

# Consolidated Annual Performance and Evaluation Report (CAPER)

For the 2007 CDBG Program Year September 1, 2007 through August 31, 2008

NOVEMBER 2008

City of Grand Junction Neighborhood Services Division 333 West Avenue Building C Grand Junction CO 81501



# SECOND PROGRAM YEAR CAPER

The second Consolidated Annual Performance and Evaluation Report includes narrative responses to CAPER questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The grantee must submit an updated Financial Summary Report (PR26).

# GENERAL

# **Executive Summary**

This Consolidated Annual Performance and Evaluation Report (CAPER) describes the activities undertaken during the program year beginning September 1, 2007 and ending August 31, 2008 using Federal funds granted to the City of Grand Junction by the U.S. Department of Housing and Urban Development (HUD) under the Community Development Block Grant (CDBG) program. Activities and accomplishments described in this report primarily benefit low-income and moderate-income residents of the City of Grand Junction.

A draft of this report was made available for public review and comment for a 15-day period beginning November 9, 2008. The availability of the report was publicly advertised consistent with the provisions of Grand Junction's Consolidated Plan Citizen Participation Plan. The draft was available to the public in print form at the Office of the City Clerk, the office of the City Neighborhood Services Division and the main branch of the Mesa County Public Library.

## AREA BACKGROUND

Grand Junction became a Metropolitan Statistical Area (MSA) in June 1995 and is wholly contained within Mesa County. The current population of the County/MSA is 139,082. During the 1990's the area was ranked 12th fastest growing Metro area in the Southwest and 38th in the nation, ahead of Salt Lake City-Provo, Albuquerque and many MSA's in California. With an average rate of 2.48% per annum, the population growth, though strong, is steady and can be attributed to the lifestyle that attracts many people to the area. The growth is forecast to continue over the next 25 years and at a stronger rate than the Denver area. In-migration is the main cause of population increase, typically accounting for over 80% of the population gain in any year. This is expected to continue, as migrants are attracted to the area's superb quality of life.

Age Distribution of Mesa County (Source: U.S. Census 2006 American Community Survey)	
Median Age	37.8
14 and Under	18.4%
Aged 15-24	14.2%
Aged 25-44	26.9%
Aged 45-64	25.2%
Aged 65+	15.3%

Ethnic Diversity (% of population)			
	White	Hispanic	
1990	90.21%	7.85%	
2000	92.34%	7.63%	

# FUNDS RECEIVED AND EXPENDED

For the reporting period (2007 Program Year), the City of Grand Junction received \$347,877 in CDBG funds. The City awarded these funds, along with remaining funds from previous years, to nine projects. The projects funded are the following:

<u>Project 2007-1</u> The City allocated \$24,575 of the 2007 funds for administration costs for the program. To date, the funds have not been expended since there were still administrative funds remaining from the 2006 Program Year. The 2007 funds are expected to be expended during the 2008 Program Year.

<u>Project 2007-02</u> The Audio Information Network of Colorado (AIN) received \$4,500 in 2007 for audio information services for Grand Junction's blind, visually impaired, and print handicapped citizens. The service provides ink print materials not otherwise available to these persons. AIN has drawn the funds quarterly, with a final draw expected by the end of 2008.

<u>Project 2007-03</u> The Counseling and Education Center (CEC) was awarded \$7,181 for counseling services for low income citizens. Funds were used to pay for approximately 200 client sessions to address a variety of mental health concerns including depression, post-traumatic stress, marriage, family dysfunction and behavioral problems caused by divorce, abuse and violence. All funds have been expended and the project will be closed out by December 2008.

<u>Project 2007-04</u>: The City awarded the Gray Gourmet program \$20,500 in 2007. The program delivers meals to homebound elderly residents. CDBG funds will be used for the purchase of food, personnel, travel and other operating expenses to serve an additional 50 seniors. All funds have been expended and the project will be closed out by December 2008.

<u>Project 2007-05:</u> The Foster Grandparent Program received a \$10,000 2007 CDBG grant. The program places low income senior volunteers in school, day care, Head Start, preschool and safe house facilities to help children with special needs. Funding is for reimbursement for gas and mileage for 33 volunteers for approximately 33,000 hours of service. All funds have been expended and the project will be closed out by December 2008.



<u>Project 2007-06</u>: The Senior Companion Program received a \$10,000 2007 CDBG grant. Utilizing senior volunteers, the program provides weekly transportation services for elderly or disabled city residents who can no longer drive. Funding is for reimbursement for gas and mileage for 10 additional volunteers. All funds have been expended and the project will be closed out by December 2008.



<u>Project 2007-08:</u> The City awarded the Western Slope Head Start \$110,000 to add classroom space to its existing facility in the low-moderate income Riverside Neighborhood. The new construction will accommodate the 34 preschool children that are currently on a waiting list for services. The Head Start program provides health, nutrition, early care and education to low income and disabled children ages 3 to 5 years. The project has been bid but estimates are far beyond the current funding

available. The City is working with Head Start to look at other options such a modular structure that could be moved to the site to reduce construction costs.

<u>Project 2007-09:</u> Hilltop Community Resources, Inc. utilized \$24,547 2007 CDBG funds to complete improvements to entrances and landscaping at its Child and Family Center. The Center is comprised of three programs: prenatal health care; parenting skills for families with increased risk for involvement in Child Protective Services; and a child daycare center. The project has been substantially completed and funds are expected to be drawn and the project closed out by December 2008.





<u>Project 2007-11:</u> \$40,000 of the 2007 CDBG funds were allocated to Homeward Bound of the Grand Valley to construct a masonry screen wall along the southern boundary of the Community Homeless Shelter site. The purpose of the project is to mitigate impacts of the shelter on the adjacent low-moderate income residential neighborhood. The wall is currently under construction with completion and project close-out expected by December 2008.

## PREVIOUS PROGRAM YEAR PROJECTS COMPLETED IN 2007

In addition to the projects described above, one other project from a previous Program Year was completed during the 2007 Program Year as summarized below. The project is under the category of Public Facilities.



Project 2006-04 The City completed the Linden Avenue Drainage improvement project in the 2007 Program Year. CDBG funds in the amount of \$130,000 were expended for this project that entailed design, construction and installation of a 12' x 2' concrete box to replace a 30-inch culvert that carries the Orchard Mesa Drainage Channel across Linden Avenue in the low-moderate income Orchard Mesa Neighborhood. The purpose of the project was to remove flood hazards from adjacent properties that are now inundated during heavy storms due to an undersized culvert.

# **General Questions**

- 1. Assessment of the one-year goals and objectives:
  - a. Describe the accomplishments in attaining the goals and objectives for the reporting period.

**Response:** The goals and objectives for the 2007 Program Year are based on HUD's priority needs identified in the 2006 Five-Year Consolidated Plan. The Five-year plan provided the guidelines for selecting projects and activities to fund during each subsequent program year. The Consolidated Plan outlines three primary objectives: 1) Create a Suitable Living Environment; 2) Provide Decent Affordable Housing; and 3) Create Economic Opportunities. Since the previous year (2006) the City had focused CDBG expenditures solely on housing issues, funding in the 2007 Program Year attempted to address the other two primary objectives.

<u>Create a Suitable Living Environment:</u> Projects 2007-02, 2007-03, 2007-04, 2007-05, 2007-06 and 2007-11 as described on the previous pages addressed this objective by improving services and facilities for a variety of low-moderate income populations and neighborhoods. Through these improvements, the overall livability and sustainability of the community is improved as well as the living environment for each resident served by the programs and facilities.

<u>Create Economic Opportunities:</u> Projects 2007-08 and 2007-09 described on the previous pages do not directly support economic growth but the services they provide to support the families, indirectly impact the economic opportunities available to the low-moderate income persons that they serve.

