The committee based the proposed changes to the goals, policies and action items on those likes and dislikes.

The City's strategic plan also identifies community appearance issues as a top priority for the community. The strategic plan was developed by the City Council and City staff based on the following:

- A review of existing plans and identification of consistent themes and critical issues identified
- A statistically valid random sample telephone survey of residents
- A series of 9 neighborhood meetings

Specifically the goals and objectives of the Strategic Plan that relate to many of the Steering Committee recommendations are:

Goal: Develop a culture which values citizen-based planning, adherence to adopted plans and emphasis on high quality development.

Objective: Working from recommendations of the citizens committee reviewing Grand Junction's Growth Plan, complete implementation of recommendations for expanded design standards by December 31, 2003.

Goal: Put in place strategies that enhance the attractiveness and character of the community.

Objective: Review the current code requirements and enforcement methods for practicality and take appropriate action.

Goal: Develop and implement a plan for the beautification of entrances to the City of Grand Junction.

Objective: Identify and prioritize the entrances and gateways appropriate for beautification and design a plan that includes common elements for each by November 2003.

Goal: Continue to support the efforts that maintain the buffer zones between Grand Junction, Palisade and Fruita.

Objective: Continue active participation on the Purchase of Development Rights committee.

Objective: Continue financial support based upon budgetary resources and grant opportunities.

Objective: Seek annual review and evaluation by partners in the program.

Goal: Maintain active participation with other entities in efforts that impact the preservation of open spaces in the Grand Valley.

Objective: Develop guidelines for City participation in open space preservation and review guidelines with regional partners by December 31, 2003.

Goal: Continue support of the Parks Master Plan.

Objective: Identify at least two neighborhood park sites for acquisition by April 2003.

Objective: Prioritize Master Plan tier one projects.

Objective: Complete research on school/park development models from comparable communities in other U.S. cities by December 2003.

Goal: Facilitate efforts that sustain the historic character of the community.

Objective: By 2004, complete Phase Two of the historic survey.

The proposed changes to the Goals, Policies and Action Items are as follows:

GROWTH PLAN UPDATE STEERING COMMITTEE RECOMMENDED CHANGES TO THE GOALS, POLICIES AND ACTION ITEMS OF THE GROWTH PLAN

JANUARY 8, 2003

Goal 2: To ensure orderly transitions or buffers in areas of joint concern between different communities (i.e., Grand Junction, Fruita, Palisade) that help define distinct communities within Mesa County.

Policy 2.1: Grand Junction and Mesa County will coordinate with the City of Fruita to establish and maintain a transition area between Grand Junction and Fruita that includes the <u>Cooperative Planning Area as defined in the Cooperative Planning</u> <u>Agreement of February 9, 1998</u>. proposed area of joint concern shown in Exhibit V.4. Additional areas should be considered for inclusion in the Cooperative Planning Area. Mesa County and Grand Junction should coordinate the adoption of specific design standards for this area with Fruita to strengthen the visual transition between these communities.

Policy 2.2: Mesa County and Grand Junction will coordinate with the Town of Palisade and other affected jurisdictions to establish and maintain a transition area between the Clifton area and the Town of Palisade that includes the <u>Cooperative</u> <u>Planning Area as defined in the Cooperative Planning Agreement of February 9, 1998</u>. proposed area of joint concern shown in Exhibit V.5. <u>Additional areas should be</u> <u>considered for inclusion in the Cooperative Planning Area</u>. Mesa County and Grand Junction should coordinate the adoption of specific design standards for this area to strengthen the visual transition.

Policy 2.3: The City and County will support public and private investment in community gateway areas that enhance the aesthetic appeal of the community. (Move to Goal 13)

Action Items:

<u>New Action Item: Conduct the 5-year review of the Cooperative Planning Agreements</u> with Mesa County, Grand Junction, Fruita and Palisade. Consider adding additional areas to the Cooperative Planning Areas.

Community Appearance and Design

Goal 13: To enhance the aesthetic appeal and <u>appearance of the community's</u> <u>built environment.</u> community.

Policy 13.1: The City and County will establish heightened aesthetic standards and guidelines for the gateway areas and high visibility corridors listed in Exhibit V.9 and mapped in Exhibit V.10.

Action Item 7: Adopt standards and guidelines to address the screening of outdoor storage and operations for heavy commercial and industrial uses. Screening and building design standards should vary based on location within the community, with more restrictive standards applied along high visibility corridors.

Policy 13.2: The City and County will enhance the quality of development along key arterial street corridors. Existing corridor plans listed in Exhibit V.9 will remain in effect. Until these plans are updated, tThe Urban Area Plan will prevail when existing corridor plans, adopted prior to 1996, are inconsistent with this plan.

Action Item 10: Adopt corridor/gateway design guidelines for public and private development, through the use of overlay districts. Establish overlay zoning districts, as identified in Exhibit 10 to designate areas in which the guidelines will be applied. Public enhancements should be coordinated with other capital projects in the <u>overlay districts</u>. area.

Action Item 38: Adopt corridor development regulations for <u>the major corridors</u> Highway 6/50, 24 Road and Patterson addressing appropriate uses and development design. Guidelines should address parcel access, building orientation, landscaping, screening, bulk, parking, signage, streetscaping <u>and view corridors</u>.

Policy 13.3: The City and County will foster improved community aesthetics through improved development regulations addressing landscaping, screening of outdoor storage and operations, building orientation, building design signage, parking lot design and other design considerations.

Action Item 53: Revise code standards for location and screening of outdoor storage, streetscaping, landscaping, signage, lighting, building orientation, building materials and parking lot design. Establish gateway and corridor overlay districts for more stringent application of these standards.

Policy 13.4: The community's streets and walkways will be planned, built, and maintained as attractive public spaces.

New Action Item: <u>Develop street standards and site design alternatives that incorporate</u> <u>elements, such as street trees, parkway strips, medians and other features, that</u> <u>contribute to the street as an attractive public space.</u> Action Item 101: Incorporate sidewalks, landscaping and appropriate lighting and bikeway improvements into all roadway improvement projects.

