

DOCUMENTS INDEX - 1989:

Rev. 5/97

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- 1989 Mesa County Commissioners adopted its first Strategic Plan. It announced the County's intent to discontinue providing "municipal" services including sewer. Goal Two of the Plan called for the County to consider transferring the sewer system to Grand Junction. The City, County and special sewer districts engaged in meetings on this subject. The districts objected to City growth and encouraged the County to take control of the sewer from the City. (City Newsletter, August, 1994).
- 02/24/89 Audited balance sheets and financial statements for OMSD as of 12/31/88 and 1987 (prepared by Costello, Neislanik & Co., P.C.).
- 04/25/89 Letter from John Krizman, CGVSD Chairman to Greg Trainor re: CGVSD's response to the City's inquiry as to whether the district can identify lines that need replacement. CGVSD wants to know the intent and purpose behind the City's request. Issues raised the definition of the sewer system (i.e. what is the "backbone system")? [Achen's files]
- 05/09/89 Meeting between CGVSD, OMSD, Ridges, Valley West, Grand Junction West, and Railhead special districts with County Commissioners and County staff to discuss future ownership of the plant and to devise a system for equalizing the costs of repairing and maintaining sewer lines throughout the 201. [Commissioner's Minutes]
- 05/10/89 Breakfast meeting between the Commissioners and the City Council at which was discussed: ownership of the system, major capital expenditure to improve the City's system at the special districts' expense; system management and annexation. (See 5/16/89 Memo)
- 05/10/89 Letter from Tom Harrison to CDOH complaining re: Valle Vista odor problems. [City Utility Files]
- 05/12/89 Letter from Larry Beckner to special district board members summarizing the May 9, 1989 meeting, its purpose and his instructions to prepare two proposals. The first would be a contract between the districts, the City and the County establishing a means of obtaining input from all interested parties and the preparation of the annual sewer budget and including a system for approving the budget. The second concerns creation of a 201 Area sewer authority to own and operate the plant and provide services to all users regardless of where they live. Issues discussed and referred to include: system management, major capital expenditure, ownership, the 201 boundary and sewer rates.
- 05/12/89 Memo from Jack Morgan to Mark Eckert re; the effect of annexation by the City on County revenues and expenditures (attached are various handwritten drafts of the same document - different dates). [County file - Annexation - Box 1]
- 05/16/89 Memo to City Council Members from Mark K. Achen, City Manager, re Special Sewer Districts, Beckner's 5/12/89 letter and the 5/10/89 Commissioners/Council breakfast meeting. Discussed were issues including: ownership, system management, major capital expenditure, annexation and the 201 Area.
- 05/19/89 Meeting between Dan Wilson, Jim Shanks, Steve A. (?) and Larry Beckner re annexation, the 201 Area, transferring system management to an overall special district with representation from each entity and special district budget input. The meeting in summarized in the 5/22/89 E-Mail entry (see below).
- 05/22/89 E-Mail to Mark Achen from Greg Trainor re Sanitation Districts, Call from Art Crawford.