<u>Provide Decent Affordable Housing</u>: While the City did not specifically expend 2007 funds on housing, this objective was furthered by other agencies in the community during the 2007 Program Year. Accomplishments are further discussed in the Housing and Homeless sections of this report.

## **Grand Junction Housing Authority**

- Served a total of 1,179 households, 1,399 children, 479 elderly and 209 disabled
- Acquired and began development of properties for workforce housing (160+ units)
- Placed 16 new households in their own home through the Calling Mesa County Home Program



## Housing Resources of Western Colorado

- Completed 28 self-help housing units in Mesa County
- Provided Housing Counseling services for pre-purchase, financial fitness, credit repair, default and foreclosure
- Began certification of properties within the City limits through the Grand Junction Police Department Crime Free Multihousing Program



# Habitat for Humanity

• Completed 5 units, primarily in the Camelot II Subdivision

# Grand Valley Catholic Outreach

- Served 71,809 meals in Soup Kitchen
- Provide day services for 21,991 homeless individuals
- Completed 23 permanent housing units for chronically homeless persons

# Homeward Bound of the Grand Valley

- Provided overnight stays for 1,262 unduplicated persons, including 117 children
- b. Provide a breakdown of the CPD formula grant funds spent on grant activities for each goal and objective.

## **Response:**

- Create a Suitable Living Environment \$92,181
- Create Economic Opportunities \$134,547
- c. If applicable, explain why progress was not made towards meeting the goals and objectives.

**Response:** Not applicable.

2. Describe the manner in which the recipient would change its program as a result of its experiences.

**Response:** HUD has encouraged grantees to incorporate performance-based standards in project selection and contracting with CDBG funds. As a result, for future program years, the City will be examining ways to relate information gathered for reimbursement requests more directly to actual project accomplishments. All reimbursement requests will still require documentation as proscribed in the appropriate Federal regulations and City policies. In addition, during the 2007 Program Year, the City of Grand Junction improved its on-site subrecipient monitoring to improve the working relationship with subrecipients and improve project documentation.

3. Affirmatively Furthering Fair Housing:

**Response:** The City of Grand Junction completed an Analysis of Impediments to Fair Housing Study (AI) in 2006, identifying five impediments and several recommendations under each impediment related to local fair housing issues. A summary of these impediments and the actions taken during the 2007 Program Year is provided below.

# **IMPEDIMENT 1:** Land Development costs continue to be an impediment to fair housing choice.

## **Recommendations:**

1A: The City should take steps to develop land banking and land trusts for future projects.

1B: The City should establish an affordable housing fund financed through developers making payments in lieu of providing required affordable housing onsite and from the City's General Fund.

1C: The City should work in conjunction with the Homebuilder's Association and area homebuilders, service providers and other interested groups and organizations to develop joint venture projects.

## 2007 Program Year Actions to Address Impediment 1:

The City allocated a large portion of its 2005 and 2006 CDBG funding and general fund monies on affordable housing projects by acquiring land for the future use of affordable housing. Several of the acquisitions were accomplished during the 2007 Program Year and construction started on some of the new units. The goal of over 50 affordable units will be realized as the projects are developed and constructed by the Grand Junction Housing Authority, Grand Valley Catholic Outreach and Housing Resources of Western Colorado.

# **IMPEDIMENT 2:** The "not in my backyard" (NIMBY) syndrome is still an impediment to fair housing choice but to a lesser degree than reported in the previous AI.

## **Recommendations:**

2A: The City and housing providers should continue the good efforts to promote awareness of the need of affordable and fair housing through seminars, fair housing forums and public awareness campaigns.

2B: The solicitation of neighborhood input to housing development should be part of the City's Zoning and Development Code.

## **2007** Program Year Actions to Address Impediment 2:

One of the best steps towards mitigating the NIMBY syndrome was completion of an attractive, well-managed affordable housing complex constructed by the Grand Junction Housing Authority in the Orchard Mesa neighborhood of Grand Junction and 72 similar units are now under construction at the new Arbor Vista Apartments project as pictured on page 6 of this report. These projects can be used as a good example of the type of development that is proposed in future projects.

**IMPEDIMENT 3:** A lack of affordable housing units, one-bedroom or larger, particularly for very-low and low-income households, large

# families with children, seniors and persons with disabilities continues to be an impediment to fair housing choice.

# **Recommendations:**

3A: The City should continue the usage of CDBG funding to support affordable housing projects.

3B: Encourage usage of the City's local matching funds for affordable housing development.

3C: Revisit the evaluation of goals, objectives, policies, regulations and fees as to their impact on affordable housing and implement the objectives determined from that evaluation, particularly number 22 goal of Grand Junction's Strategic Plan to implement the results of the Affordable Housing Forum.

3D: The City should have a staff person who is involved exclusively in housing projects whose job would consist of being a liaison with public and private housing providers, serve as a member of the Affordable Housing Partnership, a contact for people with fair housing complaints, and a resource for funding of housing projects. This person could also look into additional funding for security deposits and utility costs.

#### **2007 Program Year Actions to Address Impediment 3:**

As previously stated under Impediment 1, the City allocated a large portion of its 2005 and 2006 CDBG funding and some general funds for affordable housing by acquiring land for the future use of affordable housing and several of those projects are now under construction. Completion of these projects will provide rental housing and/or home-ownership housing opportunities to very low and/or low-income households.

# **IMPEDIMENT 4:** The lack of transitional housing units, particularly for homeless families and the mentally ill is still an impediment to fair housing choice.

## **Recommendations:**

4A: The City should continue its support of area housing agencies in the pursuit of additional funding, from public and private sources, for the provision of additional transitional housing units. The staff person recommended in recommendation 3D could be the City contact person to assist in additional funding as well as a resource person on how other cities are handling homelessness.

4B: The area agencies should continue to provide services such as transitional housing, homeless prevention training, health care referrals and housing counseling to homeless persons and families, to assist in the prevention of homelessness.

## 2007 Program Year Actions to Address Impediment 4:

The City of Grand Junction did not take any specific actions to address this impediment with 2007 CDBG funds but Grand Valley Catholic Outreach completed construction of 23 residential units that are now occupied by homeless or chronically homeless persons.

**IMPEDIMENT 5:** Low income or wage levels are still and impediment to fair housing choice. While this is an impediment that involves private enterprise even more than the City or public agencies, it is one that will need all the effort from the City and public agencies that can be given.

# **Recommendations:**

5A: The City needs to continue to work with the Grand Junction Economic Partnership and the Business Incubator to promote opportunities to develop new businesses or expand existing ones and to improve wage levels for Grand Junction's residents.

5B: The City and the Grand Junction Economic Partnership should continue to work with area job training agencies to determine if additional training needs exist in the community and can be met through any potential local, state or federal funding sources.

# 2007 Program Year Actions to Address Impediment 5:

While the City did not allocate specific 2007 CDBG funding to address this impediment, it does continue to work with the Grand Junction Economic Partnership (GJEP), the Business Incubator and the Chamber of Commerce to promote opportunities to develop new businesses or expand existing ones and to improve wage levels in the Grand Junction area.

The 2007 GJEP Annual Report includes the following statistics:

Number of Companies Provide Services:	170
Recruitment Results	
Total Economic Impact:	\$185,000,000
New Capital Investment:	\$ 23,000,000
New Job Opportunities:	275
New Average Salary:	\$39,909

4. Describe Other Actions in Strategic Plan or Action Plan taken to address obstacles to meeting underserved needs.

**Response:** No further actions to address

- 5. Leveraging Resources
  - a. Identify progress in obtaining "other" public and private resources to address needs.

**Response:** The City of Grand Junction shares HUD's goals of using CDBG funds to seed programs and projects that will ultimately prove financially self-sufficient and demonstrate growth in the program or service provided. The City of Grand Junction CDBG criteria for funding projects includes the ability of the applicant to leverage other funding sources to complete a proposed project. In many cases recipients have been able to leverage funding sources by using CDBG dollars for the required local match.

b. How Federal resources from HUD leveraged other public and private resources.