Policy 13.5: Community entryways will be enhanced and accentuated at key entry points to the city including interstate interchange areas, and other major arterial streets leading into the City.

<u>New Action Item: Establish gateway and corridor overlay districts that incorporate high-</u> guality and innovative design requirements that reflect the desired image of the area.

Action Item 55: Prepare a corridor design plan for HWY 50 and South 5th Street, extending from the river and north to Grand Avenue that provides for redevelopment of this downtown gateway.

Policy 13.6: Outdoor lighting should be minimized and designed to reduce glare and light spillage, preserving "dark sky" views of the night sky, without compromising safety.

New Action Item: <u>Review and revise the outdoor lighting section of the Code to require</u> <u>lighting that minimizes glare and light-spillage, but does not compromise safety, thus</u> <u>preserving the "dark sky".</u>

Policy 13.7: Views of Grand Mesa, Colorado National Monument and the Bookcliffs will be preserved from public spaces, such as Canyon View Park and Matchett Park, as well as along major corridors, as identified through specific corridor planning.

Policy 13.8: The City and County will encourage building and landscape designs which enhance the visual appeal of individual projects and the community as a whole. Design guidelines should provide flexibility while promoting aesthetics, traffic safety and land use compatibility.

Policy 13.9: Architectural standards and guidelines will be adopted that encourage well-designed, interesting and distinctive architecture that reinforce and reflect the community's desire for high quality development.

New Action Item: Adopt architectural standards that encourage well-designed, interesting and distinctive architecture that reinforce/reflect the Community's overall defined identity/image, using high quality materials and innovative design that varies building heights and styles. Policy 13.10: The City and County will develop Code provisions that enhance landscape requirements, yet are appropriate to the climate and available plant species of the Grand Valley.

New Action Item: Review/revise Code standards for landscaping to include provisions and incentives for use of xeriscape design and plants well-suited to the climate of the Grand Valley.

New Action Item: Adopt Code standards to address minimum on-going maintenance of landscaping.

Policy 13.11: The City and County will develop Code provisions that minimize the visual impact of telecommunication towers and facilities.

<u>New Action Item: Review and revise the Telecommunications Facilities/Towers section</u> of the Code to implement measures that minimize the visual impacts.

Policy 13.12: Visual clutter along corridors will be minimized through the application of sign regulations and corridor design standards and guidelines.

New Action Item: <u>Review and revise the sign code to address visual clutter along</u> <u>corridors.</u>

Cultural/Historic Resources

Goal 19: To retain and preserve historic and cultural resources that symbolize the community's identity and uniqueness.

Policy 19.1: The City and County will support efforts to inventory, designate and protect valued historic structures.

Policy 19.2: The City and County will establish building code provisions that accommodate the safe and efficient use of historic structures, even though the structures may not comply with standards for new construction.

Policy 19.3: The City will consider providing aesthetic improvements (such as historic lighting, specialized pavers and other streetscape improvements) as an incentive for property owners to register and maintain historic structures.

Policy 19.4: The City will develop Code provisions to protect and maintain the historic character of the downtown central business district and other designated historic districts and sites.

Action Items:

Action Item 33: Adopt flexible building code provisions to encourage development of second floor residences in the downtown area.

Action Item 35: Adopt a downtown overlay district that <u>is applicable to all designated</u> <u>historic structures</u>, <u>sites and districts that addresses appropriate architectural materials</u> <u>and features (façade design)</u>, <u>color schemes</u>, <u>and signs for historic buildings and new</u> <u>construction in historic areas</u>. <u>establishes appropriate use</u>, <u>setback</u>, <u>height</u>, <u>streetscape</u> <u>and parking standards</u>. <u>Update design guidelines addressing materials and façade</u> <u>design for use with downtown development and redevelopment projects</u>.

Action Item 72: Maintain and update the inventory of historic structures.

Action Item 73: Adopt codes to encourage retention and rehabilitation of historic structures throughout the urban area.

Action Item 74: Expand the use of specialized pavers, landscaping, street furniture and lighting fixtures which are appropriate to the character of the historic neighborhoods.

Parks and Open Space

Goal 26: To develop and maintain an interconnected system of neighborhood and community parks, trails and other recreational facilities throughout the urban area.

Policy 26.1: The City will update and use the Parks Master Plan to guide future park and recreation development in Grand Junction and surrounding areas in Mesa County.

Policy 26.2: The City will develop and maintain a network of recreation areas and facilities.

Policy 26.3: The City and County will encourage the retention of lands that are not environmentally suitable for construction (e.g. steep grades, unstable soils, floodplains, etc.) for open space areas and, where appropriate, development of recreational uses. Dedications of land required to meet recreational needs should not include these properties unless they are usable for active recreational purposes.

Policy 26.4: The City and County will help preserve areas of outstanding scenic and/or natural beauty and, where possible, include these areas in the permanent open space system.

Policy 26.5: The City and County will obtain adequate park land needed to meet neighborhood, and <u>community</u>, and <u>regional</u> park needs, as urban development occurs, through the subdivision process and other appropriate mechanisms. Other public, quasi-public and private interests will be encouraged to secure, develop and/or maintain parks.

Policy 26.6: The City and County will coordinate with the school district to achieve cost savings through joint development of school and recreational facilities.

Policy 26.7: The City and County will ensure that medium-high and high density residential projects have adequate usable public or private open space incorporated into the project or linked to the project on adjacent parcels.

Policy 26.8: The City and County will require that provisions be made for on-going maintenance of open space areas by an appropriate public or private entity.

Action Items:

Action Item 8: Establish minimum standards for the creation and maintenance of usable public and private open space for various types of residential projects.

Action Item 107: Update <u>and implement</u> the Parks Master Plan, providing an interconnected system of neighborhood and community parks throughout the urbanized area.

New Action Item: Review financing options for implementing the Parks Master Plan and identified open space needs.

Goal 27: To include open space corridors and areas throughout the planning area for recreational, transportation and environmental purposes.

Policy 27.1: The City and County will retain existing open space areas, <u>identified in the</u> <u>Parks Master Plan</u>, mapped in Exhibit V.13 for environmental and recreational purposes.

