### **RESOLUTION NO. 32-15**

# A RESOLUTION ADOPTING THE 2015 MESA COUNTY, COLORADO HAZARD MITIGATION PLAN

WHEREAS, the City of Grand Junction recognizes the threat that natural hazards pose to people and property within our community; and

WHEREAS, undertaking hazard mitigation actions will reduce the potential for harm to people and property from future hazard occurrences; and

WHEREAS, an adopted hazard mitigation plan is required as a condition of future funding for mitigation projects under multiple FEMA pre- and post-disaster mitigation grant programs; and

WHEREAS, the Colorado Division of Homeland Security and Emergency Management and Federal Emergency Management Agency, Region VIII, officials have reviewed the 2015 Mesa County Hazard Mitigation Plan and have approved said plan as meeting the requirements of 44 C.F.R. 201.6; and

WHEREAS, City of Grand Junction staff fully participated in the mitigation planning process to prepare the 2015 Mesa County Hazard Mitigation Plan and recommends approval by the City of Grand Junction.

# NOW THEREFORE, BE IT RESOLVED BY THE CITY OF GRAND JUNCTION, MESA COUNTY, COLORADO, THAT:

The City of Grand Junction hereby adopts the 2015 Mesa County
 Hazard Mitigation Plan as the multi-hazard mitigation plan for the City of
 Grand Junction.

PASSED THIS 1<sup>ST</sup> DAY OF JULY, 2015.

	/s/ Phyllis Norris President of the Council
Attest:	
/s/ Stephanie Tuin City Clerk	<del>_</del>

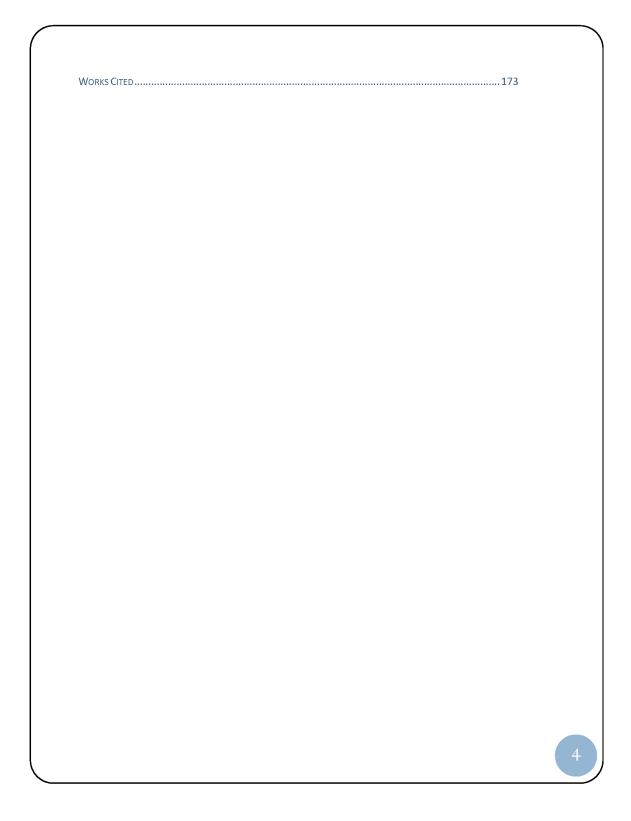
# Mesa County Hazard Mitigation Plan Mesa County, Colorado 2015 Revision

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## Mesa County Hazard Mitigation Plan

### Mesa County, Colorado

### **Executive Summary**

The purpose of natural hazards mitigation is to reduce or eliminate long-term risk to people and property from natural hazards. Mesa County's original Mitigation Plan was completed in 2004 and approved by FEMA in January 2005. The 2004 plan was revised in 2009/2010 pursuant to the requirements of the Disaster Mitigation Act of 2000 which requires a five year revision in order to achieve eligibility for the Federal Emergency Management Agency (FEMA) Flood Mitigation Assistance, Pre-Disaster Mitigation, and Hazard Mitigation Grant Programs. This 2015 plan is an update to the 2010 plan.

The Mesa County Hazard Mitigation Plan is a multi-jurisdictional plan that covers the following local governments, special districts, and authorities that participated in the planning process and who identified future mitigation projects for their jurisdiction. Additional jurisdictions participated in the planning process but did not define a specific project (see participant list):

Mesa County Lower Valley Fire Protection District

City of Grand Junction 5-2-1 Drainage Authority

City of Fruita Plateau Valley Fire Protection District

Town of Collbran Grand Junction FD & Grand Junction Rural FPD

Town of Palisade DeBegue Fire Protection District

Town of DeBeque

New participants during this plan update include the Town of DeBeque and the DeBeque Fire Protection District.

The County's planning process followed a methodology prescribed by FEMA, and much of the information contained in this plan was developed using jurisdictional information, plans and documents. Many of the forms used in this planning process were taken from other jurisdictional plans including the Summit County Multi-Hazard Mitigation Plan. (Summit County, 2008)

Mesa County's process began with the formation of a Hazard Mitigation Planning Committee (HMPC) comprised of key stakeholders from Mesa County, participating jurisdictions, and state and federal agencies. The HMPC conducted a risk assessment that identified and profiled hazards that pose a risk to Mesa County, assessed the County's vulnerability to these hazards, and examined the capabilities in place to mitigate them. The County is vulnerable to several

hazards that are identified, profiled, and analyzed in this plan. However, floods, wildfires, and rock falls-landslides are among the hazards that can have a significant impact on the County and are the hazards that specific mitigation projects have been identified. Based upon the risk assessment, the HMPC identified goals and objectives for reducing risk to hazards. The goals and objectives of this hazard mitigation plan are to:

# Goal 1: Reduce risk to the people, property, and environment of Mesa County from the impacts of natural hazards.

- Minimize the vulnerability of existing and new development to hazards.
- Increase education and awareness of hazards and risk reduction measures.
- Improve comprehensive wildfire planning, funding, and mitigation.
- Strengthen floodplain management programs.
- Enhance assessment of multi-hazard risk to critical facilities and infrastructure.

### Goal 2: Minimize economic losses

- Strengthen disaster resistance and resiliency of businesses and employers.
- Promote and conduct continuity of operations and continuity of governance planning.
- Reduce financial exposure of county and municipal governments.

### Goal 3: Implement the mitigation actions identified in this plan

- Engage collaborative partners, community organizations, businesses, and others
- Integrate mitigation activities into existing and new community plans and policies.
- Monitor, evaluate, and update the mitigation plan.

To meet identified goals and objectives, the plan recommends the mitigation actions summarized in Table 1. The HMPC also developed an implementation plan for each action, which identifies priority level, background information, and ideas for implementation, responsible agency, timeline, cost estimate, potential funding sources, and more.

The Hazard Mitigation Plan has been formally adopted by the Mesa County Board of County Commissioners and the governing bodies of each participating jurisdiction and will again be revised within a five-year timeframe.

TABLE 1 MITIGATION ACTION MATRIX

Mitigation Action Matrix				
Jurisdiction	Action	Priority	Goals Addressed	Hazards Addressed
Multi- jurisdictional	Coordinate annual reviews	High	Goal 3	Multi-Hazard
Multi- jurisdictional	Continue public involvement in mitigation activities	High	Goal 1	Multi-Hazard
Multi- jurisdictional	Coordinate and complete a continuity of operations/continuity of governance (COOP/COOG) Plan	High	Goal 2	Multi-Hazard
Multi- jurisdictional	Identify and prioritize fuel reduction projects around critical facilities and infrastructure in wildfire hazard areas. Community education regarding the risk of wildfires.	High	Goal 1	Wildfire
Town of Palisade: Fire Department	Create a fire mitigation plan to protect vital raw water supplies and infrastructure. Conduct on the ground mitigation to reduce the potential for wildfire.	High	Goal 1,2	Wildfire
Multi- Jurisdictional	Incorporate information contained in Hazard Mitigation Plan into other planning mechanisms, when appropriate.	High	Goal 1, 2	Multi-Hazard
Multi- juris dictional	Project includes 2 detention basins and 535 feet of box culvert improvements that will remove 269 structures from 100 year floodplain, including 2 churches and 1 elementary school, and decrease emergency response arterial inundation (Hwy.50) by .43 feet (Orchard Mesa Detention & Conveyance Improvements.	Medium	Goal 1,2	Flooding
Mesa County	Adobe Creek: Overbank flooding of properties is common during small events. Project will upgrade 13 structures and 2.5 miles of channel to achieve flow capacity for 10 year event level.	Medium	Goal 1,2	Flooding
Multi- Jurisdictional	Project will construct a 75.5 acre-foot reservoir above I-70 on Bosley Wash to reduce peak 100 year discharge from 1727 CFS to 50 CFS, thereby eliminating downstream flooding.	Medium	Goal 1,2	Flooding

Mesa County	Douglas Wash: The existing drainage way and crossing structures are undersized and cannot convey the 100 year storm event. More than 55 properties are within the flooding area as a result. A study was completed and the recommended solution was to construct detention areas to control the flow within the channel.	Medium	Goal 1,2	Flooding
Multi- jurisdictional	Mitigation project for the upper and lower portions of the Leach Creek drainage. These projects would provide mitigation to flood events for the area of Leach Creek above the confluence with Ranchmen's Ditch.	Medium	Goal 1,2	Flooding
Mesa County, City of Grand Junction, City of Fruita, Town of Palisade	NFIP Compliance: Jurisdictions will incorporate and reference DFIRM maps in regulations as new floodplains are mapped. Audits of regulations will ensure compliance with NFIP in all program areas.	Medium	Goal 1	Flooding
Multi- Jurisdictional	Identify and map geologic hazard zones and incorporate into master planning.	Medium	Goal 1,3	Landslide- Rockfall- Mudflow- Debris flow
Multi- jurisdictional	Real time rainfall data is lacking in Mesa County. An automated rainfall ALERT network would allow real time rainfall data access by local officials and National Weather Service forecasters for more timely flash flood warnings.	Medium	Goal 1,3	Flooding
Multi- Jurisdictional	A Basin Master Plan for Big Salt Wash will be completed. The plan will identify at risk properties, conveyance and detention mitigation alternatives and costs.	Low	Goal 1	Flooding
Multi- Jurisdictional	StormReady Recertification: Complete actions necessary to maintain StormReady Certification.	Medium	Goal 1	Multi-Hazard
Multi- Jurisdictional	Community Resilliance Planning: Develop the ability to function and sustain critical systems; adapt to changes in the physical, social, or economic environment; be self-reliant if external resources are limited or cutoff.	Medium	Goal 1,2,3	Multi-Hazard

Town of Palisade	Fuel and debris reduction: Remove overgrowth, slash, and debris from steep river bank.	High	Goal 1	Wildfire, Flooding
DeBeque FPD	District wildland Fire Assessment: Assess wildland-urban interface issues in district	Medium	Goal 1	Wildfire
DeBeque FPD	Reduce amount of fuels residents pile up for burning in and around the Town of DeBeque be establishing a wood chipping program	Medium	Goal 1	Wildfire

Following is a brief project update, from the goals, objectives and projects identified in the Approved 2010 Plan.

2010 Actions	Status	Reason
Coordinate annual reviews	Ongoing	
Public involvement in mitigation activities	Ongoing	
COOP/COG Planning	Ongoing	
Plateau Valley FPD CWPP	Completed	
Identify and prioritize fuel reduction projects	Ongoing	
Continue mapping wildfire hazard for WUI	Completed	Countywide CWPP
Palisade watershed protection plan & projects	Ongoing	Plan complete projects ongoing
Incorporate HMP into other plans	Ongoing	As plans are updated. Incorporated into Mesa/Powderhorn plan
Storm Ready Participation	Completed	2004 project. Certified in 2013 Unsuccessful in securing grants in 2010 and 2014. Continuing application
Orchard Mesa Detention & Conveyance	Ongoing	process.
Adobe Creek Project	Ongoing	Project not started yet
Bosley Wash Project	Ongoing	Unsuccessful in securing grants in 2010 and 2014
Douglas Wash Project	Ongoing	
Lewis Wash Project	Completed	A LOMR was submitted and approved by FEMA in October 2013, which changed the Lewis Wash hazard determination. The project included bridge reconstruction

1		and channel improvements
		resulting in approximately 101
		structures and 33.12 acres
		being removed from the FEMA
		regulatory floodplain.
		Project was proposed as a
		component of an event center
		development project that is
Riverside Levee	Deferred	not being pursued.
		Partially complete. Work
Leach Creek Project		carried out in 2012, 2013, and
	Ongoing	2014. Work budgeted in 2015
		Work continues as new
NFIP Compliance	Ongoing	floodplains are mapped
		Hazard zones referenced in
Mapping of geologic hazard zones.		plans. LiDAR mapping of West
Incorporation into master planning	Ongoing	Salt Creek Landslide area
		HMP available on Mesa
Improve natural hazard information on website	Completed	County website
		Funding opportunities have
Real time rainfall data network	Deferred	not been explored
		Staff time reallocated to other
Big Salt Wash basin master plan	Deferred	projects

### Plan Section Review and Analysis - 2015 Update

This multi-jurisdictional, multi-hazard mitigation plan update involved a comprehensive review and update of each section of the 2010 plan and includes. The process followed to review and revise this plan was similar to the planning process for the 2010 plan. As part of this plan update, all sections of the plan were reviewed and updated to reflect new data and knowledge of hazards and risk, risk analysis process, capabilities, participating jurisdictions and stakeholders, and mitigation strategies. The plan was also revised to reflect changes in development and property values based on County Assessor data. Valid information from the 2010 plan was carried forward and included in this plan update.

This plan update was filed with the State of Colorado Division of Homeland Security and Emergency Management as a component of Mesa County's annual emergency management work plan. As a result, this plan update was funded, in part, with grant Emergency Management Performance Grant funds.

The following list summarizes plan updates by plan section:

### **Introduction and Planning Area Profile**

- Updated population and demographic information for Mesa County and participating jurisdictions
- Updated economy description
- Updated labor force and unemployment rate data

### **Planning Process**

- General text edits to update dates associated with planning timeline
- Updated jurisdiction participation table to reflect participation in plan update process
- Edited the Hazard Mitigation Planning Committee list to reflect individual participants in the update process
- Updated the public involvement process for plan update

### **Risk Assessment**

- Reviewed hazards list for possible modifications
- Reviewed hazards from the 2010 Colorado State Hazard Mitigation Plan
- Updated disaster declaration history to include 2009-2014 data
- Reviewed hazard class for dams in Mesa County
- Reviewed and updated repetitive loss property information
- Updated Tier II reporting facility numbers
- Updated previous occurrence history for hazardous materials
- Updated previous landslide occurrence history, including text and images for the West Salt Creek Landslide
- Updated NCDC data for severe winter weather from 2009-2013
- Updated previous occurrence history for wildfire to include events from 2009-2014
- Reviewed and updated hazard profile summary and scoring
- Updated County capabilities matrix to reflect StormReady certification
- Reviewed and updated critical facilities and infrastructure matrix
- · Reviewed and updated economic assets

### Mitigation Strategy

- Updated Mitigation Action Matrix to reflect new and continued mitigation projects
- Reviewed and updated continued mitigation project descriptions
- Added new mitigation projects and removed completed ones

### Plan Implementation and Maintenance

• Reviewed plan implementation and maintenance

### **Community Profiles**

- Updated population data using 2012 Colorado State Demographer estimates for prior plan participants
- Reviewed and updated jurisdiction hazard profiles for prior plan participants
- Updated community asset inventory using a structured GIS analysis using most recent County Assessor data and 2010 Census data for prior plan participants
- Reviewed and updated jurisdiction capability assessments for prior plan participants
- Created new community profile for new plan participant, the Town of DeBeque
- Reviewed district profiles for participating special districts
- Created new district profile for new participating district, DeBeque Fire Protection
   District

### **Plan Requirements**

44 CFR requirement 201.6c (5): The local hazard mitigation plan shall include documentation that the plan has been formally adopted by the governing body of the jurisdiction requesting approval of the plan. For multi-jurisdictional plans, each jurisdiction requesting approval of the plan must document that it has been formally adopted.

The following jurisdictions participated in the development of this plan and have adopted the multi-jurisdictional plan. A sample resolution is provided and all signed copies of resolutions can be found in Appendix A of this plan.

Mesa County Lower Valley Fire Protection District
City of Grand Junction Plateau Valley Fire Protection District

Town of Palisade Grand Junction FD. & Grand Junction Rural FPD

City of Fruita 5-2-1 Drainage Authority

Town of Collbran DeBeque Fire Protection District

Town of DeBeque

RESOLUTION NO.	
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 $WHEREAS, natural\ hazards\ in\ Mesa\ County\ have\ the\ potential\ for\ loss\ of\ life\ and\ significant\ property\ damage,$ 

WHEREAS, the County of Mesa recognizes the importance of reducing or eliminating vulnerability of disasters caused by natural hazards for the overall good and welfare of the community,

WHEREAS, the County of Mesa, Office of Emergency Management has revised the comprehensive, multijurisdictional, Multi-Hazard Mitigation Plan to identify both natural and manmade disasters and developed strategies to mitigate those hazards,

WHEREAS, the Federal Disaster Mitigation Act of 2000 requires jurisdictions to prepare and adopt a Multi-Hazard Mitigation Plan to be eligible for future pre-disaster and post disaster federal funding for mitigation purposes, and

WHEREAS, the County of Mesa has identified and justified a number of proposed projects and programs needed to mitigate the vulnerabilities of the County to the impacts of future disasters to be included in this revised Multi-Hazard Mitigation Plan.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MESA COUNTY, COLORADO:

- 1: The County of Mesa hereby proposes to accept and approve the revised Mesa County Multi-Hazard Mitigation Plan.
- 2: The plan participants are requested and instructed to pursue available funding opportunities for implementation of the proposals designated therein, and
- 3: The plan participants will, upon receipt of such funding or other necessary resources, seek to implement the proposals contained in its section of the mitigation strategy, and
- 4: The plan participants will continue to participate in the updating and revision of the Mesa County Multi-Hazard Mitigation Plan with a plan review and revision to occur within a five-year cycle, and designated staff will provide annual progress reports on the status of implementation of the plan to the Board of County Commissioners, and
- 5: The plan participants will further seek to encourage the businesses, community groups, organizations and other stakeholders within the County of Mesa, to also participate in the updating and revision of this plan.

### Introduction and Planning Area Profile

### **Purpose**

Mesa County and several other participating jurisdictions prepared this revision of the local Multi-hazard Mitigation Plan to guide hazard mitigation planning to better protect the people and property of the County from effects of hazard events. This plan demonstrates the communities' commitment to reducing risks from hazards and serves as a tool to help decision makers direct mitigation activities and resources.

With the completion of this plan revision, Mesa County and participating jurisdictions are eligible for certain federal disaster assistance, specifically, the Federal Emergency Management Agency's (FEMA) Hazard Mitigation Grant Program, Pre-Disaster Mitigation Program, and Flood Mitigation Assistance Program.

### Background & Scope

Each year in the United States, natural disasters take the lives of hundreds of people and injure thousands more. Nationwide, taxpayers pay billions of dollars annually to help communities, organizations, businesses, and individuals recover from disasters. These dollars only partially reflect the true cost of disasters, because additional expenses to insurance companies and non-governmental organizations are not reimbursed by tax dollars. Many natural disasters are predictable, and much of the damage caused by these events can be reduced or even eliminated.

Hazard mitigation is defined by FEMA as "any sustained action taken to reduce or eliminate long-term risk to human life and property from a hazard event." On average, each dollar spent on mitigation saves society an average of \$4 in avoided future losses in addition to saving lives and preventing injuries. (National Institute of Building Science Multi-Hazard Mitigation Council 2005)

Hazard mitigation planning is the process through which hazards that threaten communities are identified, likely impacts of those hazards are determined, mitigation goals are set, and appropriate strategies to lessen impacts are determined, prioritized, and implemented. This plan documents Mesa County's hazard mitigation planning process and identifies relevant hazards and vulnerabilities and strategies the County and participating jurisdictions will use to decrease vulnerability and increase resiliency and sustainability in Mesa County.

This revised plan was prepared pursuant to the requirements of the Disaster Mitigation Act of 2000 (Public Law 106-390) and the implementing regulations set forth by the Interim Final Rule published in the Federal Register on February 26, 2002, (44 CFR §201.6) and finalized on October 31, 2007. The 2007 amendments also incorporate mitigation planning requirements of

the Flood Mitigation Assistance (FMA) program authorized by the National Flood Insurance Act of 1968.

While the Disaster Mitigation Act emphasizes the need for mitigation plans and more coordinated mitigation planning and implementation efforts, the regulations established the requirements that local hazard mitigation plans must meet in order for a local jurisdiction to be eligible for certain federal disaster assistance and hazard mitigation funding under the Robert T. Stafford Disaster Relief and Emergency Act (Public Law 93-288).

This revised plan addresses natural hazards and one manmade hazard—hazardous materials release. Although FEMA encourages communities to integrate manmade hazards into the mitigation planning process, the scope of this plan focused more on natural hazards. Additional plans have been developed to address other manmade hazards such as chemical, biological, and radiological terrorism through the Northwest All Hazard Emergency Management Region (HWAHEMR) and requires sensitivity towards confidentiality.

### Planning Area Profile

Figure 1 shows a map of the Mesa County planning area, including the various jurisdictions who were invited to participate in the revision of this plan.

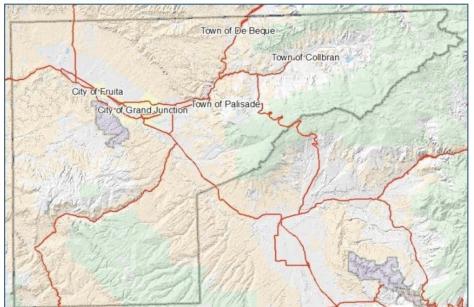


FIGURE 1 HAZARD MITIGATION PLANNING AREA

### Geography and Climate

Mesa County is located on the western border of Colorado, 250 miles west of Denver. Interstate 70, the state's main east-west transportation corridor travels directly through Mesa County. One of the 64 counties in Colorado, Mesa County encompasses 3,309 square miles, of which approximately 72% is publicly owned and is controlled primarily the U.S. Forest Service and Bureau of Land Management. The City of Grand Junction is the County Seat and is the largest city in Western Colorado. The Grand Junction area serves as the banking center, health care service provider and retail trade center for a large geographical area in western Colorado and eastern Utah.

The landscape of Mesa County has many unique features as it is located in a river valley surrounded by contrasting natural landmarks—such as the Colorado National Monument to the west, the Grand Mesa National Forest to the east, and the Bookcliffs to the north. These natural wonders provide diverse and abundant year-round recreational activities.

The Colorado National Monument is a beautiful geological display of towering red sandstone monoliths set against deep, shear-walled canyons which are dotted throughout the 20,000 acres of the park. The Grand Mesa National Forest is said to be the largest flat-topped mountain in the world. It has more than 200 lakes and is home to the Powderhorn ski area.

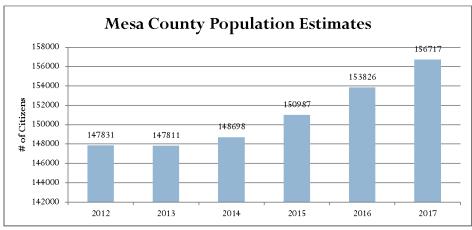
Mesa County's mild climate provides a sharp contrast to the eastern slope of Colorado. Residents enjoy mild winter temperatures with lows averaging only 26F (-3°C) in January with year-round low humidity. (Mesa County 2008 Budget Book)

### Population & Demographics

Mesa County estimates its 2013 population to be 147,811 which ranks it as the 11th largest population of the 64 counties in Colorado. The County estimates include data from the State Demographer's office and includes more up-to-date information on components of change—births, deaths, and change in group population. Mesa County also considers school enrollment numbers, new housing permits, household increases, and vacancy rate. Mesa County has used State Demographer estimates when projecting future population and estimates the 2016 population to be 153,826 which is a 4.1% increase from 2013 as shown in Figure 2.

The 2010 Census marked a shift from the majority of the population living in unincorporated Mesa County to the cities and towns. In 2013, 51.7% were estimated to be in the incorporated areas and 48.3% were in the unincorporated areas. This is due in part to growth and annexations to Grand Junction, as well as the growth of Fruita since 2000. Mesa County's population has also been urbanizing. In 1980, 70% of the County's population lived in the urbanized area. The urbanized population has increased with each successive decade, and in 2010, the US Census estimated 87.4% of the County's total population lived in the urbanized area, which stretches from Fruita to Palisade.

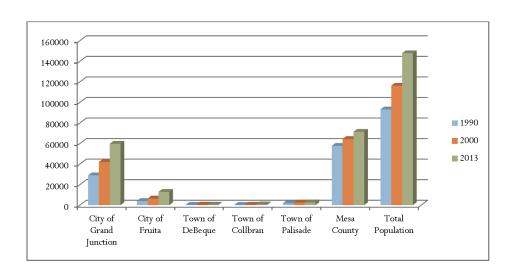
Figure 2 Estimated County Population



(Demographer)

FIGURE 3 JURISDICTION'S POPULATION

Area	1990 Population	2000 Population	2013 Population	% Change
City of Grand Junction	29034	41986	59687	42%
City of Fruita	4045	6478	12881	99%
Town of DeBeque	257	451	502	11%
Town of Collbran	228	388	706	82%
Town of Palisade	1871	2579	2696	5%
Mesa County	57710	64373	71339	11%
Total Population	93145	116255	147811	27%



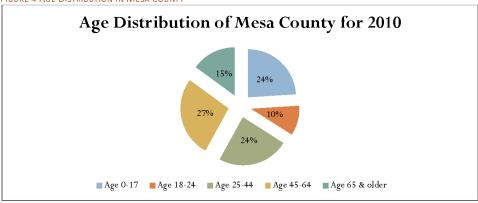
Mesa County's median age of 38.1 is higher than both Colorado (36.1) and the US (37.2). Mesa County's population is generally older than Colorado, with 15% of the population over age 65 (2010 Census), compared to 11% statewide. By 2020, the State Demographer projects that people over age 65 will account for 18.5% of the total population.

The U.S. Census Bureau demographic and social characteristics for Mesa County are shown in Table 2 and 3 and Figure 4.

TABLE 2 MESA COUNTY DEMOGRAPHIC AND SOCIAL CHARACTERISTICS

Population Estimates by Race and Hispanic Origin in 2013	Number	Rank in State	Pct Dist. in County	Pct Dist. in State
American Ind. or Alaskan Native Alone	2,256	<u>12</u>	1.5%	1.6%
Asian Alone	1,324	<u>12</u>	0.9%	3.0%
Black Alone	1,316	<u>12</u>	0.9%	4.4%
Native Hawaiian and Other Pac. Isl. Alone	197	<u>11</u>	0.1%	0.2%
White Alone	139,204	<u>11</u>	94.3%	88.0%
Two or More Race Groups	3,257	<u>11</u>	2.2%	2.8%
Hispanic or Latino (can be of any race)				
Non-Hispanic or Latino	127,164	<u>10</u>	86.2%	79.0%
Hispanic or Latino	20,390	<u>11</u>	13.8%	21.0%

FIGURE 4 AGE DISTRIBUTION IN MESA COUNTY



### (U.S. Census Bureau)

Mesa County is served by U.S. Highways 6, 24, and 50; Interstate Highway 70; and several State highways. Most of the communities, including the larger ones, are located along the U.S. and Interstate highway systems. General intra-county access is provided by more than 1,300 miles of county road. The Union Pacific Railroad mainline parallels the U.S. and Interstate highways from east to west through the county, and a branch line parallels U.S. Highway 50 to the south. Limited railroad passenger service by Amtrak is provided, with the bulk of service handling freight. Bus service is available and four major airlines and several commuter-type airlines provide passenger and freight service to Grand Junction.

TABLE 3 MESA COUNTY DEMOGRAPHICS

People & Income Overview (By Place of Residence)	Value		Industry Overview (2013) (By Place of Work)	Value	Rank in State
Population (2013)	147,554	<u>11</u>	Covered Employment	58,402	<u>10</u>
Growth (%) since 2010 Census	0.6%	<u>32</u>	Avg wage per job	\$39,737	<u>19</u>
Households (2012)	58,635	11	Manufacturing - % all jobs in County	4.7%	<u>14</u>
Labor Force (persons) (2013)	76,936			\$42,017	<u>20</u>
Unemployment Rate (2013)	8.1	<u>14</u>	Transportation & Warehousing - % all jobs in County	4.4%	<u>5</u>
Per Capita Personal Income (2012)	\$35,726	<u>41</u>	Avg wage per job	\$48,357	<u>13</u>
Median Household Income (2012)	\$46,940	<u>31</u>	Health Care, Social Assist % all jobs in County	16.5%	<u>2</u>
Poverty Rate (2012)	15.1	<u>26</u>	Avg wage per job	\$45,543	<u>14</u>
H.S. Diploma or More - % of Adults 25+ (2012 ACS 5yr)	89.8	<u>30</u>	Finance and Insurance - % all jobs in County	3.2%	<u>14</u>
Bachelor's Deg. or More - % of Adults 25+ (2012 ACS 5yr)	25.1	<u>33</u>	Avg wage per job	\$56,546	<u>21</u>

(U.S. Census Bureau )

### Economy

Mesa County is showing signs of economic improvement since the steep decline that began in late 2008. Mesa County labor force numbers have shrunk below numbers seen during the 2006-2008 economic expansion. The area has yet to regain all of the jobs lost during the downturn. Construction and energy are two industries that have significant deficits, making up 66% of jobs lost across all industries. Accommodation, food service, and healthcare sectors have seen job growth from 2008-2014. Figure 5 depicts Mesa County labor force and unemployment.

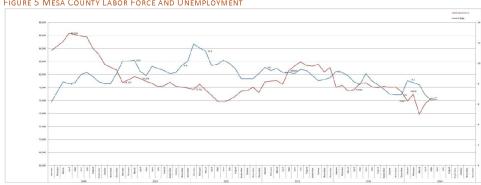


FIGURE 5 MESA COUNTY LABOR FORCE AND UNEMPLOYMENT

(Englehart, 2014)

### **Planning Process**

44 CFR Requirement 201.6(c) (1): [The plan shall document] the planning process used to develop the plan, including how it was prepared, who was involved in the process, and how the public was involved.

As a requirement under the Disaster Mitigation Act of 2000, local jurisdictions are responsible for revising their Hazard Mitigation Plans every five years. This plan is an update to the County's 2010 Hazard Mitigation Plan that was completed in 2009 and approved in August 2010 under this requirement. All sections of the plan were analyzed and revised where appropriate as part of the update process.

### Multi-Jurisdictional Participation

44 CFR Requirement §201.6(a)(3): Multi-jurisdictional plans may be accepted, as appropriate, as long as each jurisdiction has participated in the process and has officially adopted the plan.

Mesa County invited every incorporated city and special district in the County to participate in the multi-jurisdictional Mesa County Hazard Mitigation Planning process. The Disaster Mitigation Act requires that each jurisdiction participate in the planning process and officially adopt the multi-jurisdictional hazard mitigation plan. Each jurisdiction that chose to participate in the planning process and development of the plan was required to meet minimum plan participation requirements of attending at least one planning meeting. Participants were, however, encouraged to participate in the entire process, which included the following:

- Designate a representative to serve on the HMPC
- Participate in HMPC meetings
- Complete and return worksheets
- Identify mitigation actions for the plan
- Review and comment on plan drafts
- Inform the public, local officials, and other interested parties about the planning process and provide opportunity for them to comment on the plan
- Formally adopt the Hazard Mitigation Plan

The following table details how jurisdictions participated in Hazard Mitigation Planning Committee Meetings.