**Response:** The funds provided through the City's 2007 CDBG program year have leveraged a substantial amount of other public and private resources despite difficult economic circumstances. These activities leveraged other funds as follows:

<u>Project 2007-2</u> Audio Information Network of Colorado was granted \$4,500 2007 CDBG funds towards services for visually impaired persons in Grand Junction. The total operating budget for the project statewide is approximately \$335,000. Each community's commitment to the project leverages other community, foundation and State funds.

<u>Project 2007-03</u> The Counseling and Education Center used \$7,181 2007 CDBG funds towards counseling services for low income persons and families. The City's contribution to the project leveraged \$98,322 from other local and statewide funding sources.

<u>Project 2007-04</u> The Gray Gourmet used \$20,500 2007 CDBG funds towards meals for the elderly (meals on wheels) which leveraged \$575,761 from other funding sources.

<u>Project 2007-05</u> The Foster Grandparent Program used \$10,000 2007 CDBG funds for their program that places low income senior volunteers in school, day care, Head Start, preschool and safe house facilities to help children with special needs. This grant leveraged \$331,410 from other funding sources.

<u>Project 2007-06</u> The Senior Companion program leveraged \$224,672 funds with a \$10,000 contribution from the City's 2007 CDBG funds. The program trains senior volunteers to provide weekly transportation services for elderly or disabled city residents who can no longer drive.

c. How matching requirements were satisfied.

**Response:** The City of Grand Junction does not have matching requirements for CDBG funds.

# Managing the Process

1. Describe actions taken during the last year to ensure compliance with program and comprehensive planning requirements.

**Response:** The City of Grand Junction has three staff members that assist with the oversight and compliance of CDBG Program administration as part of their overall job description that includes other responsibilities within the Neighborhood Services Division. The City held a public open house for the 2007 Program Year in March 2007, inviting local human service and housing agencies to meet and discuss the needs within the community and to participate in the CDBG process. The project selection process for the 2007 Program Year was consistent with the City's 2006 Five-Year Consolidated Plan. During the selection process, activities were evaluated based on a number of criteria including consistency with the priority needs identified in the Five-Year Plan, as well as compliance with CDBG national objectives and the past performance of applicants in complying with program requirements. Throughout the reporting period City staff monitors projects supported with CDBG funds to ensure compliance with the program and comprehensive planning requirements.

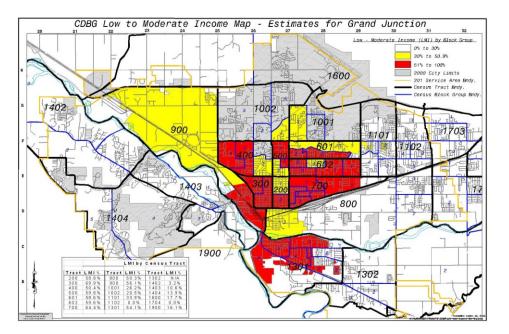
# **Citizen Participation**

1. Provide a summary of citizen comments.

**Response:** This Consolidated Annual Performance and Evaluation Report (CAPER) for the 2007 Program Year was made available for public review and comment for a 15-day period as specified in the City's Citizen Participation Plan. During this review period copies of this report were available for review or to be reproduced at no cost at the Office of the City Clerk, the office of the City Neighborhood Services Division and the main branch of the Mesa County Public Library. The availability of this report was made known to the public through an advertisement in the *Daily Sentinel* on November 9, 2008 (attached). No citizen comments were received.

2. In addition, the performance report provided to citizens must identify the Federal funds made available for furthering the objectives of the Consolidated Plan. For each formula grant program, the grantee shall identify the total amount of funds available (including estimated program income), the total amount of funds committed during the reporting period, the total amount expended during the reporting period, and the geographic distribution and location of expenditures. Jurisdictions are encouraged to include maps in describing the geographic distribution and location of investment (including areas of minority concentration). The geographic distribution and expenditure requirement may also be satisfied by specifying the census tracts where expenditures were concentrated.

**Response:** Expenditure of CDBG funds is directed to areas of low and moderate income concentrations, such as the Orchard Mesa, Riverside, El Poso, Downtown, and Central Grand Junction neighborhoods. These correspond to the red areas shown on the CDBG Low to Moderate Income Map below. In addition, CDBG funding must meet national objective requirements of serving low and moderate income persons or clientele of presumed benefit.



# Project 2006-04 Linden Orchard Mesa Drainage

- Total CDBG Funds Allocated: •
  - Up to \$130,000 Total Funds Expended in Program Year 2007 \$93,494.52
- Location Orchard Mesa Neighborhood, Census Tract 1301, Block 5, greater than 51% low moderate income households

# Project 2007-02 Audio Information Network of Colorado

- Total CDBG Funds Allocated: •
- Total Funds Expended in Program Year 2007 \$4,039.50 •
- Location Citywide, presumed benefit clientele within City limits •

# **Project 2007-03 Counseling and Education Center**

- Total CDBG Funds Allocated:
- Total Funds Expended in Program Year 2007 \$6,003 •
- Location Citywide, clients must meet income guidelines and live within • City limits

# Project 2007-04 Gray Gourmet

- Total CDBG Funds Allocated: \$20,500 •
- Total Funds Expended in Program Year 2007 \$20,500 •

Location – Citywide, presumed benefit clientele within City limits •

# Project 2007-05 Foster Grandparent Program

- Total CDBG Funds Allocated: •
- Total Funds Expended in Program Year 2007 • \$ 0

Location - Citywide, presumed benefit clientele within City limits •

## Project 2007-06 Senior Companion Program

- Total CDBG Funds Allocated: \$10,000 •
- Total Funds Expended in Program Year 2007 \$10,000 •
- Location Citywide, presumed benefit clientele within City limits

# Project 2007-08 Head Start Addition

- Total CDBG Funds Allocated: •
- Total Funds Expended in Program Year 2007 \$ 0 •
- Location Riverside Neighborhood, Census Tract 900, Block 2, greater than 51% low moderate income households

# Project 2007-09 Hilltop Child and Family Center Remodel

- Total CDBG Funds Allocated: \$24,547
- Total Funds Expended in Program Year 2007 \$ 0
- Location 2897 North Avenue, Clients citywide, must meet income guidelines and live within City limits

# Project 2007-11 Homeless Shelter Screen Wall

- Total CDBG Funds Allocated:
  - Total Funds Expended in Program Year 2007 \$ 0
- Location 2853 North Avenue, clients are presumed benefit (Homeless), adjacent neighborhood in Census Tract 700, Block 1, greater than 51% low moderate income households

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Version 2.0

- \$110,000

\$40,000

\$10,000

\$4,500

\$7,181

# **Institutional Structure**

1. Describe actions taken during the last year to overcome gaps in institutional structures and enhance coordination.

**Response:** The City of Grand Junction Neighborhood Services Division serves as the primary administrative agency for the City's CDBG Program. As part of this responsibility, the Division consistently reviews the performance of subrecipients and monitors the overall program delivery structure to ensure coordination and compliance.

During the 2007 Program Year, the Division continued to administer the CDBG Program by following the City's Citizen Participation Plan and by following the federal regulations that govern the program. In this role, the City disbursed the 2007 CDBG funds when requested, reviewed their effective use and compliance with federal regulations, and submitted required reports to HUD including this Consolidated Action Evaluation Report (CAPER).

# Monitoring

1. Describe how and the frequency with which you monitored your activities.

**Response:** The City of Grand Junction uses adequate and timely techniques to ensure the community development projects are compliant with CDBG requirements. This includes continued monitoring of sub-recipients for program objectives and performance outcomes and compliance with federal regulations, such as environmental assessments. Labor standards are adhered to when applicable. The City uses telephone, email, mail and site visits to ensure program compliance. During the 2007 Program Year, City staff communicated with subrecipients at least monthly, and sometimes daily or weekly, as projects evolved and were completed.