Policy 27.2: The City and County will prepare an open space plan to guide development and open space acquisition decisions.

Policy 27.3: The City and County will coordinate with appropriate agencies to mitigate the impact of recreational use of open space on its environmental value.

Policy 27.4: The City and County will seek public and private partnerships in efforts to secure open space.

Action Items:

Action Item 110: Adopt an open space plan that is coordinated with the parks and trails master plan. The plan should serve as a basis for site acquisition and to help prepare open space and recreation grants for the Grand Valley.

Action Item 112: Adopt a Trails Plan that prioritizes trail segments for acquisition and construction based on their transportation and recreational value.

Action Item 113: Establish a fund for open land preservation and acquisition

Infill/Redevelopment

<u>Goal 28: The City of Grand Junction is committed to taking an active role in the</u> <u>facilitation and promotion of infill and redevelopment within the urban growth</u> <u>area of the City.</u>

Policy 28.1: The City shall adopt precise and enforceable definitions of the terms "infill" and "redevelopment" consistent with the overall goal and shall use those terms consistently in its implementing actions, including any regulatory change.

Policy 28.2: The City shall identify specific geographic areas appropriate to implement the general goal of facilitating infill and redevelopment, while enabling the City to prioritize its focus and target limited resources in as efficient a manner as possible.

Policy 28.3: The City's elected officials and leadership will consistently advocate and promote the planning, fiscal, and quality of life advantages and benefits achievable through infill and redevelopment.

Action Items:

New Action Item: As opportunities arise and when the City is prepared to act, the City shall identify specific redevelopment areas within Grand Junction in which public sector efforts to encourage and facilitate redevelopment will be given the highest priority and where direct/active public participation will be considered.

<u>New Action Item: The City shall identify the geographical reach of the term "infill",</u> which is not intended to include the entire city, so that regulatory or other reforms and incentives to encourage/facilitate infill development may be targeted and tailored to the identified locations and/or neighborhoods.

New Action Item: The City's elected officials and leadership shall ensure that various city agencies' and departments' policies, regulations, and practices are consistent with the overall goal to encourage and facilitate infill and redevelopment in Grand Junction.

New Action Item: The City's leadership will work in partnership with Grand Junction's relevant civic and nonprofit organizations, the regional development community, and neighborhood organizations to provide information, educate, and promote grassroots advocacy of infill and redevelopment.

<u>New Action Item: The City will gather and coordinate the dissemination of public or</u> <u>other city controlled information that can facilitate infill and redevelopment efforts, such</u> <u>as market studies; inventories of vacant, underutilized, and public-owned parcels in</u> <u>targeted geographic areas; demographic information; and tax and property assessment</u> <u>data.</u>

New Action Item: The City will coordinate public infrastructure improvements with infill and redevelopment development needs, especially in areas identified as infill and redevelopment areas.

New Action Item: Review and evaluate existing land development regulations to ensure the infill and redevelopment policies are supported.

New Action Item: Explore and consider implementing financial incentives to facilitate and encourage infill and redevelopment, to be applied to specific infill and redevelopment projects on a case-by-case basis, consistent with established criteria.

ADDITIONAL ACTION ITEM:

Note: The Steering Committee would like to ensure that an area plan be done for the Pear Park area, since it has the potential for so much growth in the future that will require parks, schools and other infrastructure improvements.

New Action Item: Complete and area plan for Pear Park, addressing specific land use, increased traffic needs, park and school sites and other infrastructure needs.

2. <u>Section 2.5.C of the Grand Junction Zoning and Development Code</u>

The Plan can be amended if the City and County find that the proposed amendments are consistent with the purpose and intent of the Plan and meet the following criteria:

a. There was an error such that then existing facts, projects or trends (that were reasonably foreseeable) were not accounted for.

The majority of the proposed changes to the Future Land Use Map—Housekeeping items are errors.

b. Subsequent events have invalidated the original premises and findings.

The basic premises and principles of the Plan have not been invalidated, but some of the proposed changes to the Future Land Use Map are a reflection of development trends and zoning.

c. The character and/or condition of the area have changed enough that the amendment is acceptable.

The Pear Park area is probably the best example of character and condition of an area changing. However, for those requested changes with a recommendation of denial, the Steering Committee felt the character and condition of those areas had not changed substantially.

d. The change is consistent with the goals and policies of the plan, including applicable special area, neighborhood and corridor plans.

The proposed changes, recommended for approval, are consistent with the goals and policies of the plan, as well as applicable area plan. The proposed changes to the goals, policies and action items are also consistent with the City's Strategic Plan. Many of the proposed changes that are recommended for denial are not consistent with applicable area plans.

e. Public and community facilities are adequate to serve the type and scope of the land use proposed.

Adequate public and community facilities are adequate, or can be provided, to serve the type and scope of land use proposed.

f. An inadequate supply of suitably designated land is available in the proposed land use.

The proposed changes recommended for approval are to meet the needs of areas as they develop.

g. The community or area, as defined by the presiding body, will derive benefits from the proposed amendment.

The community will derive benefits from the proposed changes to the goals, policies and action items, which will provide a higher quality of life for residents.

FINDINGS OF FACT/CONCLUSIONS

After reviewing the Growth Plan Update Steering Committee recommendations for changes to the Future Land Use Map and Goals, Policies and Action Items, staff makes the following findings of fact and conclusions:

- 1. The proposed amendments are consistent with the purpose and intent of the Plan.
- 2. The review criteria in Section 2.5.C of the Grand Junction Zoning and Development Code have all been met.

STAFF RECOMMENDATION:

Staff recommends approval of the Steering Committee recommendations for changes to the Future Land Use Map and Goals, Policies and Action Items with the findings and conclusions listed above.