Meeting Date (2014)	Kickoff Meeting:	HMPC #2:	HMPC #3	HMPC Final Mtg.
	July 22	August 27	September 23	November 20
Mesa County	Х	Х	Х	Х
City of Grand Junction	Х	Х	Х	Х
City of Fruita		Х	Х	
Town of Collbran				Х
Town of Palisade	Х	Х	Х	
Town of DeBeque	Х			
Lower Valley FPD			X	
Plateau Valley FPD				Х
Grand Junction Fire Dept	Х	Х	х	
Grand Junction Rural Fire	Х	Х	х	
5-2-1 Drainage Authority	х			
DeBeque FPD	Х	Х	Х	х

### 10-Step Planning Process

Mesa County used FEMA's Local Multi-Hazard Mitigation Planning Guidance (2008) and the State and Local Mitigation Planning How-To-Guides (2001), which include Multi-Jurisdictional Mitigation Planning (2006). The process used by Mesa County meets the funding eligibility requirements of the Hazard Mitigation Grant Program, Pre-Disaster Mitigation program, Community Rating System, and Flood Mitigation Assistance program. This plan is structured around a four-phase approach; organize resources, assess risks, develop the mitigation plan, and implement the plan and monitor progress.

### Phase 1 Organize Resources

### Step 1: Organize the Planning Effort

Mesa County's Hazard Mitigation Planning effort started with a kick-off meeting on July 22, 2014. The Mesa County Emergency Management Department mailed letters to county, municipal, district, state, and federal stakeholder representatives inviting representatives to attend the July 22<sup>nd</sup> meeting and participate in the process. This list is located in Appendix B.

A planning committee was created that includes representatives from each participating jurisdiction, departments of the County, and other local, state, and federal agencies responsible for making decisions in the plan. Representatives at the Kick-off meeting agreed to act as the Hazard Mitigation Planning Committee (HMPC).

The following agency representatives participated in the HMPC:

Michael Birch Grand Valley Power
Pam Smith Clifton Sanitation
Fred Eggleston Xcel Energy

Carrie Gudorf Mesa County (Engineering)

Gus Hendricks City of Grand Junction (Fire Department)

Kevin Williams Grand Valley Drainage District

David Reinertson Clifton Water

Dave Gitchell Central Orchard Mesa Fire Protection District

Rick Corsi Mesa County (GIS)

Greg Lanning City of Grand Junction and 5-2-1 Drainage Authority

Debra Funston Town of Palisade (Police Department)

Laura Etcheverry Grand Junction Regional Communications Center Gary Marak City of Grand Junction (Police Department)

Bob Kelley City of Grand Junction

Richard Rupp Town of Palisade (Fire Department)
Keith Fife Mesa County (Long Range Planning)
Judy Macy City of Fruita (Police Department)

Kalanda Isaac Ute Water District

Kamie Long Colorado State Forest Service
Mike Harvey DeBeque Fire Protection District
Aldis Strautins National Weather Service

Garrett Jackson Colorado Division of Water Resources

Ray Tenney CRWCD

Aislynn Tolman-Hill Mesa County (Public Health)
Matt Ozanic Colorado State Patrol
Jim Pringle National Weather Service

Andy Martsolf Mesa County Office of Emergency Management

Bret Guillory City of Grand Junction

John Zen City of Grand Junction (Police Department)

Chris Kadel Mesa County (GIS)

Kaye Simonson Mesa County (Planning Department)

Tom Huston City of Fruita (Public Works)
Mike Lorsung Town of DeBeque (Town Marshal)
Frank Cavaliere Lower Valley Fire Protection District

Ryan Davison Mesa County (GIS)

Adam Appelhanz Town of Collbran (Collbran Marshal)
Mike Lockwood Plateau Valley Fire Protection District

The role of the HMPC was to collect data, make decisions on plan process and content, submit mitigation action implementation worksheets, review plan drafts, and coordinate and assist with public review and plan adoptions.

Four meetings were held with the Hazard Mitigation Planning Committee to gather data, develop mitigation actions, and review the draft plan. The agenda's, sign-in sheets, and sample worksheets used to collect data are included in Appendix D.

Meeting	Торіс	Date
Kick-off Meeting	Introduction of planning process and discussion of hazards	July 22, 2014
HMPC #2	Review of risk assessment, identification of goals & Objectives	August 27, 2014
HMPC #3	Identification & prioritization of mitigation actions, discussion of process to monitor, evaluate, and update plan.	September 23, 2014
HMPC #4	Review of updated plan and final planning	November 20, 2014

During the Kick-off meeting, Mesa County Emergency Management staff presented information on the scope and purpose of the plan, participation requirements of HMPC members, and the proposed project work plan and schedule. Also discussed were the hazard identification requirements and data. Table 4 shows the analysis of hazards in Mesa County. This table is based on past events, impacts and future probability for each of the hazards required by FEMA for consideration in a local hazard mitigation plan. Emergency Management staff refined the list of hazards relevant to Mesa County.

TABLE 4 HAZARDS IN MESA COUNTY

Hazard Type	Geographic Location	Occurrences	Magnitude/Severity	Total Score	Hazard Level
Avalanche	2	4	6	32	М
Drought	8	4	4	48	М
Earthquake	6	4	4	40	М
Expansive Soils	2	4	2	16	L
Extreme Heat	8	4	2	40	М
WildFire	6	8	4	80	Н
Flood	6	8	6	96	Н
Hail Storm	4	4	2	24	L
Land Subsidence	2	4	4	24	L
Landslide/Rockfall	4	8	6	80	Н
Lightning	2	8	4	48	М
Tornado	2	4	2	16	L
Wind Storm	4	6	4	48	М
Winter Storm	6	6	2	48	М
Dam Failure	4	4	6	40	М
Hazardous Materials	2	8	4	48	М

Geographic Location	
Large: greater than 50%	8
Medium: 25-50%	6
Small: 10-25%	4
Isolated: less than 10%	2

	Occurrence
Highly Likely	7: 8
Likely:	6
Occasional:	4
Unlikely:	2

Magnitude/Severity		
Catastrophic	8	
Critical:	6	
Limited:	4	
Negligible:	2	

Formula: Total Score = Occurrences x Impacts
Occurrences x (Geographic Location + Magnitude/Severity)
Hazard Level is based on Total
Score.

Total Score: L = 8 - 28 M = 32 - 64 H = 72 - 128 HMPC representatives were given several worksheets to begin the data collection process. A brief description of each worksheet is provided below and a sample of each worksheet is located in Appendix D. These worksheets were developed by AMEC Earth and Environmental.

Worksheet #1 is the Historical Hazard Event Data Collection Sheet which is used to gather historical events that have occurred in Mesa County.

Worksheet #2 is the Vulnerability worksheet used to determine the vulnerable populations, buildings, critical facilities, and infrastructure for each hazard that affects our jurisdiction. For this specific exercise, Mesa County made the decision to focus on the top three hazards affecting our county which includes, wildfires, floods, and rock falls. This particular information was used to estimate disaster losses which can then be used to gauge potential benefits of mitigation measures.

Worksheet #3 is the Capabilities Matrix which is filled out by each participating jurisdiction identifying various capabilities that exist with each entity.

Worksheet #4, the Mitigation Strategy worksheet, is used to identify possible mitigation actions.

Worksheet #5 is the actual Mitigation Project Description. This worksheet is used to develop mitigation projects identified during the planning process and provide additional details about the project.

### Step 2: Public Involvement

44 CFR Requirement 201.6(b): An open public involvement process is essential to the development of an effective plan. In order to develop a more comprehensive approach to reducing the effects of natural disasters, the planning process shall include: (1) an opportunity for the public to comment on the plan during the drafting stage and prior to plan approval.

The HMPC discussed options for involving the public during the development of this plan. It was that the plan would be posted on the County's website at: <a href="www.mesacounty.us">www.mesacounty.us</a> for review and comment and a notice was published in the journal of record for Mesa County.

### Step 3: Departments and Agencies Coordination

44 CFR Requirement 201.6(b): An open public involvement process is essential to the development of an effective plan. In order to develop a more comprehensive approach to reducing the effects of natural disasters, the planning process shall include: (2) An opportunity for neighboring communities, local and regional agencies involved in hazard mitigation activities, and agencies that have the authority to regulate development, as well as businesses, academia and other private and non-profit interested to be involved in the

planning process. (3) Review and incorporation, if appropriate, of existing plans, studies, reports, and technical information.

There are numerous organizations whose goals and interests align with hazard mitigation in Mesa County. Coordination with these organizations and other community planning efforts is vital to the success of this plan. The Mesa County Office of Emergency Management invited other local, state, and federal departments to participate in this process with several of them serving as representatives on the HMPC. As a component of the coordination with other agencies, the HMPC collected and reviewed existing technical data, reports, and plans. State and federal agency data sources, including the National Weather Service and the Flash Flooding at the Colorado National Monument (1921-2003) Report produced by Professor Gigi Richard of Mesa State were used to collect information.

Mesa County and the participating communities also used a variety of comprehensive planning mechanisms, such as land use and general plans, emergency operations plans, and municipal ordinances and building codes as references. This information was used in the development of the hazard identification, vulnerability assessment, and capability assessment and in the formation of goals, objectives, and mitigation actions.

Copies of the draft plan were distributed to emergency managers in the neighboring jurisdictions of Garfield County, Pitkin County, Delta County, and Montrose County. These counties were invited to provide input and comment on Mesa County's plan. Additionally, the Colorado Division of Emergency Management Field Manager for the 10-county, Northwest Region was a member of the HMPC and involved in the planning process.

### Phase 2 Assess Risk

### Step 4: Identify the Hazards

During the kick-off meeting, the HMPC discussed past events, impacts, and future probability for each of the hazards required by FEMA for consideration in a local hazard mitigation plan. A profile of each hazard was then developed with the help of County GIS staff in developing GIS layers to display the information. The HMPC discussed the rankings as determined by the scores associated with each of the factors, i.e., occurrences, probability of future occurrences, magnitude and severity. The committee concurred with the scoring and the ratings of hazards as either high, medium, or low hazards. The committee then determined the areas affected by the top three hazards and GIS mapped out the areas using a subjective boundary.

### Step 5: Assess the Risks

After profiling the hazards that could impact Mesa County, the Emergency Management Department staff collected information to describe the likely impacts of future hazard events in

the participating jurisdictions. This step involved two parts: a vulnerability assessment and a capability assessment.

The vulnerability assessment involves an inventory of assets at risk to natural hazards and in particular wildfires, flooding, and rock fall/landslides. These assets included total number and value of structures; critical facilities and infrastructure; natural, historic and cultural assets; and economic assets. Mesa County Emergency Management staff completed detailed analysis for each community participating in this revision of the plan. The analysis was used to determine the proportion of value of buildings in the hazard areas that were identified by the HMPC. The County GIS system was used by first selecting parcels from the Assessor's data that have their center within the City or Town limits and then making a sub-selection of parcels that have their center within the defined hazard area. Structure value is based on the actual value of improvements.

A similar process was completed for each jurisdiction to understand the affected population. This analysis used census tract data in the GIS system.

The capability assessment consists of identifying the existing mitigation capabilities of participating jurisdictions. This includes government programs, policies, regulations, ordinances, and plans that mitigate or could be used to mitigate risk to disasters. Participating jurisdictions collected information on their regulatory, personnel, fiscal, and technical capabilities as well as ongoing initiatives related to interagency coordination and public outreach. This information is included in Appendix E.

### Phase 3 Develop the Mitigation Plan

### Step 6: Set Goals

The HMPC divided themselves into three groups with each group assigned to develop mitigation goals to one of the three "high" hazards. The groups identified possible locations and possible actions that could be integrated into existing planning.

### Step 7: Review Possible Activities

At the third committee meeting, the HMPC identified and prioritized mitigation actions. The HMPC conducted a brainstorming session in which each committee member identified at least one mitigation action to address each of the plans goals.

As with each priority, there is a responsible agency to ensure the project is completed. The HMPC identified the responsible agency for implementing each action. The responsible agency then completed the Mitigation Project Description Worksheet (worksheet #5). These worksheets allow the HMPC to document background information, ideas for implementation,

alternatives, responsible agency, partners, potential funding, cost estimates, benefits, and timeline for each identified action.

### Step 8: Draft the Plan

A draft of the revised Mesa County Multi-Hazard Mitigation Plan was developed by Mesa County Department of Emergency Management staff and submitted to the HMPC for internal review. Once the committee's comments were incorporated, a complete draft of the plan was made available online for review and comment by the public and other agencies and interested stakeholders. The review period was from December 10, 2014 to December 25, 2014. Public comments were integrated into a final draft for submittal to the Colorado Division of Emergency Management and FEMA Region VIII.

### Phase 4 Implement the Plan and Monitor Progress

### Step 9: Adopt the Plan

To implement the plan, the governing bodies of each participating jurisdiction adopted the plan with a formal resolution. Scanned copies of resolutions of adoption are included in Appendix A.

### Step 10: Implement, Evaluate, and Revise the Plan

The HMPC developed and agreed upon on overall strategy for plan implementation and for monitoring and maintaining the plan over time. This strategy is further described in the plan implementation section.

### **Risk Assessment**

Requirement §201.6(c) (2): [The plan shall include] A risk assessment that provides the factual basis for activities proposed in the strategy to reduce losses from identified hazards. Local risk assessments must provide sufficient information to enable the jurisdiction to identify and prioritize appropriate mitigation actions to reduce losses from identified hazards.

Risk to natural hazards is a combination of hazard, vulnerability, and capability. The risk assessment process identifies and profiles relevant hazards and assesses the exposure of lives, property, and infrastructure to these hazards. The goal of the risk assessment is to estimate the potential loss in Mesa County, including loss of life, personal injury, property damage, and economic loss, from a hazard event. The risk assessment process allows communities in Mesa County to better understand their potential risk to natural hazards and provides a framework for developing and prioritizing mitigation actions to reduce risk from future hazard events.

The risk assessment for Mesa County and its jurisdictions followed the methodology described in the FEMA publication 386-2, *Understanding Your Risks: Identifying Hazards and Estimating Losses (2002)*, which includes a four-step process:

- 1) Identify Hazards
- 2) Profile Hazard Events
- 3) Inventory Assets
- 4) Estimate Losses

This chapter is divided into three parts: hazard identification, hazard profiles, and vulnerability assessments.

### **Hazard Identification**

Requirement §201.6(c) (2) (i): [The risk assessment shall include a] description of the type...of all natural hazards that can affect the jurisdiction.

The Mesa County Hazard Mitigation Planning Committee (HMPC) reviewed data and discussed the impacts of each of the hazards required by FEMA for consideration, which are listed below, to determine the hazards that threaten Mesa County and its jurisdictions:

Avalanche	Expansive Soils	Landslide	Windstorm
Coastal Erosion	Extreme Heat	Severe Winter Storm	
Coastal Storm	Flood	Tornado	
Dam/Levee Failure	Hailstorm	Tsunami	
Drought	Hurricane	Volcano	
Earthquake	Land Subsidence	Wildfire	

Data on past impacts and future probability of these hazards was collected from the following sources:

State of Colorado Natural Hazard Mitigation Plan (2013)

Mesa County Hazard Mitigation Plan (2010)

Spatial Hazard Event and Loss Database (SHELDUS), a component of the University of South Carolina Hazards Research Lab

National Oceanic and Atmospheric Administration's (NOAA) National Climatic Data Center Disaster declaration history from FEMA, the Public Entity Risk Institute, and the U.S. Department of Agriculture (USDA) Farm Service Agency

The HMPC eliminated some hazards from further analysis because they do not occur in Mesa County or their impacts were not considered significant in relation to other hazards. Table 5 lists these hazards and the reasoning for their removal from consideration.

### TABLE 5REMOVED HAZARDS

Hazard	Explanation For Removal From Plan
Coastal Erosion	Mesa County is not near coastal area.
Coastal Storm	Mesa County is not near coastal area.

Hailstorm	Hailstorms occur, but large-sized damaging hail is rare. Past damage has been negligible.
Hurricane	Mesa County is not near coastal area.
Tsunami	Mesa County is not near coastal area.
Volcano	Dotsero, near Glenwood Canyon, is the only volcano of concern in Colorado. It has not erupted in 4,000 years.

The HMPC identified 13 natural hazards that could affect Mesa County and other jurisdictions. These hazards are profiled in further detail throughout this plan. Although not required by the Disaster Mitigation Act of 2000, the HMPC decided to address one manmade hazard—hazardous materials release. The risk from this hazard is related primarily to the transportation of hazardous materials through the County or from a release generated at any one of the number of facilities that produces or stores chemicals on site.

### **Disaster Declaration History**

Mesa County has received the following disaster declarations:

Year	Type of Declaration	Hazard
1984	Presidential	Flooding
1995	State	Flooding
2002	Presidential	Wildfires
2002	USDA Disaster	Drought
2006	USDA Disaster	Drought
2012	State	Wildfire
2012	USDA Disaster	Drought
2012	USDA Disaster	Crop
2013	USDA Disaster	Crop
2014	USDA Disaster	Drought
2014	USDA Disaster	Crop
2014	Local/State	Landslide

### **Hazard Profiles**

Requirement §201.6(c)(2)(i): [The risk assessment shall include a] description of the ...location and extent of all natural hazards that can affect the jurisdiction. The plan shall include information on previous occurrences of hazard events and on the probability of future hazard events.

Requirement §201.6(c)(2)(ii): [The risk assessment shall include a] description of the jurisdiction's vulnerability to the hazards described in paragraph (c)(2)(i) of this section. The description shall include an overall summary of each hazard and its impact on the community.

The hazards identified in this section are profiled individually and a summary of the probability of future occurrence and potential magnitude is provided. Each hazard was also given an overall rating of High—Medium—Low based on the score it received by using the following formula: Total Score = Occurrences x Impacts (Occurrences x [Geographic Location + Magnitude/Severity]) Detailed profiles for each of the identified hazards include the following information:

### **Hazard Description**

This section consists of a general description of the hazard and the general impacts it may have on a community.

### **Geographic Location**

This section describes the geographic extent or location of the hazard in the planning area and identifies the affected area as isolated, small, medium, or large.

- Large (8) Greater than 50% of the County affected
- Medium (6) —25-50% of the County affected
- Small (4) —10-25% of the County affected
- Isolated (2) —Less than 10% of the County affected

### Occurrence

This section includes information on historic incidents, including impacts and costs, if known. A historic incident worksheet (worksheet #1) was used to capture the incident information from participating jurisdictions.

### Future Occurrence

The frequency of past events is used to gauge the likelihood of future occurrences. Based on historical data, the probably of future occurrence is categorized as follows and given a corresponding score:

- Highly Likely: (8) Near 100% chance of occurrence next year or happens every year.
- Likely: (6) 10-100% chance of occurrence in next year or has a recurrence interval of 10 years or less
- Occasional: (4) 1-10% chance of occurrence in the next year or has a recurrence interval of 11 to 100 years.

 Unlikely: (2) Less than 1% chance of occurrence in next 100 years or has a recurrence interval of greater than every 100 years.

The probability, or chance of occurrence, was calculated where possible based on existing data.

### Magnitude/Severity

This section summarizes the magnitude/severity or extent of hazard event in terms of deaths, injuries, property damage, and interruption of essential facilities and services. Magnitude and severity is classified in the following manner and given a corresponding score:

- Catastrophic (8) Multiple deaths; property destroyed and severely damaged; and/or interruption of essential facilities and service for more than 72 hours.
- Critical (6) —Isolated deaths and/or multiple injuries and illnesses; major or long-term property damage that threatens structural stability; and/or interruption of essential facilities and services for 24-72 hours.
- Limited (4) —Minor injuries and illnesses; minimal property damage that does not threaten structural stability; and/or interruption of essential facilities and services for less than 24 hours.
- Negligible (2) —No or few injuries or illnesses; minor quality of life loss; little or no property damage; and/or brief interruption of essential facilities or services.

### **Avalanche**

Avalanche hazards occur mostly in mountainous regions of Colorado above 8,000 feet. The vast majority of avalanches occur during and shortly after winter storms. Avalanches occur when loading of new snow increases stress at a rate faster than strength develops, and the slope fails. While most avalanches are caused by the weight of accumulated snow, other triggers can be caused by human activities (e.g., skier, snowshoer, and snowmobiler).

### Geographic Location

The geographic extent of this hazard in Mesa County is isolated—less than 10% of the County is affected.

The avalanches in Mesa County have primarily occurred on the Grand Mesa which is primarily federally owned land.

### Previous Occurrences

According to the National Climatic Data Center Strom Events Database and the CAIC information, Mesa County has had 4 recorded avalanches from 1959-2006.

 January 30, 1999—nine snowmobilers were traversing the north side of the Grand Mesa at the 10,600 foot level. The snowmobiler who was third in line triggered a small hardslab avalanche which buried him under 5 feet of snow ending with unsuccessful resuscitation efforts.

- February 24, 2002—A snowmobiler triggered a soft-slab avalanche near Flat Top Mountain in extreme northeast Mesa County, about 8 miles south southwest of Sunlight Ski Area. This avalanche was about 300 feet across and 2 feet deep, beginning at an elevation of just below the 10,200 foot level. The avalanche ran approximately 400 vertical feet. The victim was found after having been buried for approximately 30 minutes. Resuscitation efforts were unsuccessful.
- February 4, 2004—Avalanche swept across Highway 65 at mile marker 36 on the Grand Mesa. One vehicle was buried and the road was closed in both directions until the next day. No injuries or fatalities reported, however \$5,000 in property damage was reported.
- April 1, 2005—a backcountry skier was killed when he triggered an avalanche at about 10,560 feet above sea level on the Grand Mesa while ascending a slope. The skier was swept over some rocks and down into some trees. His companion notified 911 dispatch of the incident. CDOT employees and Mesa County Search and Rescue responded and found the victim approximately 2 hours after he was buried.
- March 17, 2010—two cross country skiers attempted to ski the Thunderbird area on the West side of the Grand Mesa. The skiers were passing through a clearing when a wall of snow above them collapsed. They were both carried an estimated 300 to 800 feet down slope. One of the skiers was dragged into several trees and seriously injured. Mesa County Search and Rescue responded and the injured skier was airlifted to the regional trauma center.

### Probability of Future Occurrence

The probability of future occurrence for avalanches in Mesa County is considered occasional or a 1-10% chance of happening in the next year.

### Magnitude/Severity

Three out of the four avalanche events recorded resulted in a death, categorizing the magnitude/severity of this hazard as critical.

### Dam Failure

### **Hazard Description**

Dams are manmade structures built for a variety of uses, including flood protection, power, agriculture, water supply, and recreation. Dams typically are constructed of earth, rock, concrete, or mine tailings. Two factors that influence the potential severity of a full or partial

dam failure are the amount of water impounded and the density, type, and value of development and infrastructure located downstream.

Dam failures can result from any one or a combination of the following causes:

- Prolonged periods of rainfall and flooding, which result in overtopping (overtopping is the primary cause of earthen dam failure)
- Earthquake
- Inadequate spillway capacity resulting in excess overtopping flows
- Internal erosion caused by embankment or foundation leakage or piping or rodent activity
- Improper design
- Improper maintenance
- Negligent operation
- Failure of upstream dams on the same waterway

### Geographic Location

The geographic extent of this hazard in Mesa County is small -10-25% of the County is affected.

The Colorado Division of Water Resources provided a list of dams in Mesa County as shown in Table 6 and their classification based on the potential hazard to the downstream area resulting from failure of the dam:

- Class I (High Hazard): Failure of dam would likely result in loss of life.
- Class II: (Significant Hazard): Failure of dam would not cause loss of life, but would cause extensive and/or severe property damage.

Based on theses classifications, there are 23 high hazard dams and 28 significant hazard dams in Mesa County. High and Significant hazard dams all have emergency action plans in place.

TABLE 6 CLASS I-CLASS II HAZARD DAMS

Dam Name	Hazard Class	Year Completed
ALSBURY	1	1996
BIG CREEK #1	1	1893
BIG CREEK #3	1	1893
BONHAM-WELLS	1	1900
BULL CREEK #4	1	1901
COON CREEK #1	1	1900
COTTONWOOD #1	1	1894
COTTONWOOD #2	1	1895
COTTONWOOD #5	1	1909
HALLENBECK #1	1	1970
INDIAN WASH DET.	1	1965
JERRY CREEK #1	1	1964
JERRY CREEK #2	1	1978

IEDDY CDEEK DIKE 1	1	1070
JERRY CREEK DIKE 1	1	1978
JUNIATA	1	1979
KITSON	1	1911
LEON LAKE	1	1898
PARKER BASIN #1	1	1899
PARKER BASIN #3	1	1899
SOMERVILLE-MCCULLAH	1	1972
UPPER HIGHLINE	1	1967
VEGA	1	1959
Y T RANCH	1	1911
ANDERSON #1	2	1963
ANDERSON #2	2	1974
BIG BEAVER	2	1947
BOLEN	2	1973
BULL BASIN #2	2	1953
BULL CREEK #5	2	1901
CASTO	2	1940
COLBY HORSE PARK	2	1956
COTTONWOOD #4	2	1896
CRAIG #1	2	1951
CRAIG #2	2	1960
DEEP CREEK #2	2	1906
FLOWING PARK	2	1973
FRUITA #1	2	1949
FRUITA #2	2	1959
GARDNER LAKE	2	1980
GOBBO #1	2	1973
GOBBO #3	2	1973
GRAND MESA #1	2	1887
GRAND MESA #8	2	1901
HALLENBECK #2	2	1943
HOGCHUTE	2	1947
MESA CREEK #1	2	1893
MESA CREEK #3	2	1890
MESA CREEK #4	2	1892
MONUMENT #1	2	1960
PALISADE CABIN	2	1956
RAPID CREEK #1	2	1934
	_	

Figure 6 is a map showing locations of the Class I and II Dams in Mesa County.

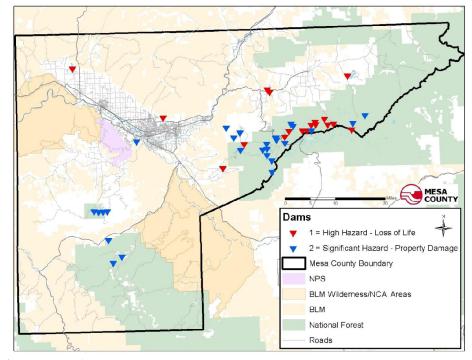


FIGURE 6 MAP OF DAMS IN MESA COUNTY

(Mesa County GIS)

# **Previous Occurrences**

- June 1983—Grand Mesa Dam #8 overtopped and failed during spring runoff due to emergency spillway being blocked by snow and ice. Snowmelt produced high inflow to the reservoir which overtopped dam. Minor flooding downstream with damage to Highway 65 and Lands End Road. Significant damage was reported to the dam. Dam was repaired and spillway enlarged.
- Spring 1998—Fruita #1 dam located at the head of North East Creek south of Glade Park failed as a result of failing downstream slope. This slope failed on two separate occasions, reservoir level was restricted until dam was rehabilitated in 2009. Because this failure happened during normal operations, actual flooding was prevented.
- 1996—Upper Highline Dam in unincorporated Mesa County (Mack) suffered settling and deformation of the dam. The dam crest settled several feet at the west end and reservoir was drained so dam could be rehabilitated. This intervention prevented failure and flooding. Significant damage reported to state-owned dam.
- 1983—Vincient #2 dam (above the Town of Palisade) overtopped during spring runoff and failed. When a hazard classification is given to a dam, it is done so based on the

consequences of the dam's failure absent flooding conditions, i.e., on a clear day in summer with the stream at a "normal" level. When Vincient #2 failed, the stream below was running bank-full from snowmelt and the resulting failure discharge jumped out of the channel and did more damage downstream than would have normally occurred. It is important to remember that a low hazard dam can still cause a significant amount of damage and possible result in loss of life, depending on the timing of the failure. (Jackson, 2009)

## **Probability of Future Occurrence**

The probability of future occurrence is occasional, meaning there is a 1-10% chance of occurrence in the next year or has a recurrence interval of 11 to 100 years. Due to the documented cases above, there is a possibility of future dam failures.

## Magnitude/Severity

Depending on the hazard class of the dam, the magnitude/severity of a dam failure is listed as catastrophic. Multiple deaths, destroyed or severely damaged property, and or interruption of essential facilities and services is possible. As indicated above, Mesa County has several Class 1 (High Hazard) dams which would cause loss of life upon failure of the dam.

### Drought

#### **Hazard Description**

Drought is a normal, recurrent feature of climate, although some consider it a rare and random event. It occurs in virtually all climatic zones, but characteristics vary significantly from one region to another. It originates from a deficiency of precipitation over an extended period of time, usually a season or more. (University of Nebraska Lincoln, 2009)

Due to Colorado's semiarid conditions, drought is a natural but unpredictable occurrence in the state. The onset of drought in western Colorado counties is usually signaled by a lack of significant winter snowfall.

#### Geographic Location

The geographic location of this hazard is considered large in Mesa County, with more than 50% of the county is affected.

## Previous Occurrence

According to the National Climatic Data Center, Mesa County and respective towns and municipalities have experienced several drought periods over time. Since 1999 Mesa County was experiencing multi-year drought conditions and beginning in May of 2002, western Colorado was experiencing its first full month of severe to extreme drought conditions. The

most intense drought classification, exceptional drought conditions, had developed. Low elevation snowpack had already melted throughout the area and many seasonal streams dried up by the end of May.

The drought began to have a major impact on agricultural interest and to a lesser degree on the outdoor recreational industry. Perhaps of most importance, the drought created a large potential for major wildfires. Below is a list of drought occurrences as recorded by the National Climatic Data Center.

- May 2002--May was the first full month of severe to extreme drought conditions in western Colorado. The most intense drought classification, exceptional drought conditions, had developed in the southwest corner of the state by the end of the month. Low elevation snowpack had already melted throughout the area before May, with many seasonal streams dried up by the end of May. In May, the drought began to have a major impact on agricultural interests, and to a lesser degree on the outdoor recreation industry. Perhaps of most importance, the drought created a large potential for major wildfires.
- July 2003--Severe to extreme drought conditions continued across western Colorado during the month. Although monsoon moisture did bring thunderstorms to the area, significant rainfall amounts were not widespread in coverage. Additionally, record high temperatures occurred through much of the month.
- July 2004--Surges of subtropical moisture in monsoonal flow resulted in a few bouts of widespread precipitation across western Colorado during the month, with locally heavy rains occurring in some areas. However, this had little impact on the long-term drought situation across the area, and moderate to severe drought continued across most of western Colorado.
- July 2005--Occasional surges of monsoonal moisture resulted in periods of thunderstorms across western Colorado during the month of July, mainly during the second half of the month. However, typical hot conditions persisted for much of the month and the rainfall that did occur had little impact on the drought conditions across the area. Northwest Colorado remained in moderate to severe drought conditions. Although the remainder of western Colorado was no longer categorized as being in a drought, multiple years of below normal precipitation continued to cause water supply concerns.
- March 2007-- Below normal precipitation through the month caused an increase in the dryness and drought conditions across western Colorado.
- March 2012 Moderate drought conditions expanded westward into the upper reaches
  of the Grand Valley by the end of March while abnormally dry conditions remained in

place across the western portion of the valley through March as precipitation remained well below normal.



100 80 60 20 1895 1905 1915 1925 1935 1945 1955 1965 1975 1985 1995

Year

Based on data provided by the National Climatic Data Center, NOAA

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#### Probability of Future Occurrence

The probability of future occurrence is occasional, meaning there is a 1-10% chance of occurrence in next year or has a recurrence interval of 11-100 years. According to the Colorado Drought Mitigation and Response Plan, Colorado was in a drought for 48 of the past 115 years (1893-2007). Therefore a 42% chance exists that a drought will happen in Colorado in any given year. (J. Truby, January 2001)

## Magnitude/Severity

The magnitude/severity of drought conditions is limited. Drought impacts in Mesa County can be wide reaching: economic, environmental, and societal. The most significant impacts in Mesa County and respective jurisdictions are related to wildfire protection and agriculture. Mesa County economy consists of a number of fruit and vegetable growers who are heavily impacted by drought conditions.