2. Describe the results of your monitoring including any improvements.

**Response:** During the 2007 Program Year, the consistent monitoring resulted in timely completion of most projects in order to meet deadlines. Timely response to the subrecipient's needs was required in order to ensure the project was successfully completed. Inasmuch as possible, the City increased its on-site monitoring visits during the 2007 Program Year.

- 3. Self Evaluation
  - a. Describe the effect programs have in solving neighborhood and community problems.

**Response:** CDBG Program funding continues to play a vital role in ensuring the sustainability and operation of numerous programs and activities that have had a beneficial impact on Grand Junction's neighborhoods and community problems. CDBG funding has provided drainage, pedestrian and other infrastructure improvements in low/moderate income neighborhoods, helped revitalize historic structures, assisted with construction of new affordable housing units and purchased property and equipment for homeless

facilities and programs. CDBG funding has also provided program assistance for senior volunteer activities, meals-on-wheels to elderly persons, housing, equipment and services for disabled persons, at-risk youth programs and activities and counseling services for low/moderate income persons. All of these projects have enhanced the quality of life in many areas of the community.

b. Describe progress in meeting priority needs and specific objectives and help make community's vision of the future a reality.

**Response:** The City of Grand Junction CDBG Program uses a performance measurement system taken from the 2006 Five-Year Consolidated Plan that lists and describes five-year objectives and strategies for each of the four Consolidated Plan Priority Areas. Each strategy is a specific action item that has been identified through the consolidated planning process as an action that either the City or another agency in the community will implement or complete within the life of the Five-Year Consolidated Plan.

Within the 2007 Program Year, progress was made in meeting the following 2006 Five-Year Consolidated Plan Objectives and Strategies:

c. Describe how you provided decent housing and a suitable living environment and expanded economic opportunity principally for low and moderate-income persons.

**Response:** Refer to the specific discussion of housing accomplishments in the Housing section of this report, beginning on page 16. By providing the additional housing discussed, low/moderate income persons can begin to or further improve their economic status.

d. Indicate any activities falling behind schedule.

**Response:** The only 2007 project falling behind schedule is project 2007-08, Head Start Addition. The project was initially envisioned to add a stick-built new classroom on the site. Due to high construction costs, the next best alternative – a modular structure – was examined. The project has been bid as such but still construction costs proved more than the subrecipient has available for the project. In the meantime, the project required a zoning approval for a Conditional Use Permit that was approved in August 2008. The City continues to work with Head Start towards a reasonable alternative to provide the needed additional classrooms space and still hopes to complete the project during the 2008 Program Year.

e. Describe how activities and strategies made an impact on identified needs.

**Response:** CDBG funding, while limited, continues to play a vital role in ensuring the sustainability and operation of numerous programs and activities that have had a beneficial impact on Grand Junction's neighborhoods and social problems. CDBG funding has improved public infrastructure and community facilities in low-income neighborhoods, been utilized towards providing new affordable housing, and been vital to providing services for Grand Junction's most vulnerable populations including food, homeless shelter services, and programs for at-risk youth and seniors. Many of these programs and projects would not be possible or additional funding could not be leveraged without the assistance of CDBG funds.

The specific activities undertaken during the 2007 Program Year that address the needs identified as "medium" or "high" priorities in the 2006 5-Year Consolidated Plan are outlined below. Some activities address multiple higher priority needs and some are ongoing.

# **Priority Housing Needs**

 2007 Accomplishments of the Grand Junction Housing Authority, Housing Resources of Western Colorado and Habitat for Humanity described in the Housing section of this report

## **Priority Homeless Needs**

 2007 Accomplishments of Grand Valley Catholic Outreach and the Community Homeless Shelter described in the Homeless section of this report

# Public Facilities/Infrastructure

- Project 2007-11 Homeless Shelter Screen Wall
- Project 2006-04 Linden Avenue Drainage Improvements
- City of Grand Junction 2007 Capital Improvements
  - Completion of Riverside Parkway
  - Alley Improvements
  - Street and Utility Improvements

# **Non-Homeless Special Needs/Public Services**

- Project 2007-02 Audio Information Network of Colorado (AIN)
- Project 2007-03 Counseling and Education Center (CEC)
- Project 2007-04 Gray Gourmet Program
- Project 2007-05 Foster Grandparent Program
- Project 2007-06 Senior Companion Program
- Project 2007-08 Western Slope Head Start
- Accomplishments of other agencies as described in the Non-Homeless Special Needs section of this report

## **Economic Development**

- 2007 Accomplishments of the Grand Junction Economic Partnership listed on page 9 of this report
- f. Identify indicators that would best describe the results.

**Response:** The indicators that best describe the results of the City of Grand Junction 2007 CDBG Program are the performance data for each of the projects completed in 2007 as reported in the Integrated Disbursement and Information System (IDIS).

g. Identify barriers that had a negative impact on fulfilling the strategies and overall vision.

**Response:** Unfortunately the CDBG funding is limited and Grand Junction's annual allotment is steadily decreasing, while the needs of growing and maturing community are steadily increasing. In this fiscal environment, it is

nearly impossible to completely "solve" many of the problems that plague low- and moderate-income persons and neighborhoods. While the lives of many individuals and several neighborhoods have been improved, the growing population of Grand Junction and the surrounding areas ensure ongoing economic and social challenges. As housing and infrastructure are improved in one area, benefiting many area residents, increasing property values and rents force others to move to other housing or neighborhoods with similar challenges to solve.

h. Identify whether major goals are on target and discuss reasons for those that are not on target.

**Response:** Inasmuch as possible given the limitations described in item g. above, major goals of the City of Grand Junction identified in the 2006 Five-Year Consolidated Plan are on target. With or without the use of CDBG funds, the community as a whole continues to make some progress each year in most areas.

i. Identify any adjustments or improvements to strategies and activities that might meet your needs more effectively.

**Response:** The City of Grand Junction awards CDBG funds annually through an open proposal process. City Neighborhood Services Division staff provide technical assistance to an advisory sub-committee of City Council that recommends to full Council which activities should receive funding each year. City Council makes the final award decision. The technical assistance includes information about accomplishments, timeliness, compliance, and effectiveness of the applicant agencies in their current and past activities.

The availability of CDBG funds has decreased over the past decadeears, making it difficult for both the City and its subrecipients to aggressively respond to underserved needs. At the same time, competition for federal funding has grown as agencies seek to replace funding from other sources no longer available. Despite the increase in competition for funds, the City has consistently continued funding the same number of agencies in the past several program years, some with smaller award amounts. In order to effectively respond to the needs of its residents, the City strives to fund programs that have demonstrated the capacity to serve the needs of its clients while complying with both financial and programmatic requirements.

# Lead-based Paint

1. Describe actions taken during the last year to evaluate and reduce lead-based paint hazards.

**Response:** Not applicable - the projects undertaken in the 2007 Program Year did not require the need to examine lead-based paint hazards.

# HOUSING

# **Housing Needs**

\*Please also refer to the Housing Needs Table in the Needs.xls workbook.

1. Describe Actions taken during the last year to foster and maintain affordable housing.

**Response:** During previous years as an entitlement community, the City of Grand Junction has supported affordable housing efforts with CDBG funds. In the 2006 Program Year, 80 percent of the 2006 CDBG funds were committed to and a large portion of the 2005 CDBG funds were reallocated for affordable housing efforts. Thus, as the housing projects that were funded in the prior 2 years were being started in 2007, the City did not fund any housing projects in 2007 with CDBG dollars. Instead, use of the City's CDBG funds focused on other community development and services projects.