PLANNING COMMISSION RECOMMENDATION:

Planning Commission recommends approval of the Steering Committee recommendations for changes to the Future Land Use Map and Goals, Policies and Action Items with the following modifications:

Housekeeping Map

- #8—Change to Public designation since it is owned by School District 51
- #17—Change northern parcel to Residential Medium Low (2-4 u/a) and southern parcel to Residential Medium (4-8 u/a)
- #64—Deleted

Discussion Map

• #8—Deleted

- #14—Deleted
- #20—Approval of Commercial for 300' depth along Patterson Road
- #21—Approval of Residential Medium (4-8 u/a)
- #26—Approval of Commercial

Pear Park

- #3—Approval of Residential Medium (4-8 u/a) for area east of Commercial; and Residential Medium Low (2-4 u/a) for area south of commercial
- #4—Approval of Residential Medium Low (2-4 u/a) for area south of C ³/₄ Road
- #6—No action (therefore, no change)
- #8—No action (therefore, no change)

Goals, Policies and Action Items

• Insert the words "increased traffic needs" between the works "land use" and "park" in the action item regarding the Pear Park area plan

ADDITIONAL NOTE: There has been a request for a rehearing of item #25 on the Discussion Map. The request will go to both the City and County Planning Commissions. If the rehearing is granted, this item will not be considered by the City Council until a future date.

Attachments:

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- Letters and Memos from citizens (pgs. 74-168)
- Draft Resolution (pgs. 169-178)

FUTURE LAND USE AMENDMENTS THROUGH 2001					
FILE NUMBER	PROJECT/ LOCATION	REQUEST	DECISION		
GPA-1998-017	201 Franklin	Residential Medium to Residential High	Withdrawn		
GPA-1998-130	Meadowlark Gardens/HWY 340 and Redlands Parkway	Residential to Commercial	Denied		
GPA-1999-091	Desert Hills/South Broadway	Rural to Estate	Annexation Denied		
GPA-1999-092	Vostetek/2558 F Road	Residential Medium-High to Commercial	Denied		
GPA-1999-093	Miller Homestead/3090 N. 12 th Street	Consistency Review	Found Consistent		
GPA-1999-121	Keesee/Desert Hills and South Broadway	Rural to Residential Medium/Low	Approved Change to Estate		
GPA-1999-140	Hansen Property/543 Lawrence Avenue	Industrial to Residential Medium	Withdrawn		
GPA-1999-141	Texaco/401 30 Road	Residential Low to Commercial	Found Consistent		
GPA-1999-144	24 Road Corridor/Usher	Residential High and Commercial to Residential Medium High and Commercial	Withdrawn		
GPA-1999-270	640 24 ½ Road	Residential Medium High to Commercial	Denied		
GPA-1999-275	Rump/South Broadway	Rural to Estate	Approved		
GPA-1999-277	Webb Crane/761 23 ¹ / ₂ Road	Rural to Commercial/ Industrial	Approved		
GPA-2000-027	Lewis/2258 S. Broadway	Residential Medium Low to Commercial	Withdrawn		

GPA-2000-029	Beilke/766 24 Road	Residential Estate to Commercial	Denied
GPA-2000-103	The Knolls/27 ¹ / ₂ Road	Residential Medium to Residential Medium Low	Approved
GPA-2000-109	Kollao/2570 G Road	Residential Medium to Residential Low	Approved
GPA-2001-042	Gaurmer/2918 G Road	Rural to Residential Medium	Denied
GPA-2001-060	Bank of Grand Junction/601 27 ¹ / ₂ Road	Residential Medium to Commercial	Denied
GPA-2001-177	Mays Concrete/2389 River Road	Industrial and Commercial to Industrial/ Commercial	Withdrawn
GPA-2001-178	Lewis/2258 South Broadway	Residential Medium Low to Commercial	Approved
GPA-2001-179	12 th Street Medical Plaza/3090 N. 12 th Street	Consistency Review	Found Consistent
ANX-2002-049	2990 D ½ Road	Residential Medium/Low to Residential Medium	PC Recommended Approval

PROPOSED CHANGES TO THE FUTURE LAND USE MAP HOUSEKEEPING

M	EXISTING	PROPOSED	JOINT	GENERAL DESCRIPTION
A P	LAND USE DESIGNATI	LAND USE DESIGNATI	PC DECIS	
∎ #	ON	ON	ION	
1	Public	Commercial	Approv al	
2	Public	Residential Medium Low (2-4 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used
3	Public	Residential Medium (4-8 du/acre)	Approv al	by a non-taxing entity.
4	No Designation	Commercial	Approv al	Surrounding properties are designated Commercial.
5	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and used by taxing entities. This property is owned and/or used by a non- taxing entity.
6	Residential Medium (4-8 du/acre)	Commercial	Approv al	Properties are currently developed commercially.
7	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used by a non-taxing entity.
8	Park	Residential Medium (4-8 du/acre)	Change d to Public since it is owned by School District 51	This property is not a part of the future Matchett Park site. It was noted at the PC hearing that it is owned by School District 51 for a future school site, therefore, it should have a public designation.
9	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used by a non-taxing entity.

10	Park	Residential Medium (4-8 du/acre)	Approv al	This property is a developed subdivision with a density that falls within the Residential Medium density range.
11	Public	Residential Medium Low (2-4 du/acre)	Approv al	The Public designation is intended for properties owned and used by taxing entities. This property is owned and/or used by a non- taxing entity.
12	Residential Medium Low (2-4 du/acre)	Mixed Use	Approv al	This property has an approved Outline Development Plan for a mixed use project.
13	Public	Residential Medium (4-8 du/acre)	Approv al	
14	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing
15	Public	Residential Medium (4-8 du/acre)	Approv al	entities. This property is owned and/or used by a non-taxing entity.
16	Public	Residential Medium (4-8 du/acre)	Approv al	
17	Residential Low (1/2-2 acres/du) & Residential Medium Low (2-4 du/acre)	Residential Medium (4-8 du/acre)	Change d the norther n parcel to Reside ntial Mediu m-Low (2-4 u/a) and the souther n parcel to Reside ntial Mediu m (4-8 u/a)	Current zoning on the property is within the Residential Medium density range. Since the northern parcel is zoned RSF-4 and the northern parcel is zoned RMF-8, the split designation is appropriate.