### Earthquake

## **Hazard Description**

Earthquakes are defined as the sudden release of energy occurring from the collision or shifting of crustal plates on the earth's surface or from the fracture of stressed rock formations in that crust. The release of energy results in the earth shaking, rocking, rolling, jarring and jolting;

having the potential to cause minimal to great damage. Earthquakes are measured by units of magnitude, which is a logarithmic measure of earthquake size. This means that at the same distance from the earthquake, the shaking will be 10 times as large during a magnitude 5 earthquake as it would during a magnitude 4 earthquake. (EHP Web Team, 2009)

Earthquakes can cause structural damage, injury, and loss of life, as well as damage to infrastructure networks, such as water, power, communication and transportation systems. Secondary impacts can include landslides, liquefaction, fires, and dam failure.

### Geographic Location

Colorado is comprised of areas with low to moderate potential for damaging earthquakes, based on research by geologists and geophysicists who specialize in seismology. There are about 90 potentially active faults that have been identified in Colorado, with documented movement within the last 1.6 million years. However, there are several thousand other faults that have been mapped in Colorado that have not been sufficiently studied to know whether they are capable of generating earthquakes or not.

It is not possible to accurately estimate the timing or location of future dangerous earthquakes in Colorado. The lack of an adequate network of seismometers in Colorado makes it difficult to detect and locate earthquakes. Moreover, the historical record is quite short (~150 years). Nevertheless, the available seismic hazard information can provide a basis for a reasoned and prudent approach to seismic safety. (Subcommittee, 1999)

Mesa County has a considerable amount of fault lines as shown in Figure 7 that are located within the county but has not recently experienced a significant earthquake event.

### **Previous Occurrences**

Many of Colorado's earthquakes occur in mountainous regions of the state with some having been located in the western valley and plateau region. The Colorado Geological Survey has estimated that the largest earthquake possible on the Western Slope of Colorado is magnitude 6.5. This estimate is based on studies of the fault systems in Western Colorado. The two largest fault systems in Western Colorado area associated with the Uncompanyere Uplift and the White River Uplift.

The areas of most concern are the Uncompander Plateau and Paradox Valley. The Uncompandere has the greatest potential for producing a large natural event. The Paradox Valley has the greatest potential for creating a large man-made seismic event. Below are the two significant events that have occurred in Mesa County.

- 1971—4.5 magnitude earthquake, Glade Park Fault (unincorporated Mesa County)
- 1975—4.4 magnitude earthquake northeast of Fruita, Co. (Mesa County)

# **Probability of Future Occurrence**

The probability of future occurrence for an earthquake in Mesa County or neighboring jurisdictions is occasional resulting in a 1-10% chance of occurrence in the next year or has a recurrence interval of 11 to 100 years.

# Magnitude/Severity

The magnitude/severity of an earthquake is limited resulting in minor injuries and illnesses, minimal property damage that does not threaten structural stability and/or interruption of essential facilities and services for less than 24 hours.

Faults

Mesa County Boundary

NPS

BLM Wilderness/NCA Areas

BLM

National Forest

FIGURE 7 FAULTS IN MESA COUNTY

Source: Mesa County GIS

# Flood

# **Hazard Description**

Flooding has occurred repeatedly throughout Mesa County and will continue to occur. FEMA defines flooding as, "a partial or complete inundation of normally dry land areas from 1)the overland flow of a lake, river, stream, ditch, etc.; 2)the unusual and rapid accumulation or runoff of surface waters; and 3)mudflows or the sudden collapse of shoreline land". (www.training.fema.gov/EMIWeb/IS/IS394A/glossary-0306.doc)

Snowmelt flooding is characterized by moderate peak flows, large volume, and long duration, and is marked by a diurnal fluctuation in flow. Rainfall on melting snow may speed up the melting process and increase flood flow. General rain floods are caused by prolonged heavy rainfall over large areas and are characterized by high peak flows of moderate duration. Cloudburst floods characteristically have high peak flows, high velocities, short durations, and small volumes of runoff. (Flood Insurance Study, Mesa County Colorado, 2009)

The area adjacent to a river channel is its floodplain. In its common usage, "floodplain" most often refers to that area that is inundated by the 100 year flood, the flood that has a 1 percent chance in any given year of being equaled or exceeded. Other types of floods include general rain floods, thunderstorm generated flash floods, alluvial fan floods, dam failure floods (see Dam Failure section), and local drainage floods. The 100 year flood is the national standard to which communities regulate their floodplains through the National Flood Insurance Program.

The potential for flooding can change and increase through various land use changes. A change in environment can create localized flooding problems inside and outside of natural floodplains by altering or confining watersheds or natural drainage channels. These changes are commonly created by human activities. These changes can also occur as the result of other events such as wildfires. Wildfires create hydrophobic soils, in which the soils harden preventing rainfall from being absorbed into the ground.

FEMA also defines flash flooding as, "Flood that arises very quickly, occurring suddenly, within a short time (from minutes to less than 6 hours), and usually is characterized by high flow velocities. Flash floods often result from intense rainfall over a small area, usually in areas of steep terrain". (www.training.fema.gov/EMIWeb/IS/IS394A/glossary-0306.doc)

Flooding in Mesa County is caused mainly by snowmelt in the larger drainage basins and by cloudbursts over the smaller drainage basins. However, general rainstorms constitute the principle flood hazard on Roan Creek, while general rain on snowpack creates the most hazardous conditions in the basins of Plateau and Buzzard Creek. Major floods on the Colorado and Gunnison Rivers result from rapid melting of the mountain snowpack during May, June, and July and the Dolores River experiences flooding from both snowmelt and general rainstorms.

Mesa County has received a copy of the 2012 Flood Insurance Study that covers the Town of Collbran, Town of DeBeque, City of Fruita, City of Grand Junction, Mesa County Unincorporated Areas, and Town of Palisade. This study has developed flood risk data for various areas of the community that will be used to establish actuarial flood insurance rates. This information will also be used by Mesa County to update existing floodplain regulations as part of the Regular Phase of the National Flood Insurance Program (NFIP), and by local and regional planners to further promote sound land use and floodplain development.

The following table details information provided by the Colorado Water Conservation Board regarding the number of active flood insurance policies in Mesa County communities in 2014. With this plan update, there remains a single repetitive loss property in Mesa County (unincorporated area) (parcel # 2697-273-00-063) with the following claims: claim #1: 6/8/95 in the amount of \$750; claim #2: 7/1/99 in the amount of \$2,267; and claim # 3: 7/10/01 in the amount of \$1,973. This property is partially within the FEMA regulatory floodway and partially within the regulatory flood fringe (Staley, 2009).

Jurisdiction Num.	Num. Policies	Total	Total	Claims since	Total paid
	Num. Policies	Coverage	Premium	1978	since 1978
Mesa County	218	\$48,277,700	\$123,094	33	\$250,652
Town of Collbran	13	\$2,530,100	\$15,201	3	\$0
City of Grand Junction	129	\$28,425,900	\$93,322	15	\$19,000
City of Fruita	17	\$4,238,900	\$7,754	0	\$0
Town of Palisade	4	\$1,230,000	\$3,495	1	\$0

#### Geographic Location

All streams in Mesa County are either direct or indirect tributaries of the Colorado River, which traverses the north-central and north-western sectors. From the northern county line, the river flows southwesterly for 41 miles to its confluence with the Gunnison River, thence northwesterly 27 miles, and again southwesterly for 15 miles in its remaining course in the county.

In general, the Dolores River, Gunnison River, and West Creek systems drain the western, southwestern, and south-central portions of the county. The plateau Creek system drains the eastern sector, except for the eastern most portion, which is drained by the Divide Creek system, which flows northerly to the Colorado River in Garfield County. A group of minor creeks and washes flowing southerly from the Roan and Bookcliffs regions drain the northwestern portion of the county, and a group of similar stream ways convey drainage to the river from the north-central portion.

Plateau Creek has its headwaters in the Grand Mesa National Forest, approximately 18 miles southeast of the Town of Collbran. The stream flows northwesterly from its origin near Chalk Mountain into Vega Reservoir, approximately 11 miles upstream from Collbran. Plateau Creek than continues westerly from Vega Reservoir through Collbran to its confluence with the Colorado River.

Mesa County is subject to major stream flooding caused by rapid snowmelt, usually associated with rising temperatures and flash flooding caused by rains associated with thunderstorms. Spring runoff usually reaches its peak in June and recedes to a normal flow by mid July. Mesa County typically experiences the monsoonal weather patterns in late July and August that create the potential for flash flood events found in the steeper drainage areas of the County. It is these events that have the greatest potential for causing major flooding in Mesa County and typically involve localized flooding and debris-flow issues.

#### Previous Occurrences

Mesa County has a long history of flooding from summer cloudburst storms and from snowmelt runoff. Seven major flood events have occurred on the Colorado River, four on the Gunnison River, and four on the Dolores River. Floods occurred in 1884, 1917, 1920, 1921, 1935, 1952, 1957, 1983, and 1984 on the Colorado River; in 1884, 1920, 1921, and 1957 on the Gunnison River; and in 1884, 1909, 1911, and 1958 on the Dolores River. Most known floods in Mesa County resulted from snowmelt, sometimes augmented by general rain. The largest snowmelt flood runoff of record on the Colorado River occurred in June 1921. Heavy rain on June 14<sup>th</sup> and 15<sup>th</sup> augmented runoff to produce a peak flow of 81,000 cfs near Fruita.

Flooding from general rain occurred on the Dolores River in September 1909 and October 1911. Snowmelt flooding on the Dolores River in April 1958 inundated 1,100 acres in the Gateway area and resulted in damage estimated at \$230,000.

Recorded cloudburst floods occurred on Indian Wash (Grand Junction area) in June 1958 and on West Creek (Gateway area) in July 1940. The West Creek cloudburst covered approximately 25 square miles of the drainage area and produced a peak flow estimated at 11,700 cfs.

The most recent serious floods on the Colorado River occurred in 1983 and 1984. Peak flows on the Colorado River at the State Line were approximately 61,000 and 70,000 cfs in 1983 and 1984 respectively. Colorado River flood flows in the Grand Junction area inundated streets, lawns, and gardens; deposited sand, silt, and debris; and flooded basements and lower floors in residential areas in the Riverside Park, Rosevale and Connected Lakes area southwest of the City in 1983 and 1984 but has not caused significant damage since these events. The flooding events in 1984 resulted in loss of life as did the flooding event that occurred on I-70 when Bosley Wash flooded in 2008 resulting in a drowning.

The Riverside Park area has experienced repeated flood danger as the erosion and undermining of protective levees has necessitated extensive flood fighting and levee repair. This non-certified levee and storm drain system improvements serve to mitigate potential flooding.

The principle cause of flooding on Plateau Creek and Buzzard Creek is a rapidly melting heavy snowpack during May, June, and July. Rainfall on melting snow may hasten the melting process

and increase flood flows. A major flood occurred on Plateau Creek in 1922. Based on the record from a stream gage on Plateau Creek located approximately 6 miles east of Collbran, this flood had an estimated discharge of 3,080 cfs which corresponds to a frequency in excess of 100 years.

# **Probability of Future Occurrence**

The probability of future occurrence is highly likely with a near 100% chance of occurrence next year or happens every year. Due to the documented cases above and the information collected on events that were smaller in size, Mesa County and the various towns/municipalities will continue to deal with flood related activities in the future.

### Magnitude/Severity

The magnitude/severity of a flood event is limited resulting in minor injuries and illnesses, minimal property damage that does not threaten structural stability and/or interruption of essential facilities and services for less than 24 hours. Most of the flood events that have occurred in Mesa County over the past 10 years have been limited with respect to injuries and property damage. Figure 8 shows the major rivers and tributaries within Mesa County.

Colorado River

To de Streams

To de

FIGURE 8 RIVERS AND TRIBUTARIES

(Nelson, 2009)

# **Hazardous Materials**

## **Hazard Description**

A hazardous material is any item or agent (biological, chemical, physical, radiological) that has the potential to cause harm to humans, animals, or the environment, either by itself or through interaction with other factors. The release of hazardous materials can happen either by accident or as a result of criminal activity and can threaten people and natural resources in the immediate vicinity of the accident, including residences and businesses along transportation routes.

# **Geographic Location**

Mesa County is a center of commerce in western Colorado and hazardous materials are commonly transported through the county by truck and rail. Designated truck routes are State Highways 139, 141, 50 and U.S. Interstate 70. The Union Pacific Railroad operates two rail lines in Mesa County. Their main line is located primarily along the Colorado River through the County. The secondary line (southern leg) branches off the main line near the confluence of the Gunnison and Colorado Rivers and is located along the Gunnison River.

It is observed that the majority of the products transported through Mesa County belong to the hazard classes of 2 (Flammable and Combustible Gases), 3 (Flammable and Combustible Liquids), 8 (Corrosive Materials), and 9 (Miscellaneous Hazardous Materials). There are currently 193 Tier II reporting fixed site facilities in Mesa County. These facilities either produce, store, and/or use hazardous materials and are required by the Environmental Protection Agency to report these quantities under Tier II reporting requirements.

#### Previous Occurrences

Two significant incidents have occurred in Mesa County as a result of illegal dumping of hazardous material. The first incident involved illegal dumping in the Cactus Park area of Mesa County of (3) 150 pound cylinders of liquid chlorine with safety caps removed. This case resulted in a felony conviction of a 30 year old male who received (8) years in the Colorado State Corrections System. This case was the first successful prosecution of the "Clean Air Act" in the State of Colorado. (Reekie, 2009)

The second case occurred in 2001 and was the result of illegal discharging of ethylene glycol into the Colorado River. The facility was discharging through the conveyance of storm water system piping directly into the Colorado River. The illegal discharges resulted in a substantial "fish kill" to native aquatic life. This case resulted in a felony conviction of the corporation and individuals responsible. The environmental remediation was conducted by the Environmental Protection Agency. Remediation costs were approximately \$1.5 million dollars. The business was charged with felony charges resulting in significant fines and imprisonment. This case was the first successful prosecution of the "Clean Water Act" in the State of Colorado. (Reekie, 2009)

The Grand Junction Fire Department that serves as the Designated Emergency Response Authority for the entire planning area identified the following as significant incidents in Mesa County:

- 1990 Motor Carrier 338 carrying 70,000 lbs. of liquid oxygen caused 1 injury and \$70,000 in damage.
- 1991 Motor Carrier 331 carrying propane caused \$100,000 in damage due to remediation of highway shoulder from diesel contamination.
- 1991 Illegal dumping of (3) 150 pound cylinders of liquid chlorine with safety caps removed in Cactus Park area.
- 1992 Two tractor trailer 40' cargo trailers ( MC 331 carrying propane) collide causing 2 injuries and \$200,000 in damage.
- 1992 Motor Carrier 306 with 7000 gallons of naptha crashes into rock wall on Hwy. 141. Hwy closed for 36 hours. \$200,000 in damage.

- 1995 Hazardous materials release at fixed facility. Nitric acid tank endothermic reaction at fixed facility. Resulted in \$60,000 in damages.
- 2001 Illegal discharge of ethylene glycol into the Colorado River.
- 2002 Hazardous materials release from Amtrak derailment in Ruby Canyon with 123 passengers on board. \$300,000 in property damage and \$20,000 in environmental remediation.
- 2008 Hazardous materials release with (2) tractor trailers with coal and hydrochloric acid with property damage of \$250,000 and \$80,000 in environmental remediation.
- 2011 Tanker rolled 30 feet down an embankment on Highway 141 resulting in loss of 2/3 of its 7,000 gallon light crude oil cargo.
- 2013 Approximately 26 pounds of chlorine leaked at a water utility as a result of a valve not being shut properly.
- 2014 Approximately 100 pounds of ammonia leaked from a refrigeration unit at a business.

# **Probability of Future Occurrence**

Highly Likely — Near 100% chance of occurrence next year or happens every year. Hazardous materials related incidents occur in Mesa County every year. Most often these incidents involve the transportation sector and are often fuel spills or cargo that is being transported.

### Magnitude/Severity

The magnitude/severity of a hazardous materials incident in Mesa County has been limited with impacts to the environment, property destroyed or severely damaged, and/or interruption of essential facilities and service for more than 72 hours.

Impacts in the past have been limited but depending on the type and quantity of material released an event could have serious consequences to the public. Humans and animals are affected through inhalation, ingestion, or direct contact with the skin. Air releases can prompt large-scale population evacuations and spills into water or onto the ground can adversely affect public water and sewer systems.

# Landslide, Rockfall

# **Hazard Description**

The Colorado Geological Survey department defines landslides as the downward and outward movement of slopes composed of natural rock, soils, artificial fills, or combination thereof. Landslides move by falling, sliding, and flowing along surfaces marked by difference in soil or rock characteristics. A landslide is the result of a decrease in resisting forces that hold the earth mass in place and/or an increase in the driving forces that facilitate its movement.

Landslides as defined above include two major types: 1) Rotational slides which refer to all landslides having a concave upward, curved failure surface and involving a backward rotation of the original slide mass; and 2) translational slides in which the surface of rupture along which displacement occurs is essentially planar. Either type of landslides can involve various combinations of bedrock, broken bedrock, and unconsolidated superficial material, and the displaced material in either type of slide may be either greatly deformed or nearly intact.

Rate of movement of landslides varies from very slow to very rapid. They may be extremely small in extent or measurable in miles. Volumes of material involved may range from a few cubic feet to millions of cubic yards. Landslides result from some change in the physical condition of an unstable slope area (see section of guidelines on potentially unstable slopes). Such changes may be natural or man-induced.

A rock fall is the falling of a detached mass of rock from a cliff or down a steep slope. Weathering and decomposition of geological materials produce conditions favorable to rock falls. Rock falls occur most frequently in mountains or other steep areas during the early spring when there is an abundant of moisture and repeated freezing and thawing. (Survey, 2004)

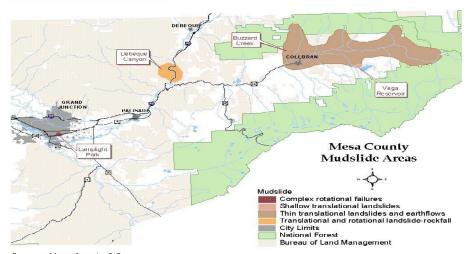
# **Geographic Location**

The geographic location of landslides and rock falls throughout Mesa County is isolated—which is less than 10% of the area.

The landslides and rock-falls that have occurred in Mesa County are most typically associated with canyons. The areas most affected by landslides-rock falls include; Interstate 70 in DeBeque Canyon and along the Bookcliffs, Highway 65 in Plateau Canyon, Highway 141 in John Brown Canyon near Gateway, Co., and the area encompassing the Colorado National Monument.

The DeBeque Canyon Landslide is a major landslide complex in western Colorado that has historically impacted the east-west highway and railway corridor on the Colorado River as shown in Figures 9 and 10.

FIGURE 9 MESA COUNTY LANDSLIDE MAP



Source: Mesa County GIS

FIGURE 10 DEBEQUE CANYON SLIDE AREA



(Survey, 2004)

FIGURE 11 PHOTO OF DEBEQUE CANYON SLIDE AREA-INTERSTATE 70



FIGURE 12 PHOTO OF DEBEQUE CANYON SLIDE AREA-INTERSTATE 70



(Photos taken by Mesa County Emergency Management--1998 Slide in DeBeque Canyon)
FIGURE 13 ROCKFALL WEST OF PALISADE ALONG INTERSTATE 70



(Photos taken by Mesa County Emergency Management, July 8, 2009)

FIGURE 14 ROCKFALL EVENT IN DEBEQUE CANYON AT BEAVER TAIL TUNNEL ON INTERSTATE 70





FIGURE 15 ROCKFALL EVENT IN DEBEQUE CANYON AT BEAVER TAIL TUNNEL ON INTERSTATE 70

(Photos taken by Mesa County Emergency Management 10/26/09)

# **Previous Occurrences**

The DeBeque Canyon Landslide which is considered a major landslide complex has had three significant reactivations or ground movements during the past century. The precise date of the first major movement is unknown but occurred in the late 1890s or early 1900s. That slide movement was the largest and reportedly shifted the river channel and damaged railroad facilities on the north bank of the Colorado River.

The second noteworthy movement occurred in February 1958 when the roadway was widened for a modern 2-lane highway. The widening resulted in further cutting and destabilizing of the landslide toe, with subsequent movements resulting in the heaving of the roadway 23 vertical feet. In April 1998, the third major movement occurred and caused Interstate 70, constructed in the mid-1980s, to heave 14 vertical feet. The highway also shifted 5 to 6 feet laterally towards the river during this event as shown in Figures 11 and 12. (Survey, 2004)

In 2004, rain and snow loosened several rocks resulting in several injuries to motorists travelling on Interstate 70. In 2006 a rock fall along Interstate 70 just outside of the Town of Palisade resulted in a 300 lb. boulder hitting several cars travelling on Interstate 70, injuring several

motorists who required medical treatment. Additional rock fall activity has occurred in the DeBeque Canyon resulting in isolated deaths and injuries.

In July of 2009 a significant rock fall occurred on the Bookcliffs approximately two miles west of the Town of Palisade, see Figure 13. What was unique about this rock fall was the amount of energy associated with it. This particular event registered a 2.6 on the Richter scale and was first thought to have been an earthquake. After hours of analysis it was determined that the event was actually a rock fall event, possibly triggered due to the moisture in the soil.

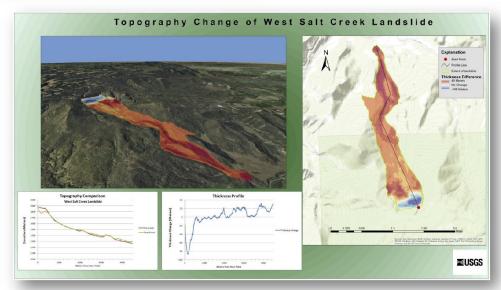
A rockfall event that occurred in DeBeque Canyon near the Beaver Tail tunnel on Interstate 70. A significant amount of large boulders landed on the interstate closing all lanes of traffic for a period of time as seen in Figures 14 and 15. No injuries were reported.

Most recently was the West Salt Creek Landslide which occurred on May 25, 2014 near the town of Collbran in Eastern Mesa County. The landslide mobilized 30 million cubic meters of material and took the lives of three men. The landslide cut off West Salt Creek and the rotated slide block created a sag pond that detains the flow of West Salt Creek. This incident resulted in both local and state emergency declarations. Considerable work has been done to establish monitoring systems and understand the hazard of the remaining slide block and sag pond. Monitoring will be ongoing for a number of years. The West Salt Creek Landslide can be seen in Figures 16 and 17.

FIGURE 16 WEST SALT CREEK LANDSLIDE VIEWED FROM THE EAST FLANK OF THE HEAD ESCARPMENT



FIGURE 17 WEST SALT CREEK LANDSLIDE CHANGE IN TOPOGRAPHY



# **Probability of Future Occurrence**

The probability of future occurrence is considered highly likely based on past events.

### Magnitude/Severity

The magnitude/severity of a landslide—rock fall event in Mesa County is Critical. Past events have resulted in isolated deaths and/or multiple injuries as well as major or long term property damage that threatens structural stability; and/or interruption of essential facilities for 24-72 hours.

### Lightning

#### **Hazard Description**

Lightning is defined as "An abrupt, discontinuous natural electric discharge in the atmosphere". The rising air in a thunderstorm cloud causes various types of frozen precipitation to form within the cloud. Included in these precipitation types are very small ice crystals and much larger pellets of snow and ice. The smaller ice crystals are carried upward toward the top of the clouds by the rising air while the heavier and denser pellets are either suspended by the rising air or start falling toward the ground. Collisions occur between the ice crystals and the pellets, and these collisions serve as the charging mechanism of the thunderstorm. The small ice crystals become positively charged while the pellets become negatively charged. As a result, the top of the cloud becomes positively charged and the middle to lower part of the storm becomes negatively charged. At the same time, the ground underneath the cloud becomes charged oppositely of the charges directly overhead.

When the charge difference between the ground and the cloud becomes too large, a conductive channel of air develops between the cloud and the ground, and a small amount of charge (step leader) starts moving toward the ground. When it nears the ground, an upward leader of opposite charge connects with the step leader. At that instant this connection is made, a powerful discharge occurs between the cloud and the ground. We see this discharge as a bright visible flash of lightning. (NWS, 2008)

Each year in the United States, more than 400 people are struck by lightning. On average, between 55 and 60 people are killed; hundreds of others suffer permanent neurological disabilities.

### Geographic Location

The geographic location of this hazard is considered large as it can happen anywhere in the County. However, lightning strikes are isolated in that the area that is affected by a lightning strike is less than 10% of the planning area.

### **Previous Occurrences**

Data from the National Lightning Network ranks Colorado 2<sup>nd</sup> in the number of deaths (24) from 2002-2011 for deaths caused by lightning. While lightning is a regular occurrence in Mesa County, there are few documented cases where lightning has caused structural damage.

- September 13, 1996—Lightning hit a tree and then traveled into an adjacent house causing some fire and electrical damage. Estimated damage was reported at \$4000.
- September 6, 1997—Lightning struck a house on the north side of the Grand Mesa destroying some electrical items and blackening a wall on the side of the house.
- September 13, 1997—Lightning struck a tree and power pole, starting the tree
  on fire and destroying a power transformer. Some electrical damage was also
  incurred at a nearby home.
- September 21, 1997—Lightning strike of a two story house, causing the house to catch on fire.
- September 9, 1998—A man was injured when lightning struck a 12 foot high pole on a trailer next to the man. The lightning also struck the man who was jolted off the trailer, landing 20 feet away. He suffered minor burns.
- August 20, 2000—Lightning struck two horses, killing one and paralyzing the other. The two horses were found 50 feet apart from each other.
- July 7, 2013 An intense late night thunderstorm produced locally heavy rainfall
  and a lot of lightning in the Grand Valley, including a lightning bolt that caused
  significant damage to a childcare facility.

Many of the lightning strikes that occur in Mesa County are the cause of wildland fires throughout the County and many strikes go unreported.

### **Probability of Future Occurrence**

The probability of lightning strikes in Mesa County is highly likely with a near 100% chance of occurrence next year or it happens every year.

### Magnitude/Severity

The magnitude/severity of lightning throughout Mesa County is limited with minor injuries and illnesses; minimal property damage that does not threaten structural stability; and/or interruption of essential facilities and services for less than 24 hours.

It is recognized that lightning can cause deaths, injuries, and property damage, including damage to buildings, communications systems, power lines, and electrical systems.

#### Severe Winter Weather

#### **Hazard Description**

Severe winter weather can include heavy snow, ice, wind chill, blowing snow, freezing rain, sleet, and extremely cold temperatures. Any of these conditions can immobilize our community. These conditions can strand commuters, stop supplies and disrupt power and communication sources. The cost of snow removal, damage repair, and business losses can have a significant impact on the community.

Severe winter storms are usually accompanied by high winds, creating blizzard conditions causing snow to drift making travel dangerous. Extreme cold temperatures are often associated with winter weather and prolonged exposure can be life threatening. The months of December, January, and February are the most likely time of the year for severe winter weather.

Grand Junction receives about 2 feet of snow per year and it generally falls a few inches at a time and then melts off. The ground is usually not covered in snow and there is generally no need to shovel snow constantly. The winter months dip down into the teens and occasionally lower. Most years will see a maximum low temperature for the year of about 0 to 5 degrees F. The average December - January high is 39 with an average low of 16 degrees F. The coldest months on average in Mesa County are January and February and Mesa County's record minimum temperature was recorded as -23°F in 1963. (NWS, 2008)

# Geographic Location

The geographic location of severe winter weather in Mesa County is small with approximately 25-50% of the county affected. Primarily severe winter weather is found in the higher elevations of the County and include; Grand Mesa, Colorado National Monument, and the Uncompander areas. The valley area of the county can see severe winter weather in snowfall, icy conditions, cold temperatures and wind.

# Previous Occurrences

The National Climatic Data Center Storm Events Database was used to determine the 287 recorded winter weather events that included some portion of Mesa County. These events ranged from heavy snowfall to blowing and drifting snow from significant wind gusts. (Hinson, National Climatic Data Center, 2009). There have been 54 events between 2010-2013.

# **Probability of Future Occurrence**

The probability of future occurrence is likely with a 10- 100% chance of occurrence in next year or has a recurrence interval of 10 years or less. However, it should be noted that Mesa County on average has much milder winter seasons than other parts of the state.

# Magnitude/Severity

The magnitude and severity of severe winter weather in Mesa County is limited—resulting in minor injuries and illnesses; minimal property damage that does not threaten structural stability; and/or interruption of essential facilities and services for less than 24 hours.

Severe winter weather in Mesa County can result in property damage, localized power outages and force the closure of streets, highways, schools and businesses. Severe winter weather can escalate, creating life threatening situations when emergency response is limited due to the conditions or when individuals are caught in the backcountry unprepared. Snow removal costs can also greatly impact local budgets.

#### Wildfire

#### **Hazard Description**

"Wildfire" is the term applied to any unwanted, unplanned, damaging fire burning in forest, shrub or grass and is one of the most powerful natural forces known to humans. While sometimes caused by lightning, nine out of ten wildfires are human-caused from smoking, campfires, equipment use, and arson.

On public lands in Mesa County, 84% of the wildfires started are from lightning and 26% are human caused. However, many of the more destructive and costly fires have been human caused. Most of these human caused fires are started near areas where people congregate. This can include towns, subdivisions, or campgrounds. Undoubtedly, human caused fires on public lands have the potential to threaten human life as well as property. (Paul, 2009)

Due to fuel accumulation in the form of fallen leaves, branches, and excessive plant overgrowth in forest and wildland areas, increasing hot weather, changing weather patterns, and increased residential development in the wildland/urban interface areas, the potential for wildfires to occur has increased. The potential for major loss of property and structures has also significantly increased with the wildland-urban interface. The risk to firefighters can be high. Similar fuels/fire/terrain was responsible for 17 firefighter deaths in neighboring Garfield County. (Paul, 2009)

Based on information contained in the State of Colorado Natural Hazards Mitigation Plan, a century of aggressive fire suppression combined with cycles of drought and changing land management practices has left many of Colorado's forests unnaturally dense and ready to burn.

Furthermore, the threat of wildfire and potential losses are constantly increasing as human development and population increases and the wildland-urban interface expands.

Many other areas of Mesa County now have an increased wildfire threat in areas where fire was not a problem in the past. This is due to a combination of irrigation and the introduction of non-native plants. Non-native tamarisk and Russian olive have invaded drainage areas. Excess, undrained irrigation water has created thick, unbroken, stands of vegetation throughout the Grand Valley. The stands of tamarisk and Russian olive burn readily and pose a threat to homes and other structures. The spring 2009 Preserve Fire on the Redlands is a good example of this kind of fire. (Paul, 2009)

### Geographic Location

The geographic extent of this hazard in Mesa County is medium—25-50% of the planning area affected.