- 05/31/89 Letter from Commissioner Genova to Special Districts inviting the districts to a meeting with the County Commissioners on 6/10/89 "to gather information from elected board members regarding the future operation and ownership of the Persigo Wastewater Treatment Plant, the Backbone system, and the 201 Budget. [Achen's files]
- 06/09/89 Letter from Jim and Shirley Craig to CDOH re: Valle Vista odor problems. [City Utility Files]
- 06/10/89 Meeting between the City, the County and the Special Districts held in the Commissioners Public Hearing room for purpose of gathering information regarding the future operation and ownership of the Persigo Plant, the Backbone System and the 201 Joint Sewer Budget. Larry Beckner present on behalf of the Special Districts. OMSD stated that it favors a 201 sewer district for ownership of the Persigo Plant. That would be its primary objective. Revision to the City/OMSD Contract would be its secondary objective (see OMSD letter to the City 6/22/89). See Beckner's 10/3/89 letter to Eckert and Achen summarizing the meeting and referring to recommendations put forward by the Special Districts.
- 06/12/89 Letter from Phil Hageman, Industrial Pretreatment Coordinator, WQCD/CDOH to Emily Whittum, City's Industrial Pretreatment Coordinator re: compliance inspection. [CDOH Documents]
- 06/14/89 Letter from Beckner to Special District Board Members: VanDyke, Bundy, Stroup, and West (Ridges Metro District). Re: Beckner's possible representation of the district for purposes of preparing a draft agreement between the district and the City in the event the City takes over ownership of the plant. "The City has placed an ultimatum on the County that either ownership of the plant must be turned over to the City or the City will turn the operation of the plant over to the County. The County does not have the expertise or the funds available to operate the plant and accordingly at this time the County is leading toward beading the ownership of the plant over to the City".
- 06/19/89 Letter from Mayor Mantlo to Larry Beckner (we do not have a copy of this letter.) It is referenced in the 6/22/89 letter from OMSD to Mayor Mantlo suggesting that the City "does not have their facts coordinated regarding correspondence by Mr. Beckner to this district". The letter refers to things that occurred at the May 9 and June 10, 1989 meeting between the districts and the County. The letter accuses the City of taking Mr. Beckner's letter "out of complete context".
- 06/21/89 Letter from Gregory Johnson, Kutak Rock & Campbell, to Jack Pepper re proposed City Water and Sewer Revenue Bond Issue. [033 - attached to 6/23/89 Pepper letter]
- 06/22/89 Letter from OMSD to Mayor Mantlo and City Council re: Beckner's possible representation. [Achen's files]
- 06/23/89 Letter from Jack Pepper, Hanifen, Imhoff Inc. to Greg Trainor, enclosing letter from Greg Johnson re review of City's Charter and statutes re issuance of sewer revenue bonds by City for purpose of acquiring sewer facilities from Mesa County, listing things required prior to going forward with proposal; Hand written notes "Jack Pepper", listing some requirements. [033 - loose]
- 07/19/89 Mesa County Board of Commissioners Strategic Plan.
- 07/26/89 Letter from Beckner from Commissioner Genova re: Persigo Treatment Plant - transfer and ownership - requests of postponement of the decision until the districts can have an opportunity to respond. [County - Stack 2]
- 08/02/89 Letter from CGVSD to Jim Shanks, requesting response to 4/25/89 letter to Trainor. [052]

- 08/14/89 Proposed Agreement transferring the plant and appurtenant facilities from the County to the City (2nd draft) together with a proposed form of POA. This form of agreement is a revised version of the form of agreement submitted to the County on 9/20/88 and again on 11/15/88. **[County - Stack 2]**
- 08/24/89 Letter from Dwain Watson, CDOH, Water Quality Control Division to Concerned Citizens Harrison and Craig - Valle Vista - Rolling Hills Sanitation Company dissolved, Valle Vista Homeowner's Association plans to eventually tie into the City's sewer system. **[City Utility Files]**
- 08/24/89 Letter from Greg Trainor to Mesa County Commissioners, transmitting letter sent to Special Sewer Districts within 201 area, looking for budget requests Districts might have for 1990 sewer fund budget. **[048]**
- 08/24/89 Letters from R. T. Mantlo to Larry Beckner, Valley West Water & Sanitation District, re City-County Sewer Fund Budget Process, asking for budget requests for inclusion into 1990 budget consistent with contracts for service. (same letter to Larry Beckner, Grand Junction West Water & Sanitation District; Larry Beckner, Railhead Water & Sanitation District; Deborah Davis, OMSD; Edith Kinder, CGVSD; Judy Howdeshell, Fruitvale Sanitation District; Marjorie Garneau, Ridges Metro Sanitation District.) **[048 - attached to 92490 Trainor letter]**
- 08/28/89 OMSD letter to Daily Sentinel - letter to the Editor re: the proposed transfer of ownership of the plant. The district's objection is not to the physical operation and maintenance of the Plant but rather the "administration management of the entire system". Asserts that nearly one-half of the user fees come outside the City of Grand Junction and those citizens "would be disenfranchised" is the transfer occurs. Promotes the 201 sewer authority proposal. **[County - Stack 2]**
- 08/29/89 Letter from OMSD to the Commissioners enclosing a copy of their letter to the Editor dated 8/28/89 (written in response to a Sentinel Article dated 8/27/89). **[County - Stack 2]**
- 08/31/89 Letter from James Shanks to Larry Beckner requesting response re proposed map defining sewer backbone system **[045 - attached to 5/7/92 Caldwell memo]**
- 09/89 CGVSD newsletter "Transfer to the City of the Persigo Plant means forced annexation into the City of Grand Junction". NOTE the discussion of the annexation issue and the reported history behind the joint sewer system including the ownership discussion and asserting the a draft agreement transferring the plant from the City to the County has already been prepared with no input from the Special Districts (quoting language from the Agreement regarding the County's noninvolvement in budgetary and expenditure issues and a pledge by the County to assist the City in annexation issues). Also discussed are the major capital expenditure complaints. **[Achen's files - received from John Leane 9/13/89]**
- 09/89 Commissioner's handwritten note re: transfer of the Persigo system. The transfer will take place only after the occurrence of several steps as listed. **[County - Stack 2]**
- 09/01/89 Letter to R. T. Mantlo, Mayor, City of Grand Junction, from John M. Leane, Mesa County Commissioner, re transfer of the Persigo Wash Ownership from the County to the City, land use control issues (an agreement giving the City authority to zone outside of the City limits) and an agreement shifting responsibility for other urban services to the City from the County.
- 09/01/89 Letter from Commissioner Pond, Chairman of the County Commissioners, to all eight special districts notifying the districts that they have until September 30, 1989 to submit their comments concerning the proposed transfer of ownership of the plant from the County to the City and announcing that the Commissioners will publicly announce their decision on the matter at a hearing on 10/10/89. See Commissioner's Leane's letter 9/1/89 to Mayor Mantlo, above. **[Achen's files as of 4/11/95]**