18	Park	Residential High (12+ du/acre)	Approv al	This property is not a public park. It is private open space within an existing multi-family development.
19	Public	Residential High (12+ du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used by a non-taxing entity.
20	No designation	Residential Low (1/2-2 acres/du)	Approv al	Current zoning on the property is within the Residential Low density range.
21	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used by a non-taxing entity.
22	Residential Medium (4-8 du/acre)	Residential Low (1/2-2 acres/du)	Approv al	Through City Council direction, the zoning on the property was changed with the 2000 City wide zoning update to fall within the Residential Low density range.
23	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing
24	Public	Residential Medium (4-8 du/acre)	Approv al	entities. This property is owned and/or used by a non-taxing entity.
25	Estate (2-5 acres/du)	Public	Approv al	Property is site of Appleton Elementary School.
26	Commercial	Commercial/I ndustrial	Approv al	This change is to reflect current County zoning.
27	Estate (2-5 acres/du)	Rural (5-35 acres/du)	Approv al	
28	Estate (2-5 acres/du)	Rural (5-35 acres/du)	Approv al	
29	Residential Medium Low (2-4 du/acre)	Rural (5-35 acres/du)	Approv al	Property is outside the Persigo 201 boundary
30	Residential Medium Low (2-4 du/acre)	Rural (5-35 acres/du)	Approv al	
31	Residential Medium High (8-12 du/acre)	Commercial/I ndustrial	Approv al	Property is not developed residentially and is in a Commercial/Industrial area.

32	Estate (2-5 acres/du)	Rural (5-35 acres/du)	Approv al	Property is outside the Persigo 201 boundary
33	Cooperative Planning Area – Fruita/GJ	The Cooperative	e Planning	Areas/Community Separators will have a Land Use Map.
34	No Designation	Commercial/I ndustrial	Approv al	Surrounding properties are designated Commercial/Industrial
35	Commercial, Commercial/In dustrial, Industrial	Commercial	Approv al	Property is in a Planned Development zone district and developed with a commercial use.
36	Commercial	Residential Low (1/2 – 2 ac/du)	Approv al	Per Resolution No. 91-99, Lots 1, 2, 3, 4, 5 of this development should be designated Commercial. Lots 6 and 7 should be Residential Low.
37	Public	Residential Low (1/2 – 2 ac/du)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used by a non-taxing entity.
38	Park	Residential High (12+ du/acre).	Approv al	
39	Park	Residential Medium High (8-12 du/acre)	Approv al	These properties are not public parks.
40	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used by a non-taxing entity.
41	Residential Medium High (8-12 du/acre)	Residential High (12+ du/acres)	Approv al	This change is to reflect the current zoning.
42	Public	Residential Medium (4-8 du/acre)	Approv al	The Dublic designation is interded for
43	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used
44	Public	Residential Medium (4-8 du/acre)	Approv al	by a non-taxing entity.

45	Residential Medium (4-8 du/acre)	Public.	Approv al	This property has been acquired by the School District for use with the school property to the south.
46	Public	Residential Medium Low (2-4 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used
47	Public	Commercial	Approv al	by a non-taxing entity.
48	Residential Medium (4-8 du/acre)	Commercial	Approv al	Properties are partially developed as commercial properties and are surrounded by
49	Commercial, Commercial/In dustrial	Commercial	Approv al	properties that are currently designated Commercial.
50	Residential Medium (4-8 du/acre)	Public	Approv al	This property is owned by the School District and is the site for Chatfield Elementary School.
51	Rural (5-35 acres/du)	Residential Medium Low (2-4 du/acre)	Approv al	This property is a developed subdivision with a density that falls within the Residential
52	Rural (5-35 acres/du)	Residential Medium Low (2-4 du/acre)	Approv al	Medium Low density range.
53	Conservation	Public	Approv al	These properties are owned by Public taxing entities.
54	Residential Medium Low (2-4 du/acre)	Commercial/I ndustrial	Approv al	These properties are surrounded by properties that are designated Commercial/Industrial.
55	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and used by taxing entities. This property is owned and/or used by a non- taxing entity.
56	Estate (2-5 acres/du)	Park	Approv al	This property is part of the existing/future Riverfront Trail system.
57	Estate (2-5 acres/du)	Residential Medium (4-8 du/acre)	Approv al	This property is a developed subdivision with a density that falls within the Residential Medium density range.
58	Residential Medium Low (2-4 du/acre)	Estate (2-5 acres/du)	Approv al	These properties are surrounded by properties that are designated Estate.
59	Residential Medium (4-8 du/acre)	Commercial	Approv al	These properties are developed commercially.

60	Estate (2-5 acres/du)	Park	Approv al	This property is part of the existing/future Riverfront Trail system.
61	Residential Medium (4-8 du/acre)	Park	Approv al	This property is a public neighborhood park.
62	Rural (5-35 acres/du)	Residential Medium (4-8 du/acre)	Approv al	These properties are surrounded by Residential Medium designated properties and do not meet the requirements for the Rural designation and corresponding potential zone districts.
63	Public	Residential Medium High (8-12 du/acre)	Approv al	
64	Public	Residential Medium (4-8 du/acre)	Deleted	The Public designation is intended for properties owned and used by taxing entities. This property is owned and/or used by a non-
65	Public	Residential Medium High (8-12 du/acre)	Approv al	taxing entity.
66	Residential Medium (4-8 du/acre)	Commercial	Approv al	These properties are developed and zoned commercially.
67	Public	Residential Medium (4-8 du/acre)	Approv al	
68	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used
69	Public	Commercial	Approv al	by a non-taxing entity.
70	Public	Commercial	Approv al	
71	Residential Medium (4-8 du/acre)	Commercial	Approv al	These properties are developed and zoned commercially.
72	Commercial	Public	Approv al	This property is owned by a Public taxing entity.
73	Public	Commercial	Approv al	The Public designation is intended for properties owned and used by taxing entities. This property is owned and/or used by a non- taxing entity.