#### Previous Occurrences

According to data collected from the various Fire Protection Districts, the Mesa County Wildland Fire Team, the Bureau of Land Management, and the Colorado State Forest Service, Mesa County has had several significant wildfire events that have either burned a large amount of acres, structures, or involved a multi-agency response. These significant fires include the following:

- April 3, 1956 Human caused wildfire at the intersection of Mesa Street and U.S. Hwy 65 with three structures destroyed.
- April, 1978 Human caused wildfire known as Mesa Creek Fire (Easter Fire) burned 1
  home with several others damaged.
- July 1, 1989 Lightning caused wildfire burned 1,233 acres with approximately 100 homes evacuated.
- July 31, 1995 Lightning caused wildfire known as Triangle Fire burned 5,343 acres and forced evacuation of 50 people.
- July 4, 2000 Lightning caused wildfire known as Cone Mountain Fire burned 4,960 acres. No homes were threatened but forced road closure of John Brown Canyon.
- June 9, 2002 Lightning strike resulting in wildfire known as the Miracle Complex Fire that burned 3,951 acres.
- June 10, 2002 Human caused fire known as the Dierich Creek Fire burned 3,951 acres and forced the evacuation of 57 homes.
- July 4, 2004 Human caused fire known as the 22 ½ Road Fire burned 110 acres and threatened 20 homes.

- July 29, 2005 Human caused fire known as the Turkey Track Fire burned 348 acres, a camp trailer, and the fire protection district's water tender. This fire also forced the evacuation of approximately 20 people.
- June 21, 2007 Human caused wildfire with 3 homes destroyed.
- July 21, 2008 Lightning caused fire known as the Housetop Fire burned 143 acres and threatened multiple gas wells in the area.
- August 2, 2008 Human caused wildfire known as the 48 ¼ Road Fire with one injury and one residence partially burned.
- May 11, 2012 Lightning caused fire known as the Brushy Mountain Fire burned approximately 170 acres. The fire started on private land and burned onto National Forest lands on the Uncompandere Plateau.
- June 26, 2012 Lightning caused fire known as the Pine Ridge Fire burned 13,920 acres
  on private and federal lands. Parts of the town of DeBeque were evacuated and the fire
  caused closure of I-70 and the rail line through DeBeque canyon.
- July 10, 2012 Lightning caused fire known as the Bull Basin Fire grew rapidly being
  fueled by extremely dry vegetation, low relative humidity, high temperatures, and
  windy conditions. The fire was quickly contained to approximately 20 acres due to the
  availability of severity resources that were prepositioned in Mesa County.

### **Probability of Future Occurrence**

Highly Likely—Near 100% chance of occurrence next year or happens every year.

# Magnitude/Severity

Critical—Isolated deaths and /or multiple injuries and illnesses; major or long-term property damage that threatens structural stability; and/or interruption of essential facilities and services for 24-72 hours.

Based on data received from the Bureau of Land Management and Mesa County GIS

Department the following risk assessment has been mapped out for the planning area. Figure
18 illustrates the areas where risk is significant if a wildfire were to occur.

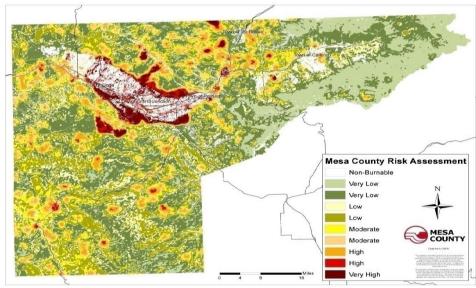


FIGURE 18 MESA COUNTY WILDFIRE RISK ASSESSMENT

(Source: Bureau of Land Management)

# Windstorms/Tornados

## **Hazard Description**

High winds occur year round in Mesa County. In the spring and summer, high winds often accompany severe thunderstorms. These winds are typically straight-line winds, which are generally any thunderstorm wind that is not associated with rotation. It is these winds, which can exceed 80 miles per hour (mph) that represent the most common type of severe weather and are responsible for most wind damage related to thunderstorms.

### **Geographic Location**

The geographic extent of this hazard in Mesa County is large—more than 50% of the planning area affected.

#### Previous Occurrences

Historical data from SHELDUS, NCDC Storm Data, and the National Weather Service, Grand Junction Office reported 48 recorded wind events in Mesa County between 1974 and 2008. These wind events also include tornado events that have occurred in Mesa County. Between 2009 and 2013 there were nine recorded wind events.

# **Probability of Future Occurrence**

Likely—10-100 percent chance of occurrence in the next year or has a recurrence interval of 10 years or less.

There were 48 recorded wind events in the past 34 years in Mesa County which equals one wind event every 1.4 years on average, or a 71% chance of occurrence in any given year.

### Magnitude/Severity

Limited—Minor injuries and illnesses; minimal property damage that does not threaten structural stability; interruption of essential facilities and services for less than 24 hours.

Wind storms in Mesa County are rarely life threatening, but do threaten public safety, disrupt daily activities, cause damage to buildings and structures, increase the potential for other hazards (e.g., wildfire), and have adverse economic impacts from business closures and power loss. Although windstorms are likely to occur in the future, data indicates the past losses have not been significant, and the overall magnitude of this hazard is limited.

# **Hazard Profile Summary**

This section summarizes the results of the hazard profiles and assigns a level of overall planning significance to each hazard of low, moderate, or high as indicated in Table 7. Significance was determined based on the hazard profile, focusing on key criteria such as geographic location, occurrences, magnitude and severity. This assessment was used by the HMPC to prioritize the hazards that present the greatest risk to the planning area. The hazards that occur infrequently or have little or no impact to the planning area were determined to be of low significance. Those determined to be of high significance were identified as priority hazards that require additional evaluation in the Vulnerability Assessment.

The priorities for this 2015 plan revision have not changed from the previous plan. The hazards that have been determined to be of high significance remain wildfire, flood, and landslide/rockfall. These hazards continue to be the focus in the vulnerability assessment and the focus of mitigation project proposals.

TABLE 7 HAZARDS PROFILE

Hazard Type	Geographic Location	Occurrences	Magnitude/Severity	Total Score	Hazard Level
Avalanche	2	4	6	32	M
Drought	8	4	4	48	М
Earthquake	6	4	4	40	М
Expansive Soils	2	4	2	16	L
Extreme Heat	8	4	2	40	М
WildFire	6	8	4	80	Н
Flood	6	8	6	96	Н
Hail Storm	4	4	2	24	Г
Land Subsidence	2	4	4	24	Г
Landslide/Rockfall	4	8	6	80	Н
Lightning	2	8	4	48	М
Tornado	2	4	2	16	Г
Wind Storm	4	6	4	48	М
Winter Storm	6	6	2	48	М
Dam Failure	4	4	6	40	М
Hazardous Materials	2	8	4	48	М

### **Vulnerability Assessment**

Requirement § 201.6©(2)(ii)(A): The plan should describe vulnerability in terms of the types and numbers of existing and future buildings, infrastructure, and critical facilities located in the identified hazard area.

Requirement  $\S 201.6@(2)(ii)(B)$ : [The plan should describe vulnerability in terms of an] estimate of the potential dollar losses to vulnerable structures identified in paragraph (c)(2)(i)(A) of this section and a description of the methodology used to prepare the estimate.

Requirement §201.6(c)(2)(ii)(C): [The plan should describe vulnerability in terms of] providing a general description of land uses and development trends within the community so that mitigation options can be considered in future land use decisions.

The vulnerability assessment further defines and quantifies populations, buildings, critical facilities and infrastructure, and other community assets at risk to natural hazards. The vulnerability assessment for this plan followed the methodology described in the FEMA publication Understanding Your Risks—Identifying Hazards and Estimating Losses (2002).

The vulnerability assessment is based on the best available data and the overall planning significance of the hazard. Data to support the vulnerability assessment was collected from the same sources identified for the hazard identification and hazard profile sections.

The vulnerability assessment includes three sections:

Community Asset Inventory – This section is an inventory of assets exposed to hazards in Mesa County, including the total exposure of people and property; critical facilities and infrastructure; natural, cultural, and historic resources; and economic assets.

Vulnerability By Hazard – This section describes the County's overall vulnerability to each hazard; identifies existing and future structures, critical facilities, and infrastructure in identified hazard areas; and estimates potential losses to vulnerable structures, where data is available. Only hazards of moderate or high significance, or that have identified hazard areas are addressed in the vulnerability assessment.

Development and Land Use Trends – The final section analyzes trends in population growth, housing demand, and land use pattern.

In addition, a capability assessment was conducted for each jurisdiction as part of the risk assessment process. A capability assessment identifies the existing programs, policies, and plans that mitigate or could be used to mitigate risk to disasters. From a Countywide perspective the following capabilities are identified in Table 8. Jurisdiction specific information regarding capabilities is found in the Jurisdictional Annex of this plan.

TABLE 8 CAPABILITIES MATRIX

Jurisdiction: Mesa County	Y/N/NA Unknown	Comments		
Comp Plan/General Plan	No	Mesa County		
Special Plans	Yes	Pubic Improvement District Info.		
Subdivision Ordinance	Yes	Floodplain Only		
Zoning Ordinance	Yes	Floodplain Only		
NFIP/FPM Ordinance	Yes			
Substantial Damage Language	Yes			
Administrator/Certified Floodplain Mgr.	Yes			
# of Flood threatened Buildings	Yes			
# of Flood Insurance Policies	Yes			
# of Repetitive Losses	Yes			
Maintain Elevation Certificates	Yes			
CRS Rating, if applicable	Yes			
Stormwater Program	No	5-2-1 Drainage Authority		
Erosion or Sediment Controls	No	5-2-1 Drainage Authority		
Building Code Version	Yes	Mesa County Building Dept.		
Full-Time Building Official	Yes	Mesa County Building Dept.		
Conduct "as-built" Inspections	Yes	Mesa County Building Dept.		
BCEGS Rating	Yes	Mesa County Building Dept.		
Local Emergency Operations Plan	Yes	Mesa County Emergency Management		
Fire Department ISO Rating	No			
Fire Safe Programs	No			
Hazard Mitigation Plans	Yes	Mesa County		
Warning Systems/Services	Yes	GJRCC		
Storm Ready Certified	Yes			
Weather Radio Reception	Yes			
Outdoor Warning Sirens	No			
Emergency Notification (R-911)	Yes	GJRCC		
Other (e.g., cable over-ride)	Yes	GJRCC/NWS- EAS System		
GIS System	Yes	Mesa County		
Hazard Data	Yes			
Building Footprints	Yes	Mesa County Building Dept./GIS		
Links to Assessor Data	Yes	Access Only		
Land-Use Designations	Yes	Access Only		
Structural Protection Projects	No			
Property Protection Projects	No			
Critical Facilities Protected	Yes			
Natural/Cultural Resources Inventory	Yes			
Public Information Program/Outlet	Yes			
Environmental Education Program	No			

# **Community Asset Inventory**

This section assesses the population, structures, critical facilities and infrastructure, and other important assets in Mesa County at risk to natural hazards.

# Critical Facilities and Infrastructure

A critical facility may be defined as one that is essential in providing utility or direction either during the response to an emergency or during the recovery operation. Table 9 displays the inventory of critical facilities in Mesa County. The information is based on available date from the Northwest All Hazard Emergency Management Region.

TABLE 9 CRITICAL FACILITIES AND INFRASTRUCTURE

Facility Type	Unincorporated Mesa County	Grand Junction	Collbran	Palisade	Fruita	DeBeque
Ambulance	7	7	2	2	3	2
Bridge	104	27	3	-	6	1
Dam	47	1	-	-	-	-
EOC	1 (not 24/7)	-	-	-	-	-
Communication Towers	40	21	1	-	1	-
Fire Station	6	5	2	1	2	1
Govt. Building	2	14	1	1	1	1
Helicopter Staging	-	1	-	-	-	-
9-1-1 Communications Center	-	1	-	-	-	-
Medical Facility	-	3	-	-	1	-
Schools						
District 51	15	19	1	2	5	1
Private	3	5				
Water - Wastewater	1	1	1	1	1	1
College - University	-	1	-	-	-	-
Airport	-	1	-	-	-	-

Note: Communication Towers includes cell towers, radio sites & T.V. Translators. Other facilities in Mesa County, such as locations that hold concerts, sporting events, and other events that attract large numbers of people, may also be at higher risk due to concentrations of people. These events have been identified as part of the Northwest All Hazard Emergency Management regional planning required under Homeland Security.

# Natural, Historic, and Cultural Assets

Assessing the vulnerability of Mesa County to disaster also involves inventorying the natural, historic, and cultural assets of the area. This step is important for the following reasons:

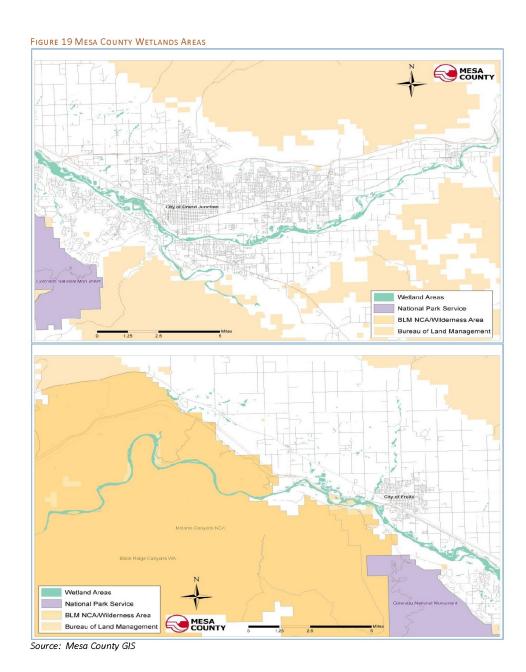
- The community may decide that these types of resources warrant a greater degree of
  protection due to their unique and irreplaceable nature and contribution to the overall
  economy.
- If these resources are impacted by a disaster, knowing so ahead of time allows for more prudent care in the immediate aftermath, when the potential for additional impacts are higher.
- The rules for reconstruction, restoration, rehabilitation, and/or replacement are often different for these types of designated resources.
- Natural resources can have beneficial functions that reduce the impacts of natural hazards, such as wetlands and riparian habitat, which help absorb and attenuate floodwaters.

## **Natural Resources**

Natural resources are important to include in benefit-cost analyses for future projects and may be used to leverage additional funding for projects that also contribute to community goals for protecting sensitive natural resources. Awareness of natural assets can lead to opportunities for meeting multiple objectives. For instance, protecting wetlands areas protects sensitive habitat as well as attenuates and stores floodwaters. A number of natural resources exist in Mesa County, including wetlands, endangered species, and imperiled plant communities.

#### Wetlands

Wetlands area a valuable natural resource for communities, due to their benefits to water quality, wildlife protection, recreation, and education, and play an important role in hazard mitigation. Wetlands reduce flood peaks and slowly release floodwaters to downstream areas. When surface runoff is dampened, the erosive powers of the water are greatly diminished. Furthermore, the reduction in the velocity of inflowing water as it passes through a wetland helps remove sediment being transported by the water. They also provide drought relief in water-scarce areas where the relationship between water storage and stream flow regulation are vital. Figure 19 shows the wetlands that have been identified throughout Mesa County.



### **Endangered Species**

An endangered species is any species of fish, plant life, or wildlife that is in danger of extinction throughout all or most of its range. A threatened species is a species that is likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range. Both endangered and threatened species are protected by law and any future hazard mitigation projects are subject to these laws. Candidate species are plants and animals that have been proposed as endangered or threatened but are not currently listed. Figure 20 is a map showing habitats for threatened and endangered species in Mesa County. (Nelson, 2009)

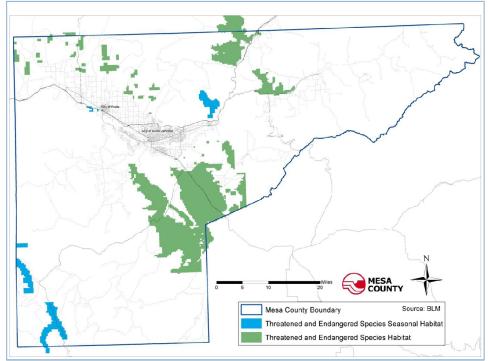


FIGURE 20 MESA COUNTY HABITATS FOR THREATENED AND ENDANGERED SPECIES

The Colorado Division of Parks and Wildlife provided the following information of wildlife species found in Mesa County that have been given special designations, see Table 10.

TABLE 10 ENDANGERED WILDLIFE

Group	Common Name	Scientific Name	Occurrence	Abundance	Status
Amphibians	Boreal Toad	Bufo boreas	Known to occur	Unknown	State Endangered
Amphibians	Northern Leopard Frog	Rana pipiens	Known to occur	Common	State Species of Concern, Federal Review
Amphibians	Woodhouse's Toad	Bufo woodhousii	Known to occur	Common	State Monitored
Birds	American Peregrine Falcon	Falco peregrinus anatum	Known to occur	Rare	State Species of Concern
Birds	Bald Eagle	Haliaeetus leucocephalus	Known to occur	Casual/Accidental	State Threatened
Birds	Ferruginous Hawk	Buteo regalis	Known to occur	Very Rare	State Species of Concern
Birds	Greater Sage Grouse	Centrocercus urophasianus	Known to occur	Unknown	State Species of Concern
Birds	Greater Sandhill Crane	Grus canadensis tabida	Known to occur	Very Rare	State Species of Concern
Birds	Gunnison Sage Grouse	Centrocercus minumus	Known to occur	Rare	State Species of Concern, Federal Threatened
Birds	Least Tern	Sterna antillarum	Known to occur	Unknown	Federal Endangered, State Endangered
Birds	Long-billed Curlew	Numenius americanus	Known to occur	Casual/Accidental	State Species of Concern
Birds	Mountain Plover	Charadrius montanus	Known to occur	Unknown	State Species of Concern
Birds	Plains Sharp- tailed Grouse	Tympanuchus phassianellusjamesii	Known to occur	Unknown	State Endangered
Birds	Southwestern Willow Flycatcher	Empidonax traillii extiums	Known to occur	Rare	Federal Endangered, State Endangered
Birds	Western Snowy Plover	Charadrius alexandrinus nivosus	Known to occur	Unknown	State Species of Concern
Birds	Whooping Crane	Grus americana	Known to occur	Unknown	Federal Endangered, State Endangered

Bonytail	Gila elegans	County Fish Dat	ta Not Kept by NDIS	Federal Endangered, State Endangered
Razorback Sucker	Xyrauchen texanus	County Fish Data Not Kept by NDIS		Federal Endangered, State Endangered
Umpback Chub	Gila cypha	County Fish Dat	ta Not Kept by NDIS	Federal Endangered, State Endangered
Colorado Pikeminnow	Ptychocheilus lucius	County Fish Dat	ta Not Kept by NDIS	Federal Endangered, State Endangered
Speckled Dace	Rhinichthys osculus	County Fish Dat	ta Not Kept by NDIS	Rangewide Conseration Strategy
Flannelmouth Sucker	Catostomus latipinnis	County Fish Dat	ta Not Kept by NDIS	Rangewide Conseration Strategy
Bluehead Sucker	Catostomus discabolus	County Fish Dat	ta Not Kept by NDIS	Rangewide Conseration Strategy
Colorado Roundtail Chub	Gila robusta	County Fish Data Not Kept by NDIS		State Species of Concern
Colorado River Cutthroat Trout	Oncorhynchus clarki pleuriticus	County Fish Dat	ta Not Kept by NDIS	State Species of Concern
Kit Fox	Vulpes macrotis	Known to occur	Very Rare	State Endangered
Lynx	Lynx canadensis	Likely to occur	Extirpated	Federal Endangered, State Endangered
Northern Pocket Gopher	Thomomystalpoides	Known to occur	Common	State Species of Concern
River Otter	Lontra canedensis	Known to occur	Rare	State Threatened
Townsend's Big-eared Bat	Plecotus townsendii	Known to Uncommon occur		State Species of Concern
White-tailed Prairie Dog	Cynomys leucurus	Known to occur Fairly Common		Federal Petition/Review
Wolverine	Gulo gulo	Likely to occur Extirpated		State Endangered
Longnose Leopard Lizard	Gambelia wislizenii	Known to occur	Uncommon	State Species of Concern
Midget Faded Rattlesnake	Crotalus viridis concolor	Known to occur	Uncommon	State Species of Concern
	Razorback Sucker  Umpback Chub  Colorado Pikeminnow  Speckled Dace  Flannelmouth Sucker  Colorado Roundtail Chub  Colorado River Cutthroat Trout  Kit Fox  Lynx  Northern Pocket Gopher  River Otter  Townsend's Big-eared Bat  White-tailed Prairie Dog  Wolverine  Longnose Leonard Kinds  Midget Faded	Razorback Sucker  Umpback Chub  Colorado Pikeminnow  Speckled Dace  Flannelmouth Sucker  Bluehead Sucker  Colorado Roundtail Chub  Colorado River Cutthroat Trout  Lynx  Lynx  Lynx  Lynx  Lynx canadensis  Northern Pocket Gopher  River Otter  Townsend's Big-eared Bat  White-tailed Prairie Dog  Wolverine  Longnose Leopard Lizard  Midget Faded  Ptychocheilus lucius  Akit Fox  Catostomus discabolus  Vulpes macrotis  Lynx  Lynx canadensis  Thomomystalpoides  Plecotus townsendii  Cynomys leucurus  Gambelia wislizenii  Midget Faded  Crotalus viridis	Razorback Sucker  Umpback Chub  Gila cypha  County Fish Dar  Colorado Pikeminnow  Speckled Dace  Rhinichthys osculus  County Fish Dar  Catostomus Iatipinnis  County Fish Dar  Colorado Roundtail Chub  Colorado Roundtail Chub  Colorado Roundtail Chub  Kit Fox  Vulpes macrotis  Lynx  Lynx  Lynx canadensis  Likely to occur  River Otter  Lontra canedensis  Morthern Pocket Gopher  River Otter  Cynomys leucurus  White-tailed Prairie Dog  Wolverine  Gambelia wislizenii  County Fish Dar  County Fish Dar	Razorback Sucker  Wyrauchen texanus  County Fish Data Not Kept by NDIS  Colorado Pikeminnow  Ptychocheilus lucius  County Fish Data Not Kept by NDIS  Colorado Pikeminnow  Speckled Dace  Rhinichthys osculus  County Fish Data Not Kept by NDIS  Flannelmouth Sucker  Catostomus latipinnis  County Fish Data Not Kept by NDIS  Bluehead Sucker  Colorado Roundtail Chub  Colorado Roundtail Chub  Colorado River Cutthroat Trout  Cutthroat Trout  Cutynx  Lynx  Lynx  Lynx canadensis  County Fish Data Not Kept by NDIS  Known to occur  Northern Pocket Gopher  River Otter  Lontra canedensis  Known to occur  Townsend's Big-eared Bat  White-tailed Prairie Dog  Wolverine  Gund gulo  Likely to occur  Known to occur  Known to occur  Fairly Common  Known to occur  Cynomys leucurus  Known to occur  Known to occur  Fairly Common  Cuthonsend's  Big-aared Bat  Cynomys leucurus  Known to occur  Known to occur  Fairly Common  Cuthonsend's  Congnose  Longnose  Longnose  Longnose  Longnose  Longnose  Longnose  Longlose  Longlose

(CODPW, 2015)

# **Imperiled Natural Plant Communities**

The Colorado Natural Heritage Program (CNHP) tracks and ranks Colorado's rare and imperiled species and habitats, and provides information and expertise on these topics to promote the conservation of Colorado's valuable biological resources. The Statewide Potential Conservation Areas (PCA) map in Figure 21 shows CNHP's best estimate of the primary area required to support the long-term survival of targeted species or natural communities. (About Us: Colorado Natural Heritage Program, 2009)

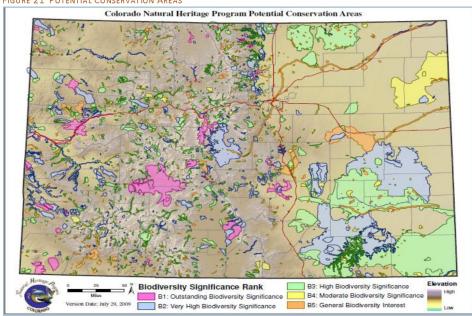


FIGURE 21 POTENTIAL CONSERVATION AREAS

(About Us: Colorado Natural Heritage Program, 2009)

### **Ecologically Sensitive Areas**

Figure 22 shows the ecologically sensitive areas in Mesa County where threatened and endangered species and imperiled natural plan communities are most likely found.

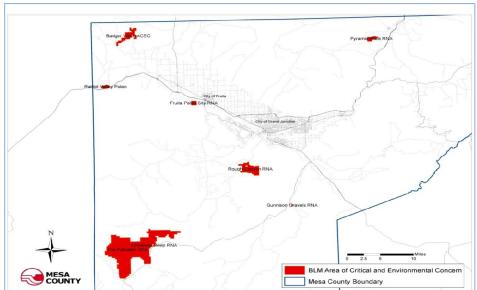


FIGURE 22 MESA COUNTY ECOLOGICALLY SENSITIVE AREAS

Source: Mesa County GIS

# **Historical and Cultural Resources**

Several national and state historic inventories were reviewed to identify historic and cultural assets in Mesa County:

- The National Register of Historic Places is the Nation's official list of cultural resources. The National Register is part of a national program to coordinate and support public and private efforts to identify, evaluate, and protect historic and archeological resources. Properties listed include districts, sites, buildings, structures, and objects that are significant in American history, architecture, archeology, engineering, and culture. The National Register is administered by the National Park Service, which is part of the U.S. Department of Interior.
- The Colorado State Register of Historic Properties is a listing of the state's significant cultural resources worthy of preservation. Properties listed in the Colorado State Register include individual buildings, structures, objects, districts, and historic and archaeological sites.

Table 11 lists the properties and districts in Mesa County that are on the National Register of Historic Places.

TABLE 11 NATIONAL REGISTER OF HISTORIC PLACES IN MESA COUNTY

Property Name	City	Location	Date Listed
Colorado National Monument Visitor	City	Colorado National	Dute Listed
Center Complex	Mesa County	Monument	07/15/2003
Colorado River Bridge	Mesa County	DeBeque Vicinity	10/15/2002
Clifton Community Center & Church	Mesa County	Clifton	06/30/1982
Coates Creek Schoolhouse	Mesa County	Glade Park	02/03/1993
Convicts' Bread Oven	Mesa County	Molina	12/31/1974
Crissey, Herbert and Edith, House	Palisade	218 W. 1st St.	05/18/2003
Cross Land and Fruit Company Orchards	railsaue	210 W. 13t 3t.	03/18/2003
and Ranch	Mesa County	3079 F Road	03/28/1980
DeBeque House	DeBeque	233 Denver Ave.	07/28/1995
Denver and Rio Grande Western Railroad			, ,
Depot	Grand Junction	119 Pitkin Ave.	09/08/1992
Devils Kitchen Picnic Shelter		Colorado National	
Deviis Ritchell Fichic Shelter	Mesa County	Monument	04/21/01994
Fruita Bridge	Mesa County	Cty. Rd. 17.50 over Co. River	02/04/1985
Fruita Museum	Fruita	432 E. Aspen	10/10/1996
Grand Valley Diversion Dam	Mesa County	8 mi. NE of Palisade	10/08/1991
Handy Chapel	Grand Junction	202 White Ave.	08/19/1994
Hotel St. Regis	Grand Junction	359 Colorado Ave.	10/22/1992
IOOF Hall	DeBeque	4th St. and Curtis Ave.	03/25/1993
Kettle-Jens House	Mesa County	498 32nd Road	05/06/1983
Levelle Food Observations		Land's End Road, 10 miles W	
Land's End Observatory	Mesa County	of CO 65	02/28/1997
Loma Community Hall	Mesa County	1341 Co. Rd. 13, Loma	11/22/1995
Margery Building	Grand Junction	519-527 Main Street	02/24/1993
North 7th Street Historic Residential		7th St. between Hill and	
District	Grand Junction	White Aves.	01/05/1984
Phillips, Harry and Lilly House	Fruita	798 N. Mesa St.	11/13/1997
Pipe Line School	Mesa County	101 16.5 Rd. Glade Park	04/29/1999
Rim Rock Drive Historic District		Colorado National	
	Grand Junction	Monument	04/21/1994
Saddlehorn Caretaker's House and Garage	C	Colorado National	04/24/4004
	Grand Junction	Monument Colorado National	04/21/1994
Saddlehorn Comfort Station	Grand Junction	Monument	04/21/1994
	Statia Junetion	Colorado National	J-1/L1/1007
Saddlehorn Utility Area Historic District	Grand Junction	Monument	04/21/1994
Company Trail		Colorado National	, ,
Serpents Trail	Grand Junction	Monument	04/21/1994
U.S. Post Office	Grand Junction	400 Rood Ave.	01/31/1980
		White River National Forest,	-
Cayton Ranger Station	Mesa County	Silt Vicinity	4/27/05
Calamity Camp	Mesa County	Gateway Vicinity	6/1/11

(National Register of Historic Places, 2014)

Table 12 identifies the properties and districts in Mesa County that are on the Colorado Office of Archaeology and Historic Preservation site. Those properties listed above were also listed on the State list.

TABLE 12 MESA COUNTY PROPERTIES LISTED AS ARCHAEOLOGY AND HISTORIC PRESERVATIONS SITES

Property Name	City	Location	Date Listed
Stockmens Bank	Collbran	111 Main St.	03/08/1995
Circle Park	Fruita	Fruita Park Sq.	05/14/1997
Fruita Elementary	Fruita	325 E. Aspen St.	03/10/1993
Weckel House	Mesa County	1620 Hwy. 6 & 50	03/13/1996
Driggs Mansion	Mesa County	24505 State Highway 141	09/14/2005
Grand Junction Country Club	Grand Junction	2463 Broadway	09/13/1995
Hurlburt-Knowles House	Mesa County	1151 13 Rd. Loma	08/09/2000
Harlow Gravesite	Mesa County	869 Rapid Creek Rd.	09/13/1995
Bloomfield Site	Mesa County	Whitewater Vicinity	01/20/1983
Coffman House	Mesa County	4000 US Hwy. 50	12/12/2001
Land's End Aboriginal Site	Mesa County	Land's End Road	03/11/1998
Raber Cow Camp	Mesa County	Land's End Road	03/10/1993

(National and State Registers)

### **Economic Assets**

Economic assets at risk may include major employers or primary economic sectors, such as, agriculture, whose losses or inoperability would have severe impacts on the community and its ability to recover from disaster. After a disaster, economic vitality is the engine that drives recovery. Every community has a specific set of economic drivers, which are important to understand when planning ahead to reduce disaster impacts to the economy. When major employers are unable to return to normal operations, impacts ripple throughout the community. Table 13 lists the major employers in Mesa County based on the number of employees.

TABLE 13 MAJOR EMPLOYERS IN MESA COUNTY

Ind	Employer	Employees	Phone #	Web site			
G	Mesa County School District #51	3,000	970-254-5100	www.mesa.k12.co.us			
S	St. Mary's Hospital & Medical Center	2,068	970-244-2273	www.stmarygj.org			
G	City of Grand Junction	672	970-244-1501	www.gjcity.org			
G	State of Colorado	995	303-866-2431	www.state.co.us			
R	Wal-Mart	859	970-241-6061	www.walmart.com			
G	Mesa County- All Departments	980	970-244-1800	www.mesacounty.us			
S	Colorado Mesa University	699	970-248-1020	www.coloradomesa.edu			

L	1	l	I	
S	City Markets, Inc	565	970-241-0750	<u>www.citymarket.com</u>
S	StarTek USA, Inc	600	970-263-7676	www.startek.com
S	Community Hospital	555	970-242-0920	www.yourcommunityhospital.org
S	Hilltop Community Resources, Inc.	526	970-242-4400	www.htop.org
S	Family Health West	447	970-858-9871	www.familyhealthwest.org
S	Rocky Mountain Health Plans	355	970-244-7800	www.rmhp.org
S	Strive	300	970-243-3702	www.strivecolorado.org
S	West Star Aviation	290	970-243-7500	www.weststaraviation.com
S	United Companies	202	970-243-4900	www.united-gj.com
S	Daily Sentinel	220	970-242-5050	www.gjsentinel.com
S	Union Pacific Railroad	187	402-544-1188	www.up.com
R	McDonald's	224	970-245-6420	www.mcdonaldsgrandjunction.com
S	GJ Pipe and Supply	124	970-243-4604	www.gjpipe.com
R	Home Depot	145	970-244-8577	www.homedepot.com
S	Leitner-Poma of America	106	970-241-4442	www.leitner-poma.com
S	Halliburton Energy	700	970-523-3600	www.halliburton.com

(S = Service, R = Retail, G = Government) (Data & Demographics: Grand Junction Economic Partnership, 2009)

# Vulnerability by Hazard

This section describes overall vulnerability and identifies structures and estimates potential losses to buildings, infrastructure, and critical facilities located in identified hazard areas. This assessment was limited to the hazards that were considered moderate or high in planning significance, based on HMPC input and the hazard profiles. Hazards that ranked as "low significance" are not included in the vulnerability assessment. These include the following: Expansive soils, Hail Storm, Land Subsidence, and Tornado.