However, during the 2007 CDBG Program Year, the City did coordinate, applied for funding and is participating in the preparation of a housing strategy for the City of Grand Junction, Mesa County and other communities within the Grand Valley. The purpose of the study is to supplement work prepared in the context of the *City of Grand Junction Comprehensive Plan Update, Strategic Downtown Master Plan*, and the *CHFA Market Overview*. The Housing Strategy will provide a detailed understanding of 1) demographic and psychographic conditions which will impact demand for specific housing product types and supporting land uses; 2) the political climate (including attitudes) which could influence the applicability of policy and regulating recommendations; and 3) market factors which present both opportunities and barriers to the delivery of products to the market. The *Grand Valley Housing Strategy* is expected to be completed by the December 2008.

# **Specific Housing Objectives**

1. Evaluate progress in meeting specific objective of providing affordable housing, including the number of extremely low-income, low-income, and moderate-income renter and owner households comparing actual accomplishments with proposed goals during the reporting period.

**Response:** The City of Grand Junction did not expend CDBG funds for affordable housing but has supported the other agencies and providers that do specialize in housing. The accomplishments of these agencies is outlined below.

# **Grand Junction Housing Authority**

- Increased affordable housing stock by 92 units
- Increased number of vouchers by 111
- Partnered with the GJPD to implement the Safe Housing Advocacy Group (SHAG), which is comprised of GJPD officers and landlords who meet to reduce crime by discussing a range of issues
- Partnered with Mesa County to hire a Housing Advocate, resulting in a decrease of turnover in the Family Unification Program

- Assisted 175 families to produce security deposits with obtained funding for a security deposit revolving loan fund
- Founded the Section 8 User Group, comprising of housing agencies from the western slope of Colorado, which meets twice a year to share information and discuss policies

# 2007

- Total households served: 1,593 including the following breakdown:
  - 637 Disabled
  - 26 Black/African American
  - 11 American Indian
  - o 9 Asian
  - o 4 Native Hawaiian
- Sale of 24 apartments & 6 single family houses to Grand Valley Atrium under HUD's Demolition/Disposition of Public Housing Program
- GVA agreed to a 20 year deed restriction to ensure that these 30 units continue to serve households with incomes at or below 50% of AMFI
- Applied for & received 30 Replacement Vouchers from HUD
- Reinvesting sale proceeds to provide additional affordable housing resources in the Grand Valley;
- Began construction on Arbor Vista -- 72 unit development serving households with incomes between 30% and 60% AMFI, 1, 2, & 3 bedroom apartments. The first of which should become available for rent by the end of 2008; construction completion by May, 2009.
- Initiating energy Performance Contracting with Johnson Controls at all GJHA facilities, in partnership with City of Grand Junction.
- Begin design work on 2 infill development / affordable rental projects: Walnut Park Apartments -- working to add 8 ADA accessible apartments Bookcliff Squire -- working to add 8 - 12 additional apartments
- Initiated the process to Refinance Ratekin Tower Apartments with CHFA, reducing the interest rate on the mortgage from 4.78% to 2%, improving the long-term financial viability of this Section 8 New Construction property serving elderly & disabled persons.

# Housing Resources of Western Colorado

- The Weatherization program of Housing Resources of Western Colorado served 337 households in Mesa County (100 more households in other western slope communities) providing insulation, weatherstripping, additional glass glazing, energy efficient lighting, energy efficient furnaces and refrigerators. HRWC celebrates over 30 years of administering the Weatherization program to the western slope. The demographic makeup of the households served in Mesa County are as follows: 141 seniors, 107 with disabilities, 11 Native Americans, 96 children, with a total population served of 740 people, having an average household annual income of \$15, 413. The Weatherization program receives federal, state, county, and corporate funding.
- The U.S.D.A. Rural Development Self Help Program managed by Housing Resources of Western Colorado, with sweat equity from low and moderate income families, built 28 homes during the past year in Mesa County. Two of the build sites were in the north Clifton area, and one of the build sites was in Fruita. The homes have three bedrooms two bathrooms, attached insulated

two car garages and are energy star certified. All "Self Help" families receive housing counseling services, providing them essential skills in financial management in order to maximize home retention as well as home maintenance skills.

- Housing Resources of Western Colorado provides HUD certified housing counseling to families and individuals on the Western Slope. The program provides 1:1 pre-purchase counseling, Homebuyer Education Seminars, down payment assistance, default and foreclosure counseling, and credit counseling. HRWC is a charter member of the Colorado Foreclosure Hotline, administered by Brothers Redevelopment, Inc, and funded by the Colorado Division of Housing. As a Neighborworks chartered member, HRWC is also related to Project HOPE, a Neighborworks hotline, and has developed and broadcast television PSA's regarding default counseling and foreclosure intervention. In the past year, the Housing Counseling program of HRWC served 307 households.
- Housing Resources of Western Colorado continues to own and manage 176 affordable rental units in multifamily apartments. HRWC has received land from Mesa County, is underwriting the improvements to create a community green space, and will eventually be building affordable housing on land adjacent to the green space.
- Housing Resources of Western Colorado continues to manage a low to moderate income Home Rehabilitation program for residents of Mesa County, with funding from the Colorado Division of Housing. Fifteen homes were rehabilitated, including new roofs, substantial structural improvements, heating systems, new windows and insulation, as well as new plumbing and electrical systems.

# Habitat for Humanity

- Between 1992 and 2008, Habitat for Humanity of Mesa County has constructed 44 homes and helped 135 people: 52 adults, 83 children, 4 seniors and 5 disabled individuals
- Habitat is in the process of finishing the Camelot II Subdivision in the City of Grand Junction. The last 2 homes are nearing completion.
- Started developing the John H Hoffman Subdivision at D and 30 Roads, also in the City of Grand Junction. Upon completion, the \$6.5 million dollar project will include 50 homes
- Habitat has grown from building 2 homes per year to 5 homes per year
- Celebrated 5-year anniversary of the Habitat for Humanity Home Supply Center/ReStore in the summer of 2008. Constructed a new store at 2936 North Avenue and occupied the new location in October 2008. The Restore is mainly operated by volunteers and allows Habitat to cover affiliate overhead so all donated funds go directly to building homes.
- Habitat for Humanity Affiliate and ReStore are both registered Colorado Enterprise Zone Projects

- Annual Volunteer Service Breakdown:
  - Construction Site 250 per year/3,000 donated hours
  - Store 300 per year/13,500 donated hours
  - Other 90 per year/350 donated hours
- 2. Evaluate progress in providing affordable housing that meets the Section 215 definition of affordable housing for rental and owner households comparing actual accomplishments with proposed goals during the reporting period.

**Response:** Not applicable – the City of Grand Junction did not expend CDBG funds for Section 215 housing in the 2007 Program Year.

3. Describe efforts to address "worst-case" housing needs and housing needs of persons with disabilities.

**Response:** The City of Grand Junction did not expend CDBG funds for housing needs for persons with disabilities in the 2007 Program Year however, several agencies provided such services and the efforts are described in the Housing and Homeless sections of this report.

# Public Housing Strategy

1. Describe actions taken during the last year to improve public housing and resident initiatives.

**Response:** The City of Grand Junction has no public housing but is participating in the Grand Valley Housing Strategy study that is currently underway as previously discussed. The study will include a public housing component.

# **Barriers to Affordable Housing**

1. Describe actions taken during the last year to eliminate barriers to affordable housing.

**Response:** Actions that were taken during the 2007 Program Year that help remove barriers to affordable housing are some of the same actions taken regarding the impediments to fair housing choice – refer to discussion starting on pages 7 of this report.

# HOME/ American Dream Down Payment Initiative (ADDI)

Not Applicable – the City of Grand Junction does not utilize HOME funds.

# HOMELESS

# **Homeless Needs**

1. Identify actions to help homeless persons make the transition to permanent housing and independent living.

**Response:** The City of Grand Junction did not take any specific actions with 2007 CDBG funds to prevent homelessness. However, the City has supported the other agencies and providers that do specialize in services for the homeless. The accomplishments of these agencies is outlined below.