74	Commercial/R esidential Medium High (8-12 du/acre)	Commercial/I ndustrial	Approv al	These properties are developed and zoned compatible with the Commercial/Industrial land use designation.
75	Public	Commercial	Approv al	
76	Mesa State College neighborhood area shown as "Public", but privately owned.	Change to RM	Approv al	The Public designation is intended for properties owned and to be used by taxing
77	Public	Residential Medium (4-8 du/acre)	Approv al	entities. This property is owned and/or used by a non-taxing entity.
78	Public	Residential Medium (4-8 du/acre)	Approv al	
79	Public	Commercial	Approv al	
81	Public	Commercial	Approv al	The Public designation is intended for properties owned and used by taxing entities. This property is owned and/or used by a non- taxing entity.
82	Commercial	Public	Approv al	These properties are owned by Public taxing
83	Commercial	Public	Approv al	entities.
84	Residential Medium Low (2-4 du/acre)	Commercial (already changed with Orchard Mesa Plan)	Approv al	This change will make the property consistent with the Orchard Mesa Plan and existing zoning along Hwy 50.
85	Public	Residential Medium (4-8 du/acre)	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used by a non-taxing entity.
86	Conservation	Public	Approv al	These properties are owned by Public taxing
87	Conservation	Public	Approv al	entities.

88	Cooperative Planning Area – Palisade/GJ				
89	Conservation	Public	Approv al	These properties are owned by Public taxing entities.	
90	Public	Agriculture	Approv al	The Public designation is intended for properties owned and to be used by taxing entities. This property is owned and/or used by a non-taxing entity.	
91	Estate (2-5 acres/du)	Public	Approv al		
92	Rural (5-35 acres/du)		Approv al	These properties are owned by Public taxing entities.	
93	Agriculture (35+ acres)	Public	Approv al		
94	Agriculture (35+ acres)	Commercial	Approv al	This change is to reflect the current zoning.	
95	Commercial- Industrial	Commercial	Approv al	The Commercial land use designation is more compatible with the residential uses in the area.	
96	Residential Medium (4-8 du/acre)/ Commercial/P ublic	Public	Approv al	These properties are owned by Public taxing entities.	
New	v Items	·	·		
97		Park (Long Property)	Approv al	Future County Park site.	
98		Residential Medium Low (2-4 du/ac)	Approv al	The Dublic designation is intended for	
99		Residential Medium Low (2-4 du/ac) (Clifton Shepard of the Valley Church)	Approv al	The Public designation is intended for properties owned and used by taxing entities. This property is owned and/or used by a non- taxing entity.	

10 0	Commercial -Industrial	Industrial (Bonella Property)	Approv al	This change is to reflect the current zoning and use of the property.
10 1	Public	Residential Medium (4-8 du/ac) – On map but not identified (Bockelman property)	Approv al	The Public designation is intended for properties owned and used by taxing entities. This property is owned and/or used by a non- taxing entity.

OTHER ISSUES:

- Public Designation will be applied to all properties owned and to be used by taxing entities except existing or future park sites (includes BLM land, State land, School District land, and Special Districts)
- Parks Designation will be applied to all existing or future park sites
- All church properties currently designated as Public will be changed to the surrounding land use designation.
- The Cooperative Planning Areas/Community Separators will have a specific designation on the Land Use Map.
- Need to discuss whether all properties within the defined 100-year floodplains and Airport Critical Zones should have a Rural or Conservation land use designation.
- The Clifton Sanitation line must be verified and need to discuss land use designations just to the east and west of the line.
- Need to identify a Neighborhood Shopping Center site of 10 to 15 acres in the Pear Park area to accommodate the large residential population planned.

PROPOSED CHANGES TO THE FUTURE LAND USE MAP DISCUSSION ITEMS

MAP		RECOMMENDATION		
#	PROPOSED CHANGE	STEERING COMMITTEE	JOINT PC	GENEF
1	Change from Residential Rural 5-35 ac/du to Residential Medium Low 2-4 du/ac	Approval	Approval	This area falls with
2	Change from Residential Rural 5-35 ac/du to Residential Medium Low 2-4 du/ac	Approval	Approval	Sanitation District. designation is more app
3	Change from Residential Rural 5-35 ac/du to Residential Medium Low 2-4 du/ac	Approval	Approval	
4	Change from Residential Medium High 8-12 du/ac to Commercial	Approval	Approval	The Commonsiel lands
5	Change from Residential Medium 4-8 du/ac to Commercial	Approval	Approval	The Commercial land u current development potential for the remain
6	Change from Industrial to Commercial	Approval	Approval	
7	Change from Public to Commercial	Approval	Approval	This property is leased could therefore be reloc Commercial land use of potential long term use
8	Change from Residential Medium Low 2-4 du/ac and Residential High 8-12 du/ac to Residential Medium 4-8 du/ac	Approval	Deleted	Staff feels that the Re more closely matches and the development po
9	Change from Residential Low ½-2 ac/du to Residential Medium Low 2-4 du/ac	Approval	Approval	The Residential Med
10	Change from Residential Rural 5-35 ac/du to Residential Medium Low 2-4 du/ac	Approval	Approval	closely matches the cur development potential
11	Change from Residential Medium Low 2-4 du/ac to Residential Rural 5-35 ac/du	Approval	Approval	These properties fall eit Airport Critical Zone.
12	Change from Residential Medium Low 2-4 du/ac and Residential Low ¹ / ₂ -2 ac/du to Residential Rural 5-35 ac/du	Approval	Approval	Agriculture, Mining, lo intensity uses. This is aircraft if they were to
13	Change from Residential Medium Low 2-4 du/ac to Residential Rural 5-35 ac/du	Approval	Approval	properties, the Residen use category.
14	Change from Residential Medium High 8-12 du/ae to Commercial	Approval	Deleted	The property is current and has Single Family (