Many of the identified hazards, particularly weather related hazards, affect the entire planning area, and specific hazard areas cannot be mapped geographically. For those hazards, which include drought, lightning, and winter weather, the vulnerability is mainly discussed in qualitative terms because data on potential losses to structures is not available.

#### **Avalanche**

Mesa County's vulnerability to avalanches is moderate due to the historical events where loss of life has occurred. Thousands of people are exposed to avalanche risk in Mesa County every winter and spring due to the recreational use of backcountry areas. Motorists along highways are also at risk of injury or death if avalanches sweep across roadways.

### **Existing Development**

Mesa County does not have comprehensive information or mapping of avalanche hazard areas, therefore limiting available data on specific structures at risk or estimate potential losses to structures.

#### **Future Development**

There are no immediate plans to map avalanches in Mesa County.

#### Dam Failure

Mesa County has a considerable amount of high hazard dams that if a failure of one of these high hazard dams occurred, it would result in loss of life. There is no specific evidence at the time this plan was written to indicate a failure of any dams in Mesa County.

Vulnerability to dam failure is greatest on the Grand Mesa where most of the dams are located and specifically the Town of Collbran which is downstream from many of the dams. A catastrophic dam failure would challenge local response capabilities and require evacuations to save lives. Impacts to life safety will depend on the timely warning of people in the area. Without immediate warning, loss of life could result as well as potentially catastrophic effects to roads, bridges, and homes.

#### **Existing Development**

The Mesa County Office of Emergency Management retains copies of emergency action plans for all Class I and Class II dams in the County. The Mesa County Emergency Management Office has also worked with the Grand Junction Regional Communications Center to identify potential evacuation areas if a dam failure were to occur that is built into the reverse 911 system for notification purposes. Due to ongoing security concerns of the dam operators, Mesa County Emergency Management requests that inundation maps not be made part of this public planning process.

#### **Future Development**

Efforts to map out additional evacuation areas that would be inundated in the event of a dam failure will continue with the Grand Junction Regional Communications Center. The County and towns should consider the dam failure hazard when permitting development downstream of the Class I and Class II dams.

# Drought

Drought has been a significant issue in Mesa County. It is the one hazard that cannot be controlled yet it has devastating effects that can last for several years. Drought has several impacts to Mesa County including but not limited to; air quality, wildfires, reduction of tourism and recreation activities, and damage to the agriculture industry.

### **Existing Development**

The impacts from drought are non-structural and generally affect the economy and environment the most. A drought event normally does not impact structures and can be difficult to identify specific hazard areas. Many of the towns use public education efforts to encourage water conservation during the summer months.

#### **Future Development**

Vulnerability to drought will increase as population growth increases putting more demands on existing water supplies. Future water use planning should consider increase in population as well as potential impacts of climate change.

#### Earthquake

Past earthquake activity in Mesa County has been minimal and most earthquake activity has low magnitude and severity. Earthquake data in Mesa County is limited but some historical information is available through Colorado Mesa University.

#### **Existing Development**

By using data from the HAZUS-MH software, information on potential economic and social losses due to an earthquake in Mesa County can be determined. This particular information produces "what if" scenarios (e.g., determines what would happen if an earthquake of a certain magnitude occurred on a particular fault) The earthquake magnitudes used for each fault were the "maximum credible earthquake" as determined by the U.S. Geological Survey.

There are 16 Quaternary aged faults identified by the USGS in Mesa County. There are innumerable older faults that have been identified and presumably older faults which remain hidden from view. The Quaternary aged faults are associated with the Uncompahgre Plateau. The Uncompahgre Plateau extends from Grand County, Utah northwest of Grand Junction to near the town of Ridgway, Colorado. The Uncompahgre has as much as 640 m of uplift. The faults associated with the uplift are in two groups, bordering both the southwest flank and northeast flank of the uplift.

The northeast flank of the Uncompander Plateau, near Grand Junction, contains the Redlands Fault complex. This fault shows as much as 240 m of displacement and can be seen most vividly in the Colorado National Monument. The Colorado Geological Survey has estimated that the largest earthquake possible on the Western Slope of Colorado is magnitude 6.5.

Using the HAZUS-MH program, Emergency Management staff and a Colorado Mesa University faculty member designed and analyzed the following earthquake scenario on the Bridgeport/Cactus Park fault complex in southern Mesa County:

Type: Deterministic, arbitrary

Attenuation Function: Western US Shallow Crustal Event – Non Extensional

Magnitude: 5.5

Epicenter: Latitude 38.875, Longitude -108.438

Depth: 1 Kilometer Width: 6 Kilometers

Fault Mechanism: Reverse Slip

Rupture: Subsurface Length: 5.88844 Kilometers

Surface Length: 4.02717 Kilometers

Orientation: 120 degrees Dip Angle: 75 Kilometers

While this is not the worst-case scenario for an earthquake event in Mesa County, it is believed to be a more plausible scenario (Wolny, Martsolf, 2009). Figure 23 provides an illustration of potential ground acceleration from this scenario.

FIGURE 23 HAZUS EARTHQUAKE SCENARIO

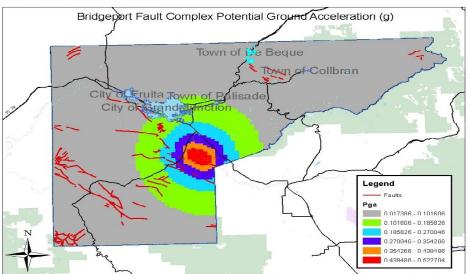


Figure 24 shows how far reaching this type of earthquake would be felt in Mesa County and Figure 25 identifies the area with displaced homes.

FIGURE 24 BRIDGEPORT EARTHQUAKE GROUND MOTION

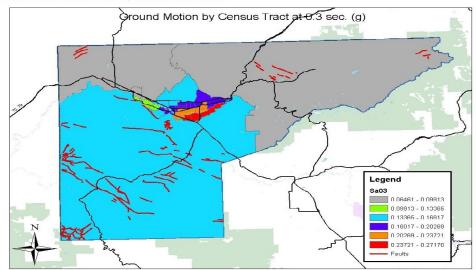
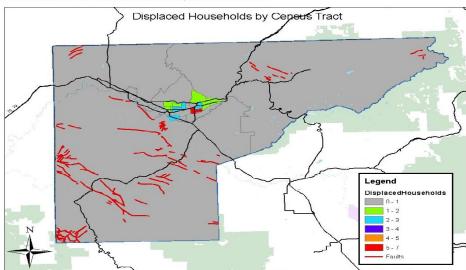


FIGURE 25 BRIDGEPORT EARTHQUAKE SCENARIO, DISPLACED HOMES



In calculating building damage associated with this type of earthquake, the following Hazus definitions were used:

*Slight Damage:* Small plaster or gypsum board cracks at corners of doors and window openings and wall-ceiling intersections, small cracks in masonry chimneys and masonry veneer.

Moderate Damage: Larger plaster or gypsum board cracks at corners of door and window openings; small diagonal cracks across shear wall panels exhibited by small cracks in stucco and gypsum wall panels; large cracks in brick chimneys' toppling of tall masonry chimneys.

Extensive Damage: Large diagonal cracks across shear wall panels or large cracks at plywood joints; permanent lateral movement of floors and roof; toppling of most brick chimneys' cracks in foundations; splitting of wood sill plates and/or slippage of structure over foundations; partial collapse of room-over garage or other soft-story configurations; small foundation cracks.

Complete Damage: Structure may have large permanent lateral displacement, may collapse, or be in imminent danger of collapse due to cripple wall failure or the failure of lateral load resisting system; some structures may slip and fall off the foundations; large foundation cracks.

Table 14 provides an estimated number of buildings damaged and the extent of damage to the various types of structures using this scenario.

TABLE 14 ESTIMATED BUILDING DAMAGE FROM EARTHQUAKE

**Number of Buildings** 

Number of Bullangs						
	No	Slight	Moderate	Extensive	Complete	
	Damage	Damage	Damage	Damage	Damage	Total
Wood	28677	2296	384	25	0	31382
Steel	177	10	5	1	0	193
Concrete	367	27	10	1	0	405
Precast	192	16	13	3	0	224
Reinforced Masonry	3234	202	133	20	0	3589
Manufactured Home	2086	295	156	16	0	2553
Total	34733	2846	701	66	0	38346

Table 15 identifies the possible economic loss due to the number of damaged or destroyed buildings as a result of this type of earthquake.

TABLE 15 DIRECT ECONOMIC LOSS

Capital Stock Losses						
Structural Damage Loss	Non-structural Damage Cost	Contents Damage Cost	Inventory Loss			
\$ 11,819,000.00	\$ 37,667,000.00	\$ 15,472,000.00	\$ 539,000.00			

Income Losses					
Relocation Loss	Capital Related Loss	Wage Losses	Rental Income Loss		
\$ 315,000.00	\$ 2,977,000.00	\$ 3,944,000.00	\$ 4,520,000.00		

Total Loss	
\$ 65,497,000.00	

Much of the County's recent development has building codes in place which reduce the risk of structural damage. However, historical buildings constructed of unreinforced masonry are most vulnerable to seismic ground shaking. Downtown Grand Junction is one of the areas most vulnerable to a seismic event due to older construction.

Similar to calculating damage to buildings, the analysis also allows us to estimate possible injuries sustained during a 5.5 magnitude earthquake in this area as shown in Table 16. Hazus Injury definitions are defined as the following:

Severity 1: Injuries requiring basic medical aid without requiring hospitalization.

**Severity 2:** Injuries requiring a greater degree of medical care and hospitalization, but not expected to progress to a life threatening status.

**Severity 3:** Injuries that pose an immediate life threatening condition if not treated adequately and expeditiously. The majority of these injuries are the result of structural collapse and subsequent collapse of impairment of the occupants.

Severity 4: Instantaneously killed or mortally injured.

TABLE 16 POSSIBLE INJURIES SUSTAINED IN EARTHQUAKE

Injury Severity Level

ty 1 Severi	t <mark>y 2 Severit</mark>	y 3 Severity	4 Total
			. Total
U	0	0	0
0	0	0	0
0	0	0	0
0	0	0	0
0	0	0	0
1	0	0	8
2	0	0	16
3	0	0	24
	0 0 0 0 0 1 - 2	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0

Casualties at 2:00 PM event	Severity 1	Severity 2	Severity 3	Severity 4	Total
Commuting	0	0	0	0	0
Commercial	13	2	0	0	15
Educational	3	0	0	0	3
Hotels	0	0	0	0	0
Industrial	2	0	0	0	2
Other-Residential	1	0	0	0	1
Single Family	3	0	0	0	3
Total Casualties - 2:00 PM	22	2	0	0	24

Casualties at 5:00 PM event	Severity 1	Severity 2	Severity 3	Severity 4	Total
Commuting	0	0	0	0	0
Commercial	10	1	0	0	11
Educational	0	0	0	0	0
Hotels	0	0	0	0	0
Industrial	1	0	0	0	1
Other-Residential	3	1	0	0	4
Single Family	5	1	0	0	6
Total Casualties - 5:00 PM	19	3	0	0	22

# **Future Development**

All jurisdictions within Mesa County have adopted building codes. Building codes substantially reduce the costs of damage to future structures from earthquakes. It is highly recommended that a specific study be done on the liquefaction hazards found within the Grand Valley. This is the single most important unknown in assessing the vulnerability of earthquakes in Mesa County.

#### Floods

Floods affect most of the communities in Mesa County and will continue to occur in the future. Floods can be critical in their magnitude and may cause deaths and damage to property and infrastructure.

### **Existing Development**

In 2005, Mesa County entered FEMA's map modernization program to develop digital flood insurance rate maps (DFIRMS) in partnership with state and federal agencies. Mesa County has received a copy of the preliminary copies of the Digital Flood Insurance Rate Map (DFIRM) and Flood Insurance Study (FIS) report. The preliminary report is in a countywide format, which means that flood hazard information for all jurisdictions within Mesa County have been included on one DFIRM and one FIS report.

Analysis was done for each community in Mesa County to determine the proportion of value of buildings in the hazard areas that were identified by the HMPC. The GIS system was used by selecting parcels that have their center within the city or town limits, then by making a subselection of parcels that have their center within the areas subject to flooding. Structure value is based on the actual value of improvements. Specific information regarding flood losses is identified in the jurisdiction's annex.

#### Floodplain Management

The purpose of the Mesa County Floodplain Management program is to assist property owners with any improvements in the floodplain. The County's goal is to help minimize property damage to residents of Mesa County during flood events. Mesa County wants to ensure that life, property including natural resource values, and/or new improvements are safe during flood events and that any structures or improvements in the floodplain will not cause additional drainage problems.

Regulations are in place to ensure that proposed improvements will not cause flooding problems upstream and/or downstream. Every man made structure or improvement constructed within the floodplain area requires a Floodplain Development Permit prior to beginning construction. A Floodplain Development Permit authorizes a specific activity within the regulatory floodplain while minimizing the likelihood of property damage to buildings or improvements in the event of a flood. (County, Mesa County Public Works, Stormwater Management, 2009)

The National Flood Insurance Program (NFIP) is a federal program enabling property owners in participating communities to purchase insurance as a protection against flood losses. A jurisdiction's eligibility to participate is premised on their adoption and enforcement of state and community floodplain management regulations intended to prevent unsafe development in the floodplain, thereby reducing future flood damages. Thus, participation in the NFIP is

based on an agreement between communities and the federal government. If a community adopts and enforces a floodplain management ordinance to reduce future flood risk to new construction in floodplains, the federal government will make flood insurance available within the community as a financial protection against flood losses. Currently all of the communities in and including Mesa County participate in the National Flood Insurance Program.

#### **Future Development**

Management of stormwater is important to the communities in Mesa County. As mandated under the Clean Water Act, the U.S. Environmental Protection Agency has developed a National Pollutant Discharge Elimination System stormwater permitting program. Phase II of this program addresses smaller urbanized areas, such as the Grand Valley. Currently the jurisdictions in Mesa County have identified areas where Phase II regulations are to be implemented, requiring stormwater construction permits. (County, Mesa County Public Works, Stormwater Management, 2009)

#### Landslide, Mudflow/Debris Fall, Rock Fall

In Mesa County, vulnerability to landslides primarily occurs along roadways, where the hazard could cause deaths or injuries. Road closures due to landslide events also affect the County economically.

#### **Existing Development**

Under the Mesa County Land Development Code, Chapter 7, any proposed land use or development must identify hazard areas, i.e., floodplains, drainage areas, steep slope areas, geological fault areas, and other areas hazardous to life or property. Such proposals will require an evaluation to determine the degree to which the proposed activity will:

- Expose any person, including occupants or users of the proposed use or development to any undue natural hazard.
- Create or increase the effects of natural hazard areas or other improvements, activities
  or lands.
- Impact the natural environment and be unduly destructive to the natural resources of an area.

Regulations also require proposed land uses address soil, erosion, and surface geologic characteristics of the development site through proper design, engineering and construction. (County, Mesa County Planning Division, 2014)

Potential losses for the landslide areas in Mesa County were estimated using Mesa County GIS and assessor's data and were examined in terms of values and critical facilities at risk. Detailed information pertaining to specific jurisdictions is found in that jurisdiction's annex.

### **Future Development**

The severity of landslide problems is directly related to the extent of human activity in hazard areas. Adverse effects can be mitigated by early recognition and avoiding incompatible land uses in these areas or by corrective engineering. The mountainous topography of the County presents considerable constraints to development, most commonly in the form of steep sloped areas. These areas are vulnerable to disturbance and can become unstable. Most of these areas are adjacent to roadway systems that are heavily used. Continue adherence to the Land Development Code is necessary.

#### Lightning

Lightning events are likely to occur throughout Mesa County and can result in deaths and destruction of property. Consequences of lightning may have destructive effects on power and information systems. Failure of these systems would have cascading effects throughout the County and could possibly disrupt other critical infrastructure such as water treatment facilities. Because lightning can occur anywhere in the County, data was not available to identify specific structures at risk or estimate potential losses.

#### Severe Winter Weather

### **Existing Development**

Winter storms can create significant public safety concerns and cause significant impacts to the local economy due to a disruption in the transportation of goods. On occasion, winter storms can overwhelm snow removal efforts, transportation, livestock management and business and commercial activities.

From previous events, Mesa County Emergency Management staff has identified the County's elderly population is a significantly vulnerable population during winter storms especially when utility outages are associated with winter storms.

### **Future Development**

Population growth in the county will increase potential problems with traffic and snow removal, thereby putting pressure on local governments and emergency services. The Grand Valley doesn't typically experience significant winter storms, however it has experienced utility outages associated with severe weather. Future efforts should be made to identify populations at risk and determine special needs.

#### Wildfire

# Existing Development

Past mitigation projects include a detailed, on the ground, wildfire hazard risk assessment for approximately 450 structures including private residences and outbuildings within the

jurisdictions of Lower Valley Fire Protection District, Grand Junction Rural Fire Protection District and unincorporated Mesa County. Each structure was evaluated based on potential fuels, slope, aspect, fire disturbance regimes, access/egress, water supply, and structure ignitability. This data was compiled and incorporated into the County's GIS system.

The GIS data shows structures that have been rated as to overall risk of wildfire, as well as those areas deemed most appropriate for wildland fire hazard mitigation efforts on both federal and non-federal lands within this area. This information is used to aid local fire departments and federal agencies in preparing fuels mitigation projects and preplanning fire prevention and protection strategies. This assessment also serves as the basis for public information and education efforts directed primarily by the Colorado State Forest Service and participating jurisdictions to encourage private property owners to participate in Firewise and other mitigation efforts to protect their property.

Mesa County Land Development Code specifically addresses development standards in hazard areas. All new development located on lands rated as medium or higher wildfire hazard shall be developed using defensible spacing standards. (County, Mesa County Planning Division, 2014)

#### **Future Development**

Many areas in Mesa County now have an increased wildfire threat in areas where fire was not a problem in the past. This is due to a combination of irrigation and the introduction of non-native plants. Non-native tamarisk and Russian olive have invaded drainage areas. Excess undrained irrigation water has created thick unbroken stands of vegetation throughout the Grand Valley. These stands of tamarisk and Russian olive burn readily and pose a threat to homes and other structures. (Paul, 2009)

Additional wildfire assessments need to be conducted across Mesa County. Several areas are at significant risk to wildland fire and more education of property owners on how to create a defensible space around their homes and other structures is needed. Once the assessments have been completed, on the ground efforts to create defensible spacing or thinning of areas with substantial overgrowth need to be completed.

## **Changes in Development**

Between 2010 - 2014, there were 294 new subdivision plats recorded in Mesa County accounting for 1,070 subdivision lots. These new subdivision lots are distributed as detailed as follows:

• City of Grand Junction: 604

City of Fruita: 49Town of Palisade: 8

Town of DeBeque: 0Town of Collbran: 2

Unincorporated Mesa County: 407

The number of building permits issued for the unincorporated area of Mesa County is reflected in the following table.

	2010	2011	2012	2013	2014
Commercial Permits	18	8	12	7	9
Residential Permits	148	148	203	194	228

Individual community profiles contain additional information on new development within each respective community.

## Mitigation Strategy

44 CFR Requirement §201.6(c)(3); The plan shall include a mitigation strategy that provides the jurisdiction's blueprint for reducing the potential losses identified in the risk assessment, based on existing authorities, policies, programs and resources, and its ability to expand on and improve these existing tools.

This section presents the mitigation strategy developed by the Mesa County Hazard Mitigation Planning Committee (HMPC) based on the County's risk assessment. The mitigation strategy was developed through a collaborative group process and consists of goals, objectives, and mitigation actions. The following definitions are based upon those found in FEMA publication 386-3, Developing a Mitigation Plan (2002):

- Goals: General guidelines that explain what you want to achieve. Goals are defined before considering how to accomplish them so that they are not dependent on the means of achievement: They are usually long-term, broad, policy-type statements.
- Objectives: Define strategies or implementation steps to attain the identified goals and are specific and measurable.
- Mitigation Actions: Specific actions that help achieve goals and objectives.

### Goals and Objectives

The HMPC developed goals and objectives to provide direction for reducing hazard-related losses in Mesa County that were based on the results of the risk assessment. Through discussions at the second planning meeting, the HMPC identified a variety of possible goals.

Goal 1: Reduce risk to the people, property, and environment of Mesa County from the impacts of natural hazards.

- Minimize the vulnerability of existing and new development to hazards.
- Increase education and awareness of hazards and risk reduction measures.
- Improve comprehensive wildfire planning, funding, and mitigation.
- Strengthen floodplain management programs.
- Enhance assessment of multi-hazard risk to critical facilities and infrastructure.

#### Goal 2: Minimize economic losses

- Strengthen disaster resistance and resiliency of businesses and employers.
- Promote and conduct continuity of operations and continuity of governance planning.
- Reduce financial exposure of county and municipal governments.

#### Goal 3: Implement the mitigation actions identified in this plan

- Engage collaborative partners, including community organizations, businesses, and others
- Integrate mitigation activities into existing and new community plans and policies.
- Monitor, evaluate, and update the mitigation plan.

### Identification and Analysis of Mitigation Actions

44 CFR Requirement §201.6(c)(3)(ii): The mitigation strategy shall include a section that identifies and analyzes a comprehensive range of specific mitigation actions and projects being considered to reduce the effects of each hazard, with particular emphasis on new and existing buildings and infrastructure.

The HMPC representatives present at the third meeting identified, discussed, and prioritized potential mitigation actions. Representatives chose to focus on the top three hazards with an overall ranking of "High" to develop hazard specific mitigation actions. The three high hazards are: Flooding, Wildfire, and Landslides-Rockfalls. At the time the mitigation actions are complete, additional mitigation goals and actions will be developed for the remaining hazards. The additional hazards include: Avalanche, Dam Failure, Drought, Hazardous Materials, Lightning, and Severe Winter Weather. It is important to note that many of the final mitigation actions are multi-hazard actions designed to reduce potential losses from all types of hazard events.

The HMPC discussed the key issues for each priority hazard and discussed potential mitigation alternatives. The mitigation strategy worksheet (worksheet #4) was used to identify all possible mitigation actions for each of the three high hazards. Possible actions were discussed and eventually prioritized for the appropriate jurisdictions.

### Implementation of Mitigation Actions

44 CFR Requirement §201.6(c)(3)(ii): The mitigation strategy shall include an action strategy describing how the actions identified in paragraph (c)(2)(ii) will be prioritized, implemented, and administered by the local jurisdiction. Prioritization shall include a special emphasis on the extent to which benefits are maximized according to a cost benefits review of the proposed projects and their associated costs.

Representatives prioritized the various mitigation actions based on the hazard that would be mitigated, cost estimate, and benefits to completing the mitigation actions preventing further loss, and possible funding opportunities for the actions. The process of identification and analysis of mitigation alternatives allowed the HMPC to come to consensus and to prioritize the recommended actions.

The Disaster Mitigation Act regulations state that cost-benefit review is the primary method for mitigation projects to be prioritized. Recognizing the federal regulatory requirement to prioritize by cost-benefit, and the need for any publicly funded project to be cost-effective, the HMPC decided to pursue implementation according to when and where damage occurs, available funding, political will, and jurisdictional priority.

The mitigation actions developed by the HMPC are listed in Table 17. The HMPC came to consensus on which departments and representatives are responsible for completing an implementation worksheet for each identified mitigation action. The worksheets document background information, cost estimates, benefits, and timeline for each action.

TABLE 17 MITIGATION ACTION MATRIX

Mitigation Action Matrix					
Jurisdiction	Action	Priority	Goals Addressed	Hazards Addressed	
Multi- jurisdictional	Coordinate annual reviews	High	Goal 3	Multi-Hazard	
Multi- jurisdictional	Continue public involvement in mitigation activities	High	Goal 1	Multi-Hazard	
Multi- jurisdictional	Coordinate and complete a continuity of operations/continuity of governance (COOP/COOG) Plan	High	Goal 2	Multi-Hazard	
Multi- jurisdictional	Identify and prioritize fuel reduction projects around critical facilities and infrastructure in wildfire hazard areas. Community education regarding the risk of wildfires.	High	Goal 1	Wildfire	

Town of Palisade: Fire Department	Create a fire mitigation plan to protect vital raw water supplies and infrastructure. Conduct on the ground mitigation to reduce the potential for wildfire.	High	Goal 1,2	Wildfire
Multi- Jurisdictional	Incorporate information contained in Hazard Mitigation Plan into other planning mechanisms, when appropriate.	High	Goal 1, 2	Multi-Hazard
Multi- jurisdictional	Project includes 2 detention basins and 535 feet of box culvert improvements that will remove 269 structures from 100 year floodplain, including 2 churches and 1 elementary school, and decrease emergency response arterial inundation (Hwy.50) by .43 feet (Orchard Mesa Detention & Conveyance Improvements.	Medium	Goal 1,2	Flooding
Mesa County	Adobe Creek: Overbank flooding of properties is common during small events. Project will upgrade 13 structures and 2.5 miles of channel to achieve flow capacity for 10 year event level.	Medium	Goal 1,2	Flooding
Multi- Jurisdictional	Project will construct a 75.5 acre-foot reservoir above I-70 on Bosley Wash to reduce peak 100 year discharge from 1727 CFS to 50 CFS, thereby eliminating downstream flooding.	Medium	Goal 1,2	Flooding
Mesa County	Douglas Wash: The existing drainage way and crossing structures are undersized and cannot convey the 100 year storm event.  More than 55 properties are within the flooding area as a result. A study was completed and the recommended solution was to construct detention areas to control the flow within the channel.	Medium	Goal 1,2	Flooding
Multi- jurisdictional	Mitigation project for the upper and lower portions of the Leach Creek drainage. These projects would provide mitigation to flood events for the area of Leach Creek above the confluence with Ranchmen's Ditch.	Medium	Goal 1,2	Flooding
Mesa County, City of Grand Junction, City of	NFIP Compliance: Jurisdictions will incorporate and reference DFIRM maps in regulations as new floodplains are mapped. Audits of regulations will ensure compliance with NFIP in all program areas.	Medium	Goal 1	Flooding

Fruita, Town of Palisade				
Multi- Jurisdictional	Identify and map geologic hazard zones and incorporate into master planning.	Medium	Goal 1,3	Landslide- Rockfall- Mudflow- Debris flow
Multi- jurisdictional	Real time rainfall data is lacking in Mesa County. An automated rainfall ALERT network would allow real time rainfall data access by local officials and National Weather Service forecasters for more timely flash flood warnings.	Medium	Goal 1,3	Flooding
Multi- Jurisdictional	A Basin Master Plan for Big Salt Wash will be completed. The plan will identify at risk properties, conveyance and detention mitigation alternatives and costs.	Low	Goal 1	Flooding
Multi- Jurisdictional	StormReady Recertification: Complete actions necessary to maintain StormReady Certification.	Medium	Goal 1	Multi-Hazard
Multi- Jurisdictional	Community Resilliance Planning: Develop the ability to function and sustain critical systems; adapt to changes in the physical, social, or economic environment; be self-reliant if external resources are limited or cutoff.	Medium	Goal 1,2,3	Multi-Hazard
Town of Palisade	Fuel and debris reduction: Remove overgrowth, slash, and debris from steep river bank.	High	Goal 1	Wildfire, Flooding
DeBeque FPD	District wildland Fire Assessment: Assess wildland-urban interface issues in district	Medium	Goal 1	Wildfire
DeBeque FPD	Reduce amount of fuels residents pile up for burning in and around the Town of DeBeque be establishing a wood chipping program	Medium	Goal 1	Wildfire

Note: Multi-jurisdictional includes all jurisdictions requesting approval of plan.

Mitigation Action: Multi-Jurisdictional – 1 Plan Maintenance and Implementation

Jurisdiction: Multi-Jurisdictional

Action Item: Coordinate biannual reviews of the Mesa County Multi-Hazard Mitigation

Plan to monitor, evaluate, and update the plan.

Priority: High

Issue/Background: The Hazard Mitigation Planning Committee formed to develop the Mesa

County Multi-Hazard Mitigation Plan needs to continue to exist and be comprised of a broad base of stakeholders. Holding biannual meetings will help keep the plan action-oriented and will assist in a more effective fire-year update process. This action will also implement the process for

monitoring, evaluating, and updating the plan.

Implementation: The Mesa County Emergency Manager will schedule and facilitate these

meetings. The Committee will need to establish a meeting schedule and framework for continuity. These concepts will be presented to the group by email with a meeting date planned for the future. The first meeting will occur in July 2015. Biannual reviews may be combined with other

meetings, such as multi-agency coordination group meetings.

Responsible Agency: Mesa County Emergency Management Department

Partners: All agencies and jurisdictions identified as the Hazard Mitigation Planning

Committee.

Potential Funding: Mesa County Emergency Management

Cost Estimate: Staff Time

Benefits: Continue to build relationships and understanding of the important

issues involved in mitigation planning.

Improve communication and coordination between the County and

participating jurisdictions/agencies.

Keep plan current and accurate.

Timeline: First meeting scheduled for July 2015 and every six months after.

### Mitigation Action: Multi-Juris dictional - 2 Public Involvement in Mitigation Activities

Jurisdiction: Multi-Jurisdictional

Action Title: Continue public involvement process in mitigation activities.

Priority: High

Implementation: The Mesa County Emergency Management Department will prepare and

conduct a series of presentations focused upon coordination and

improvements of mitigation activities.

Through Mesa County's Public Relations personnel, local media will be used to announce progress on the mitigation plan and future mitigation activities. Additional educational information materials will be used and will include; fact sheets, public service announcements, and presentations to specific groups. Flooding, Landslides/Rockfall, and

Wildfires are priority hazards for such information.

Responsible Agency: Mesa County Emergency Management Department

Partners: All participating local governments, special districts, authorities and local

media sources.

Potential Funding: Mesa County and participating jurisdictions/agencies.

Cost Estimate: Staff Time and media costs

Benefits: Increases public education and awareness

Improves communication and coordination

Build relationships and encourage a better understanding of the

important issues involved in mitigation planning.

Timeline: Ongoing.

Mitigation Action: Multi-Juris dictional -3 Coordination of a Continuity of Operations/Continuity of Governance Plan

Jurisdiction: Multi-Jurisdictional

Action Title: Complete a comprehensive inventory and vulnerability analysis of critical

infrastructure and coordinate multi-jurisdictional continuity of

operations/continuity of governance (COOP/COOG) planning.

Priority: High

Issue/Background: The Mesa County Emergency Management Department and City of

Grand Junction staff has been engaged in a COOP/COG planning process, which was scheduled to be completed for the County government by December 2009. This process was disrupted by organizational structure

changes and has not yet been reinitiated.