# Grand Valley Catholic Outreach (GVCO)

- In 2003, GVCO established a Transitional Housing program designed to serve chronically homeless individuals and families achieve self-sufficiency. Seven houses scattered through Grand Junction are leased for this project.
- GVCO operates two houses capable of housing up to four homeless families on an emergency short-term basis.
- Serve low-income individuals with financial aid to prevent evictions and foreclosure. Approximately 400 evictions a year are prevented.
- Serve low-income individuals to prevent shut off of utilities.
- GVCO operates a Day Center where homeless individuals can do laundry, take showers, store belongings, receive mail etc. Approximately 100 people a day are served.
- GVCO publishes "Almost Home" weekly a listing of affordable housing in the area. This guide is distributed in offices and public agencies throughout Grand Junction as well as being posted on the GVCO website catholicoutreach.org.
- GVCO completed a project during the 2007 Program Year that provides 22 residential units that are now occupied by homeless or chronically homeless persons.
- 2007 GVCO Statistics
  - Provided families groceries 864
  - Assisted with transportation 87
  - Stopped evictions for families 326
  - Households provided utilities assistance 544
  - Households provided energy efficiency kits & counseling 210
  - Individuals provided medical assistance 1,208
  - Emergency housing to homeless families with children 109
  - Formerly homeless individuals provided transitional housing 312
  - Formerly homeless individuals provided permanent housing 22
  - Homeless individuals served at Day Center 21,991
  - Meals prepared and served at Soup Kitchen 71,809
  - Children ages 1 to 6 served by reading program/provided books 900
  - Persons served through Almost Home Housing Locator 48,097
  - Minority clients 11,627
  - Disabled clients 547

## Homeward Bound of the Grand Valley

- 2003 The Community Homeless Shelter (CHS) partnered with the Department of Veterans Affairs to provide 8 beds specifically for Veterans participating in the VA rehabilitation program. This area is completely alcohol and drug free. Approximately 37% of shelter guests are veterans
- 2004 CHS and Housing Resources of Western Colorado purchased an eightunit apartment building, the Phoenix Project, to provide permanent supportive housing to Veterans.
- 2005 CHS started the groundwork to provide daytime shelter for the sick, elderly and for families with small children.
- CHS has steadily increased services over the years as demand has increased. Over the past 5 years, CHS has provided the following number of bednights:

- 2003-2004 21,309 bed nights
- 2004-2005 21,097 bed nights
- 2007 CHS served a total of 1,262 persons, the ethnicity is broken down below
  - 98 Hispanic
  - 1026 White
  - o 29 Black/African American
  - o 1 Asian
  - 82 American Indian/Alaska Native
  - 14 American Indian/Alaska Native and White
  - 3 Black/African American and White
  - 9 Other Multi-racial
- Of the 1,262 persons served by CHS in 2007, 117 were children
- The breakdown of special needs populations served by CHS is as follows
  - 720 Chronically Homeless
  - 97 Severely Mentally Ill
  - o 167 Chronic Substance Abuse
  - 64 Other Disability
  - $\circ$  160 Veterans
  - $\circ$  9 Persons with HIV/AIDS
  - 75 Victims of Domestic Violence including Children
  - o 40 Elderly
- 2. Evaluate progress in providing affordable housing that meets the Section 215 definition of affordable housing for rental and owner households comparing actual accomplishments with proposed goals during the reporting period.

**Response:** Not applicable – the City of Grand Junction did not expend CDBG funds for Section 215 housing in the 2007 Program Year.

3. Identify new Federal resources obtained from Homeless SuperNOFA.

**Response:** Not applicable – the City of Grand Junction did not utilize Homeless SuperNOFA funds during the 2007 Program Year.

# **Specific Homeless Prevention Elements**

1. Identify actions taken to prevent homelessness.

**Response:** The City of Grand Junction is supportive of the community's homeless providers. The Colorado Coalition for the Homeless is responsible for the balance of State Continuum of Care for the Grand Junction community. The one-year action plan for the Balance of State Continuum of care includes local activities such as Grand Valley Catholic Outreach's 10-unit Permanent Supportive Housing project and Homeward Bound of the Grand Valley's project of acquiring a new 20-bed family emergency shelter. As these projects are completed, they will be reported through the HMIS system by the Colorado Coalition for the Homeless as part of the 10-year plan to end chronic homelessness. Since CDBG funds are not being used for these projects, there will be no reporting through Grand Junction's Consolidated Plan. Obstacles include lack of sufficient CDBG funding to help fund these and other needed projects that help the homeless population in Grand Junction.

During the 2007 Program Year, the City continued to support the various homeless service providers with letters of support and letters of consistency with the Consolidated Plan as they compete for and request outside funding including other federal and state grants for homeless activities including prevention.

# **Emergency Shelter Grants (ESG)**

**Response:** Not applicable – the City of Grand Junction does not utilize ESG funds.

# NON-HOMELESS SPECIAL NEEDS

# **Non-homeless Special Needs**

1. Identify actions taken to address special needs of persons that are not homeless but require supportive housing, (including persons with HIV/AIDS and their families).

**Response:** No CDBG 2007 Program Year funds were allocated to non-homeless special needs. The City of Grand Junction is supportive of human service agencies that supply services to this population and will support them by providing letters of support and consistency with the Consolidated Plan when they apply for outside funding, including other HUD grants. The primary agency serving this population is the Western Colorado AIDS Project (WCAP). The specific accomplishments of this agency over the past 5 years and in the 2007 Program Year are listed below.

- Since 2003, WCAP has provided on-going, housing subsidy for approx 50 people living with HIV. over those 4 years, over 300 clients have received temporary housing assistance which includes help with rent and utilities.
- In 2003-2004, WCAP was able to provide assistance to as many as 10 or 11 clients, but since 2005 to the present, has only been able to assist 5-7 clients. This is because in 2003 and 2004, WCAP received both competitive grant funding and formulary grant funding. Since 2005, HOPWA funding is formulary funding only, which resulted in a considerably decreased budget.
- Secured the first competitive HOPWA grant for rural Colorado
- Secured affordable agency office space to get all staff in the same space
- Implemented a comprehensive HIV/AIDS prevention program
- Implemented rapid HIV testing

## 2007

- Since 2007, WCAP has provided on-going, HOPWA housing subsidy for approx 12 people living with HIV. Over the past year and 10 months, over 60 clients have received temporary housing assistance through HOPWA funding.
- In 2007 to the present, WCAP was able to provide additional temporary assistance to approximately 25 people through other grants, including new Ryan White housing funds. This assistance included rent and/or utility assistance.
- Secured additional prevention dollars from Colorado HIV and AIDS Prevention Program (CHAPP) state funding through a grant administered by CDPHE.

- Continued the Ryan White Title III grant program for HIV specialty medical care on the western slope. Opened a third specialty care site on the western slope.
- Secured funding in a joint effort with the specialty care clinic to bring rapid HIV testing to a few clinics/providers on the western slope. This grant provides HIV rapid tests as well as training and support around HIV testing at the named sites.
- Secured funds through the Colorado Trust for work around cultural competency within the agency and for other providers in different communities. This grant also identifies barriers to care among the minority populations and works to address them in local communities.
- Developed relationships with new funders to diversify agency funding stream
- Executive Director appointed by the governor to the Colorado Advisory Council on AIDS (CACOA)
- Implemented Hep C testing

# **Specific HOPWA Objectives**

**Response:** Not applicable - the City of Grand Junction does not utilize HOPWA funds.

# COMMUNITY DEVELOPMENT

# **Community Development**

\*Please also refer to the Community Development Table in the Needs.xls workbook.

- 1. Assessment of Relationship of CDBG Funds to Goals and Objectives
  - a. Assess use of CDBG funds in relation to the priorities, needs, goals, and specific objectives in the Consolidated Plan, particularly the highest priority activities.