- 09/13/89 Draft (two different drafts) of letter to Mark Eckert, Mesa County Administrator, from John Krizman, Chairman of the Board Central Grand Valley Sanitation District re Ownership issues, contractual issues, revenue bond issues, annexation/POA issues, sewer revenue issues, major capital expenditure issues, system management issues and various other special district issues. Primarily, this is the district's objection to the transfer of ownership of the plant from the County to the City asserting inequitable rates, improper use of joint sewer system funds for improvement of the City collection system and preported violations of the EPA grants.
- 09/14/89 CGVSD Newsletter - "Transfer to the City of Persigo Sewer Plant Means Forced Annexation Into the City of Grand Junction". (actually undated, but has a handwritten designation of 9/14/89). [County - Stack 2]
- 09/15/89 Greg Trainor's "Sixteen Facts You Should Know About the City/County 201 Sewer System and the Central Grand Valley Sanitation District". Appears to have been prepared in response to the CGVSD 9/89 Newsletter condemning the proposed transfer because it "means forced annexation into the City". [County - Stack 2]
- 09/15/89 Utility Committee Minutes. (references flyer sent out by CGVSD to customers being sent by District to raise political issues re annexation). [052]
- 09/17/89 OMSD Budget meeting (attended by the County - see notes concerning the meeting re: Larry Beckner's presentation concerning the history of the plant and related current issues: ownership, system management, annexation and creation of a new "201 sewer authority". [County - Stack 2]
- 09/18/89 Letter from OMSD to the Commissioners inviting the Commissioners to a 9/19/89 Board Meeting to discuss annexation, ownership, sewer rates, etc. [County - Stack 2]
- 09/19/89 OMSD Board Meeting - discussion with the Commissioners, re: annexation, ownership, system management, and rates. [County - Stack 2]
- 09/19/89 Letter from Deborah Davis to Greg Trainor, asking him to attend Board meeting scheduled for 10/3/89 to address joint issues of concern, requesting copies of preliminary budget figures re 201 Sewer System. [048]
- 09/21/89 Letter from CGVSD to Mark Eckert, County Administrator re: "summary of sewer rates, revenues, and expenditures of the joint sewer fund - City of Grand Junction/Mesa County Joint Sewer System". Discusses and includes a history of the joint system, user fees and rates, tap fees, industrial and septic tank sur charges and interest revenue generally written to support the districts' "contentions that all of the users are subsidizing the capital improvements to the City's collection system". The districts therefore, object to the County transferring ownership and sole control of the plant and the joint sewer fund to the City. [County file - Financial - Box 3]
- 09/25/89 EPA Assistance Agreement/Amendment - Recipient: Mesa County Commissioners; Payee: City of Grand Junction. Type of action: Augmentation Decrease.
- 09/25/89 CGVSD letter to Jim Scherer, EPA Regional Administrator stating CGVSD's opposition to the proposed transfer of the Persigo Facility from the County to the City. Opposition is two-fold: opposition to the POA requirement and an objection that the City's current management of the system has rott with inequitable charges for district users (making reference to a previous letter of 9/21/89 to Mark Eckert, copied to Mr. Scherer). [County - Stack 2]
- 09/27/89 Daily Sentinel Editorial "Big, Bad City" - the editor's position: "the power of attorney to annex deprives no one of their rights". [County file - Stack 2]