Implementation: The County will work with local governments and special districts to

encourage their investment and implementation of similar work for their organizations and critical infrastructure. The Mesa County and City of

Grand Junction is invested in this planning.

Responsible Agency: Mesa County Emergency Management Department/City of Grand

Junction

Partners: All local governments and special districts

Potential Funding: Mesa County and participating jurisdictions

Cost Estimate: Staff Time

Benefits: Identify critical functions/services provided by local government/special

districts.

Prevent loss of service.

Protect human health and safety.

Timeline: Mesa County will begin this process in 2015.

 $\label{eq:mitigation} \mbox{Mitigation Action: Multi-Juris dictional} - 4 \mbox{ Community Education Regarding The Risk of Wildfires}$ 

Jurisdiction: Multi-Jurisdictional

Action Title: Identification of fuel reduction projects around critical facilities and

infrastructure in wildland urban interface areas.

Priority: High

Issue/Background: At present times, wildfires are caused mainly by humans and lightning.

Each year significant issues arise for Fire Protection Districts/Agencies

regarding agriculture burning without proper permits.

Implementation: Fire Protection Districts/Agencies will pull together information

discussing the process for obtaining an agriculture burn permit and discuss the advantages to ensuring property owners use defensible

spacing around structures on their property.

Responsible Agency: All Fire Districts/Departments

Partners: All Fire Districts, Colorado State Forest Service, Bureau of Land

Management, and Mesa County Sheriff's Department.

Potential Funding: Fire Districts/Departments, Grants.

Cost Estimate: \$4,400 for ad campaigns and permits.

Benefits: Improve communication and coordination.

Protect public health and safety.

Reduce future losses.

Prevent duplication of efforts.

Timeline: Ongoing

Mitigation Action: Town of Palisade-Fire Department -1 Fire Mitigation Plan for Town's Watershed

Jurisdiction: Town of Palisade

Action Title: Implementation of a fire mitigation plan to reduce fuels and protect vital

raw water supplies and infrastructure.

Priority: High

Issue/Background: The Town of Palisade's watershed has been threatened by wildfire in

recent years. The Town of Palisade has developed a plan to reduce fuel sources that threaten the watershed if a wildfire were to start in the

area.

Implementation: Mechanical thinning and pruning will be used where practical with hand

work applied to areas of steep terrain or poor vehicle access. Prescribed burning will be applied as appropriate and existing roads and pipeline routes will provide for fuel breaks. All slash will be removed, burned or

mulched.

Responsible Agency: Town of Palisade-Fire Department

Partners: Town of Palisade Road and Bridge Department, Colorado State Forest

Service, Bureau of Land Management, Private Land Owners.

Potential Funding: Colorado State Forest Service Grant, Town of Palisade

Cost Estimate: \$150,000

Benefits: Protection of the Town of Palisade's Watershed.

Prevent future losses to the Town of Palisade.

Protect public health and safety.

Creates habitat and an improved environment.

Timeline: Ongoing, estimated completion in 2015

 $\label{eq:mitigation} \mbox{Mitigation Action: Multi-Juris dictional-1 Incorporate plan information into other planning mechanisms$ 

Jurisdiction: Multi-Jurisdictional

Action Title: Incorporate information contained in Hazard Mitigation Plan into other

planning mechanisms, when appropriate.

Priority: High

Issue/Background: Jurisdiction planning mechanisms should consider natural hazards and

mitigation strategies in planning process.

Implementation: Stakeholder interviews during plan development

Responsible Agency: Mesa County Emergency Management Department

Partners: Mesa County, City of Grand Junction, City of Fruita, Town of Palisade,

Town of Collbran

Potential Funding: Mesa County Emergency Management

Cost Estimate: Staff Time

Benefits: Continue to build relationships and understanding of the important

issues involved in mitigation planning.

Improve communication and coordination between the County and

participating jurisdictions/agencies

Timeline: Ongoing

Mitigation Action: Multi-Jurisdictional – 6 Orchard Mesa Detention & Conveyance

Improvements

Jurisdiction: Multi-Jurisdictional

Action Title: Build two detention basins and make improvements to culvert.

Priority: Medium

Issue/Background: With the construction of two detention basins and 535 feet of box culvert

improvements, 269 structures including two churches and one elementary school will be removed from the 100 year floodplain. This will also decrease emergency response arterial inundation (Hwy. 50) by

.43 feet.

Implementation: The 5-2-1 Drainage Authority will make application to the Pre-Disaster

Mitigation Grant funds and begin design phases.

Responsible Agency: 5-2-1 Drainage Authority

Partners: City of Grand Junction and Mesa County governments

Potential Funding: Funding sources not yet identified

Cost Estimate: \$4.150 million

Benefits: Removes a significant amount of structures out of the 100 year

floodplain.

Decreases emergency response arterial inundation.

 $\label{lem:mitigation} \mbox{Mitigation Action: Multi-Jurisdictional} - 7 \mbox{ Increase Flow Capacity on Adobe Creek with Conveyance Improvements}$ 

Jurisdiction: Multi-Jurisdictional

Action Title: Increase Adobe Creek flow capacity

Priority: Medium

Issue/Background: Overbank flooding of properties is common during small events. This

project will upgrade 13 structures and 2.5 miles of channel to achieve

flow capacity for ten year event level.

Implementation: 5-2-1 Drainage Authority will identify the 13 structures that will be

updated in this project and begin developing design standards to increase

flow capacity.

Responsible Agency: 5-2-1 Drainage Authority

Partners: City of Fruita and Mesa County

Potential Funding: City of Fruita, Mesa County CIP, Grants.

Cost Estimate: \$7,873,000

Benefits: Increase flow capacity along Adobe Creek and reduce overbank flooding.

13 structures will be upgraded.

Timeline: Not yet determined.

# Mitigation Action: Multi-Jurisdictional – 8 Construction of reservoir on Bosley Wash

Jurisdiction: Multi-Jurisdictional

Action Title: Construct reservoir to reduce peak discharge to eliminate downstream

flooding.

Priority: Medium

Issue/Background: Project will consist of constructing a 75.5 acre-foot reservoir above

Interstate Highway 70 on Bosley Wash to reduce peak 100 year discharge from 1727 CFS to 50 CFS, ultimately eliminating downstream flooding.

Implementation: 5-2-1 Drainage Authority will pursue funding for project.

Responsible Agency: 5-2-1 Drainage Authority

Partners: Mesa County

Potential Funding: County Capital Improvement Plan, Grants

Cost Estimate: \$2.157 million dollars

Benefits: Elimination of downstream flooding

Timeline: Not identified at this time.

# Mitigation Action: Multi-Jurisdictional – 1 Douglas Wash Improvements

Jurisdiction: Mesa County

Action Title: Construction of detention area to control the flow within the channel.

Priority: Medium

Issue/Background: The existing drainage way and crossing structure are undersized and

cannot convey the 100 year storm event. More than 55 properties are within the flooding area as a result. A study was completed and the recommended solution was to construct detention areas to control the

flow within the channel.

Implementation: Unknown at this time.

Responsible Agency: 5-2-1 Drainage Authority

Partners: Mesa County, Grand Junction Drainage District

Potential Funding: None identified at this time.

Cost Estimate: \$8.286 million dollars

Benefits: Reduce future losses

Protect public health and environment

Timeline: Not identified at this time.

# Mitigation Action: Multi-Jurisdictional -9 Leach Creek Drainage Detention Ponds

Jurisdiction: Multi-Jurisdictional

Action Title: Construction of regional detention ponds for Leach Creek Drainage.

Priority: Medium

Issue/Background: These projects would provide mitigation to flood events for the area of

Leach Creek above the confluence with Ranchmens Ditch. Other alternatives would be to purchase all properties with structures impacted

by flood.

Implementation: Unknown at this time.

Responsible Party: City of Grand Junction

Potential Funding: DOLA, City of Grand Junction

Cost Estimate: \$525,000

Benefits: Remove approximately 500 acres of commercial and residential zone

properties from flood plain.

Protect public health and safety.

Reduce future losses.

Timeline: Possible budget funding in 2015

# Mitigation Action: Multi-Jurisdictional – NFIP Compliance

Jurisdiction: Mesa County, City of Grand Junction, City of Fruita, Town of Palisade

Action Title: Ensure continued compliance with NFIP.

Priority: Medium

Issue/Background: Incorporation of, and reference to new DFIRM is necessary. Additionally,

audit of regulations will ensure continued compliance with NFIP in all

program areas.

Responsible Party: Jurisdictions participating in NFIP

Cost Estimate: Staff time

Benefits: Ensure regulations are clear, concise, and enforceable.

Timeline: Ongoing

## Mitigation Action: Mesa County -10 Landslide-Rockfall-Mudflow-Debris Flow Mapping

Jurisdiction: Multi-Jurisdictional

Action Title: Identify and map landslide-rockfall-mudflow-debris flow areas in Mesa

County and identify possible mitigation actions.

Priority: Medium

Issue/Background: Additional identification and mapping of landslide-rockfall-mudflow-

debris flow is needed throughout Mesa County and as important is the

need for possible mitigation efforts.

Responsible Agency: Mesa County Emergency Management Department

Partners: Mesa County Public Works Department, Colorado Department of

Transportation.

Potential Funding: Nothing identified at this time.

Cost Estimate: Staff Time

Benefits: Reduce geologic hazard risk.

Increase public awareness of hazard.

Protect public health and safety.

Timeline: Ongoing

Mitigation Action: Multi-Jurisdictional -11 Automated Rainfall ALERT Network

Jurisdiction: Mesa County

Action Title: Automated Rainfall Alert Network

Priority: Medium

Issue/Background: Real time rainfall data is lacking in Mesa County, with only one exception

being the Grand Junction Regional Airport. An automated rainfall Alert network would allow real time rainfall data access by local officials and National Weather Service forecasters for more timely flash flood

warnings.

Implementation: Identification of system components and vendors.

Responsible Agency: Mesa County Emergency Management Department

Partners: National Weather Service

Potential Funding: Grants

Cost Estimate: \$625,000 for installation and \$150,000 annual maintenance.

Benefits: Enhanced monitoring of flood potential.

Increase lead time of flash flood warnings for the general public.

Protect public health and safety.

Timeline: Unknown at this time.

Jurisdiction: Multi-Jurisdictional

Action Title: Create a Basin Master Plan to identify properties at risk and develop

mitigation alternatives.

Priority: Low

Issue/Background: Some flooding has occurred along Big Salt Wash. A better understanding

of what properties are at risk and identification of mitigation

actions/alternatives is required.

Implementation: A Basin Master Plan is needed to identify at risk properties and

determine what conveyance and detention mitigation actions will

prevent future flooding.

Responsible Agency: 5-2-1 Drainage Authority

Partners: City of Fruita, Mesa County

Potential Funding: City of Fruita, Mesa County Capital Improvement Plan

Cost Estimate: Unknown at this time.

Benefits: Improve communication and coordination.

Protect infrastructure and other properties.

Protect public health and safety.

Timeline: Not identified at this time.

## Mitigation Action: Multi-Jurisdictional – StormReady Certification Recertification

Jurisdiction: Multi-Jurisdictional

Action Title: StormReady Recertification

Priority: Medium

Issue/Background: Mesa County was certified as StormReady by the National Weather

Service in 2013. Certification is valid for two years.

Implementation: Complete actions necessary to retain NWS StormReady Certification.

Responsible Agency: Mesa County Emergency Management

Partners: City of Grand Junction, City of Fruita, Town of Palisade, Town of DeBeque,

Town of Collbran

Potential Funding: Mesa County Emergency Management

Cost Estimate: Staff time

Benefits: Improve multi-path warning for weather-related emergencies.

Protect infrastructure and other properties.

Protect public health and safety.

Timeline: 2015

## Mitigation Action: Multi-Jurisdictional - Community Resilience Planning

Jurisdiction: Multi-Jurisdictional

Action Title: Community Resilience Planning

Priority: Medium

Issue/Background: Much of Mesa County is prone to some sort of hazard, such as wildfire,

landslide, flooding, or severe weather, which may leave residents cut off from services or access. A resilient community is one with the ability to withstand and recover from disasters, as well as learn from past disasters to strengthen future response and recovery efforts. By working with local communities and conducting Community Resilience Planning, residents will be able to draw on their resources and respond accordingly in the

event of a severe emergency or disaster.

Implementation: Through a structured planning process, develop the ability to function

and sustain critical systems; adapt to changes in the physical, social, or economic environment; be self-reliant if external resources are limited or cut off; and learn from past experiences to be better prepared for the

next response.

Responsible Agency: Mesa County Planning Division and Emergency Management

Partners: City of Grand Junction, City of Fruita, Town of Palisade, Town of DeBeque,

Town of Collbran

Potential Funding: Department budgets, grants

Cost Estimate: Variable, based on scope and methods.

Benefits: Self-sufficiency in local communities can free up resources to focus on

response to the most critical needs. Recovery can be faster, with fewer

long-term impacts on services and local economies.

Timeline: Ongoing as updates to community plans and the Mesa County Master

Plan.

## Mitigation Action: Town of Palisade – Fuel and debris reduction

Jurisdiction: Town of Palisade

Action Title: Fuels and debris reduction

Priority: High

Issue/Background: Overgrowth of brush, Russian Olive, Tamarisk, downed trees, and the

discarding of branches, leaves, grass trimmings, and debris by past and

present residents for many years.

Potential for fire — Very difficult to access due to the river, steep river bank, and fences along the back yards that abut the river bank. There are three mobile home parks which border the full length of the West side of, South of Highway 6, with approximately 24 mobile homes that could be impacted in this area. Additionally, there are 11 stick-built homes to the North of Highway 6. Two of the mobile home parks are mostly elderly

and retired residents.

Second Problem: Palisade Fire has had a few incidents to rescue rafters on the river that

drift too close to the river bank, get punctures in their rafts from the Russian olive thorns. Stranded rafters cannot get to the bank due to the overgrowth. Downstream, less than ¼ mile is a diversion dam for an irrigation canal, making access for rescue very difficult due to vegetation overgrowth especially during spring runoff with high, fast moving, water.

Responsible Agency: Town of Palisade

Potential Funding: Possible grant funding

Cost Estimate: Unknown at this time

Benefits: Protect public health and safety. Prevent loss of life. Prevent structure

loss.

Timeline: Not yet determined

# Mitigation Action: De Beque Fire District – District Wildland Fire Assessment

Jurisdiction: DeBeque Fire District

Action Title: District Wildland Fire Assessment

Priority: Medium

Issue/Background: Urban Interface

Responsible Agency: DeBeque Fire Protection District

Potential Funding: State grants

Cost Estimate: \$5,000

Benefits: Avoid losses due to impact of wildland fire in the rural areas of roan creek

and wild horse areas.

Timeline: 2016

# Mitigation Action: DeBeque Fire District – Wood Chipping Project

Jurisdiction: DeBeque Fire District

Action Title: Wood Chipping Project

Priority: Medium

Issue/Background: Reduce amount of fuels residents pile up for burning in and around the

town of DeBeque.

Responsible Agency: DeBeque Fire Protection District

Potential Funding: State wildfire grants

Cost Estimate: \$20,000

Benefits: Reduce the fire risk associated with land owners piling up brush around

and near homes.

Timeline: 2017

## Plan Implementation and Maintenance

This section provides an overview of the overall strategy for plan implementation and maintenance and outlines the method and schedule for monitoring, updating, and evaluating the plan.

#### Implementation

Implementation and maintenance are critical to the success of the mitigation plan. While this plan makes many important recommendations, the jurisdictions will need to decide which action(s) to take first. Two factors will help with making that decision; the priority assigned to the recommendations and funding availability. Low or no-cost actions most easily demonstrate progress toward successful implementation of the plan.

An important implementation mechanism that is highly effective and low-cost is incorporation of the hazard mitigation plan recommendations and their underlying principles into other plans such as comprehensive planning, capital improvement budgeting, and regional plans. Mitigation is most successful when it is incorporated in the day to day functions and priorities of government and in land use and development planning.

It is important to maintain a constant monitoring of funding opportunities that can be leveraged to implement some of the more costly recommended actions. Specific funding opportunities that should be monitored include; special pre- and post-disaster funds, state and federal earmarked funds, and other grant programs.

#### Monitoring, Evaluating, and Updating the Plan

44 CFR Requirement 201.6(c)(4): The plan maintenance process shall include a section describing the method and schedule of monitoring, evaluating, and updating the mitigation plan within a five year cycle.

### **Hazard Mitigation Planning Committee**

With formal adoption of this plan, the HMPC will be tasked with plan monitoring, evaluation, and maintenance. The participating jurisdictions and agencies, led by the Mesa County Emergency Management Department agree to the following:

- Meet biannually and after a significant event to monitor and evaluate the implementation of the plan.
- Act as a forum for hazard mitigation issues.
- Disseminate hazard mitigation ideas and activities to all participants.
- Pursue the implementation of high priority, low- or no-cost recommended actions.
- Maintain active monitoring of multi-objective, cost-share, and other funding opportunities to help the community implement the plan's recommended actions for which no current funding exists.

- Monitor and assist in implementation and update of this plan.
- Keep the concept of mitigation in the forefront of the community decision makers by identifying plan recommendations when other community goals, plans, activities, overlap or influence community vulnerability to hazards.
- Report on plan progress and recommended changes to the Mesa County Board of County Commissioners, City Councils, and other governing bodies of participating jurisdictions.
- Inform and solicit input from the public.

The HMPC's primary duty is to see the plan successfully implemented and to report to the community governing boards and the public on the status of plan implementation and mitigation opportunities.

#### Plan Maintenance Schedule

The Mesa County Emergency Manager is responsible for initiating plan reviews and scheduling biannually meetings or after a significant event has occurred to monitor progress and update the strategies. This plan will undergo a five-year written update that will be submitted to the Colorado Division of Emergency Management and FEMA Region VIII, unless disaster or other circumstances, i.e., changing regulations require a change to this schedule.

#### Plan Maintenance Process

Evaluation of progress can be achieved by monitoring changes in vulnerabilities identified in the plan. Changes in vulnerability can be identified by:

- Decreased vulnerability as a result of implementing recommended actions,
- Increased vulnerability as a result of failed or ineffective mitigation actions, and/or
- Increased vulnerability as a result of new development (and/or annexation)

## Updates to this plan will:

- Consider changes in vulnerability due to action implementation.
- Document successful mitigation efforts that have been proven effective.
- Document areas where mitigation actions were not effective.
- Identify new hazards that may arise or may have been previously overlooked.
- Identify new data or studies on hazards and risks.
- Incorporate new capabilities or changes in capabilities.
- Incorporate growth and development-related changes to inventories.

Updating of the plan will be by written changes and submissions from the Mesa County Emergency Management Department and as approved by the Mesa County Board of County Commissioners, City Councils, and other governing boards of the other participating jurisdictions.

## Incorporation into Existing Planning Mechanisms

44 CFR Requirement §201.6(c)(4)(ii): [The plan shall include a} process by which local governments incorporate the requirements of the mitigation plan into other planning mechanisms such as comprehensive or capital improvement plans, when appropriate.

When possible, plan participants will use existing plans and/or programs to implement hazard mitigation actions. Based on the capability assessments of the participating jurisdictions, communities in Mesa County continue to plan and implement programs to reduce losses to life and property from hazards. This plan builds upon the momentum developed through previous and related planning efforts and mitigation programs and recommends implementing actions, where possible, through the following plans:

- Mesa County Emergency Operations Plan
- Mesa County Community Wildfire Protection Plan
- General or master plans of participating jurisdictions
- Ordinances of participating jurisdictions
- Capital Improvement plans and budgets
- Other community plans within Mesa County, such as water conservation plans and stormwater management plans.

The 2005 plan identified the need to improve the Ranchmen's Ditch conveyance system which has been completed. The 2005 plan also identified a need to update Flood Insurance Rate Maps. This has been completed through the Map Modernization Project and becomes effective July 6, 2010. The previously approved plan did not identify other methods for incorporating the mitigation plan into other planning mechanisms.

## Continued Public Involvement

44 CFR Requirement §201.6(c)(4)(iii): [The plan maintenance process shall include a] discussion on how the community will continue public participation in the plan maintenance process.

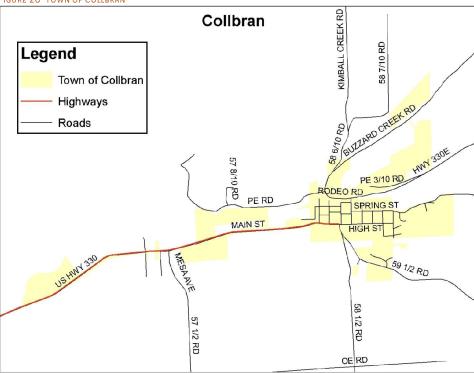
The update process provides an opportunity to document success in mitigating hazards and seek additional public comment. Information will be posted in the local newspapers and on the County website following the plan review. Community meetings may be scheduled to seek public comment on the plan update. Public notice will be posted and public participation will be invited through available website postings and press releases to the local media outlets.

## **Community Profiles**

Community profiles provide specific information unique to each participating jurisdiction in the hazard mitigation plan. For unincorporated Mesa County, countywide information is addressed previously in the main plan.

## Town of Collbran

FIGURE 26 TOWN OF COLLBRAN



## **Community Profile**

The town of Collbran is located in eastern Mesa County, see Figure 26. Collbran is in the Plateau Valley on the western slope of the Rocky Mountains between the 9,000 ft. Battlement Mesa to the north and east and the 11,000 ft. Grand Mesa to the south and west. The town is approximately 35 miles northeast of the City of Grand Junction and is completely bordered by unincorporated Mesa County land.

Cattle ranchers settled in the area which is now Collbran and the town itself was incorporated in 1908. The population of the Town of Collbran is 705 in 2012 based on State Demographer's information. (Demographer) The climate of Collbran is semiarid. The mesa areas surrounding Collbran are subject to moderately heavy precipitation. Elevation greatly influences the

amount of precipitation. The annual precipitation at Collbran averages approximately 13 inches, and the higher elevations of the mesas receive from 20 to 40 inches. Occurrence of precipitation is fairly uniform in the Collbran area, and slightly less than one-half falls as snow from December to April. Most winter precipitation occurs in the higher elevations as snow, and a deep snowpack ordinarily begins in late October and snowmelt in late April. Snowmelt continues through early July. The mean annual temperature at Collbran is 46.4°F. Cooler temperatures prevail in the higher elevations. (Flood Insurance Study, Mesa County Colorado, 2009)

## **Hazard Identification and Profiles**

The HMPC identified the hazards that affect the community and summarized their geographic location, probability of future occurrence, potential magnitude or severity, and planning significance specific to the Town in Table 18.

TABLE 18 COLLBRAN HAZARDS PROFILES

Hazard Type	Geographic Location	Occurrences	Magnitude/Severity	Hazard Level
Avalanche	Isolated	Occasional	Critical	М
Drought	Large	Occasional	Limited	М
Earthquake	Medium	Occasional	Limited	М
Expansive Soils	Isolated	Occasional	Negligible	L
Extreme Heat	Large	Occasional	Negligible	М
WildFire	Medium	Highly Likely	Limited	Н
Flood	Large	Likely	Limited	Н
Hail Storm	Small	Occasional	Negligible	L
Land Subsidence	Isolated	Occasional	Limited	L
Landslide/Rockfall	Small	Likely	Limited	М
Lightning	Medium	Highly Likely	Limited	М
Tornado	Isolated	Unlikely	Negligible	L
Wind Storm	Small	Likely	Limited	М
Winter Storm	Large	Likely	Critical	Н
Dam Failure	Large	Occasional	Critical	Н
Hazardous Materials	Isolated	Occasional	Limited	L

## **Vulnerability Assessment**

The intent of this section is to assess the Town of Collbran's vulnerability separate from that of the planning area as a whole. The vulnerability assessment analyzes the population, property, and other assets at risk to hazards ranked of moderate or high significance that may vary from other parts of the planning area.

# **Community Asset Inventory**

Table 19 shows the total population, number of structures, and assessed value of improvements to parcels in the Town of Collbran. Land values have been purposely excluded because land remains following disasters, and subsequent market devaluations are frequently short-term and difficult to quantify. Additionally, state and federal disaster assistance programs generally do not address loss of land or its associated value.

TABLE 19 TOWN OF COLLBRAN'S ASSET INVENTORY

Jurisdiction:	Town of	Collbran									
Hazard:	Wildfire										
Type of Structure		of Structi		Value of Structure			Number of People				
	#in Comm.	#in Hazard Area	%in Hazard Area	\$in Comm.	\$in Haza Area	rd %in Hazard Area	#in Comm.	#in Hazard Area	%in Hazard Area		
Residential	144	144	100%	\$ 12,157,570.00	\$ 12,157,570.0	0 100%					
Commercial	23	23	100%	\$ 2,302,910.00	\$ 2,302,910.0	00 100%	683	683	100%		
Agricultural	8	8	100%	\$ 1,259,500.00	\$ 1,259,500.0	00 100%	003	003	100%		
Industrial	1	1	100%	\$ 37,740.00	\$ 37,740.0	0 100%					

Jurisdiction:	Town of	Collbran							
Hazard	Flooding	3							
Type of Structure	Number	umber of Structures Value of S			es	Number of People			
	#in Comm.	#in Hazard Area	%in Hazard Area	\$in Comm.	\$in Hazard Area	%in Hazard Area	#in Comm.	#in Hazard Area	%in Hazard Area
Residential	144	18	12.5%	\$12,157,570.00	\$ 1,400,250.00	11.50%			
Commercial	23	0	0.00%	\$ 2,302,910.00	\$ -	0.00%	683	339	49.6%
Agricultural	8	0	0.00%	\$ 1,259,500.00	\$ -	0.00%	555	333	73.070
Industrial	1	0	0.00%	\$ 37,740.00	\$ -	0.00%			

Jurisdiction:	Town of	Collbran								
Hazard:	Rock fall	s and Slide	es							
Type of Structure		of Structu	tures Value of Structures Number of People							
	#in Comm.	#in Hazard Area	%in Hazard Area	\$in Comm.	\$in Hazard Area		%in Hazard Area	#in Comm.	#in Hazard Area	%in Hazard Area
Residential	144	0	0.00%	\$12,157,570.00	\$	-	0.00%			
Commercial	23	0	0.00%	\$ 2,302,910.00	\$	-	0.00%	683	0	0.00%
Agricultural	8	0	0.00%	\$ 1,259,500.00	\$	-	0.00%	] 003	ľ	0.0078
Industrial	1	0	0.00%	\$ 37,740.00	\$	-	0.00%			

# **Capabilities Assessment**

Jurisdiction: Town of Collbran	Y/N/NA Unknown	Comments
Comp Plan/General Plan	Yes	
Special Plans	No	
Subdivision Ordinance	Yes	
Zoning Ordinance	Yes	
NFIP/FPM Ordinance	Yes	
Substantial Damage Language	No	
Administrator/Certified Floodplain Mgr.	No	
# of Flood threatened Buildings	Unknown	
# of Flood Insurance Policies	Unknown	
# of Repetitive Losses	Unknown	
Maintain Elevation Certificates	No	
CRS Rating, if applicable	Unknown	
Stormwater Program	Unknown	
Erosion or Sediment Controls	Yes	
Building Code Version	Yes	
Full-Time Building Official	No	
Conduct "as-built" Inspections	No	
BCEGS Rating	Unknown	
Local Emergency Operations Plan	No	Is covered under Mesa County's Plan
Fire Department ISO Rating	Unknown	
Fire Safe Programs	No	
Hazard Mitigation Plans	No	
Warning Systems/Services	No	
Storm Ready Certified	No	Covered under Mesa County
Weather Radio Reception	Yes	
Outdoor Warning Sirens	No	
Emergency Notification (R-911)	Unknown	
Other (e.g., cable over-ride)	Yes	Through GJRCC-EAS System
GIS System	No	

Hazard Data	Unknown
Building Footprints	No
Links to Assessor Data	Unknown
Land-Use Designations	Yes
Structural Protection Projects	No
Property Protection Projects	No
Critical Facilities Protected	No
Natural/Cultural Resources Inventory	No
Public Information Program/Outlet	No
Environmental Education Program	No

# **Changes in Development**

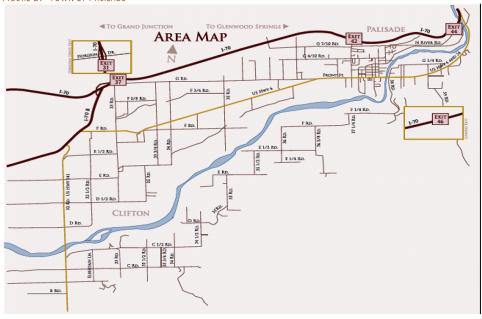
Changes in development are reflected by the number of building permits issued within a community. The number of building permits issued for the Town of Collbran is reflected in the following table.

	2010	2011	2012	2013	2014
Commercial Permits	0	1	0	0	0
Residential Permits	0	0	0	0	0

#### Town of Palisade

## **Community Profile**

FIGURE 27 TOWN OF PALISADE



## (Town of Palisade)

The Town of Palisade is located in north-central Mesa County and has a population of 3,105. (Demographer) Palisade is approximately 10 miles east of Grand Junction, and at the eastern end of a portion of Mesa County known as the Grand Valley, see Figure 27. Palisade lies at an elevation of approximately 4,700 feet near the base of the eastern toe of the Bookcliffs. East Orchard Mesa borders Grand Valley on the south in the study area, which is largely devoted to agricultural interests. Some of the first orchards in the valley were planted in the Palisade area because of easily accessible water, rich soil, and suitable climate.

Around 1884, some of the earlier inhabitants of the region constructed the Price Ditch, which is aided in perpetuating interest in and growth of the town and adjacent agricultural areas. Palisade has gained prominence for its excellent fruit products and has continued to present as a major fruit growing center. Completion of the Highline Canal irrigation facility in 1915 assured an adequate water supply to the area and furthered economic stimulation in the region.

The climate of Palisade is arid and yearly precipitation averages approximately 9 inches. Temperatures are often in the 90°F range in the summer and below freezing in the winter. Occasionally, summertime temperatures may exceed 100°F and winter temperatures may drop as low as -20°F. Natural vegetation in valley areas consist of cottonwood and willow, desert shrub, and an understory of hardy grasses. Mesas and lower mountain slopes between 5,000 and 8,000 feet support oak, big sagebrush, Douglas fir, pinon pine, and juniper. (Flood Insurance Study, Mesa County Colorado, 2009)

### Hazard Identification and Profiles

The HMPC identified the hazards that affect the community and summarized their geographic location, probability of future occurrence, potential magnitude or severity, and planning significance specific to the Town in Table 20.

TABLE 20 TOWN OF PALISADE'S HAZARDS PROFILES

Hazard Type	Geographic Location	Occurrences	Magnitude/Severity	Hazard Level
Avalanche	Isolated	Unlikely	Negligible	L
Drought	Large	Occasional	Limited	М
Earthquake	Medium	Occasional	Limited	М
Expansive Soils	Isolated	Occasional	Negligible	L
Extreme Heat	Large	Occasional	Negligible	М
Wildfire	Medium	Highly Likely	Limited	Н
Flood	Large	Likely	Limited	Н
Hail Storm	Small	Occasional	Negligible	L
Land Subsidence	Isolated	Occasional	Limited	L
Landslide/Rockfall	Isolated	Highly Likely	Critical	Н
Lightning	Medium	Highly Likely	Limited	М
Tornado	Isolated	Unlikely	Negligible	L
Wind Storm	Small	Likely	Limited	M
Winter Storm	Small	Likely	Limited	L
Dam Failure	Isolated	Occasional	Limited	L
Hazardous Materials	Isolated	Likely	Negligible	L

#### **Vulnerability Assessment**

The intent of this section is to assess the Town of Palisade's vulnerability separate from that of the planning area as a whole. The vulnerability assessment analyzes the population, property, and other assets at risk to hazards ranked of moderate or high significance that may vary from other parts of the planning area.