**Response:** For the 2007 Program Year, the following priorities, needs, goals and specific objectives have been addressed as further discussed in previous sections of this report:

- Create a Suitable Living Environment
- Create Economic Opportunities

Specific 2007 CDBG projects that furthered these goals and were pertinent to Community Development are listed below and were previously described in detail.

- Project 2007-09 Hilltop Community Resources Child and Family Center
- Project 2007-11 Linden Avenue Drainage Improvement

In addition to these projects, the City accomplished the following Community Development projects through its Capital Improvements Program (CIP) in 2007-2008.

CIP PROJECT	2007	2008
Downtown Parking Garage	\$6,155,687	\$640,640
7 <sup>th</sup> Street Corridor Improvements	\$387,3487	\$320,037
Ute to Grand Avenues		
24 Road/I-70 Interchange	\$341,350	\$46,254
Landscaping		
Horizon Drive/I-70 Interchange	\$179,055	-0-
Improvements		
Ranchmans' Ditch/Storm Drainage	\$5109,319	\$5,450,916
Improvements		
Riverside Parkway	\$35,786,673	\$3.321,645
Local Street Improvements	\$88,119	\$3,348,178
Neighborhood Sewer Improvement	\$496,000	\$613,000
Districts		
Annual Alley Improvement Districts	\$398,062	\$228,111

 Evaluate progress made toward meeting goals for providing affordable housing using CDBG funds, including the number and types of households served.

**Response:** Not applicable. The City did not utilize CDBG funds to further this goal but other housing agencies did make progress in this area as previously discussed in the Housing section of this report.

c. Indicate the extent to which CDBG funds were used for activities that benefited extremely low-income, low-income, and moderate-income persons.

**Response:** With the exception of CDBG funds allocated to program administration, all of the 2007 Program Year projects benefited low and moderate income persons.

- 2. Changes in Program Objectives
  - a. Identify the nature of and the reasons for any changes in program objectives and how the jurisdiction would change its program as a result of its experiences.

**Response:** Not applicable – the City of Grand Junction did not make any changes in program objectives during the 2007 Program Year.

- 3. Assessment of Efforts in Carrying Out Planned Actions
  - a. Indicate how grantee pursued all resources indicated in the Consolidated Plan.

**Response:** In addition to the CDBG funds discussed in this report during the 2006 Program Year resources were obtained from a variety of other public and private sources to address priority needs identified in the 2007 Five-Year Consolidated Plan. Sources of additional funding included:

- City of Grand Junction General Fund
- State of Colorado
- Operating budgets of subrecipient organizations
- Various private foundations, corporations and individuals

b. Indicate how grantee provided certifications of consistency in a fair and impartial manner.

**Response:** The City of Grand Junction maintains a public request for applications process to identify activities that will be funded each program year. This process is open to all who wish to submit applications and project selections are made on the basis of the recommendations of Neighborhood Services and other City staff and a City Council sub-committee. Neighborhood Services staff provide technical assistance to all applicants who request it. This technical assistance includes advice on how to formulate a proposed activity that will be eligible under the applicable program regulations and consistent with the City of Grand Junction's Consolidated Plan. As a result, nearly all projects that are proposed are found to be consistent with the Consolidated Plan. Applicants seeking certification that their activities are consistent with the Consolidated Plan are not discriminated against on any basis and certification is provided in a fair and impartial manner.

c. Indicate how grantee did not hinder Consolidated Plan implementation by action or willful inaction.

**Response:** The City of Grand Junction maintains an open and highly transparent process for administering the CDBG program/Consolidated Plan. The City of Grand Junction does not hinder the implementation of the Consolidated Plan through any action or willful inaction. As this report and those submitted in prior program years illustrate, Grand Junction has made consistent and significant progress toward meeting published accomplishment goals and objectives.

- 4. For Funds Not Used for National Objectives
  - a. Indicate how use of CDBG funds did not meet national objectives.
  - b. Indicate how did not comply with overall benefit certification.

**Response:** Not applicable – the City of Grand Junction did not utilize any CDBG funds that did not meet national objectives during the 2007 Program Year.

- 5. Anti-displacement and Relocation for activities that involve acquisition, rehabilitation or demolition of occupied real property
  - a. Describe steps actually taken to minimize the amount of displacement resulting from the CDBG-assisted activities.
  - b. Describe steps taken to identify households, businesses, farms or nonprofit organizations who occupied properties subject to the Uniform Relocation Act or Section 104(d) of the Housing and Community Development Act of 1974, as amended, and whether or not they were displaced, and the nature of their needs and preferences.
  - c. Describe steps taken to ensure the timely issuance of information notices to displaced households, businesses, farms, or nonprofit organizations.

**Response:** Not applicable – the City of Grand Junction did not undertake any activities that involved displacement or relocation during the 2007 Program Year.

- 6. Low/Mod Job Activities for economic development activities undertaken where jobs were made available but not taken by low- or moderate-income persons
  - a. Describe actions taken by grantee and businesses to ensure first consideration was or will be given to low/mod persons.
  - b. List by job title of all the permanent jobs created/retained and those that were made available to low/mod persons.
  - c. If any of jobs claimed as being available to low/mod persons require special skill, work experience, or education, provide a description of steps being taken or that will be taken to provide such skills, experience, or education.

**Response:** Not applicable – the City of Grand Junction did not participate in any activities that impacted low/mod job development during the 2007 Program Year.

- 7. Low/Mod Limited Clientele Activities for activities not falling within one of the categories of presumed limited clientele low and moderate income benefit
  - a. Describe how the nature, location, or other information demonstrates the activities benefit a limited clientele at least 51% of whom are low- and moderate-income.

**Response:** Not applicable – the City of Grand Junction did not participate in any activities that did not fall within one of the categories of presumed limited clientele and/or low and moderate income benefit during the 2007 Program Year.

- 8. Program income received
  - a. Detail the amount of program income reported that was returned to each individual revolving fund, e.g., housing rehabilitation, economic development, or other type of revolving fund.
  - b. Detail the amount repaid on each float-funded activity.
  - c. Detail all other loan repayments broken down by the categories of housing rehabilitation, economic development, or other.
  - d. Detail the amount of income received from the sale of property by parcel.

**Response:** Not applicable – the City of Grand Junction did not have any program income during the 2007 Program Year.

- 9. Prior period adjustments where reimbursement was made this reporting period for expenditures (made in previous reporting periods) that have been disallowed, provide the following information:
  - a. The activity name and number as shown in IDIS;
  - b. The program year(s) in which the expenditure(s) for the disallowed activity(ies) was reported;
  - c. The amount returned to line-of-credit or program account; and
  - d. Total amount to be reimbursed and the time period over which the reimbursement is to be made, if the reimbursement is made with multi-year payments.

**Response:** Not applicable – the City of Grand Junction did not have any reimbursements for expenditures that were disallowed during the 2007 Program Year.

- 10. Loans and other receivables
  - a. List the principal balance for each float-funded activity outstanding as of the end of the reporting period and the date(s) by which the funds are expected to be received.
  - b. List the total number of other loans outstanding and the principal balance owed as of the end of the reporting period.
  - c. List separately the total number of outstanding loans that are deferred or forgivable, the principal balance owed as of the end of the reporting period, and the terms of the deferral or forgiveness.
  - d. Detail the total number and amount of loans made with CDBG funds that have gone into default and for which the balance was forgiven or written off during the reporting period.
  - e. Provide a List of the parcels of property owned by the grantee or its subrecipients that have been acquired or improved using CDBG funds and that are available for sale as of the end of the reporting period.

**Response:** Not applicable – the City of Grand Junction did not have any loans or other receivables during the 2007 Program Year.