- 09/28/89 Memo from Bill Voss to Mark Eckert re: response to CGVSD memo regarding sewer rates of the joint sewer system. Addresses the issues of sewer rates, major capital expenditures, and definition of the system (i.e., "backbone"). This memo analyzes the CGVSD information contained in the letter from that district dated 9/21/89. [County file - Sewer Rates - Box 3]
- 10/03/89 Letter from Larry Beckner to County Administrator Mark Eckert and City Manager Mark Achen re: "proposed transfer of the Persigo Waste Treatment Plant" and raising and discussing the following issues: ownership (should remain with the County), sewer rates (the County should through a five member panel create the annual joint sewer budget), powers of attorney for annexation (should be declared invalid and should no longer be required). [Achen's files]
- 10/03/89 Letter from Larry Beckner to County Commissioner Mark Eckert and City Manager Mark Achen re: proposed transfer of the "Persigo Waste Treatment Plant" and raising and discussing the following issues: ownership, sewer rates, and powers of attorney for annexation. [County - Stack 2]
- 10/05/89 Memo from Mark Eckert to Commissioners Genova, Leane, and Pond re: "letter from Beckner to Eckert and Achen concerning sewer plant and operations". Refers to the letter containing "good news and bad news." The good news is the Special District's willingness to engage in discussion. The bad news is "that it doesn't let the County out of Persigo." Listed are Eckert's comments and conclusions. [County - Stack 2]
- 10/05/89 Memo from Mark Eckert to Commissioners Genova, Leane and Pond re: letter from Beckner to Eckert and Achen concerning sewer plant and operations with a copy of Mr. Beckner's 10/3/89 letter to Eckert and Achen attached. [County file - Joint Sewer Agreement-Persigo - Stack 3]
- 10/05/89 Letter from Mayor R. T. Mantlo to CGVSD in response to the 9/13/89 letter re contractual issues, major capital expenditure issues, definitions of sewer system issues and sewer rate issues. [045 - attached to 5/7/92 Caldwell memo]
- 10/05/89 Memo from Jim Shanks to Mark Achen re CGVSD unhappiness with current system for allocating costs and setting rates, inability to have concerns adequately heard, and issue of representation [045 - attached to 5/7/92 Caldwell memo]
- 10/17/89 Commissioners adopt and approve a resolution (MCM 89-132) raising the sewer service charge rate from \$9.40 to \$10.35 per EQU. Present during the discussion were: Commissioners Leane, Pond and Genova; County Administrator Eckert, Greg Trainor, Larry Beckner, OMSD Manager W. Davis and OMSD resident M. Jerry Hobgood (179 Brentwood Drive). Ms. Hobgood complained that she was paying \$11.50 per month and residents in other sewer districts were not paying as much. Davis and Beckner explained that the City charges a base fee to all 201 users in the individual districts add-on necessary fees of their own for bond repayments , maintenance, etc. [Commissioners Minutes]
- 10/17/89 Draft of a letter from the Commissioners to the Mayor and City Council. This the draft (with handwritten marginal notes) of the letter that became the 11/2/89 letter to the Mayor and City Council. [County file - "Ownership transfer" - Box 2]
- 11/02/89 Letter to Grand Junction Mayor and City Council from Richard C. Pond, Chairman, Doralyn B. Genova and John M. Leane, Mesa County Commissioners re transfer of ownership of the plant, inequitable sewer rates, improper major capital expenditures, and special district issues. The County is backing off of its goal of transferring ownership of the plant in light of the district's repeated allegations of inequitable practices and fear of widespread annexation through the use of POAs. The County wants a study by an outside consultant funded by joint sewer fund monies. (See the 10/17/89 drafts of this letter with marginal notes).

- 11/15/89 City Ordinance 2453. An ordinance raising sewer rates. EQU raised to \$10.35 beginning 1/15/90. Ordinance effective 12/17/89. (Volume V: documents by category)
- 12/07/89 Letter from Richard Long, EPA, to Peggy Galligan, Colo. Dept. of Health, addressing concerns re proposed transfer of Persigo Wash Wastewater Plant from the ownership of Mesa County to the City of Grand Junction, recommending analysis of user charge system, stating City's plan to require future users to sign annexation waivers as a condition of use would be deviation from agreement between system users which allowed EPA funding and may affect grant funding. [031 - loose in file folder]
- 12/12/89 Letter from James Shanks to Richard Long, EPA, advising Persigo Wash Treatment Plant is jointly owned and operated by Mesa County and City of Grand Junction, that City and County have discussed feasibility of a single ownership and operation by the City, that information prepared by CGVSD has many errors in fact, addressing those facts. [045 - attached to 5/7/92 Caldwell memo]
- 12/27/89 Memo from Greg Trainor to Jim Shanks providing chronological history re Sewer Use Charge System. [031 - loose in file folder]
- 12/28/89 Memo from Public Works & Utilities to Mark Achen and Mark Eckert re RFP and Study Process Rate and Cost Allocation Study 201 Sewer System [045 - attached to 5/7/92 Caldwell memo]