This section analyzes existing structures and other assets at risk to hazards ranked of high significance that vary from the risks facing the entire planning area and estimates potential losses. These hazards include; wildfire, floods, and rockfall.

#### **Community Asset Inventory**

Table 21 shows the total population, number of structures, and assessed value of improvements to parcels in the Town of Palisade. Land values have been purposely excluded because land remains following disasters, and subsequent market devaluations are frequently short-term and difficult to quantify. Additionally, state and federal disaster assistance programs generally do not address loss of land or its associated value.

TABLE 21 TOWN OF PALISADE'S ASSET INVENTORY

TABLE	L Z 1 10 W	N OT T ALISA	DE 3 M33ET	HAAF	NIOKI		_				
Jurisdiction:	Town of	Palisade									
Hazard	Wildfire										
Type of											
Structure	Number	of Structur	es	Va	lue of Structures				Numbe	r of People	е
	#in Comm.	#in Hazard Area	%in Hazard Area	\$ir Co	n mm.	\$in Haza Area		%in Hazard Area	#in Comm	#in Hazard Area	%in Hazard Area
Residential	1033	10	1.0%	\$	114,005,640.00	\$	1,289,130.00	1.13%			
Commercial	78	7	8.97%	\$	17,200,880.00	\$	341,650.00	1.98%	2645	20	0.76%
Agricultural	12	0	0.00%	\$	1,673,190.00	\$	-	0.00%	2043	20	0.76%
Industrial	7	3	42.85%	\$	721,080.00	\$	167,110.00	23.17%			

Jurisdiction:	Town of	Town of Palisade							
Hazard	Flooding								
Type of Structure	Number #in Comm.	of Structur #in Hazard Area	es %in Hazard Area	Value of Structures \$in Comm.	\$in Hazard Area	%in Hazard Area	Numbe #in Comm.	r of People #in Hazard Area	e %in Hazard Area
Residential	1033	43	4.16%	\$ 114,005,640.00	\$ 4,520,730.0	3.96%			
Commercial	78	5	7.69%	\$ 17,200,880.00	) \$ 172,430.0	0 1.00%	2645	20	0.76%
Agricultural	12	0	0.00%	\$ 1,673,190.00	) \$ -	0.00%		20	0.70%
Industrial	7	0	0.00%	\$ 721,080.00	\$	- 0.00%			

Jurisdiction:	Town of	Palisade									
Hazard:	Rock fall	s and Slides	5								
Type of Structure	Number of Structures Value of Structures						Number of People				
	#in Comm.	#in Hazard Area	%in Hazard Area	\$in Com	nm.	\$in Haza Area		%in Hazard Area	#in Comm.	#in Hazar d Area	%in Hazard Area
Residential	1033	0	6.02%	\$ :	114,005,640.00	\$	-	0.00%			
Commercial	78	4	4.76%	\$	17,200,880.00	\$	4,266,210.00	24.80%	2645	6	0.23%
Agricultural	12	0	25.00%	\$	1,673,190.00	\$	-	0.00%	2043	"	0.2376
Industrial	7	0	0.00%	\$	721,080.00	\$	-	0.00%			

# **Capabilities Assessment**

Jurisdiction: Town of Palisade	Y/N/NA/Unknown	Comments
Comp Plan/General Plan	Yes	
Special Plans	Yes	
Subdivision Ordinance	Yes	
Zoning Ordinance	Yes	
NFIP/FPM Ordinance	Yes	
Substantial Damage Language	No	
Admin/Certified Floodplain Mgr.	No	
# of Flood threatened Buildings	Unknown	
# of Flood Insurance Policies	Unknown	
# of Repetitive Losses	Unknown	
Maintain Elevation Certificates	No	
CRS Rating, if applicable	Unknown	
Stormwater Program	Yes	
Erosion or Sediment Controls	Yes	
Building Code Version	Yes	
Full-Time Building Official	Yes	
Conduct "as-built" Inspections	Yes	
BCEGS Rating	Unknown	
Local Emergency Operations Plan	Yes	
Fire Department ISO Rating	Yes (5)	
Fire Safe Programs	Yes	
Hazard Mitigation Plans	Yes	
Warning Systems/Services	Yes	
Storm Ready Certified	No	Covered under Mesa County
Weather Radio Reception	Yes	

Outdoor Warning Sirens	No	
Emergency Notification (R-911)	Yes	GJRCC
Other (e.g., cable over-ride)	Yes	GJRCC-EAS System
GIS System	Yes	
Hazard Data	No	
Building Footprints	No	
Links to Assessor Data	No	
Land-Use Designations	No	
Structural Protection Projects	No	
Property Protection Projects	No	
Critical Facilities Protected	No	
Natural/Cultural Resources Inv.	No	
Public Information Program/Outlet	No	
Environmental Education Program	No	

# **Changes in Development**

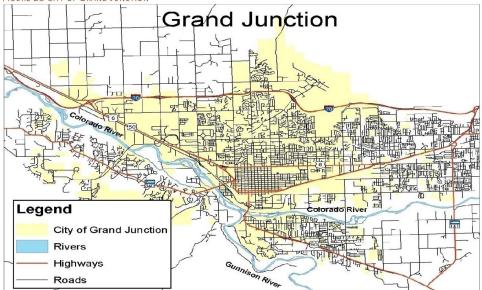
Changes in development are reflected by the number of building permits issued within a community. The number of building permits issued for the Town of Palisade is reflected in the following table.

	2010	2011	2012	2013	2014
Commercial Permits	0	0	1	0	0
Residential Permits	8	18	11	4	5

## City of Grand Junction

## **Community Profile**

FIGURE 28 CITY OF GRAND JUNCTION



Grand Junction is located on the western slope of the Rocky Mountains in central Mesa County in western Colorado. It is surrounded by the unincorporated areas of Mesa County as seen in Figure 28. It is situated approximately halfway between Salt Lake City, Utah and Denver, Colorado, and is a regional center for transportation and trade for an area of over 60,000 square miles.

Grand Junction became the center of an extensive mining industry. It continues to be a transportation center for the farming, orchard growing, and livestock industries in the area, as well as a base for various industrial, commercial, and tourism activities. The current population is estimated to be 60,317. (Demographer) The Colorado River originates high in the Rocky Mountains, on the western slope of the Continental Divide. The headwaters, located in Rocky Mountain National Park, are at approximately 12,000 feet. The river flows southwesterly from its headwaters, approximately 200 miles upstream of Grand Junction. At Grand Junction, the river turns to the northwest and continues in that direction through Colorado. The drainage area at Grand Junction is approximately 17,100 square miles.

Grand Junction lies at an elevation of approximately 4,600 feet in the southern part of the Grand Valley, a wide gently sloping valley defined by high, rock cliffs. To the north, the valley

gradually slopes upward for several miles to the base of the Bookcliffs, which rise abruptly to more than 8,000 feet. To the south, Grand Junction is flanked by the Uncompaniere Plateau.

Indian Wash originates at the foot of the Bookcliffs at an elevation of approximately 5,800 feet and flows approximately 5.5 miles southwesterly to an area just northeast of Grand Junction Regional Airport, where the U.S. Soil Conservation Service IW-1 flood detention structure is located. From there it flows generally southerly through the City of Grand Junction to its confluence with the Colorado River.

The climate of Grand Junction is classified as arid to semiarid. The mountainous regions around Grand Junction are subject to moderately heavy precipitation. Elevation greatly influences precipitation amounts. The annual precipitation of Grand Junction averages approximately 8.4 inches, the higher mesas receive from 10 to 20 inches. Occurrence of precipitation is extremely variable with a large part of the total concentrated in several months. Late summer convection type cloudburst storms of small aerial extent and early fall general rain over large areas normally cause August, September, and October to be the wettest months of the year. Most winter precipitation occurs as snow and, in the higher elevations, a deep snowpack generally accumulates. Average snowfall ranges from approximately 19 inches at Grand Junction to approximately 300 inches in the higher mountainous regions. Snowfall is generally dominated by a few large storms. Snowpack ordinarily begins in late October and snowmelt in late April; snowmelt continues through early July.

The temperature extremes at Grand Junction are shown by mean maximums ranging from approximately 38°F in January to approximately 94°F in July, and by mean minimums ranging from approximately 15°F in January to 62°F in July. Record low and high temperatures are -34°F and 64°F for January and 38°F and 111°F for July, respectively.

The Colorado River, Indian Wash, and Horizon Drive Channel floodplains are moderately developed with commercial and residential structures. (Flood Insurance Study, Mesa County Colorado, 2009)

### Hazard Identification and Profiles

The HMPC identified the hazards that affect the community and summarized their geographic location, probability of future occurrence, potential magnitude or severity, and planning significance specific to the Town as shown in Table 22.

TABLE 22 CITY OF GRAND JUNCTION'S HAZARDS PROFILES

Hazard Type	Geographic Location	Occurrences	Magnitude/Severity	Hazard Level
Avalanche	Isolated	Unlikely	Negligible	L
Drought	Large	Occasional	Limited	М
Earthquake	Medium	Occasional	Limited	М
Expansive Soils	Isolated	Occasional	Negligible	L
Extreme Heat	Large	Occasional	Negligible	М
WildFire	Medium	Highly Likely	Limited	Н
Flood	Large	Likely	Limited	Н
Hail Storm	Small	Occasional	Negligible	L
Land Subsidence	Isolated	Occasional	Limited	L
Landslide/Rockfall	Isolated	Unlikely	Limited	L
Lightning	Medium	Highly Likely	Limited	М
Tornado	Isolated	Unlikely	Negligible	L
Wind Storm	Medium	Likely	Limited	М
Winter Storm	Large	Occasional	Limited	М
Dam Failure	Medium	Unlikely	Critical	М
Hazardous Materials	Isolated	Occasional	Limited	L

## **Vulnerability Assessment**

The intent of this section is to assess the City of Grand Junction's vulnerability separate from that of the planning area as a whole. The vulnerability assessment analyzes the population, property, and other assets at risk to hazards ranked as high significance that may vary from other parts of the planning area and estimates potential losses. These hazards include; wildfire, floods, and rockslides.

#### **Community Asset Inventory**

Table 23 shows the total population, number of structures, and assessed value of improvements to parcels in the City of Grand Junction. Land values have been purposely excluded because land remains following disasters, and subsequent market devaluations are frequently short-term and difficult to quantify. Additionally, state and federal disaster assistance programs generally do not address loss of land or its associated value.

## TABLE 23 CITY OF GRAND JUNCTION'S ASSET INVENTORY

Jurisdiction:	City of G	rand Junc	tion						
Hazard:	Wildfire								
Type of Structure	Number	of Structu	res	Value of Structures	Structures Number of People				
	#in Comm.	#in Hazard Area	%in Hazard Area	\$ in Comm.	\$ in Hazard Area	%in Hazard Area	#in Comm.	#in Hazard Area	%in Hazard Area
Residential	22178	3601	16.23%	\$ 2,968,963,250.00	\$ 590,400,290.00	19.88%			
Commercial	2490	370	14.85%	\$ 1,006,569,380.00	\$ 115,573,490.00	11.48%	60319	9505	15.7%
Agricultural	85	15	17.64%	\$ 14,666,320.00	\$ 2,894,350.00	19.73%	00319	9303	13.776
Industrial	487	124	25.46%	\$ 171,153,690.00	\$ 56,632,150.00	33.08%			

Jurisdiction:	City of Gra	nd Junctic	n							
Hazard:	Flooding									
Type of Structure	Number of	Structure	s	Value of Structures		Number of People				
	#in Comm.	#in Hazard Area	%in Hazard Area	\$in Comm.	\$in Ha: Are	zard	%in Hazard Area	#in Comm.		
Residential	22178	175	0.79%	\$ 2,968,963,250.00	\$	10,888,480.00	0.40%			
Commercial	2490	40	1.60%	\$ 1,006,569,380.00	\$	18,287,990.00	1.81%	60319	952	1.57%
Agricultural	85	0	0.00%	\$ 14,666,320.00	\$	-	0.00%	00319	332	1.5776
Industrial	487	21	4.31%	\$ 171,153,690.00	\$	10,253,770.00	6.00%			

Jurisdiction:	City of Gr	and Junctio	n							
Hazard:	Rock falls	and Slides								
Type of Structure	Number o	of Structure	es	Value of Structures		Number of People				
	#in Comm.	#in Hazard Area	%in Hazard Area	\$ in Comm.	\$ in Hazard Area		%in Hazard Area	#in Comm.	#in Hazard Area	%in Hazard Area
Residential	22178	2566	11.57%	\$ 2,968,963,250.00	\$ 516,703,1	170.00	17.40%			
Commercial	2490	52	2.08%	\$ 1,006,569,380.00	\$ 18,034,3	340.00	1.79%	60319	6216	10.3%
Agricultural	85	6	7.05%	\$ 14,666,320.00	\$ 1,853,480.00		12.63%	00319	0210	10.576
Industrial	487	0	0.00%	\$ 171,153,690.00	\$	-	0.00%			

# **Capabilities Assessment**

Jurisdiction: City of Grand Junction	Y/N/NA/Unknown	Comments
Comp Plan/General Plan	Yes	Update of Comp Plan underway
Special Plans	Yes	Area plans, transportation plans
Subdivision Ordinance	Yes	
Zoning Ordinance	Yes	
NFIP/FPM Ordinance	Yes	
Substantial Damage Language	Yes	
Admin/Certified Floodplain Mgr.	Yes	
# of Flood threatened Buildings	Unkown	
# of Flood Insurance Policies	Yes	84 active policies
# of Repetitive Losses	No	
Maintain Elevation Certificates	Yes	
CRS Rating, if applicable	n/a	
Stormwater Program	Yes	
Erosion or Sediment Controls	Yes	
Building Code Version	2006 IBC	
Full-Time Building Official	Yes	
Conduct "as-built" Inspections	Yes	
BCEGS Rating	Unknown	
Local Emergency Operations Plan	No	Covered under Mesa County Plan
Fire Department ISO Rating	Yes	
Fire Safe Programs	Yes	
Hazard Mitigation Plans	Yes	Included in the Mesa County Plan
Warning Systems/Services		
Storm Ready Certified	No	Covered under Mesa County
Weather Radio Reception	Yes	
Outdoor Warning Sirens	No	
Emergency Notification (R-911)	Yes	Dam Failure City of GJ Structures
Other (e.g., cable over-ride)	Yes	
GIS System	Yes	Flood plain info. on zoning map
Hazard Data	Yes	
Building Footprints	Yes	Aerial Photos
Links to Assessor Data	Yes	
Land-Use Designations	Yes	
Structural Protection Projects	NA	
Property Protection Projects	Unknown	
Critical Facilities Protected	Yes	
Natural/Cultural Resources Inv.	Yes	
Public Information Program/Outlet	Yes	
Environmental Education Program	Unknown	

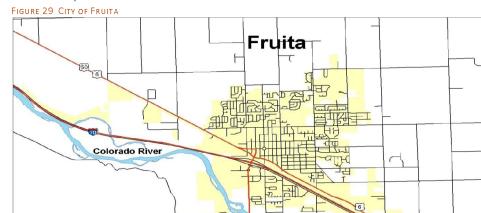
# **Changes in Development**

Changes in development are reflected by the number of building permits issued within a community. The number of building permits issued for the City of Grand Junction is reflected in the following table.

	2010	2011	2012	2013	2014
Commercial Permits	26	29	25	22	32
Residential Permits	238	188	275	235	348

## City of Fruita

## **Community Profile**



(Source: Mesa County GIS)

Rivers Highways

City of Fruita

Legend

The City of Fruita is in northwestern Mesa County. Fruita lies approximately 20 miles east of the Colorado-Utah State boundary and approximately 11 miles west of Grand Junction, see Figure 29. Fruita is surrounded by unincorporated areas of Mesa County. The total land area contained within Fruita is approximately 2.25 square miles. The population of Fruita is estimated to be 12,838. (Demographer)

Colorado River

Fruita has been agriculturally oriented and farming has since become more diversified, with such crops as grains for livestock feed and various fruits and vegetables. Cattle and sheep ranching began as large-scale operations and continue as part of the economic base of the community. There are extensive irrigation facilities in the area to support these activities. The Little Salt Wash, Big Salt Wash, and the Colorado River floodplains are developed in Fruita.

Little Salt Wash originates in the Bookcliffs approximately 11 miles north of town, where its headwaters are at approximately 5,100 feet. It flows through the northern corporate limits of Fruita, then forms the western corporate limits of the town as it flows southwesterly to its confluence with the Colorado River. Little Salt Wash and Big Salt Wash flow into the Colorado

River approximately 0.5 mile and 1 mile downstream of Fruita, respectively. The drainage area at Fruita is approximately 33 square miles.

Fruita lies at an elevation of approximately 4,500 feet in the southern part of the Grand Valley. To the north, the valley gradually ascends for several miles to the base of the Bookcliffs. Approximately 2 miles south of town, the steep sandstone and shale formations of the Colorado National Monument (or the Uncompahgre Uplift) begin. Fruita is part of the Canyon lands, a subdivision of a larger physiographic region known as the Colorado Plateaus.

The climate of Fruita is classified as arid to semiarid. The mountainous regions around Fruita are subject to moderately heavy precipitation. Elevation greatly influences the precipitation amounts. Annual precipitation at Fruita averages approximately 9 inches. The higher mesas (headwaters and primary drainage areas of Little Salt Wash and Big Salt Wash) receive from 10 to 20 inches. Convection-type cloudburst storms of small aerial extent and general rainfall over large areas normally make August, September, and October the wettest months of the year. Most wintertime precipitation occurs as snow, and a deep snowpack normally accumulates at the higher elevations. Average snowfall is approximately 19 inches at Fruita.

The temperature extremes at Fruita are evidenced by mean maximums ranging from approximately 38°F in January to approximately 94°F in July, and by mean minimums ranging from approximately 15°F in January to 62°F in July. Record low and high temperatures are -34°F and 64°F for January and 38°F and 111°F for July respectively. (Flood Insurance Study, Mesa County Colorado, 2009)

## **Hazard Identification and Profiles**

The HMPC identified the hazards that affect the community and summarized their geographic location, probability of future occurrence, potential magnitude or severity, and planning significance specific to the City as shown in Table 24.

TABLE 24 CITY OF FRUITA'S HAZARDS PROFILES

Hazard Type	Geographic Location	Occurrences	Magnitude/Severity	Hazard Level
Avalanche	Isolated	Unlikely	Negligible	L
Drought	Large	Occasional	Limited	М
Earthquake	Medium	Occasional	Limited	М
Expansive Soils	Medium	Occasional	Limited	L
Extreme Heat	Large	Occasional	Limited	М
WildFire	Medium	Highly Likely	Limited	Н
Flood	Large	Likely	Limited	Н
Hail Storm	Small	Occasional	Negligible	L
Land Subsidence	Isolated	Occasional	Limited	L

Landslide/Rockfall	Isolated	Unlikely	Negligible	L
Lightning	Medium	Highly Likely	Limited	M
Tornado	Isolated	Unlikely	Negligible	L
Wind Storm	Medium	Likely	Limited	М
Winter Storm	Large	Occasional	Limited	М
Dam Failure	Medium	Occasional	Critical	M
Hazardous Materials	Isolated	Occasional	Limited	L

## **Vulnerability Assessment**

The intent of this section is to assess the City of Fruita's vulnerability separate from that of the planning area as a whole. The vulnerability assessment analyzes the population, property, and other assets at risk to hazards ranked of moderate or high significance that may vary from other parts of the planning area.

This section analyzes existing structures and other assets at risk to hazards ranked of high significance that vary from the risks facing the entire planning area and estimates potential losses. These hazards include; wildfire, floods, and rockfalls.

### **Community Asset Inventory**

Table 25 shows the total population, number of structures, and assessed value of improvements to parcels in the City of Fruita. Land values have been purposely excluded because land remains following disasters, and subsequent market devaluations are frequently short-term and difficult to quantify. Additionally, state and federal disaster assistance programs generally do not address loss of land or its associated value.

TABLE 25 CITY OF FRUITA'S ASSET INVENTORY

Jurisdiction:	City of F	ruita							
Hazard:	Wildfire								
Type of Structure	Number #in Comm.	of Structur #in Hazard Area	es %in Hazard Area	Value of Structures \$in Comm.	\$in Hazard Area	%in Hazard Area	Number #in Comm.	of People #in Hazar d Area	e %in Hazard Area
Residential	4680	117	2.50%	\$ 598,516,850.00	\$ 21,919,6	10.00 3.66%			
Commercial	212	6	2.83%	\$ 59,034,460.00	\$ 743,85	50.00 1.26%	12420	369	2.97%
Agricultural	41	19	46.34%	\$ 7,299,910.00	\$ 3,722,6	10.00 51.00%	12420	303	2.57/0
Industrial	30	20	66.67%	\$ 13,395,050.00	\$ 10,954,3	50.00 81.77%			

Jurisdiction:	City of F	ruita									
Hazard:	Flooding										
Type of Structure	Number	of Structur	es	Value of Structures					Number	of People	
	#in Comm.	#in Hazard Area	%in Hazard Area	\$in Cor	mm.	\$in Haza Area		%in Hazard Area	#in Comm.	#in Hazard Area	%in Hazard Area
Residential	4680	21	0.45%	\$	598,516,850.00	\$	4,225,180.00	0.71%			
Commercial	212	0	0.00%	\$	59,034,460.00	\$	-	0.00%	12420	1108	8.92%
Agricultural	41	1	2.43%	\$	7,299,910.00	\$	69,470.00	0.95%	12420	1100	0.3276
Industrial	30	0	0.00%	\$	13,395,050.00	\$	-	0.00%			

Jurisdiction:	City of F	ruita								
Hazard:	Rock fall	s and Slide	es							
Type of Structure	Number	of Structu	ıres	Value of Structures				Number	of People	
	#in Comm.	#in Hazard Area	%in Hazard Area	\$in Comm.	\$in Haza Area		%in Hazard Area	#in Comm.	#in Hazard Area	%in Hazard Area
Residential	4680	0	0.00%	\$ 598,516,850.00	\$	-	0.00%			
Commercial	212	0	0.00%	\$ 59,034,460.00	\$	-	0.00%	12420	0	0.00%
Agricultural	41	0	0.00%	\$ 7,299,910.00	\$	-	0.00%	12420	<b> </b>	0.00%
Industrial	30	0	0.00%	\$ 13,395,050.00	\$	_	0.00%			

# **Capabilities Assessment**

Jurisdiction: City of Fruita	Y/N/NA/Unknown	Comments
Comp Plan/General Plan	Yes	
Special Plans	Yes	
Subdivision Ordinance	Yes	
Zoning Ordinance	Yes	
NFIP/FPM Ordinance	No	
Substantial Damage Language	Unknown	
Admin./Certified Floodplain Mgr.	Yes	
# of Flood threatened Buildings	Unknown	
# of Flood Insurance Policies	Unknown	
# of Repetitive Losses	Unknown	
Maintain Elevation Certificates	Unknown	
CRS Rating, if applicable	Unknown	
Stormwater Program	Sort of	
Erosion or Sediment Controls	Pro	

Building Code Version	Most current with Mesa Cour	nty
Full-Time Building Official	Mesa County	
Conduct "as-built" Inspections	Yes	
BCEGS Rating	Unknown	
Local Emergency Operations Plan	Yes	
Fire Department ISO Rating	Yes	
Fire Safe Programs	Yes	
Hazard Mitigation Plans	Yes	
Warning Systems/Services	Reverse 911	
Storm Ready Certified	No	Covered Under Mesa County
Weather Radio Reception	Yes	
Outdoor Warning Sirens	No	
Emergency Notification (R-911)	Yes	
Other (e.g., cable over-ride)	No	
GIS System	Yes	
Hazard Data	Yes	
Building Footprints	Yes	
Links to Assessor Data	Yes	
Land-Use Designations	Yes	
Structural Protection Projects	Unknown	
Property Protection Projects	Unknown	
Critical Facilities Protected	Some	
Natural/Cultural Resources Inv.	Yes	
Public Information Program	Nothing Formal	
Environmental Education Pgm.	No	

# **Changes in Development**

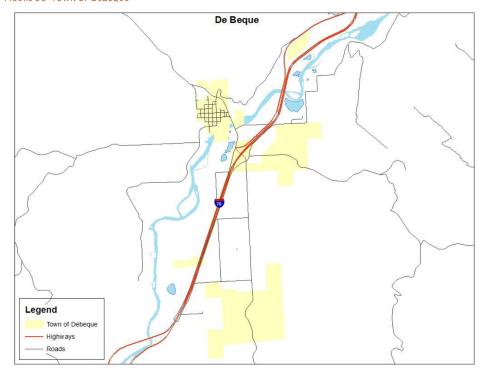
Changes in development are reflected by the number of building permits issued within a community. The number of building permits issued for the City of Fruita is reflected in the following table.

	2010	2011	2012	2013	2014
Commercial Permits	0	0	4	1	0
Residential Permits	75	50	63	70	55

# Town of DeBeque

## **Community Profile**

FIGURE 30 TOWN OF DEBEQUE



(Source: Mesa County GIS)

The Town of DeBeque sits along the north side of the Colorado River upstream from DeBeque Canyon in a small ranching valley northeast and upstream from Grand Junction, see Figure 30. The town is located across the river from Interstate 70, on a small hill overlooking the river, at an elevation of approximately 5,000 feet. The southwest edge of the Roan Cliffs overlooks the town from the northeast. Much of the surrounding area is controlled by the Bureau of Land Management.

The major underlying geological formation is the Wasatch Formation, a system of intermixed shales and sandstones which form the hills to the Northwest. Overlying the Wasatch Formation and forming the bulk of the Roan Plateau to the Northwest is the Green River Formation. This formation reportedly contains major deposits of oil shale.

The town consists of a small grid (approximately 0.3 square miles), including several historic buildings, commercial, and residential. DeBeque was historically a location where wild horses, abundant in the surrounding hills, were rounded up and sold. The population of DeBeque is estimated to be 501. (Demographer)

## **Hazard Identification and Profiles**

The HMPC identified the hazards that affect the community and summarized their geographic location, probability of future occurrence, potential magnitude or severity, and planning significance specific to the City as shown in Table 26.

TABLE 26 TOWN OF DEBEQUE'S HAZARDS PROFILES

Hazard Type	Geographic Location	Occurrences	Magnitude/Severity	Hazard Level
Avalanche	Isolated	Unlikely	Negligible	L
Drought	Large	Occasional	Limited	М
Earthquake	Medium	Occasional	Limited	М
Expansive Soils	Medium	Occasional	Limited	L
Extreme Heat	Large	Occasional	Limited	М
WildFire	Medium	Highly Likely	Limited	Н
Flood	Large	Likely	Limited	Н
Hail Storm	Small	Occasional	Negligible	L
Land Subsidence	Isolated	Occasional	Limited	L
Landslide/Rockfall	Isolated	Unlikely	Negligible	L
Lightning	Medium	Highly Likely	Limited	М
Tornado	Isolated	Unlikely	Negligible	L
Wind Storm	Medium	Likely	Limited	М
Winter Storm	Large	Occasional	Limited	М
Dam Failure	Medium	Occasional	Critical	М
Hazardous Materials	Isolated	Occasional	Limited	L

## **Vulnerability Assessment**

The intent of this section is to assess the Town of DeBeque's vulnerability separate from that of the planning area as a whole. The vulnerability assessment analyzes the population, property, and other assets at risk to hazards ranked of moderate or high significance that may vary from other parts of the planning area.

This section analyzes existing structures and other assets at risk to hazards ranked of high significance that vary from the risks facing the entire planning area and estimates potential losses. These hazards include; wildfire, floods, and rockfalls.

## Community Asset Inventory

Table 27 shows the total population, number of structures, and assessed value of improvements to parcels in the Town of DeBeque. Land values have been purposely excluded because land remains following disasters, and subsequent market devaluations are frequently short-term and difficult to quantify. Additionally, state and federal disaster assistance programs generally do not address loss of land or its associated value.

TABLE 27 TOWN OF DEBEQUE'S ASSET INVENTORY

IMBEL	27 10771	OF DEDEK	OE 37133E1	I T V L I	110111						
Jurisdiction:	Town of	DeBeque									
Hazard:	Wildfire										
Type of Structure	Number #in Comm.	of Structur #in Hazard Area	es %in Hazard Area	\$in	ue of Structures	\$in Haz Are	zard	%in Hazard Area	Numbe #in Comm	r of Peopl #in Hazard Area	e %in Hazard Area
Residential	182	0	0.00%	\$	10,151,790.00	\$	-	0.00%			
Commercial	26	0	0.00%	\$	5,437,330.00	\$	-	0.00%	500	2	0.40%
Agricultural	2	0	0.00%	\$	90,620.00	\$	-	0.00%	] 300	2	0.40%
Industrial	2	1	50.00%	\$	534,850.00	\$	269,450.00	50.37%			

Jurisdiction:	Town of	DeBeque								
Hazard:	Flooding	3								
Type of Structure	Number #in Comm.	of Structur #in Hazard Area	es %in Hazard Area	Value of Structures \$in Comm.	\$in Hazar Area	d	%in Hazard Area	Number #in Comm.	of People #in Hazard Area	%in Hazard Area
Residential	182	0	0.00%	\$ 10,151,790.00	\$	-	0.00%			
Commercial	26	0	0.00%	\$ 5,437,330.00	\$	-	0.00%	7924	0	0.00%
Agricultural	2	0	0.00%	\$ 90,620.00	\$	-	0.00%	7924	"	0.00%
Industrial	2	0	0.00%	\$ 534,850.00	\$	-	0.00%			

	Ī - ,									
Jurisdiction:	I own of	DeBeque								
Hazard:	Rock fall	s and Slide	es							
Type of										
Structure	Number	of Structu	ires	Value of Structures		Number of People				
	#in	#in	%in	\$in	\$in		%in	#in	#in	%in
	Comm.	Hazard	Hazard	Comm.	Haza	rd	Hazard	Comm.	Hazard	Hazard
		Area	Area		Area		Area		Area	Area
Residential	182	0	0.00%	\$ 10,151,790.00	\$	=	0.00%			
Commercial	26	0	0.00%	\$ 5,437,330.00	\$	-	0.00%	7924	0	0.00%
Agricultural	2	0	0.00%	\$ 90,620.00	\$	-	0.00%	/ 324	<b> </b>	0.00%
Industrial	2	0	0.00%	\$ 534,850.00	\$	-	0.00%			

## **Capabilities Assessment**

Jurisdiction: Town of DeBeque	Y/N/NA/Unknown	Comments
Comp Plan/General Plan	Yes	
Special Plans	No	
Subdivision Ordinance	Yes	
Zoning Ordinance	Yes	
NFIP/FPM Ordinance	No	
Substantial Damage Language	Unknown	
Admin./Certified Floodplain Mgr.	No	
# of Flood threatened Buildings	Unknown	
# of Flood Insurance Policies	Unknown	
# of Repetitive Losses	Unknown	
Maintain Elevation Certificates	Unknown	
CRS Rating, if applicable	Unknown	
Stormwater Program	Sort of	
Erosion or Sediment Controls	No	
Building Code Version	Most current with Mesa Cour	nty
Full-Time Building Official	Mesa County	
Conduct "as-built" Inspections	Yes	
BCEGS Rating	Unknown	
Local Emergency Operations Plan	No	Use Mesa County's
Fire Department ISO Rating	Yes	
Fire Safe Programs	Yes	
Hazard Mitigation Plans	Yes	
Warning Systems/Services	Reverse 911	
Storm Ready Certified	No	Covered under Mesa County
Weather Radio Reception	Yes	
Outdoor Warning Sirens	No	
Emergency Notification (R-911)	Yes	
Other (e.g., cable over-ride)	No	

GIS System	No	
Hazard Data	No	Use Mesa County
Building Footprints	No	Use Mesa County
Links to Assessor Data	No	Use Mesa County
Land-Use Designations	Yes	
Structural Protection Projects	No	
Property Protection Projects	Unknown	
Critical Facilities Protected	Some	
Natural/Cultural Resources Inv.	Yes	
Public Information Program	Nothing Formal	
Environmental Education Pgm.	No	

## Changes in Development

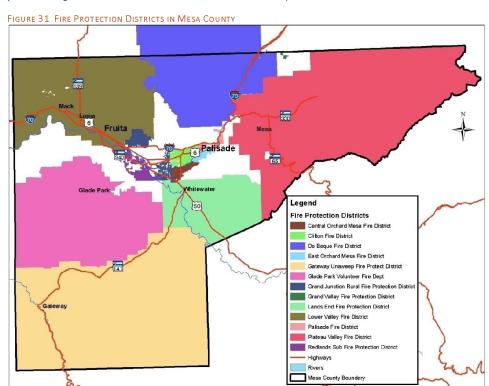
Changes in development are reflected by the number of building permits issued within a community. The number of building permits issued for the Town of DeBeque is reflected in the following table.