				1
15	Change from Residential Medium High 8-12 du/ac to Commercial	Approval	Approval	The current zoning Commercial). This cu Use Map consistent with
16	Developer request for change from Residential Medium 4-8 du/ac to Residential Medium High 8-12 du/ac	Approval	Approval	A higher density reside between the Commerci and the Residential Me
17	Change from Residential High 12+ du/ac to Residential Medium 4-8 du/ac	Approval	Approval	This property is adjace to the southeast. A de these properties finishe
	Owner request for change from Residential High 12+ du/ac to Mixed Use	Denial	Denial	
18	Owner request for change from Residential Medium 4-8 du/ac to Residential High 12+ du/ac	Denial	Denial	This property was cha Residential Low (1/2 owner clarified his requ u/a.
19	Owner request for change from Residential Medium 4-8 du/ac to Mixed Use	Denial	Denial	County Planning Con City Planning Commiss
20	Owner request for change from Residential Medium High 8-12 du/ac to Commercial	Denial	Approval of 300'	At the hearing the own designation, with the Commercial and the High.
	Change from Commercial to Residential Medium Low 2-4 du/ac	Approval	Denial	City Council decided this property was RS Future Land Use Map of
21	Owner request for change from Commercial to Residential High 12+ du/ac	Denial	Approval of Residenti al Medium	At the hearing the own Residential Medium, 4
22	Change from Residential Medium 4-8 du/ac to Residential Medium Low 2-4 du/ac	Approval	Approval	The Residential Mediu closely matches the cur development potential
23	Owner request for change from Residential Estate 2-5 ac/du to Commercial. Note: Parcels are outside of the Persigo 201 area.	Denial	Denial	
24	Owner request for change from Residential Estate 2-5 ac/du to Commercial	Denial	Denial	County PC approved the request.
25	Owner request for change from Residential Estate 2-5 ac/du to residential Medium Low 2-4 du/ac	Denial	Denial	The owner has requested planning commissions. considered by City Cou
26	Owner request for change from Industrial to Commercial	Denial	Approval	
	20			

PROPOSED CHANGES TO THE FUTURE LAND USE MAP PEAR PARK AREA

M AP #	EXISTING LAND USE DESIGNATION	PROPOSED LAND USE DESIGNATION	JOINT PC DECISI ON	GENERAL DESCRIPTION
1	Industrial	Commercial/Indu strial	Approval	This area will serve as a buffer between the more intense Industrial designated properties to the west and the Residentially designated properties to the east
2	Commercial/Indu strial	Residential Medium (4-8 du/ac)	Approval	A higher density residential area will provide a good buffer between the Commercial/Industrial designated properties to the west and the Residential Medium Low properties to the east.
		Commercial	Approval	The Pear Park area is a quickly developing area of the valley and is in need of a potential site for a future commercial center. This property was chosen due to it's size and location.
3	Estate (2-5 ac/du)	Residential Medium High (8- 12 du/ac)	Approve d Residenti al Medium (4-8) for area east of commerc ial and Residenti al Medium- Low (2- 4) for area south of commerc ial.	A higher density residential area will provide a good buffer between the Commercial designated properties to the west and the Residential Medium, Residential Low, and Estate properties to the east and south.

4	Estate (2-5 ac/du)	Residential Low (¹ / ₂ - 2 ac/du)	Approve d Residenti al Medium- Low (2- 4)	This area will serve as a buffer between the higher density Residentially designated properties to the west and north and the lower density Residentially designated properties to the east and south.
		Residential Medium (4-8 du/ac)	Approval	Staff feels that the Residential Medium Low land use category more closely matches the current development in the area and the development potential for the remaining undeveloped lots.
5	Residential Medium Low (2- 4 du/ac)	Commercial/Indu strial	Approval	This property is currently zoned Industrial in the County and is utilized for Commercial/Industrial uses.
6	Residential Medium Low (2- 4 du/ac) /Commercial- Industrial	Residential High (12+/ac)	No Action	A higher density residential area will provide a good buffer between the Commercial/Industrial designated properties to the east and west and the Residential Medium properties to the east and south. County PC tabled the item; City PC approved
7	Residential Medium Low (2- 4 du/ac)	Commercial/Indu strial	Approval	Residential High All properties along this stretch of Gunnison Avenue are designated as Commercial/Industrial and many are developed this way. The subject properties are currently have uses on them that are compatible with a Commercial/Industrial designation.
8	Residential Medium Low (2- 4 du/ac)	Residential Medium (4-8 du/ac)	No Action	Staff feels that the Residential Medium land use category more closely matches the current development in the area and the development potential for the subject properties. County PC approved commercial; City PC approved Residential Medium.
9	Residential Medium Low (2- 4 du/ac)	Commercial	Approval	A portion of these properties is currently zoned PC (Planned Commercial) in the County. In order for the area to feasibly develop with commercial uses, additional properties were added to the proposed Commercial Land Use area.
10	Residential Medium Low (2- 4 du/ac)	Residential Medium (4-8 du/ac)	Approval	Staff feels that the Residential Medium land use category more closely matches the current development in the area and the development potential for the subject properties.
11	Residential Medium Low (2- 4 du/ac)	Commercial	Approval	Staff feels that the Commercial land use category more closely matches the current development in this area of 31 ¹ / ₂ Road and the development potential for the subject properties.
12	Commercial	Residential Medium (4-8 du/ac)	Approval	Staff feels that the Residential Medium land use category more closely matches the current development in the area and the development potential for the subject properties.

I. GROWTH PLAN STEERING COMMITTEE

DISCUSSION—JUNE 25 & JULY 11, 2002

OPEN SPACE AND PARKS

Likes and Dislikes:

- Need more open space on Orchard Mesa
- Like Watson Island and the Botanical Gardens
- Dislike sprawl into unique farmland
- Like the agricultural character of the Valley
- Like the River trail corridor
- Like the parks, need more
- Need to implement the Parks Plan
- Dislike the under-utilization of the River corridor

Discussion:

- Need an open space program (tied to the community identity
- Incorporate other open space areas, such as drainages, buffers in the urban area (multi-use)
- Need to continue to implement the separators program
- Need to provide information and resources for landscaping (types, alkali soil...)