- 11. Lump sum agreements
  - a. Provide the name of the financial institution.
  - b. Provide the date the funds were deposited.
  - c. Provide the date the use of funds commenced.
  - d. Provide the percentage of funds disbursed within 180 days of deposit in the institution.

**Response:** Not applicable – the City of Grand Junction did not have any lump sum agreements during the 2007 Program Year.

- 12. Housing Rehabilitation for each type of rehabilitation program for which projects/units were reported as completed during the program year
  - a. Identify the type of program and number of projects/units completed for each program.
  - b. Provide the total CDBG funds involved in the program.
  - c. Detail other public and private funds involved in the project.

**Response:** Not applicable – the City of Grand Junction did not participate in any housing rehabilitation activities during the 2007 Program Year.

- 13. Neighborhood Revitalization Strategies for grantees that have HUD-approved neighborhood revitalization strategies
  - a. Describe progress against benchmarks for the program year. For grantees with Federally-designated EZs or ECs that received HUD approval for a neighborhood revitalization strategy, reports that are required as part of the EZ/EC process shall suffice for purposes of reporting progress.

**Response:** Not applicable – the City of Grand Junction does not have any HUD-approved neighborhood revitalization strategies.

# Antipoverty Strategy

1. Describe actions taken during the last year to reduce the number of persons living below the poverty level.

**Response:** During the 2007 Program Year the City of Grand Junction participated in the following actions to reduce the number of poverty level families:

- Collected data regarding poverty levels and local demographics to better identify the problem and monitor trends including: point in time homeless survey, Mesa County Human Services data, School District 51 data including free and reduced lunch statistics and Grand Junction depth of poverty data.
- The community continued discussions towards formation of an Anti-Poverty Coalition

# PUBLIC SERVICES

## CUMULATIVE COMMUNITY ACCOMPLISHMENTS 2003-2007

During the past five years, a period covered by portions of both the City's 2001 and 2006 Five-Year Consolidated Plan, much has been accomplished in providing services and opportunities for the low and moderate income citizens of Grand Junction. City staff asked various providers of public services to report on their major accomplishments during 2003 through 2007. Although the City did not hear from every agency, many responded and, if not included in previous discussion, are included below.

## **Mesa Developmental Services**

- Early Intervention program served 121 children in 2007, an increase of 38%
- Added four staff members for Early Intervention program
- Growth in wait list for services, serving greater number of people with more significant disabilities resulted in addition of 1 therapist and 3 technicians
- Took over case management for individuals at the Grand Junction Regional Center – resulted in addition of three case managers
- Added Child Find service
- Increased number of host homes, serving 24 individuals, an increase of 33%

# School District 51

- Created and implemented a program to address the Federal requirements of Title X No Child Left Behind
- The REACH program, Resources, Education and Advocacy for Children Who are Homeless, is now a nationally recognized model program
- Served approximately 500 students and their families each year, stabilizing their school lives by providing assistance, transportation, tutoring, etc. and by partnering with human service agencies, businesses, and individuals who provide goods, services, and monetary support
- Partnered with the Grand Junction Housing Authority and the Workforce Center to secure a grant through the Division of Housing to house 50 families with school-aged children identified as homeless under SD 51 program

- Partnered with the Tree House organization and multiple agencies to open the Tree House Youth Shelter which remained open for 18 months and served over 200 students, but closed due to inability to secure funding
- Serve over 100 high school aged homeless students per year through the REACH program alone, many of whom are not in the custody of a parent or guardian and have no place to sleep

# Mesa Youth Services (Partners)

#### 2003

- Partners' Board of Directors established the Mesa Youth Services Foundation and implemented a strategic planning process
- \$68,088 of restitution was paid to local victims through the Restitution and Community Service Work Program

#### 2004

- Assets of the Foundation reached \$342,000
- Partners served as the prime sponsor for the Build A Generation/Drug Free Community Support Program
- Partners served as the fiscal agent for the Club Mid after school program in cooperation with School District 51 and Mesa County Department of Human Services

#### 2005

- 63 new partnerships were matched during the course of the year, to bring the new total to 150 partnerships matched through the One-to-One Mentoring program
- The Western Colorado Conservation Corps of Partners trained and employed 634 young adults who completed over 35,000 hours of field work and 11,200 hours of environmental, life skills and remedial education training
- 35 youth earned AmeriCorps Education Awards exceeding \$20,000 for college tuition

## 2006

- Conservation Corps accepted as a Qualified Enterprise Zone
- Continued with Minors in Possession (MIP) and Victim Empathy courses
- Concluded Strategic Plan, meeting all goals and objectives in the threeyear period
- Continued partnership with Sylvan Learning Center and offered scholarships for academic assistance from the learning center
- Participated in formation of the Meth Task Force and serve as the fiscal agent for the Task Force Director

## 2007

- Youth referrals from courts and schools have increased by 50% and the waiting list for youth to be partnered with an adult mentor is a at a record high of 100
- Conservation Corps increased the number of youth and young adults served by 45% in the last 2 years – served 120 youth, compared to 65 in 2004

# Hilltop Community Resources, Inc. (Hilltop)

- Domestic violence programs provided 5,978 shelter nights to 440 women and children, responded to 3,152 crisis calls and provided counseling to 400 women
- B4 Babies and Beyond, in collaboration with Rocky Mountain Health Plans and St. Mary's Hospital, provided pre-natal care, parenting classes and health insurance to 932 families with children and to 1,000 pregnant women
- Young Dads,a collaboration between Hilltop and the Mesa County Department of Human Services was awarded a Fatherhood Initiative Grant in the amount of \$63,000. The program helps dads become better dads
- Hilltop adopted a business goal of sustainable buildings and programs, undertaking an aggressive campaign to build green and to operate its business in the greenest way
- Hilltop completed a new Community Center at the Life Adjustment campus, its nationally recognized residential facility for brain-injured clients
- Hilltop completed 18 additional cottages at The Commons. Rent from these units supports many of Hilltop's other programs
- 206 families received in-home parenting lessons, peer group support and community resources and referrals through Hilltop's Family First program
- Assisted 4,200 individuals in one or more programs related to employment opportunities and growth in self-sufficiency

# St. Mary's Health Facilities

- 2003 Advanced Medicine Pavilion opened housing St. Mary's Regional Cancer Center, outpatient imaging services and the Regional Blood Center
- 2004 Multistory parking structure opens for patients and visitors
- 2005 Announced the Century Project to construct a 12-story addition to the main hospital that will add patient rooms and new surgical suites with completion expected in 2009
- Community Benefit: Traditional Charitable Care (charges) free or discounted health services provided to persons who cannot afford to pay:
  - o 2003 \$19.2 million
  - o 2004 \$31.3 million
  - o 2005 \$17.4 million
  - 2006 \$33.2 million
  - o 2007 \$32.4 million

## The Tree House

## 2003

- Relocated to present location at 1505 Chipeta Avenue
- Began Expulsion Program for students expelled from School District 51 middle schools
- Offered daily programs to middle school students including tutoring, board games, cooking classes, gardening and opportunities for community service hours

## 2004

- Opened Teen Bistro for high school/college aged youth
- Began Suspension Program with School District 51 tutoring suspended students

- Began Bring the Grannies Program intergenerational program pairing seniors with middle school youth
- Began Steppin' Up, a program funded by Healthier Mesa County. 10-week sessions offer healthy snack, meal preparation, exercise, yoga and other healthy activities for youth

# 2005

• Formed partnership with Hilltop Community Resources and other local agencies to establish a Homeless Youth Shelter. During 14 months of operation, transitioned 197 young people off the streets into successful, productive environments

## 2006-2007

• Continue to forms partnerships with local organizations to provide proactive programming to address needs of area youth

# Center for Independence (CFI) – Cases Served

- 2003 348
- 2004 344
- 2005 389
- 2006 230 (Grand Junction only, opened satellite office in Montrose)
- 2007 276

Other Narrative

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No other narrative necessary