	2010	2011	2012	2013	2014
Commercial Permits	0	0	0	0	0
Residential Permits	0	1	0	0	0

#### Fire Protection Districts:

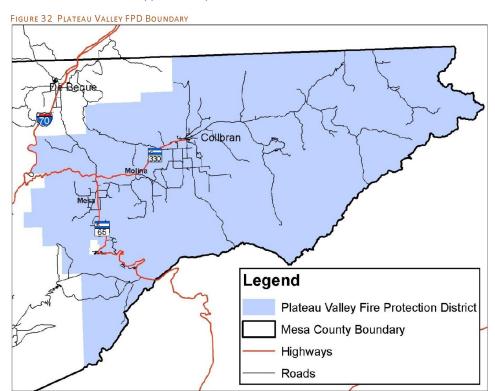
#### **District Profile**

The material presented in this section applies to two fire protection districts in Mesa County, which are described below. Each of the districts participated individually in this planning process. Figure 31 shows all fire districts in Mesa County.



Plateau Valley Fire Protection District

The Plateau Valley Fire Protection District (PVFPD) covers an area of 803 square miles as shown in Figure 32, with a residential population of approximately 4000 people. The district operates out of 3 fire stations with approximately 30 volunteers.



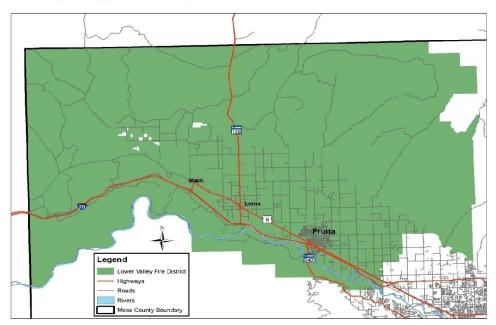
#### **Lower Valley Fire Protection District**

The Lower Valley Fire Protection District (LVFPD) and the City of Fruita organized a fire district in 1973. The district split from the City and in 1980 became its own separate district. Both volunteer and paid positions make up the district and provide fire protection as well as emergency medical services.

Population of the district is approximately 20,000. LVFPD operates out of two fire stations, Station 31 is located in Fruita and houses 3 ambulances, 2 engines, 2 brush trucks, 1 water tender, 1 river boat and 2 atvs. Station 32 is five miles to the west in Loma and houses 1 water tender, 1 ladder, 1 rescue and the antique fire truck.

Coverage of the district amounts to approximately 225 square miles ranging from the city limits of Grand Junction on the east side and the Utah state border on the west side as shown in Figure 33. This area covers the Colorado National Monument to the south and continuing north to Douglas Pass in Garfield County. The District has a variety of terrain ranging from desert to heavy timber and rural residential to a small downtown commercial district. (Home: Lower Valley Fire Protection District, 2009)

FIGURE 33 LOWER VALLEY FIRE PROTECTION DISTRICT



### Grand Junction Fire Department & Grand Junction Rural Fire Protection District

The Grand Junction Fire Department is an emergency organization that provides education, enforcement and emergency services to over 84,000 residents living within the City of Grand Junction and the Grand Junction Rural Fire Protection District. The Grand Junction Rural Fire Protection District is a taxing district surrounding the City Limits which contracts with the City of Grand Junction to provide these services. Grand Junction Fire Department serves a total of 77 square miles with five stations and 120 full-time personnel as shown in Figure 34.

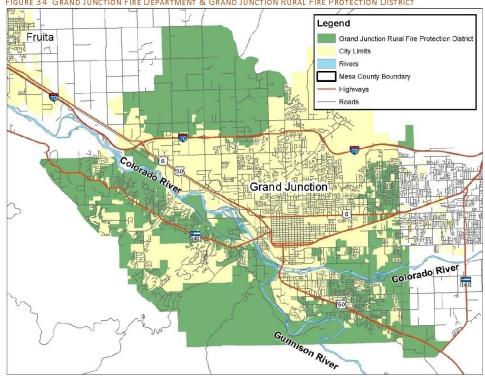


FIGURE 34 GRAND JUNCTION FIRE DEPARTMENT & GRAND JUNCTION RURAL FIRE PROTECTION DISTRICT

### **DeBeque Fire Protection District**

The DeBeque Fire Protection District covers an area of 800 sqare miles shown in Figure 35, with a residential population of approximately 1,298 people, which includes district population residing in Garfield County. The district operates out of a single fire station with 7 full-time and 6 part-time paid staff.

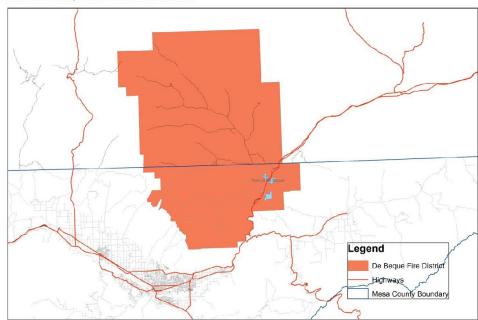


FIGURE 35 DEBEQUE FIRE PROTECTION DISTRICT

### **Hazard Identification and Profiles**

As population continues to grow in Mesa County, development continues in the wildland urban interface areas, increasing the risk to wildfires. Continued assessments and mitigation efforts are needed throughout the county to reduce the risk and impacts to communities. More detailed analysis has been done for the specific communities and can be found in those sections.

#### 5-2-1 Drainage Authority

#### **Authority Profile**

The 5-2-1 Drainage Authority was formed in June of 2004 through an Intergovernmental Agreement (IGA) between the City of Grand Junction, the City of Fruita, the Town of Palisade, Mesa County, and the Grand Valley Drainage District (formally the Grand Junction Drainage District). The Authority was formed in order to protect people and property from flooding, to comply with federal environmental regulations regarding water quality, and to provide a funding mechanism so that stormwater services can be performed.

Figure 36 illustrates the service area that includes all of the City of Grand Junction, the City of Fruita, the Town of Palisade, the Grand Valley Drainage District, and that part of Mesa County south of the rim of the Bookcliffs to the northerly line of Mesa County. The boundary line then follows the westerly boundary of West Salt Creek to the Colorado River where it crosses the river and hugs the southerly bank of the river to a point where 16 Road would intersect and goes south to follow the drainage basin boundaries that encompasses lands all the way to No Thoroughfare Canyon where the boundary follows the channel to the A Road line, thence easterly to the Gunnison River. The line follows the point where it intersects the northerly boundary of Rapid Creek. All of Rapid Creek to the Colorado River is in the service area. (Home: 5-2-1 Drainage Authority)

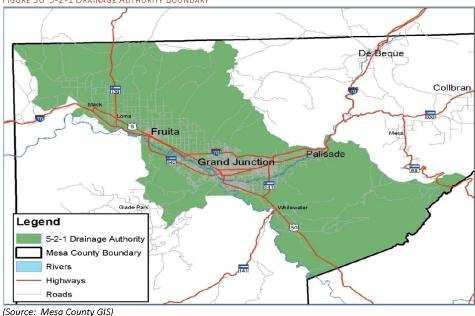


FIGURE 36 5-2-1 DRAINAGE AUTHORITY BOUNDARY

#### **Hazard Identification and Profiles**

The 5-2-1 Drainage Authority is primarily responsible for stormwater management. As precipitation falls, some is absorbed into the ground, and some makes its way into streams and rivers, and eventually oceans. In a natural environment, stormwater will soak into soils and soft surfaces and some water will run into area streams. Due to the environment of the Grand Valley, the clay soils don't absorb moisture very well, causing stormwater to flow into storm drains, creeks and rivers. Stormwater does not go into a treatment plant so any pollutants like oil, grease, pesticides, fertilizers, detergents, lawn clippings, etc. are carried into the stormwater and discharged into waterways and back into the environment.

#### **Vulnerability Assessment**

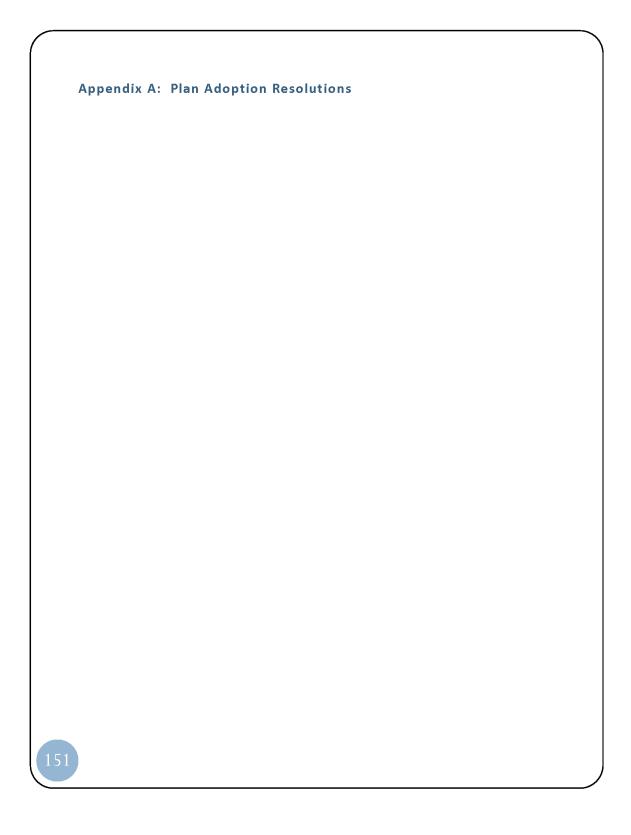
Stormwater management is the process of public education coupled with understanding, analyzing, planning for, and controlling stormwater. Stormwater management plays a critical role in controlling flooding, enhancing safety, protecting the environment, and meeting requirements of federal environmental regulations. Many existing facilities are aging, rusting or in need of repair and maintenance. The 5-2-1 Drainage Authority also needs to construct new facilities to adequately address stormwater management in not only developing areas, but in all areas of the valley, including agricultural. Work on stormwater facilities is needed in all areas of the Grand Valley to varying degrees. Some facilities have reached their service life; and a maintenance effort is not enough, replacement is necessary. Other facilities have become overgrown or eroded to a point where maintenance is needed. Lastly, facilities are not adequate or even in existence and in some cases major capital construction is needed to correct deficiencies. (Home: 5-2-1 Drainage Authority)

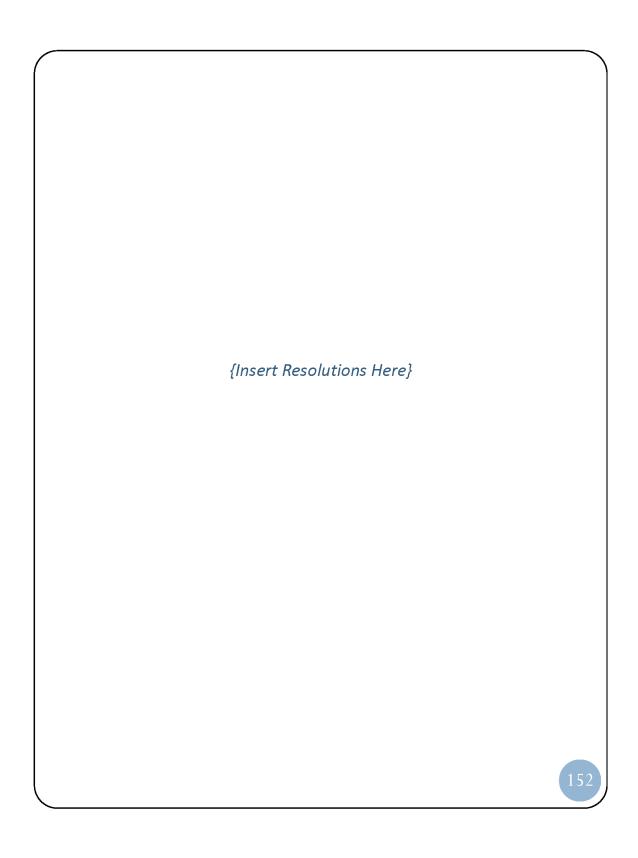
#### **Community Asset Inventory**

The intent of this section is to assess the 5-2-1 Drainage Authority vulnerability separate from that of the planning area as a whole. One area prone to flooding in the Grand Valley is Bosley Wash between the unincorporated Clifton area and the Town of Palisade. Floodwaters have made highway 6 between Clifton and Palisade impassable in the recent past and has flooded homes and farmlands. Studies have been performed on this area for the purpose of alleviating these problems.

#### Vulnerability by Hazard

The 5-2-1 Drainage Authority is currently studying other washes in the Grand Valley to determine what measures need to be taken to mitigate flooding of homes and farmlands. There are proposals to build detention facilities and to correct other structures, such as bridges and culverts. There are 28 major washes in the Grand Valley to be studied with corrective action to be taken. (Home: 5-2-1 Drainage Authority)





Appendix B: Kick-off Meeting Invitation List

Agency	Address	City	State	Zip
Town of Collbran	PO Box 387	Collbran	со	81624
City of Fruita	325 E. Aspen Ave.	Fruita	со	81521
City of Grand Junction	250 North 5th St.	Grand Junction	со	81501
Town of DeBeque	381 Minter Ave.	DeBeque	со	81630
Town of Palisade	175 E. 3rd St.	Palisade	со	81526
Central Orchard Mesa Fire Protection District	3253 B 1/2 Rd	Grand Junction	со	81503
DeBeque Fire Protection District	380 Curtis Ave	DeBeque	со	81630
Glade Park Volunteer Fire Department	16400 DS Rd	Glade Park	со	81523
Grand Junction Rural Fire Protection District	PO Box 4450	Grand Junction	со	81502
Lower Valley Fire Protection District	168 N. Mesa St	Fruita	со	81521
Palisade Rural Fire Protection District	3836 G Rd	Palisade	со	81526
Gateway-Unaweep Fire Protection District	PO Box 126	Gateway	со	81522
Clifton Fire Protection District	3254 F Rd	Clifton	со	81520
East Orchard Mesa Fire Protection District	455 35 Rd	Palisade	со	81526
Grand Junction Fire Department	330 South 6th St	Grand Junction	со	81501
Lands End Fire Protection District	34980 Pronghorn Dr	Whitewater	со	81527
Palisade Fire Department	366 W. 8th St	Palisade	со	81526
Plateau Valley Fire Protection District	49084 KE 1/2 Rd	Mesa	со	81643
Grand Mesa Metropolitan District	PO Box 485	Mesa	со	81643
Southwest Mesa County Rural Services PID	544 Rood Ave	Grand Junction	со	81501
Whitewater PID	544 Rood Ave	Grand Junction	со	81501
Mesa County Lower Valley PID	544 Rood Ave	Grand Junction	со	81501
Mesa County Whitewater Urban Services PID	544 Rood Ave	Grand Junction	со	81501
Grand Valley Drainage District	722 23 Rd	Grand Junction	со	81505
Redlands Mesa Metropolitan District	450 E. 17th Ave	Denver	со	80203
Upper Grand Valley Pest Control District	PO Box 20000	Grand Junction	со	81502- 5087
Mesa Water & Sanitation District	10963 Hwy 65	Mesa	со	81643
Central Grand Valley Sanitation District	541 Hoover Dr	Grand Junction	со	81504
Persigo Wastewater Treatment Plant/Service Area	2145 River Rd	Grand Junction	со	81505
Clifton Sanitation District	3217 D Rd	Clifton	со	81520
Clifton Water District	510 34 Rd	Clifton	со	81520
Ute Water Conservancy District	560 25 Rd	Grand Junction	со	81506
Colorado River District	PO Box 1120	Glenwood Springs	со	81602
Colorado Division of Water Resources	2754 Compas Dr #175	Grand Junction	со	81506
Colorado Division of Water Resources	PO Box 396	Glenwood Springs	со	81602
West Divide Water Conservancy District	PO Box 1478	Rifle	со	81650
Colorado State Patrol	554 Jurassic Ct	Fruita	со	81521
Collbran Town Marshal	1010 High St	Collbran	со	81624

Fruita Police Department	101 W. McCune Ave	Fruita	со	81521
Mesa County Sheriff's Office	215 Rice St	Grand Junction	со	81502
Grand Junction Police Department	555 Ute Ave	Grand Junction	со	81501
DeBeque Town Marshal	381 Minter Ave.	DeBeque	со	81630
Palisade Police Department	175 East 3rd St	Palisade	со	81526
Federal Bureau of Investigation	PO Box 1905	Grand Junction	со	81502
National Weather Service - GJT	2844 Aviators Way	Grand Junction	со	81506
Grand Valley Power	845 22 Rd	Grand Junction	со	81505
Bureau of Land Management	2815 H Rd	Grand Junction	со	81506
Mesa County Flood Plain Manager	PO Box 20000	Grand Junction	со	81502
Xcel Energy	2538 Blichman Ave	Grand Junction	со	81505
Redlands Water & Power Co.	2216 S. Broadway	Grand Junction	со	81503
Bureau of Land Management	2774 Landing View Ln	Grand Junction	со	81506
Colorado State Forest Service	2764 Compass Drive, Suite 238	Grand Junction	со	81506
CDHSEM	9195 E. Mineral Ave., Suite 200	Centennial	со	80112
CDHSEM	9195 E. Mineral Ave., Suite 200	Centennial	со	80112
Colorado Dept. of Agriculture	700 Kipling St., Suite 4000	Lakewood	со	81215- 8000
Grand Junction Regional Communications Center	555 Ute Ave	Grand Junction	со	81501
Grand Junction Public Works	250 North 5th St.	Grand Junction	со	81501
Mesa County GIS	544 Rood Ave	Grand Junction	со	81501
Mesa County Engineering Department	PO Box 20000	Grand Junction	со	81502
Mesa County Planning Department	PO Box 20000	Grand Junction	со	81502
Mesa County Public Works	PO Box 20000	Grand Junction	со	81502
Mesa County Health Department	510 29 1/2 Rd	Grand Junction	со	81504
Colorado Water Conservation Board	1313 Sherman St., Room 721	Denver	со	80203
Colorado Geological Survey	1500 Ilinois St	Golden	со	80401
Colorado National Monument	1750 Rim Rock Dr	Fruita	со	81521
FEMA Region VIII - Mitigation Office	PO Box 25267	Denver	со	80225- 0267
US Forest Service	2777 Crossroads Blvd	Grand Junction	со	81506
US Forest Service	2250 Highway 50	Delta	со	81416
Mesa County Fleet Services	PO Box 20000	Grand Junction	со	81502- 5001
City of Grand Junction Water Department	333 West Ave. Bldg A	Grand Junction	со	81501
5-2-1 Drainage Authority	250 North 5th St.	Grand Junction	со	81501
Bureau of Reclamation	445 W. Gunnison Ave	Grand Junction	со	81501

#### Appendix C: Invitation Letter to Kick-Off Meeting

July 2, 2014

To Whom It May Concern:

Mesa County Emergency Management will be undertaking the task of updating the 2010 Mesa County Hazard Mitigation Plan. This multijurisdictional plan is developed to assess risk from natural hazards and to identify actions that can be taken in advance to reduce long-term risk to the people and property of Mesa County. The Disaster Mitigation Act of 2000 requires all local governments to have an approved plan to be eligible for certain federal disaster assistance and mitigation funding programs.

The hazard mitigation planning process is heavily dependent on the participation of representatives from local government agencies and departments, the public, and other stakeholder groups. A Hazard Mitigation Planning Committee will be formed to support this project and will include representatives from the County, cities/towns, special districts, and other local, state, and federal agencies in or that serve Mesa County.

Your organization's participation on the planning committee is requested due to the information, technical knowledge or other valuable experience you have about your community or agency. Please designate a representative to serve on the committee and attend the kickoff meeting. If you have more than one department or individuals that you would like to attend, please feel free to invite them.

Mesa County Hazard Mitigation Plan Kick-off Meeting

July 22, 2014 (10:00 AM - 12:00 PM)

Mesa County Central Services Building – Room 40A

200 South Spruce St., Grand Junction, CO 81501

Please respond as to whether or not you or your representative will be able to attend. My contact information is included at the top of this letter. Thank you for your attention to this important project.

Sincerely,

Andrew Martsolf, MBA, CO-CEM

Mesa County Emergency Manager

## Appendix D: HMPC Meeting Agendas, Sign-In Sheets, and Sample Worksheets

## AGENDA

Mesa County Multi-Hazard Mitigation Plan Kick-off Meeting

July 22, 2014

10:00 a.m. – 12:00 p.m.

Mesa County Courthouse: Mesa County Centralized Services Building

10:00 a.m. – 10:15 a.m.	Opening Remarks
	Introductions
10:15 a.m. – 10:30 a.m.	Local Hazard Mitigation Plan Purpose & Requirements
10:30 a.m. – 10:45 a.m.	Identification of Multi-Jurisdictional Participation & Hazard Mitigation Planning Committee Planning for Public Involvement
10:45 a.m. – 12:00 p.m.	Hazard Identification and Data Collection Needs  Worksheets 1-3  Next Steps

Sign-in Sheet Masa Courty Hazard Mitigation Plan Planning Xick-Off Meeting July 22, 20-4

		July 22, 2024		
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Sign-in Sheet Mesa County Hazard Mitigation Plan Planning Kick-Off Meeting July 22, 2014

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## AGENDA

Mesa County Multi-Hazard Mitigation Plan 2<sup>nd</sup> Planning Meeting

August 27, 2014

10:00 AM - 12:00 PM

Mesa County Courthouse: Mesa County Centralized Services Building

10:00 AM - 10:15 AM	Opening Remarks
	Introductions
10:15 AM – 10:45 AM	Review Hazard Scoring Model & Validate Mesa
	County & Jurisdiction Hazard Profiles
	Validate Plan Focus (High Hazards)
	Validate Plan Goals
10:45 AM – 11:30 AM	Review and validate hazard areas for the purpose
	of conducting vulnerability assessments
11:30 AM – 12:00 PM	Homework Discussion
	Worksheet 5 Mitigation Project Description
	(Required for each jurisdiction)
	Next Steps

Sign-in Sheet Mesa Courty Hazard Miligation Plan 2nd Planning Meeting August 27, 2014

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## **AGENDA**

Mesa County Multi-Hazard Mitigation Plan  $3^{\rm rd}$  Planning Meeting

September 23, 2014

10:00 AM - 12:00 PM

Mesa County Courthouse: Mesa County Centralized Services Building

10:00 AM - 10:15 AM	Opening Remarks
	Introductions
10:15 AM – 11:00 AM	Review Hazard Mitigation Action Matrix for Project Status Prioritization of mitigation actions
11:00 AM - 11:30 AM	Next Steps

Sign-in Sheet
Mesa County Hazard Mitigation Plan
3rd Planning Meeting
September 23, 2014

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Mesa County Multi-Hazard Mitigation Plan Final Planning Meeting

November 20, 2014

9:00 AM - 10:00 AM

Mesa County Courthouse: Mesa County Centralized Services Building

9:00 AM – 9:15 AM Opening Remarks

Introductions

9:15 AM – 10:00 AM Review of updated plan elements

Remaining planning gaps

Next steps

Sign-in Sheet
Mesa County Hazard Mitigation Plan
Linal Planning Meeting
November 20, 2014

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## Appendix E: Data Collection Worksheets

## Historic Hazard Event Data Collection Sheet Worksheet #1

Instructions: Please fill out one sheet for each event with as much detail as possible. Attach supporting documentation, photocopies of newspaper articles or other original sources.

Type of natural hazard event:	
Date of event:	
Description of the nature and magnitude of the event:	
Location (community or description with map):	
Injuries:	
Deaths:	
Property damage:	
Infrastructure damage:	
Business/Economic impact:	
Road/School/Other closures:	
Other damage:	
Total damages:	
Insured losses:	
Fed/State Disaster relief funding (\$):	
Opinion on likelihood of occurring again:	
Source of information:	
Comments:	
Contact Information	
Name of Jurisdiction:	
Submitted By:	
Address:	
Phone:	

## Vulnerability Assessment Worksheet #2

Instructions: Please complete to the extent possible the vulnerable buildings, populations, critical facilities and infrastructure for each hazard that affects your jurisdiction. This information will be used to estimate disaster losses, which can then be used to gauge potential benefits of mitigation measures. Attach supporting documentation, photocopies of engineering reports or other sources.

photocopies of engineering reports or other so	urces.	
Hazard:		
Location and Description of Potential Impact:		
Building Inventory:		
Residential	Count	Estimated Value
Comments		
Commercial	Count	Estimated Value
Comments		
Industrial	Count	Estimated Value
Comments		
Agricultural	Count	Estimated Value
Comments		1

Estimated Value

# Capabilities Matrix Capabilities Worksheet #3

Jurisdiction:	Y/N/NA/Unknown	Comments
Comp Plan/General Plan		
Special Plans		
Subdivision Ordinance		
Zoning Ordinance		
NFIP/FPM Ordinance		
Substantial Damage Language		
Admin./Certified Floodplain Manager		
# of Flood threatened Buildings		
# of Flood Insurance Policies		
# of Repetitive Losses		
Maintain Elevation Certificates		
CRS Rating, if applicable		
Stormwater Program		
Erosion or Sediment Controls		
Building Code Version		
Full-Time Building Official		
Conduct "as-built" Inspections		
BCEGS Rating		
Local Emergency Operations Plan		
Fire Department ISO Rating		
Fire Safe Programs		
Hazard Mitigation Plans		
Warning Systems/Services		
Storm Ready Certified		
Weather Radio Reception		
Outdoor Warning Sirens		
Emergency Notification (R-911)		
GIS System		
Hazard Data		
Building Footprints		
Links to Assessor Data		
Land-Use Designations		
Structural Protection Projects		
Property Protection Projects		
Critical Facilities Protected		
Natural/Cultural Resources Inventory		
Public Information Program/Outlet		<del> </del>
Environmental Education Program		+
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## Mitigation Strategy - Identify Mitigation Actions Worksheet #4

 ${\it Instructions:}\ \ {\it For each type of loss identified on previous worksheets, determine possible actions.}\ \ {\it Record information below.}$ 

### Hazard:

Priority	Possible Actions (include Location)	Sources of Information (include sources you reference and documentation)	Comments (Note any initial issues you may want to discuss or research further)	Planning Reference (Determine into which pre-existing planning suggested projects can be
				integrated)

Contact Information:		
Name of Jurisdiction:		
Submitted By:		
Address:		
Phone:		

## Mitigation Project Description Worksheet Worksheet #5

Instructions: Use this guide to record potential mitigation projects (1 or more pages per project) identified during the planning process. Provide as much detail as possible and use additional pages as necessary. These will be collected following HMPC meetings on mitigation goals and measures and included in the plan.

Mitigation Project:
Issue/Background:
Other alternatives:
Responsible Agency:
Priority (High-Medium-Low):
Cost Estimate:
Benefits (Avoided Losses):
Potential Funding:
Schedule:
Worksheet Submitted By:
Name & Title:
Phone:
Address:

Jurisdiction:

# Appendix F: Mesa County Hazard Mitigation Planning Committee Members

Name	Agency
Mike Lorsung	Town of DeBeque (Town Marshal)
Michael Birch	Grand Valley Power
Pam Smith	Clifton Sanitation
Fred Eggleston	Xcel Energy
Carrie Gudorf	Mesa County (Engineering)
Gus Hendricks	City of Grand Junction (Fire Department)
Kevin Williams	Grand Valley Drainage District
David Reinertson	Clifton Water
Dave Gitchell	Central Orchard Mesa Fire Protection District
Rick Corsi	Mesa County (GIS)
Greg Lanning	City of Grand Junction
Debra Funston	Town of Palisade (Police Department)
Laura Etcheverry	Grand Junction Regional Communications Center
Gary Marak	City of Grand Junction (Police Department)
Bob Kelley	City of Grand Junction
Richard Rupp	Town of Palisade (Fire Department)
Keith Fife	Mesa County (Long Range Planning)
Judy Macy	City of Fruita (Police Department)
Kalanda Isaac	Ute Water District
Kamie Long	Colorado State Forest Service
Mike Harvey	DeBeque Fire Protection District
Aldis Strautins	National Weather Service
Garrett Jackson	Colorado Division of Water Resources
Ray Tenney	CRWCD
Aislynn Tolman-Hill	Mesa County (Public Health)
Matt Ozanic	Colorado State Patrol
Jim Pringle	National Weather Service
Andy Martsolf	Mesa County Office of Emergency Management
Bret Guillory	City of Grand Junction
John Zen	City of Grand Junction (Police Department)
Chris Kadel	Mesa County (GIS)
Kaye Simonson	Mesa County (Planning Department)
Tom Huston	City of Fruita (Public Works)
Frank Cavaliere	Lower Valley Fire Protection District
Ryan Davison	Mesa County (GIS)
Adam Appelhanz	Town of Collbran (Collbran Marshal)
Mike Lockwood	Plateau Valley Fire Protection District

## Appendix G: Public Review and Comment Notice

SIME PROOF OF PUBLICA FLOW STATE OF COLORADO County of (Mesa) Terry Flanagan Being duly sworm, says that I am <u>Legal Secretary</u> of The Daily Scotlinel, a daily newspaper, published and duly printed in The County of Mesa, State of Colorado: that said newspaper has a general circulation in said County and has been continuously and uninterruptedly published therein, during a period of at Jeast flifty-two consecutive weeks need prior to the first publication of the annexed notice; that said newspaper is a newspaper within the  $% \left( \left\langle n\right\rangle \right) =\left\langle n\right\rangle \left\langle n\right\rangle$ meaning of the act of the general Assembly of the State of Colorado. entitled "An Act to regulate the printing of legal motives and advertisements," and amendments thereto; that the notice of which the annexed is a printed copy taken from said newspaper, was published in said newspaper, and in the regular and entire issue of every number thereof unce a week for 1 successive week; that said untiled was an published in said newspaper project and not in any employment thereof, and that first publication of said notice as aforesaid, was on the <u>10th</u> day of <u>December</u>, 2014, and the last, on the <u>10th</u> day of <u>December,</u> 2014. Copies of each number of said paper in which said notice and/w lise was published were delixered by certiens or transmitted by mail to each of the subscribers of said newspaper, The Dally Sentinel, according to the accustomed angle of business in this office. Subscribed and sworm to before me, this 10th day of December 20, 14 Lanon moloin

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