DETENTION PONDS / DRAINAGES / NATURAL AREAS

Likes and Dislikes:

- Dislike the old development along the urban stretch of the River
- Like the River corridor as an amenity
- Dislike not using the River as an asset—turned our back on the River

Discussion:

- There is currently a steering committee looking at a Regional Detention/Stormwater Plan
- Maintain and respect the natural drainageways on the Redlands
- Allow direct discharge where possible—detention facilities are difficult to maintain
- The Railroad is a barrier to drainage getting to the River in many areas (undersized pipes)

BUILDING MATERIALS AND DESIGN

Likes and Dislikes:

- Like the building scale on Main Street
- Dislike metal buildings in commercial zones (i.e. Bishops Furniture)
- Dislike unscreened junk
- Dislike finished facades on only one side
- Dislike cookie-cutter design
- Like individuality of design for both commercial and residential
- Like a mixture of architectural design
- Like creative design, such as the Main Street Shopping Park
- Like buffers and transitions between rural and urban

Discussion:

- Encourage individuality in design
- Need to create a community identity and have minimum standards
- Over-regulation creates "sameness"
- High quality materials
- Create parameters for design, but allow flexibility
- More regulations in high demand areas

STREETSCAPE

Likes and Dislikes:

- Like Art-on-the-Corner
- Need more control of night lighting
- Like trees in the downtown area
- Like planters
- Like landscape between streets and buildings
- Like to see the trees as coming into the Valley
- Like the Downtown walking mall
- Dislike the lack of street-side appearance
- Dislike bark in the planters on Main Street
- Behind Justice Center needs improvements
- Like Main Street furniture
- Like serpentine design of Main Street
- Need to define the City identity
- Like that it takes only 15 minutes to go all the way across town

Discussion:

- Detached walks are desirable, but might be based on density
- Detached walks create a sense of openness
- Right-of-Way landscaping alternatives should include vegetation that suits the climate
- Maintenance issue of right-of-way (City vs. property owner)
- Promote street tree program for both residential and commercial
- Offer incentives for property owners to landscape the right-of-way
- Code Enforcement educational role
- Some signage has historic/small town character value (i.e. old motel signs on North Avenue)
- Round-about design should be larger and appropriate for the level of traffic

ENTRYWAYS

Likes and Dislikes:

- Dislike the 5th Street entrance
- Landscaping types need to be adaptable to our climate
- Dislike ugly entryways
- Dislike Horizon Drive
- Move junkyards away from entryways
- Dislike Highway 50 corridor
- Dislike 6 & 50 turning movements

Discussion:

- Need to look at the role of other entities
- Funding sources
- Incorporate Public Art / Art on the Corner

NIGHT LIGHTING

Likes and Dislikes:

- Like being able to see the stars at night
- Dislike light standards that are too tall
- Dislike not enough lighting

Discussion:

- Committee viewed this as a fairly high priority item
- Look into the Police/Sheriff Departments' criteria/minimum lighting needed for security/neighborhood watch
- Explore lighting types/options to require "filtered" lighting on sites. e.g. Canyon View Park
- Research American Planning Association (APA) information for security and other lighting
- Look into use of timing devices/sensors for lighting along major street corridors
- Adopt specific lighting standards for certain types of uses
- Architectural up-lighting is okay if no "spillover"

VIEW CORRIDORS

Likes and Dislikes:

- Dislike "pollution" of visual backdrops with tall buildings, billboards, and signs
- Like views of surrounding areas
- Like to maintain views along major streets, from public spaces (i.e. views from Eagle Rim Park)

Discussion:

- Also considered a fairly high priority item by the steering committee. Views of Colorado National Monument, Bookcliffs and Grand Mesa
- Maintain views from public open spaces e.g. Canyon View, Matchett and Eagle Rim Parks
- Maintain views along major road corridors eliminate intrusion of billboards and communication towers (Monument Road, Patterson)
- Building height considerations area-specific flexibility e.g. downtown (less sensitive) vs. outlying areas (more sensitive)
- At time of development of residential subdivisions, consider lower heights of homes on perimeter so as not to block views from homes within interior of subdivision
- Consider height of structures along ridgelines define more ridgelines?
- When looking at building heights, consider location along corridors if increasing building height, increase building setbacks (similar to 24 Road Guidelines)
- Create a view analysis map

SIGNS

Likes and Dislikes:

• Dislike large freestanding signs in commercial areas

- Like the downtown area signage
- Dislike billboards
- Dislike the excessive signage along Highway 6 & 50

Discussion:

- Also considered fairly high priority issue by Steering Committee
- Relates to concern with creating a "Community Identity"
- Overlap with view corridors create consistency/same character along major corridors e.g. Patterson & 25 Roads
- Billboards require removal? Large/tall signs, consider scale within a corridor
- Maintain some "historic" signs e.g. North Avenue "Palomino" but adopt maintenance standards
- Are broad Code revisions/updates needed? Review policies HISTORIC CHARACTER / RESOURCES

Likes and Dislikes:

- Like historic district with detached sidewalks
- Like 7th Street
- Like the landscaping along 7th Street
- Like the crosswalks on 7th Street
- Like the historic lighting on 7th Street
- Like the building scale on Main Street
- Like the 50s-60s look of North Avenue

Discussion:

- Protect/maintain Central Business District character
- Protect/maintain other surrounding areas / specific sites

LANDSCAPING

Likes and Dislikes:

- Like new parking lot landscaping
- Like trees and planters
- Like new commercial development standards
- Dislikes the lost opportunities on Orchard Mesa
- Like subdivision perimeter fencing with landscape strip
- Like the tree canopy of the community
- Dislike dead, scraggly landscaping (species that do not do well)

- Dislike large parking lots without landscaping (and large lots all in front of the building)
- Like more landscaping
- Like landscaping, but need to allow more creativity
- Like Main Street landscaping

Discussion:

- Review existing Code for number of plants required possible need for refinement
- Place greater emphasis on xeriscape species and design
- Explore need for ongoing landscaping maintenance standards e.g. tree trimming

STREETS / CROSS-SECTIONS

Likes and Dislikes:

- Dislike lack of sidewalks
- Dislike small round-abouts
- Need more sidewalks
- Like round-abouts if big enough
- Dislike lack of pedestrian and bicycle access to Canyon View Park
- Like parkway-type design

Discussion:

- "Park strips" (area between property line and detached sidewalks) are a good amenity, should be encouraged (in some areas see below), but maintenance responsibility is a concern
- Density / intensity of uses along street should influence type of sidewalk / path
- Provide incentives to maintain these areas
- Allow options / flexibility for placement of sidewalk on one side and not the other